



Agenda for the Goshen Common Council

6:00 p.m., Jan. 26, 2026 Regular Meeting

Council Chamber, Police & Court Building, 111 East Jefferson Street, Goshen, IN

For a live stream of the meeting, go to: <https://us02web.zoom.us/j/81652777559>

Call to Order by Mayor Gina Leichty

Pledge of Allegiance led by Evelyn Adair, a fourth grader at Parkside Elementary School

Roll Call:

Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)
Megan Peel (District 4) Donald Riegsecker (District 1) Matt Schrock (District 3)
Council President Brett Weddell (At-Large) Youth Adviser Abril Reyes (Non-voting)

Clerk-Treasurer announcement about the Jan. 9, 2026 Council Executive Session

Approval of Minutes: Oct. 6, 2025 and Oct. 27, 2025 Regular Meetings

Approval of Meeting Agenda

- 1) Introduction and swearing in of the Kid Council**
- 2) Retirement recognition of Goshen Police Officer Tara Powell**
- 3) Election of Council President & Minority Party Representative for 2026**
- 4) 2026 appointments to City Boards, Committees and Commissions**
- 5) City financial report and budget update**
- 6) Public Hearing and consideration of Ordinance 5246, Proposed Goshen Water Utility Schedule of Rates and Charges**
- 7) Public Hearing and consideration of Ordinance 5247, Proposed Goshen Sewer Utility Schedule of Rates and Charges**



Privilege of the Floor

Elected Official Reports

Adjournment



GOSHEN COMMON COUNCIL

Minutes of the OCTOBER 6, 2025 Regular Meeting

Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Assisted by Mayor Gina Leichty, Andrew, Nate and Lily Deranek called the meeting to order at 6:00 p.m. and led the Pledge of Allegiance. Andrew, Nate and Lily are students at Goshen Community Schools.

Mayor Leichty asked Clerk-Treasurer Aguirre to conduct the roll call. The results:

Present:	Linda Gerber (At-Large)	Phil Lederach (District 5)	Doug Nisley (District 2)
	Megan Peel (District 4)	Donald Riegsecker (District 1)	Matt Schrock (District 3)
	Council President Brett Weddell (At-Large)	Youth Adviser Abril Reyes (Non-voting)	
Absent:	None		

Approval of Minutes:

Mayor Leichty asked the Council's wishes regarding the minutes of the Sept. 12, 2025 Education/Work Session. Councilor Nisley moved to approve the minutes as presented. Councilor Schrock seconded the motion. **The motion passed 7-0 on a voice vote.**

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as submitted by Clerk-Treasurer Aguirre with the addition of #9 Resolution 2025-17, *A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025*. Councilor Lederach moved to approve the agenda as amended. Councilor Peel seconded the motion. **The motion passed 7-0 on a voice vote.**

1) State Rep. Joanna King presentation of the Circle of Corydon Award from Gov. Mike Braun to Goshen Special Police Officer James Ballard, the City's Behavioral Health Response Coordinator

Before the presentation, State Rep. Joanna King said that over the past few months she has had discussions with Mayor Leichty and others about Senate Bill 1 and "we do have work to do yet on that bill. And as I've said to the Mayor, we're making some changes for next session, so I appreciate the work that you've put into it and the effort that you've put in to communicate to me the things that need to still change."

Rep. King then said she would honor a community member who has "done an exceptional job of really helping me and others understand the challenges around homelessness and around mental health issues and helping to understand the importance of compassionate care, but also responsibility that takes place in that field. So, tonight, it's my honor, along with the Governor of Indiana ... to present this award."

Rep. King then presented Goshen Police Officer James Ballard with the Circle of Corydon Award, which honors Hoosiers who demonstrate exceptional service to Indiana and its people. The award recognizes individuals who make significant contributions to their communities through leadership, innovation and dedication to public service. It is the only state honor jointly issued and signed by members of both the executive and legislative branches.

Officer Ballard is the behavioral health response coordinator for the City of Goshen. He works for the City's Mobile Integrated Health (MIH) program, which connects people in crisis with shelter, treatment and long-term support.



The program improves coordination among law enforcement, health care providers and community organizations.

Rep. King said **Officer Ballard** has demonstrated in life and in service to the people of the Indiana the qualities exemplified by the state's greatest citizens and was worthy of being declared a member of the Circle of Corydon.

In describing the work of **Officer Ballard**, **Rep. King** added, "He's taken the time to really help other stakeholders in other communities understand the intricacies of this very challenging issue. It's something that I'm committed to continue working on in my role, and Jim has helped me to understand what we can do to help with that."

In response to the award, **Officer Ballard** said, "I couldn't do this without the City of Goshen. It was very difficult for me to come over here when I retired from Elkhart. You know, I was going from a much larger city to a smaller city, so I didn't know what to expect, but the whole entire City, including the Police Department, the Fire Department, they accepted me with open arms."

Officer Ballard added, "Without the stakeholders from this community, our corporate stakeholders, the individuals that work in social services, that provide shelter, such as First Light Mission, Lacasa, we couldn't do this. It's a team effort, and I'm really grateful and humbled by accepting this award."

The audience responded with applause.

Mayor Leichty thanked **Rep. King** and **Officer Ballard** and said, "The work that's being done for mental health advocacy and care for the least of these in our community through our Mobile Integrated Health program cannot be overstated in its importance. Jim touched on something really important, and that is the value of those community partnerships, and he's helped to lead that charge in making sure we're working hand-in-hand with others in our community to expand the reach of what we're doing through public safety and public service to our community."

2) Resolution 2025-16, Acquisition of Real Estate at 1711 Eisenhower Drive North

Mayor Leichty called for the introduction of Resolution 2025-16, *Acquisition of Real Estate at 1711 Eisenhower Drive North*. Council President **Weddell** asked the Clerk-Treasurer to read Resolution 2025-16 by title only, which was done.

Weddell/Nisley made a motion to approve Resolution 2025-16.

BACKGROUND:

Before the Common Council for consideration and approval was Resolution 2025-16, Acquisition of Real Estate at 1711 Eisenhower Drive North.

According to Resolution 2025-16, the City of Goshen is interested in and needs to acquire certain real estate, more commonly known as 1711 Eisenhower Drive North, Goshen, for the expansion of the Kercher Wellfield.

Besides authorizing the purchase, if Resolution 2025-16 was approved, it would be resolved that the purchase price for the real estate "shall not be greater than the average of two appraisals of the fair market value of the real estate, and the acquisition shall be subject to the terms and conditions of a written agreement between the seller of the real estate and City as approved by the Goshen Board of Public Works and Safety."

OCT. 6, 2025 DISCUSSION AND APPROVAL OF RESOLUTION 2025-16:

City Director of Public Works & Utilities Dustin Sailor said that if the property was purchased by the City, it would be used to expand the new Kercher Wellfield.

As previously discussed, **Sailor** said the City we went through a study of its well fields and out of that study it was determined and decided to expand the well field south, by the airport.



Along with that, **Sailor** said it was identified that the City would need additional capacity at the Kercher Wellfield. He said purchasing this parcel would allow for up to three wells to be placed on that property. They would supplement the three wells in the Kercher Wellfield.

Mayor Leichty invited questions from Councilors.

Council President Weddell asked about the price of the parcel. **Sailor** said it hasn't been determined. Although the owner offered a price, it will be the average of two appraisals.

At 6:11 p.m., Mayor Leichty asked if there were any questions or comments about Resolution 2025-16 from the audience. There were not.

Council President Weddell asked how the final price would be determined. For example, he asked what would happen if the average of the two appraisals was lower than what the seller wanted. **Sailor** indicated that in case, the City could not make a higher offer.

On a voice vote, Councilors then unanimously passed Resolution 2025-16, Acquisition of Real Estate at 1711 Eisenhower Drive North, by a 7-0 margin, with all Councilors voting "yes," at 6:12 p.m.

3) Public Hearing for Ordinance 5234, An Ordinance for Appropriations and Tax Rates (Second Reading for the proposed 2026 City of Goshen budget)

Mayor Leichty called for the introduction on Second Reading of Ordinance 5234, *An Ordinance for Appropriations and Tax Rates (the proposed 2026 City of Goshen budget)*. **Council President Weddell** asked the Clerk-Treasurer to read Ordinance 5234 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5234 on Second and Final Reading.

BACKGROUND:

Before the Council was the City of Goshen's proposed budget for 2026 as set forth in Ordinance 5234.

If Ordinance 5234 was approved by the Common Council, it would be ordained/resolved "that the expenses of Goshen Civil City for the year ending Dec. 31, 2026, the sums herein specified are hereby appropriated and ordered set apart out of the several funds herein named and for the purposes herein specified, subject to the laws governing the same. Such sums herein appropriated shall be held to include all expenditures authorized to be made during the year, unless otherwise expressly stipulated and provided for by law. In addition, for the purposes of raising revenue to meet the necessary expenses of GOSHEN CIVIL CITY, the property tax levies and property tax rates as herein specified are included herein. Budget Form 4-B for all funds must be completed and submitted in the manner prescribed by the Department of Local Government Finance."

Ordinance 5234 would be in full force and effect after Common Council passage/approval in these amounts:

Fund Code	Fund Name	Adopted budget	Adopted Tax Levy	AdoptedTaxRate
0061	RAINY DAY	\$0	\$0	0.0000
0101	GENERAL	\$31,986,350	\$23,545,800	1.6539
0180	DEBT SERVICE	\$371,350	\$555,800	0.0390
0201	BOND PROCEEDS	\$2,977,606	\$0	0.0000
0341	FIRE PENSION	\$567,200	\$0	0.0000
0342	POLICE PENSION	\$422,400	\$0	0.0000



0706	LOCAL ROAD/STREET	\$700,000	\$0	0.0000
0708	MOTOR VEH HWAY	\$4,834,420	\$3,090,500	0.2171
1191	CUM FIRE SPECIAL	\$210,000	\$732,100	0.0514
1301	PARK & RECREATION	\$2,971,988	\$4,273,900	0.0136
2102	AVIATION/AIRPORT	\$572,000	\$193,700	0.0136
2379	CUM CAP IMP (CIG TAX)	\$85,000	\$0	0.0000
2391	CUM CAP DEV	\$1,022,000	\$1,023,281	0.0719
2411	ECONDEV INC.TAX CED	\$3,628,000	\$0	0.0000
6290	CUM SEWER	\$1,700,000	\$732,100	0.0514
TOTALS		\$52,452,971	\$34,182,100	2.4009

Home-Ruled Funds (not reviewed by State Department of Local Government Finance):

Fund Code	Fund Name	Adopted Budget
9500	PROBATION DEPARTMENT	\$123,130
9501	ECONOMIC IMPROVEMENT DISTRICT	\$89,350
9502	LAW ENFORCEMENT CONTINUING EDUCATION (LECE 1)	\$0
9503	COURT FEES	\$56,000
9504	ARP Fiscal Recovery Fund	\$2,750,648
9505	RESIDENTIAL LEASE FEES	\$73,206
9506	LAW ENFORCEMENT CONTINUING EDUCATION (LECE 2)	\$36,000
9507	TIF BOND AND INTEREST	\$946,440
9508	Public Safety LOIT	\$3,549,790
9509	Township Fire Support	\$607,570
9510	REDEVELOPMENT NON-REVERTING	\$311,630
9511	STORM WATER MANAGEMENT	\$1,053,176
9512	TIF Lippert/Dierdorff	\$250,000
9513	SOUTHEAST GOSHEN TIF	\$20,065,890
9514	CEMETERY CAPITAL IMPROVEMENT	\$0
9517	Unsafe Buildings	\$0
9518	Opioid Settlement Unrestricted	\$71,832
9518	Opioid Settlement Restricted	\$0
9519	Redhawk Fire/EMS Training Academy	\$25,000
9520	2015 GO BOND PROCEEDS	\$849,472
9521	CONS RR/US 33 TIF	\$1,724,000
9522	Municipal Wheel Tax	\$750,000
9523	Aviation Federal Grant	\$4,042,500
9525	U.S. Forestry Grant	\$701,675
9526	Donation	\$30,000
9526	East College TIF	\$900,000
TOTAL		\$26,028,509



After it is approved by the Common Council, the City's Ordinance for Appropriations and Tax Rates will be submitted to the Indiana Department of Local Government Finance for review.

The 2026 Spending Plan for the City of Goshen included schedules for the following funds: Board of Public Works and Safety, Building Department, Building and Grounds Department, Cemetery Department, Central Garage City Council, Clerk-Treasurer's Office, Community Engagement, City Court, Engineering, Environmental Resilience, Fire Department, Legal Department, Mayor's Office, Planning and Zoning, Police Department, Technology Department, Street Department, Parks and Recreation, the Airport and the Redevelopment Department.

The spending plan also included schedules for other funds, including: Debt Service, Fire Pension, Police Pension, Local Road and Streets, Motor Vehicle Highway, Motor Vehicle Highway Restricted, Cumulative Capital Improvement Fire, Township Fire Support, Park and Recreation, Cumulative Capital Improvement, Cumulative Capital Development, Cumulative Capital Improvement/Storm Sewer, and Economic Development,

The Common County's meeting packet for Oct. 6, 2025 contained the following: Notice to Taxpayers (State Budget Form 3); draft Ordinance 52234, An Ordinance for Appropriations and Tax Rates (State Budget Form 4); Mayor Leichty's six-page "2026 Budget Overview – Short-Term Adjustments and Long-Term Preparedness," a Sept. 16, 2025 memorandum to the Common Council and City Department Leaders; and the City of Goshen 2026 Budgeted Appropriations, a 35-page document with summaries of proposed spending for all City departments along with 2023 and 2024 actual expenditures, and 2025 and 2026 budget figures.

Ordinance 5234, *An Ordinance for Appropriations and Tax Rates* (the proposed 2026 City of Goshen budget), was considered on First Reading by the Common Council, on Sept. 22, 2025.

Councilors heard extensive presentations about the proposed budget from Amber Nielsen, a Manager at Baker Tilly Municipal Advisors (the City of Goshen's financial advisors), and Mayor Leichty.

The Mayor also delivered an in-depth report on the expected impact of Senate Enrolled Act 1 (the new property tax reduction law) and the possible consequences on the City of Goshen's finances. Mayor Leichty then led Council members through an overview of the 2026 budget. She provided summaries of proposed spending for all City departments along with 2023 and 2024 actual expenditures, and 2025 and 2026 budget figures.

Mayor Leichty then invited public comments and there were extensive remarks from 18 people. Councilors then engaged in discussion about the public comments, the budget and the budget preparation process.

On a roll call vote, Councilors then passed Ordinance 5234, *An Ordinance for Appropriations and Tax Rates*, on First Reading by a 6-0-1 margin, with Councilors Gerber, Lederach, Peel, Riegsecker, Schrock and Weddell voting "yes" and Councilor Nisley voting "pass" at 8:33 p.m.

Ordinance 5234 was scheduled for Second Reading on Oct. 6, 2025.

OCT. 6, 2025 COUNCIL DISCUSSION AND SECOND READING/FINAL APPROVAL OF ORDINANCE 5234:

At 6:13 p.m. Mayor Leichty opened a public hearing on Ordinance 5234, *An Ordinance for Appropriations and Tax Rates*. The Mayor said notice of the hearing was properly published in accordance with Indiana Code and state Department of Local Government Finance requirements.



Mayor Leichty said this hearing was providing the public with this opportunity to speak on anything related to the budget, including the appropriations, tax rates or the levies, before the Council moved forward with adoption. However, she said people would have additional time to comment later in the meeting after the budget was again presented.

No one asked to speak at this point, so Mayor Leichty closed the public hearing.

Mayor Leichty then announced that the Council would move forward with consideration of the budget.

The **Mayor** said, "There's been a substantial amount of input in the budget process this year. We actually started in January of this year. Typically, we start closer to May but given the changes that we were facing with Senate Bill 1, and then Senate Enrolled Act 1, we got a running start to make sure that we were well prepared and that we had multiple scenarios to consider in developing an appropriate budget that would protect the City resources and help us plan for the future.

"And I just want to extend my thanks, again, to all of the Department heads who worked very diligently to make sure that we were appropriately prepared, but also making some difficult decisions on trimming expenses to make sure that we're as tight as we can be in preparing for the future. And also, thanks to the Clerk Treasurer's Office for their help in preparing this as well."

Mayor Leichty pointed out that at the Sept. 22 Council meeting there was a detailed presentation of the budget, fund by fund, and that wasn't necessary to repeat. So, instead, the Mayor said she would ask **Councilors** if they had anything they wanted to discuss and that could now be done in detail before a more general discussion.

Councilor Gerber asked if there had been any changes made in the budget since it was last reviewed by Councilors. **Mayor Leichty** said there had not.

Councilor Lederach said he also didn't have anything to add. He thanked Department heads, the Mayor and the Clerk-Treasurer's Office "for all this good work ... I think, given the circumstances, this is about as good as we can do."

Councilor Nisley made a motion to shift the \$3,500 in the Council budget for a retreat to a fund to provide stipends for technology and phone usage. Councilor Schrock seconded the motion.

Council President Weddell clarified that passage of this motion would shift \$3,500 from budget line 1101-5-02-4210501 (Council/Retreat) to 1101-5-4110159 (Council/Technology Stipend).

At 6:18 p.m., Mayor Leichty invited public questions on the Nisley/Schrock motion. There were none.

The Mayor invited questions or comments from Councilors on the motion.

Council President Weddell said if this motion was approved, Councilors would be responsible for submitting to the Clerk-Treasurer requests for reimbursement of up to \$500 each.

Councilor Lederach said "I'm not in favor of making that move, in a time when we're tightening budgets, adding a stipend to City Council. It seems counter to what we're trying to do with the rest of the budget. He added, he would favor moving the Council's \$3,500 in travel expenses to the General Fund if that would help but would not add the technology stipend.

Councilor Nisley responded that Councilors don't have to use the stipend. He said, "It's not something that you're mandatory to spend, to use for your reimbursement of City business on your telephones."

Councilor Gerber said she also opposed the motion, but said she would support moving the travel funds into the General Fund if that motion was made.



Councilor Gerber added, "These devices that we received in the last year, can do everything, I think, except a voice call, unless there's some technology I'm not aware of that allows that to happen. So, I don't think we need to be reimbursed an additional \$500 a year to cover our personal cell phone expenses."

Councilor Schrock asked if unused technology funds would be returned to the General Fund. **Mayor Leichty** said the funds would be returned.

Council President Weddell said the City-provided iPad works for him but requires internet access to be used and that isn't provided by the City. **Mayor Leichty** said it should have been provided through the City's data plan and she would make sure that was done.

Council President Weddell asked if activating data plans for Council member iPads would increase the City's costs. The **Mayor** said it would and for about \$50 a month. **Council President Weddell** said if that was the case, each Councilor would have about \$600 in mobile internet service being provided a year, which would add functionality and would be more than **Councilor Nisley's** proposed \$500 technology stipend. He said that was something to ponder.

Councilor Peel said she would rather have access on the iPad.

Councilor Nisley said, "Most of my stuff comes through my telephone. The Mayor sent us stuff on our phone today, My constituents call me on my cell phone. Our phone number is on the (City) website. That's what they're using."

Council President Weddell said, "My vote has now changed based upon the data I just received."

Councilor Lederach said, "My vote still would be 'no,' and I don't plan on activating the data. I just think we have to make cuts. We're making cuts all across the City. We need to make cuts as well here as a Council."

Noting that the Council did not have unanimous consent, Mayor Leichty asked the Clerk-Treasurer for a roll call vote. Clerk-Treasurer Aguirre asked for a clarification of the motion, which was provided by the **Mayor**.

Council President Weddell said he downloaded an update of his iPad software over the weekend and just discovered that he can make phone calls on the device.

On a roll call vote, Councilors rejected the motion by Councilors Nisley and Schrock to shift \$3,500 from budget line 1101-5-02-4210501 (Council/Retreat) to 1101-5-4110159 (Council/Technology Stipend) by a 5-2 margin with Councilors Gerber, Lederach, Peel, Riegsecker and Weddell voting "no" and Councilors Nisley and Schrock voting "yes" at 6:26 p.m. Youth Adviser Reyes chose to not vote.

Councilor Nisley indicated he didn't have any other proposed changes in the budget.

Councilor Peel said she didn't have any proposed budget changes, but said, "I'd just like to thank you and the Department heads for doing the really hard work of making the cuts for us. And I appreciate all the time and effort that's been put into this."

Youth Adviser Reyes said she didn't have any proposed budget changes.

Councilor Riegsecker also didn't have any budget changes, but said, "I did want to thank everybody as well. And the recaps and everything that we get to read before we get in here helps a lot, so appreciate all of that."

Councilor Schrock said he had nothing to add.

Council President Weddell thanked the Mayor for sending an email to **Councilors** today about cell phone usage. He also thanked Councilors for their work on the budget as well as their phone calls, emails and text messages over the past week. He added, "I appreciate everyone's openness to discuss different things, so thank you."



Councilor Nisley said, "I would like to add that the problem I have was just more of the wheel tax being in this is something that I'm not pleased with." The Mayor acknowledged the Councilor's position on this issue.

At 6: 28 p.m., Mayor Leichty invited public comment on the Ordinance 5234 (proposed 2026 City budget).

Before taking comments, **Mayor Leichty** said, "I did receive some comments and feedback from some of the audience members last time who expressed some concern about the limitation on time, and I hear you, and I think that's a totally appropriate concern to express, and I will continue to honor that. I think in the desire to facilitate an expedient meeting, I moved things quick – more quickly than I should, and so we will allow the full three minutes for anybody who wishes to speak today."

Marilyn Torres of Goshen thanked Councilors for their "bipartisan approach" to the budget. She said, "Decisions being made at both the state and federal levels lately lack common sense and even civility, but you have stayed focused on what is good for the residents of Goshen. Thank you for working together to make Goshen a thriving community."

The Mayor and Councilors thanked Torres for her comments.

There were no further remarks, so Mayor Leichty closed the public comment period at 6:29 p.m.

Council President Weddell noted that several Councilors mentioned the possibility of transferring funds from the Council budget to the General Fund. He asked if Councilors wanted to make a motion to do so today.

Councilor Lederach said, "I was only suggesting that as a compromise, as a way to move forward, but I'm happy with the way it is; happy is not quite the right word." Council President Weddell responded, "Understood."

Mayor Leichty then requested a roll call vote on Ordinance 5234.

On a roll call vote, Councilors on Second (and final) Reading, unanimously approved Ordinance 5234, An Ordinance for Appropriations and Tax Rates (the proposed 2026 City of Goshen budget) by a 7-0 vote with all Councilors present voting "yes" at 6:30 p.m. Youth Adviser Reyes also voted "yes."

Clerk-Treasurer Aguirre reminded Councilors and the Mayor to stay after the meeting to sign Ordinance 5234, the City's Ordinance for Appropriations and Tax Rates. He said it must be signed by them and the Clerk-Treasurer after passage and submitted to the Indiana Department of Local Government Finance for review.

4) Ordinance 5235, 2026 Compensation for Elected Officials

Mayor Leichty called for the introduction of Ordinance 5235, *Compensation for Elected Officials*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5235 by title only, which was done.

Weddell/Nisley made a motion to approve Ordinance 5235 on First Reading.

BACKGROUND:

Before the Council for was Ordinance 5235, the City of Goshen's proposed 2026 Compensation for Elected Officials, including wages and benefits.

Under Ordinance 5235, Goshen elected officials would receive the following bi-weekly salaries in 2025:

Mayor – \$4,3,331 bi-weekly. The salary shall be paid 60% from the general fund of the Civil City and 40% from the funds of Water and Sewer Utilities.



Clerk-Treasurer –\$3,301 bi-weekly. The salary shall be paid 60% from the general fund of the Civil City and 40% from the funds of Water and Sewer Utilities.

Judge – \$2,372 bi-weekly. The salary shall be paid 100% from the general fund of the Civil City.

Common Council Members – \$690 bi-weekly. The salary shall be paid 60% from the general fund of the Civil City and 40% from the funds of the Water and Sewer Utilities.

Ordinance 5235 also: would establish **additional compensation** for a Common Council member serving on a collective bargaining unit negotiation team (\$500 stipend) and describes the **Public Employee's Retirement Fund benefits** for the Mayor, Clerk-Treasurer and Judge.

Ordinance 5235 also: describes the **health insurance benefits for the Mayor and Clerk-Treasurer** and sets the **cell phone stipends for the Mayor, Clerk-Treasurer and Judge** (\$50 maximum per month).

OCT. 6, 2025 COUNCIL DISCUSSION AND PASSAGE OF ORDINANCE 5235:

Mayor Leichty said these year' salaries were based on a 3% cost-of-living adjustment.

The Mayor invited questions or comments from the Council. There were none.

At 6:31 p.m., Mayor Leichty invited comments from the public. There were none.

Council President Weddell said, "Normally I would be advocating for an increase of the mayor's salary. I still think that the mayor's position is more than deserving for that. However, I'm not sure that – no offense, Mayor, sitting up there – that the timing is right for that with the unknowns. But I will just advocate for the fact that I think that that position is undercompensated."

Councilor Peel said, "I would agree with that. I appreciate the fact that it was removed, just in lieu of everything going on. I think is appropriate, but normally I would not agree with removing that (pay increase)."

Mayor Leichty said, "I appreciate your support, but I wouldn't agree to that this year either."

Mayor Leichty asked Councilors if they were ready to vote. They indicated that they were.

On a voice vote, Councilors unanimously passed Ordinance 5235, *Compensation for Elected Officials*, on First Reading by a 7-0 margin at 6:33 p.m. Youth Adviser Reyes also voted "yes."

Councilors gave unanimous consent to proceed with a Second Reading of Ordinance 5235.

Mayor Leichty then called for the introduction of Ordinance 5235, *Compensation for Elected Officials*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5235 by title only, which was done.

Weddell/Nisley made a motion to approve Ordinance 5235 on Second Reading.

Mayor Leichty invited questions or comments from Councilors or the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5235, *Compensation for Elected Officials*, on Second (and final) Reading by a 7-0 margin at 6:34 p.m. Youth Adviser Reyes also voted "yes."



5) Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees

Mayor Leichty called for the introduction on First Reading of Ordinance 5236, *2026 Compensation for Civil City and Utilities Employees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5236 by title only, which was done.

Weddell/Riegsecker made a motion to approve Ordinance 5236 on First Reading.

BACKGROUND:

Before the Council for approval was Ordinance 5236, the City of Goshen's proposed 2026 Compensation for Civil City and Utilities Employees, including wages and benefits, as fixed by the Mayor, except for Police and Fire Department employees.

Ordinance 5236 was a 16-page document, with 12 pages of attachments, which set forth the employees covered by the ordinance, lists positions, classifications, grades and wages, describes how and when wages are paid, pension and health insurance benefits, vacation leave, sick leave, holidays (13), floating holidays, increment pay, longevity bonuses, funeral leave, court duty pay, paid leave, clothing and fitness allowances, CPA license pay, state certification bonuses, cell phone stipends, collective bargaining agreement provisions, overtimes compensation and other provisions. Attached to Ordinance 5236 were four exhibits (documents) which listed: all City positions, by Department, classifications and grades; the 2026 wages for all grades; the 2026 hourly wages for Teamster employees; and the 2026 wages for ungraded positions.

OCT. 6, 2025 COUNCIL DISCUSSION AND PASSAGE OF ORDINANCE 5236:

Mayor Leichty said during the budgeting process with City Department heads it was decided to grant a 3% cost-of-living adjustment, and then up to a .5% merit-based adjustment as well. The Mayor said, "In communication with the City Attorney, there's a lot of complexity with that in figuring out to do that with all of our collective bargaining agreements and MOUs, so we are still looking to find a mechanism to do some type of utilization of that other half of percent that we had discussed and budgeted for this year.

"So, I will be coming back to Council at some point with a proposal on how we would implement some kind of modification to provide an extra amount of pay for, the City staff. But given its complexity, there's lots of details to work through with that, so, we'll be continuing to look at that."

Mayor Leichty asked if there were any questions of comments from Councilors.

Council President Weddell asked if there were any changes to the employee pay grades.

Mayor Leichty said there was a modified position of Financial Assistant in the Clerk-Treasurer's Office and its pay grade has been increased from 10 to 12. In the Central Garage, the **Mayor** said there was a change in the Fleet Maintenance Director position from grade 20 to 22. And in the Engineering Department, an Administrative Assistant position has been upgraded to Executive Assistant and another position was changed to Project Coordinator. She added that some positions also moved to different departments.

Council President Weddell thanked the Mayor for the information.

At 6:40 p.m., the Mayor invited questions about Ordinance 5236 from the public. There were none.

Mayor Leichty asked if Councilors were ready to vote. They indicated that they were.



On a voice vote, Councilors unanimously passed Ordinance 5236, *2026 Compensation for Civil City and Utilities Employees*, on First Reading by a 7-0 margin at 6:40 p.m. Youth Adviser Reyes also voted “yes.”

Councilors gave unanimous consent to proceed with a Second Reading of Ordinance 5236.

Mayor Leichty called for the introduction of Ordinance 5236, *2026 Compensation for Civil City and Utilities Employees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5236 by title only, which was done.

Weddell/Schrock made a motion to approve Ordinance 5236 on Second Reading.

Mayor Leichty invited questions or comments from Councilors or the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5236, *2026 Compensation for Civil City and Utilities Employees*, on Second Reading by a 7-0 margin at 6:41 p.m. Youth Adviser Reyes also voted “yes.”

6) Ordinance 5237, 2026 Compensation for Fire Department Employees

Mayor Leichty called for the introduction on First Reading of Ordinance 5237, *2026 Compensation for Fire Department Employees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5237 by title only, which was done.

Weddell/Nisley made a motion to approve Ordinance 5237 on First Reading.

BACKGROUND:

Before the Council for approval was Ordinance 5237, the City of Goshen’s proposed 2026 Compensation for Fire Department Employees, including wages and benefits.

Ordinance 5237 was a 13-page document that set forth a wide range of compensation provisions for Fire Department employees, including employees covered, wages, benefits, vacation and sick leave, holiday compensation, longevity increases in pay, uniform allowances, certification pay, classification pay, additional benefits and more.

2026 proposed Base Wages:

Fire Chief	\$4,074.96 Bi-weekly
Assistant Fire Chief	\$3,813.67 Bi-weekly
Division Chief	\$40.84 per hour
EMS Supervisor	\$37.86 per hour
Inspector I	\$34.87 per hour
Inspector II	\$32.91 per hour
Inspector II	\$31.95 per hour

	<i>Annual Base Salary</i>	<i>Base Wage per Hour</i>
Battalion Chief	\$89,972.49.	\$32.65 per hour
Captain	\$76,576.50	\$27.79 per hour
Ambulance Captain	\$74,576.50	\$27.79 per hour
Lieutenant	\$72,709.95	\$26.38 per hour



Ambulance Lieutenant	\$72,709.95	\$26.38 per hour
Sergeant	\$68,650.43	\$24.41 per hour
Private	\$66,926.62	\$24.28 per Hour
Probationary Private	\$66,926.62	\$24.28 per hour

OCT. 6, 2025 COUNCIL DISCUSSION AND PASSAGE OF ORDINANCE 5237:

Mayor Leichty asked if Councilors had questions or comments on Ordinance 5237. They did not.

At 6:41 p.m., the Mayor invited questions or comments from the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5237, 2026 Compensation for Fire Department Employees, on First Reading by a 7-0 margin at 7:42 p.m. Youth Adviser Reyes also voted "yes."

Councilors gave unanimous consent to proceed with a Second Reading of Ordinance 5237.

Mayor Leichty called for the introduction on Second Reading of Ordinance 5237, *2026 Compensation for Fire Department Employees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5237 by title only, which was done.

Weddell/Peel made a motion to approve Ordinance 5237 on Second Reading.

Mayor Leichty invited questions or comments from Councilors or the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5237, 2026 Compensation for Fire Department Employees, on Second (and final) Reading by a 7-0 margin at 6:42 p.m. Youth Adviser Reyes also voted "yes."

7) Ordinance 5238, 2026 Compensation for Police Department Employees

Mayor Leichty called for the introduction on First Reading of Ordinance 5238, *2026 Compensation for Police Department Employees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5238 by title only, which was done.

Weddell/Schrock made a motion to approve Ordinance 5238 on First Reading.

BACKGROUND:

Before the Council, for first reading, was Ordinance 5238, the City of Goshen's proposed 2026 Compensation for Police Department Employees.

Ordinance 5238 was a 12-page document that set forth a wide range of compensation provisions for Police Department employees, including who is covered, wages, benefits, vacation, sick and personal leave, holiday compensation, longevity increases in pay, clothing allowances, technical skills pay, specialty pay, shift differentials, court time pay, a residency bonus, a hiring bonus, and more. The following were the proposed wages for 2026.

2026 Base Wages:

POLICE OFFICERS



Bi-Weekly Salary

Police Chief	\$3,983.92.
Assistant Police Chief	\$3,772.51
Division Chief	\$3,599.86

Annual Base Salary Base

Wage per hour

Captain	\$82,679.65	\$39.26
Lieutenant	\$77,308.89	\$36.71
School Resource Officer	\$77,308.89	\$36.71
Detective	\$77,308.89	\$36.71
Sergeant	\$75,125.61	\$35.67
Patrol Officer	\$72,539.38	\$34.44
Probationary Patrol Officer	\$64,374.50	\$30.57

CIVILIAN EMPLOYEES

Base Wage per Hour

Special Police Officer	\$29.17
Special Police Officer – Investigations & Community Relations	\$29.76
Special Police Officer – Mobile Integrated Health Officer	\$30.95
Administrative Assistant	\$26.07

OCT. 6, 2025 COUNCIL DISCUSSION AND PASSAGE OF ORDINANCE 5238:

Mayor Leichty asked if Councilors had questions or comments on Ordinance 5238. They did not.

At 6:43 p.m., the Mayor invited questions or comments from the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5238, 2026 Compensation for Police Department Employees, on First Reading by a 7-0 margin at 6:43 p.m. Youth Adviser Reyes also voted "yes."

Councilors gave unanimous consent to proceed with a Second Reading of Ordinance 5238.

Mayor Leichty called for the introduction of Ordinance 5238, *2026 Compensation for Police Department Employees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5238 by title only, which was done.

Weddell/Nisley made a motion to approve Ordinance 5238 on Second Reading.

Mayor Leichty invited questions or comments from Councilors or the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5238, 2026 Compensation for Police Department Employees, on Second (and final) Reading by a 7-0 margin at 6:44 p.m. Youth Adviser Reyes also voted "yes."



8) Ordinance 5239, Authorization to Appoint Police Reserve Officers and Payment of Compensation in 2026

Mayor Leichty called for the introduction of Ordinance 5239, *Authorization to Appoint Police Reserve Officers and Payment of Compensation in 2026*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5239 by title only, which was done.

Weddell/Nisley made a motion to approve Ordinance 5239 on First Reading.

BACKGROUND:

Before the Council, for First Reading, was Ordinance 5239, the City of Goshen's proposed Authorization to Appoint Police Reserve Officers and Payment of Compensation in 2026.

Ordinance 5239 would authorize the City Board of Public Works and Safety to appoint up to 10 Police Reserve Officers to be utilized by the Goshen Police Department. It also would establish the compensation for Police Reserve Officers, which would include a uniform allowance (\$500), court appearance compensation (which is the current overtime rate per hour for a Probationary Patrol Officer) and coverage and pay for a duty-related illness or injury.

OCT. 6, 2025 COUNCIL DISCUSSION AND PASSAGE OF ORDINANCE 5239:

Mayor Leichty asked if Councilors had questions or comments on Ordinance 5239. They did not.

At 6:44 p.m., the Mayor invited questions or comments from the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5238, *2026 Compensation for Police Department Employees*, on First Reading by a 7-0 margin at 6:44 p.m. Youth Adviser Reyes also voted "yes."

Councilors gave unanimous consent to proceed with a Second Reading of Ordinance 5239.

Mayor Leichty called for the introduction of Ordinance 5239, *Authorization to Appoint Police Reserve Officers and Payment of Compensation in 2026*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5239 by title only, which was done.

Weddell/Peel made a motion to approve Ordinance 5239 on Second Reading.

Mayor Leichty invited questions or comments from Councilors or the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5239, *Authorization to Appoint Police Reserve Officers and Payment of Compensation in 2026*, on Second (and final) Reading by a 7-0 margin at 6:45 p.m. Youth Adviser Reyes also voted "yes."

8) Resolution 2025-17, A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025

Mayor Leichty called for the introduction of Resolution 2025-17, *A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025*. Council President Weddell asked the Clerk-Treasurer to read Resolution 2025-17 by title only, which was done.

Weddell/Lederach made a motion to approve Resolution 2025-17.



BACKGROUND:

Before the Common Council for approval was Resolution 2025-17, *A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025*. This resolution would establish that:

- The City of Goshen recognizes the threat that natural hazards pose to people and property within The City of Goshen; and
- The City of Goshen has contributed to the preparation of a multi-hazard mitigation plan, hereby known as Elkhart County Multi-Hazard Mitigation Plan 2025, in accordance with federal laws, including the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended; the National Flood Insurance Act of 1968, as amended; and the National Dam Safety Program Act, as amended; and
- Elkhart County Multi-Hazard Mitigation Plan 2025 identifies mitigation goals and actions to reduce or eliminate long-term risk to people and property in Goshen from the impacts of future hazards and disasters; and
- Adoption by the City of Goshen demonstrates its commitment to hazard mitigation and achieving the goals outlined in the Elkhart County Multi-Hazard Mitigation Plan 2025.

If Resolution 2025-17 was passed by the Common Council, it would be resolved that: The City of Goshen adopts the Elkhart County Multi-Hazard Mitigation Plan 2025, a copy of which is attached hereto. While content related to the City of Goshen may require revisions to meet the plan approval requirements, changes occurring after adoption will not require the City of Goshen to re-adopt any further iterations of the plan. Subsequent plan updates following the approval period for this plan will require separate adoption resolutions.

Accompanying Resolution 2025-17 was the "Elkhart County Multi-Hazard Mitigation Plan, January 2025," which was prepared for the Elkhart County Emergency Management Agency by Christopher B. Burke Engineering, LLC of Indianapolis.

This comprehensive plan was a 106-page document that included detailed information: about the community, population and demographics, employment, transportation and commuting, infrastructure, waterways and watersheds, topography, climate, underserved, disadvantaged and socially vulnerable populations, community capacity, risk assessment, hazard information, mitigation goals and practices, stormwater, hazardous materials, emergency preparedness, emergency response and recovery, building protection, safe rooms and shelters, public education and outreach, floodplain management, public involvement and more.

NOTE: This agenda item, #9, Resolution 2025-17, *A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025*, was added to the agenda at the start of the meeting. **Before the meeting, Councilors were provided with copies of the two-page Resolution 2025-17 (EXHIBIT #1) and the 106-page Elkhart County Multi-Hazard Mitigation Plan (EXHIBIT #2)**

OCT. 6, 2025 DISCUSSION AND APPROVAL OF RESOLUTION 2025-17:

Mayor Leichty invited an overview of the matter from City Fire Chief Anthony Powell.

Chief Powell said that if the Council approved Resolution 2025-17 and the City of Goshen later experiences a natural disaster, such as a tornado or a flood, officials can request reimbursement through Elkhart County, which will forward the request to the federal government. He added, "So, it's kind of a formality, just so that we can potentially have extra funding if something would happen."

The Mayor asked if Councilors had questions or comments for Chief Powell.

Councilor Gerber said, "I did not read every word, but I tried to give it a good effort, and there's a lot of really interesting information in there, so I'd encourage members of the public to check it out as well."



Councilor Gerber said that especially valuable was the plan's demographic data as well as information about the vulnerable areas in our community and how the City will respond to disasters.

Councilor Lederach asked if the City could receive reimbursement from the Federal Emergency Management Agency (FEMA). **Chief Powell** said, "Potentially, yes."

There were no further Council questions or comments.

At 6:47 p.m., invited questions or comments from the audience. There were none.

Councilors indicated they were ready to vote on the resolution.

On a voice vote, Councilors unanimously passed Resolution 2025-17, A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025, by a 7-0 margin at 6:47 p.m. Youth Adviser Reyes also voted "yes."

Privilege of the Floor:

At 6:47 p.m., **Mayor Leichty** invited public comments regarding matters not on the agenda.

Before accepting comments, the **Mayor** said, "I just want to say how heartening it is to see so many people attending our City Council meetings and participating and engaging. We appreciate having you here. We appreciate your advocacy for the City, particularly in regard to Senate Enrolled Act 1.

"I know that you are all not only showing up and speaking here, but sharing that word throughout your circles, and that is a tremendous bit of advocacy, not only for the folks sitting here in this room who are working hard on your behalf, but for the City you love and call home. So, thank you for making those efforts."

Daniel Emery of Goshen informed Councilors that he is helping organize the second annual "Side-by-Side Ride," which will take place Oct. 18, 2026. He said it will be a non-guided tour ride involving four Goshen businesses.

Emery said it was a successful event last year and had about 200 participants and about 88 machines. He said participating business supported repeating the event. He thanked Councilors for their support.

Marcia Yost of Goshen said she wanted to talk about accountability. She said, "I so appreciate the accountability that's present here in looking at budgets, at looking at resolutions, in denying a raise. That kind of accountability is what we all need. In a time when things are unsettled, it is a wonderful feeling to know that things feel settled here.

"However, we do need to find ways to hold others accountable and so I am hoping that we have opportunity to talk to our representatives. And I would encourage us all to continue to talk to folks. Sometimes it's hard for them to see what they need to be accountable for. And so, once again, my praise and my thanks, but the job is not yet done."

Geof Landis of Goshen said, "Like everyone here, I just appreciate all the work that everyone has done, but I wonder what the general public knows. And I would be willing to bet the general public doesn't have a clue what's going on ... So, I don't know what we can do to get the word out, but I think what we could do would be helpful."

At 6:52 p.m., **Mayor Leichty** closed the public comment period.



Elected Official Reports:

Mayor Leichty asked if there were any reports from Councilors.

Councilor Peel said that in the morning she would attend a meeting of the City Economic Improvement District.

Youth Adviser Reyes said at the beginning of the school year students participated in Senior Sunrise, an early morning gathering of Goshen High School students on the football field. She said doughnuts were provided and everyone had fun.

Youth Adviser Reyes said last month students conducted a clothing drive for winter clothing. Later this month, students will collect funds for children who need Halloween costumes. Students also want to give away candy.

Mayor Leichty thanked Youth Adviser Reyes and the other youth advisers for their work.

Clerk-Treasurer Aguirre thanked and congratulated the Mayor for her leadership through the very difficult City budget process. He said, "I don't think we've ever, at least in my four or five years, experienced a Mayor who had as clear an idea and communicated it as clearly about the consequences facing the City in terms of revenue. And I think that's been a guidepost for us throughout this process, and I just wanted to thank you for that."

Mayor Leichty thanked the Clerk Treasurer for his comments.

There were no further comments by the Mayor or by Councilors.

Adjournment:

Councilor Nisley made a motion to adjourn the meeting, which was seconded by Councilor Riegsecker

Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichty adjourned the meeting at 6:55 p.m.

EXHIBIT #1: *The two-page Resolution 2025-17, A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025. Consideration of this resolution was added to the agenda at the start of the meeting. Councilors were provided with copies of Resolution 2025-17 before the meeting.*

EXHIBIT #2: *The 106-page Elkhart County Multi-Hazard Mitigation Plan, which was prepared for the Elkhart County Emergency Management Agency by Christopher B. Burke Engineering, LLC of Indianapolis. The plan was provided to Councilors before the meeting for consideration of added agenda item #9, Resolution 2025-17, A Resolution of the City of Goshen Adopting the Elkhart County Multi-Hazard Mitigation Plan 2025.*

APPROVED:

Gina Leichty, Mayor of Goshen



ATTEST:

Richard R. Aguirre, City Clerk-Treasurer



GOSHEN COMMON COUNCIL

Minutes of the OCTOBER 27, 2025 Regular Meeting

Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Mayor Gina Leichty called the meeting to order at 6:00 p.m. Assisted by the Mayor, Oliver D. Jaskolka led the Pledge of Allegiance. Oliver is a first-grade student at Model Elementary School.

Mayor Leichty asked Clerk-Treasurer Aguirre to conduct the roll call. The result:

Present:	Linda Gerber (At-Large)	Phil Lederach (District 5)	Doug Nisley (District 2)
	Megan Peel (District 4)	Donald Riegsecker (District 1)	Matt Schrock (District 3)
	Council President Brett Weddell (At-Large)		
	Youth Adviser Abril Reyes (Non-voting)		
Absent:	None		

Approval of Minutes:

No minutes were available to review/approve.

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer. Councilor Nisley moved to approve the agenda as submitted. Councilor Peel seconded the motion. **The motion passed 7-0 on a voice vote.**

1) Presentation: Police Chief José Miller recognition of Police Officer Quinten Allen Bland

Police Chief José Miller said he wanted to honor one of his officers, **Quinten Bland**, for his positive interaction with some young people in the community. At the Chief's request, **Officer Bland** walked forward for the presentation.

Chief Miller said when he was on vacation he received a voice mail message from a person who said he wanted to discuss policies that pertained to officers. The Chief said he assumed the person had a complaint about an officer.

Chief Miller said the man he eventually contacted said he saw an officer doing something and he wanted to tell the Chief about it but didn't want the officer to get in trouble. The Chief asked the man to describe what he saw.

"And, he said, 'Well, there were some boys playing football out in the roadway. playing catch, and **Officer Bland**, who is one of our officers that is truly there for the kids in our community and wants to be involved, pulled up and apparently several of the kids took off running.' And from what I understand, Officer Bland went around the block, came back again, and the kids were back there."

Chief Miller said **Officer Bland** told the boys they weren't in any trouble and that he just wanted to play catch with them "and that started some catch there. And one of the residents that was there was videoing it and actually forwarded me the videos of the interaction, and I just thought it was really special."

The **Chief** continued, "This is something that we preach to our applicants that want to be police officers – that writing tickets is important, enforcing the law is important, but spending time with our youth and our community is just as important, because they are our future. And so, it meant a lot to me, it meant a lot to these people. So, I passed that information along to the **Mayor**, and we decided we wanted to do something special for **Officer Bland**."

Three of the four boys present that day were at the Council meeting, so **Chief Miller** invited them to come forward to the front of the Council chamber. He introduced them as "great young men."



Chief Miller said he later went to a sporting goods store in Mishawaka to get a football, because he thought it would be a great idea to have the young men sign this football for **Officer Bland**. But before he could buy it, the Chief said another customer insisted on paying for the football and enthusiastically did so after hearing the story.

The **Chief** said, "So, we had a random person from Mishawaka footed the bill for the football. We tracked down the young men. They signed it. And I thought it would be really cool to have these young men present this football to Officer Bland for his deeds."

The audience responded with applause.

Chief Miller invited Officer Bland to comment.

Officer Bland said, "I always go to the residents at Cross Street and quite often talk to the residents, I honestly have never seen these boys before that day. I was just driving by on 9th Street headed south and I saw them playing.

"So, I went all the way around, came back and then as soon as I pulled up to the residence, this one in the blue took off streaming. Then he made his way back around, and then he was ended up army crawling underneath the white right truck, the white truck that was over there, a Silverado. And I got out of my patrol car and I ran over at him, and he just kind of froze; he couldn't move because he was stuck underneath the truck.

"But I've dreamed my whole life to be a cop, and it's not to take people to jail. It's not to write tickets. I honestly don't write tickets," **Officer Bland** said. "There is such a negative outlook on police right now in the whole United States, the whole world. I know I'm only one person, but I'm doing my best to, every single person that I come in touch with, or just touch, to know that if I show up, they're in good hands. And I just I just love the youth."

The audience again responded with applause.

Mayor Leichty said, "I just want to extend my thanks, to you, **Officer Bland**, and to the guys also for signing the football. We wanted to make sure that you always have a ball in your car, so if you see the kids next time, you're ready to go at any time. So, thank you so much for your excellent service to the community. We appreciate you."

There was more applause.

Officer Bland was hired as a probationary patrol officer in 2024 and promoted to a Patrol Officer in 2025.

2) Public Hearing for Ordinance 5233, An Ordinance for Appropriations and Tax Rates (Second Reading for the proposed 2026 Goshen Public Library budget)

Mayor Leichty called for the introduction on Second Reading of Ordinance 5233, *An Ordinance for Appropriations and Tax Rates (the proposed 2026 Goshen Public Library budget)*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5233 by title only, which was done.

Weddell/Riegsecker moved to approve Ordinance 5233 on Second Reading.

BACKGROUND:

In a memorandum to the Common Council dated Sept. 22, 2025, **Ann-Margaret Rice**, the Director of Goshen Public Library, wrote that as required by the State of Indiana, the fiscal body for the Goshen Public Library under certain conditions is the Goshen Common Council.

Rice wrote that Indiana Code 6-1.1-17-20.3 identifies the conditions that trigger a binding budget review process for public library budget approval as summarized below:

(1) The governing body of the library is not comprised of a majority of officials who are elected to serve on the governing body (the governing body of a public library is comprised of appointees made by elected officials); and



(2) has a percentage increase in the proposed budget for the taxing unit for the ensuing calendar year that is more than the result of:

(A) the maximum levy growth quotient determined under IC 6-1.1-18.5-2 for the ensuing calendar year, rounded to the nearest thousandth (0.001); minus

(B) one (1).

Rice wrote that for the 2026 budget year, Goshen Public Library's proposed budget exceeds the maximum levy plus 1 as a result of the bonds issued in 2024 (that were approved by the Common Council in 2024). As the identified fiscal body for the Goshen Public Library, the Common Council is tasked with advertising, reviewing, opening and closing one public hearing, and approving the library's budget for 2026.

Following protocol, with the assistance of Baker Tilly, and for the convenience of the Council, Rice wrote that the Library has prepared and submitted their 2026 budget on the Indiana Gateway website. **The Council's role is to complete the submission, review, and approval process. Upon completion of the process, the Library will resume responsibility for its budget and financial affairs.**

Before the Council was the Public Library's proposed budget for 2026 as set forth in Ordinance 5233.

If Ordinance 5233 is approved by the Common Council, it would be ordained/resolved "that the expenses of Goshen Public Library for the year ending Dec. 31, 2026, the sums herein specified are hereby appropriated and ordered set apart out of the several funds herein named and for the purposes herein specified, subject to the laws governing the same. Such sums herein appropriated shall be held to include all expenditures authorized to be made during the year, unless otherwise expressly stipulated and provided for by law. In addition, for the purposes of raising revenue to meet the necessary expenses of GOSHEN PUBLIC, the property tax levies and property tax rates as herein specified are included herein. Budget Form 4-B for all funds must be completed and submitted in the manner prescribed by the Department of Local Government Finance."

Ordinance 5233 would be in full force and effect after its passage and approval by the Common Council in the following amounts:

Fund Code	Fund Name	Adopted budget	Adopted Tax Levy	AdoptedTaxRate
0061	RAINY DAY	\$324,695	\$0	0.0000
0101	GENERAL	\$3,316,319	\$2,295,024	0.1351
0180	DEBT SERVICE	\$957,500	\$1,196,875	0.0705
2011	LIBRARY IMPROVE- MENT RESERVE	\$428,002	\$0	0.0000
		\$5,026,516	\$3,491,899	0.2056

On Sept. 22, 2025, the Council convened a public hearing on Ordinance 5233, *An Ordinance for Appropriations and Tax Rates* (the proposed 2026 Goshen Public Library budget). There were no public comments. Councilors didn't ask any questions or make any comments on Ordinance 5233.

On a voice vote, Councilors then unanimously passed Ordinance 5233, *An Ordinance for Appropriations and Tax Rates*, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:22 p.m. *The Second Reading of Ordinance 5233 was then scheduled for Oct. 27, 2025.*



NOTE: Three days before the meeting, Clerk-Treasurer Aguirre emailed to Councilors an amended version of Ordinance 5233, also referred to as State Budget Form 4. Greg Laughlin, Business Manager for the Goshen Public Library, emailed Aguirre the amended version of Budget Form 4 and stated that he previously emailed an initial working copy of the document and not the version that matched the official version that was advertised in the Goshen News to the public. The correct version had a different total for the Debt Service adopted tax levy and different totals for the total adopted tax levy and total adopted tax rate.

OCT. 27, 2025 DISCUSSION AND SECOND READING (FINAL APPROVAL) OF ORDINANCE 5233:

At 6:09 p.m., Mayor Leichty opened a public hearing on Ordinance 5233, An Ordinance for Appropriations and Tax Rates (the proposed 2026 Goshen Public Library budget). There were no comments, so the Mayor closed the public hearing.

Council President Weddell made a motion to replace the previous version of Ordinance 5233 with the amended version provided by the Clerk-Treasurer before the meeting. Councilor Lederach seconded the motion.

On a voice vote, Councilors unanimously approved the motion to substitute the previously introduced version of Ordinance 5233 with the amended version provided shortly before today's meeting.

Ann-Margaret Rice, director of Goshen Public Library, provided background on Ordinance 5233. Rice said, "As you recall, you approved the issuance of bonds on behalf of the library back last fall to do an HVAC renovation project or replacement project. The project is now well underway, with an expected completion date in the spring." Rice continued, "As a result of issuing bonds, that put us in the position of having a binding review process for our 2026 budget, just a matter of law and procedure initiated by the Indiana State Legislature. And so, we've had our public hearing. If you have questions about our budget, we're happy to answer those. Otherwise, we hope that you will approve the budget tonight, and we'll move on."

Councilor Riegsecker asked, "There's a line item on there that's property tax cap impact. How do you use that line? I mean, you can't really project that cap right now."

Greg Laughlin, the Library's Business Manager and Treasurer for the Library Board, said, "It's a leftover from one that we had to incorporate in the budget years and years past ... They gave us a number that put in there, but we could project it, but they've never removed that particular item from it, so it's still sitting there, but it's figured out differently now." Councilor Riegsecker thanked Laughlin for the explanation.

Mayor Leichty asked if there were additional Council questions or comments. There were not.

At 6:13 p.m. the Mayor invited additional public comments. There were none.

On a voice vote, Councilors then unanimously passed Ordinance 5233, An Ordinance for Appropriations and Tax Rates, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:13 p.m.

Privilege of the Floor:

At 6:13 p.m., Mayor Leichty invited public comments regarding matters not on the agenda. There were none.



ELECTED OFFICIAL REPORTS:

Mayor Leichty asked if there were any reports from Councilors.

Council President Weddell said he attended a City Redevelopment Commission meeting. He said the Commission had issued a Request for Proposals (RFPs) for the old D&T Muffler and Brake shop on Main Street and it received one full-price offer. He said it looks promising and will be reviewed.

Councilor Peel said she read in the newspaper that there was a potential developer for the City's property on Third Street.

Council President Weddell said the proposal is for the property on Third Street north of the Hawks Building. He said it is from a group from Viewrail, which has already been awarded the property near the co-housing and the Hawks Building. He said Viewrail will begin work on that property soon and have plans for the second property.

Council President Weddell said the Redevelopment commissioners "always have some concerns when you give multiple projects to the same developer. However, since they are local, we felt pretty confident with that."

Councilor Gerber said on Saturday, the Department of Environmental Resilience "had a tree planting, which was just north of the high school, and there were about 40 people out there from early elementary school all the way through retirement age, and they made a really significant contribution to the City's future by planting all those trees."

Councilor Peel said the City Economic Improvement District met earlier in the month "and there's some discussion going about ideas regarding Art Alley. I'm assuming I'll hear some updates with that next meeting. The holiday lights are going up, and there are some new businesses going in downtown. We've seen Nova, which has been having some carryout and Cortado Cafe is opening soon." She said an ice cream shop also may open soon.

Councilor Peel also related an "amazing police experience" from her daughter who worked this summer at Fidler Pond. She said, "There was a call that had to be made out there, and a couple of officers came out there, and she met them. And then not a couple days later, she was in a really bad car accident on Highway 33, and that same officer happened to show up, and he saw her on the stretcher, and said, 'Libby?' She said, 'Well, hi! Fancy meeting you here!'

"And he stayed with her, and then he stayed with us at the hospital, and his name's Officer Ellison, and I've seen him around town now quite frequently, and it was just a really, really great experience. And he really just took the extra effort ... It's always good to hear nice things about our police officers from time to time."

Councilor Riegsecker asked about the completion date of the roundabout on the west side of town. **City Director of Public Works & Utilities Dustin Sailor** said a progress meeting was held last week, and the City has been told it will be open before Thanksgiving along Peddler's Village Road. **Councilor Riegsecker** responded, That's very nice. It turned out better than I think I expected originally. I like it."

Councilor Riegsecker also said a constituent called and reported seeing a chicken on Main Street that was pecking their windows at First State Bank. He said she wanted to know what could be done about it.



Mayor Leichty said, "You can always call the Mayor's office, and we will direct you to the appropriate resource. Anytime there's a loose animal you can always call the Humane Society. The City contracts with Elkhart County. They'll pick up chickens. They take all kinds of animals, everything except, like, vermin. Then you have to call a wildlife specialist to have it removed if it's a raccoon or something."

Councilor Riegsecker said he would relay that information to his constituent.

In light of the City Court vacating the space used as the Council chamber, **Councilor Gerber** asked "How that would affect the design of the room and how we interact as a Council."

Mayor Leichty said, "We are planning on doing some updates. We're waiting for an estimate on some of the design of the space to make sure that we're utilizing updated technology and want to make sure that it's a flexible meeting space. We're working on that design right now."

On behalf of **Councilor Gerber** and himself, **Council President Weddell** said there will be a community conversation with **Mayor Leichty** and **Elkhart County Councilor Steven Clark** about the impacts of Senate Enrolled Act 1. It will be at 5:30 p.m. on Wednesday, Nov. 12 in the Goshen Theater. He said, "We want to make sure that the public is aware of that. We would love to see that theater where it will be held filled. And, depending on how long they speak, there will potentially be a chance for some moderated questions."

Councilor Gerber said she is hoping for a "robust Q&A" that could possibly last more than an hour.

Councilor Lederach said, "Thank you for organizing that, you two. I appreciate it."

Council President Weddell said, "There's been a number of community members that have been actively involved, so it's not, by any means, just the two of us."

Mayor Leichty said, "I just returned from the AIM Elected Official Conference, and the entire week's seminar content was about SEA-1. So, it's, obviously impacting everybody on multiple levels, so it's good to stay updated on that."

Youth Adviser Reyes said she and other students also planted some trees near factory and it was fun. She also said the costume drive for kids has been completed and students also plan to distribute candy.

Mayor Leichty said candy also will be distributed at City Hall on Halloween from 2:30 to 4:30 p.m. She said she "may or may not be in a costume."

Councilor Riegsecker said on his way to the meeting he saw four or five signs posted on Clinton Street, between the road and the sidewalk. He asked if that was allowed or could it be addressed. **Mayor Leichty** said that typically is not allowed, and he could report the alleged violations to the Mayor's Office.

Adjournment:

Councilor Nisley made a motion to adjourn the meeting, which was seconded by **Councilor Peel**.

Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichty adjourned the meeting at 6:23 p.m.



EXHIBIT #1: *An amended two-page version of Ordinance 5233, also referred to as State Budget Form 4. This version had a different total for the Debt Service adopted tax levy and different totals for the total adopted tax levy and total adopted tax rate. Three days before the meeting, Clerk-Treasurer Aguirre emailed to Councilors this amended version of Ordinance 5233. Greg Laughlin, Business Manager for the Goshen Public Library, emailed Aguirre the amended version of Budget Form 4 and stated that he previously emailed an incorrect initial working copy of the document and not the version that matched the official version that was advertised in the Goshen News to the public.*

APPROVED:

Gina Leichty, Mayor of Goshen

ATTEST:

Richard R. Aguirre, City Clerk-Treasurer



MICHAEL WANBAUGH

Director of Administrative Affairs, **Goshen, Indiana**

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Memo: Introduction of 2026 Goshen Kids Council

To: Goshen City Council

From: Michael Wanbaugh, Director of Administrative Affairs

Date: January 26, 2026

Re: Introduction of the 2026 Goshen Kids Council

Purpose

This memo provides an overview of the 2026 Goshen Kids Council and outlines upcoming meeting dates and activities.

Background

The Kids Council process began in November. Students across Goshen Community Schools prepared presentations and participated in elections held last week at each elementary school.

The Kids Council consists of elected fourth-grade students from Goshen's Prairie View, Waterford, Parkside, Model, West Goshen, and Chamberlain elementary schools.

The program reflects the City's ongoing partnership with Goshen Community Schools to foster civic engagement among students through initiatives such as the Kids Council, Youth Advisory Council, and related leadership programs.

At tonight's meeting, the elected students will introduce themselves to the Mayor, City Council, and community. Each student will also deliver a brief statement outlining their goal as a Kids Councilor.

Meeting Schedule

The Goshen Kids Council will meet at City Hall on the second and fourth Monday of each month at 3 p.m., beginning in February. Scheduled meeting dates include:

- Feb. 9, 2026
- Feb. 23
- March 9
- March 23
- April 13
- April 27
- May 4 – Day with the Mayor



Program Activities

In addition to regular meetings, the Kids Council will:

- Develop and complete a community service project
- Participate in the Memorial Day Parade on May 25
- Participate in the Elkhart County 4-H Fair Parade on July 19
- Recite the Pledge of Allegiance to open Fireworks on the Fairway at Black Squirrel Golf Club on July 4 in celebration of the nation's 250th anniversary

Introduction

This evening's introduction of the 2026 Goshen Kids Council will be led by Wendy Clark, Model Elementary Parent and Communications Liaison.



City Clerk-Treasurer

CITY OF GOSHEN

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To: Common Council members and Mayor Leichty
From: Clerk-Treasurer Richard R. Aguirre
Date: January 26, 2026
Subject: Retirement recognition of Goshen Police Officer Tara Powell

At the Jan. 26, 2026 Common Council meeting, Mayor Leichty and Councilors are scheduled to honor retiring School Resource Officer Tara Powell for her 23 years of dedicated service to the City of Goshen. She retired effective Jan. 9, 2026.

Attached to this memorandum is Police Chief Jose Miller's request to the Board of Public Works and Safety to accept Officer Powell's retirement and Officer Powell's letter notifying Chief Miller of her retirement. Officer Powell has accepted a position with the Elkhart County Prosecutor's Office.



Jose' D. Miller

Chief of Police

111 E Jefferson St
Goshen, Indiana 46528

TO: Goshen Board of Public Works & Safety
Mayor Gina Leichty
Member Mike Landis
Member Mary Nichols
Member Barb Swartley
Member Orv Myers

Date: January 22, 2026

From: Jose' Miller, Chief of Police

Reference: The Retirement of School Resource Officer Tara Powell #140

I respectfully request that the Board of Public Works and Safety accept the retirement of School Resource Officer Tara Powell from the Goshen Police Department, effective January 9, 2026. Officer Powell's final day of active service was Thursday, January 8, 2026.

Officer Powell began her law enforcement career with the Goshen Police Department on November 7, 2003. Prior to joining Goshen, she served six years with the Middlebury Police Department. Over the course of her career, she dedicated sixteen years as a K-9 officer across both agencies, demonstrating exceptional skill, discipline, and commitment to specialized service.

During her tenure, Officer Powell worked closely with the Detective Bureau and Drug Unit, and served with distinction as a Field Training Officer, Background Investigator, and School Resource Officer. Her experience, work ethic, and professionalism consistently set the standard for those around her.

Officers like Tara Powell are the backbone of this department. She has demonstrated unwavering integrity, resilience, and dedication to the mission and to the community we serve. Her retirement marks the close of a significant chapter in the history of the Goshen Police Department and the beginning of a well-earned next chapter in her life.

She will be missed, and the department extends its sincere gratitude for her years of faithful service and wishes her continued success and fulfillment in the years ahead.

Respectfully,

Jose' Miller #116

Chief of Police

Goshen City Police Department
111 E. Jefferson Street
Goshen, IN. 46528

Dear Chief José Miller,

12/15/2025

Please accept this letter as formal notification of my retirement from the Goshen Police Department. My last day of work will be Thursday, January 8th, 2026.

Throughout my career, I have learned so much and have truly loved being a police officer. My journey began with earning a college degree in Criminal Justice, followed by my introduction to law enforcement as a jail officer and later as a 911 dispatcher.

I was then hired by the Middlebury Police Department, where I served for six years. During that time, I held the rank of Sergeant, served as a K-9 handler with a DEA drug license and acted as the department's IDACS coordinator. I worked closely with community members and helped develop the Safe House program.

I eventually joined the Goshen Police Department, where I have proudly served for the past 22 years. During my time here, I brought my K-9 partner from Middlebury to Goshen. After the loss of K-9 Rada, I was asked to—and accepted—the opportunity to handle another K-9, K9 Eros. I worked numerous cases while assigned to the Detective Bureau, assisted the Drug Unit on multiple occasions, served as a Field Training Officer, conducted background investigations, and, of course, spent many rewarding years as a School Resource Officer.

I have been blessed to work alongside so many outstanding officers—some still with us and others gone too soon. My greatest passions have been working with my K-9 partners for over 16 years and serving students, parents, and school staff as an SRO. I have made lifelong friends and meaningful connections, and while it will be difficult to walk away, I am excited to begin a new chapter with the Prosecutor's Office.

Thank you for the opportunity to serve the Goshen community throughout my career.

Respectfully,
Officer / SRO Tara Powell #140



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To: Common Council members and Mayor Leichthy
From: Clerk-Treasurer Richard R. Aguirre
Date: January 26, 2026
Subject: Election of Council President & Vote for Minority Party Representative for 2026

Following our past practice and procedures, the first Common Council meeting of the year includes the election of Council President and the vote for the Minority Party Representative for the coming year. Our first meeting of the year is scheduled for January 26, 2026.

Procedures for Council President election:

- The Mayor will invite nominations for the position of Council President.
- Councilors will nominate (and second) candidates for Council President.
- When there are no further nominations, the Mayor will close the nominations and ask the Clerk-Treasurer to conduct a roll call vote, if there are two or more nominations.
- If there is only one nominee, the Mayor will conduct a voice vote.
- The Mayor will then announce the results of the election for Council President for 2026, which will be recorded in the meeting minutes.

Designation of Minority Party Representative:

- The Mayor will announce that it is now time to designate the Minority Party Representative for 2026.
- Minority Party Councilors (only) will nominate candidates for Minority Party Representative.
- When there are no further nominations, the Mayor will close the nominations and ask the Clerk-Treasurer to conduct a roll call vote, if there are two or more nominations.
- If there is only one nominee, the Mayor will conduct a voice vote.
- The Mayor will then announce the results of the vote for Minority Party Representative for 2026, which will be recorded in the meeting minutes.



GINA M. LEICHTY

Mayor of **Goshen, Indiana**

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(574) 533-9322

MEMO: Considerations for appointments to 2026 Goshen Boards & Commissions

To: Goshen Common Council

From: Office of Mayor Gina Leichty

Date: January 26, 2026

Subject: 2026 Boards and Commissions Appointments and Reappointments

This memo provides a summary of City boards and commissions with appointments or reappointments requiring action in 2026. The items below include both mayoral and City Council appointments. Individual appointment names will be presented separately for Council consideration.

Board of Public Works and Safety

Oversees public infrastructure, utilities, public safety coordination, and stormwater operations. Members are appointed by the Mayor.

Action: Multiple mayoral reappointments.

Redevelopment Commission

Guides redevelopment planning, tax increment financing, and economic development initiatives. Appointments are made by the Mayor and City Council, with a school board liaison.

Action: Mayoral and Council reappointments.

Plan Commission

Reviews zoning, land use, development applications, and long-range planning matters. Appointments include mayoral, council, park board, and Board of Public Works representation.

Action: Reappointments and one vacancy appointment.

Board of Zoning Appeals

Hears zoning variance requests and appeals related to development standards.

Action: Mayoral and Council reappointments.

Board of Building Appeals

Reviews appeals related to building codes and construction standards.

Action: Multiple mayoral and council appointments, including vacancies.

Board of Aviation Commissioners

Oversees operations and long-term planning for the Goshen Municipal Airport.

Action: Mayoral reappointments and one vacancy.

Community Relations Commission

Advises the City on community engagement, inclusion, and outreach efforts.

Action: Mayoral and Council appointments, including vacancies.

Board of Cemetery Trustees

Provides oversight of City-owned cemeteries and related operations.

Action: Mayoral reappointments and one vacancy.

Economic Development Commission

Supports economic growth initiatives and redevelopment strategy.

Action: One mayoral reappointment and one Council appointment.

Downtown Economic Improvement District

Represents downtown property and business interests and advises on district priorities.

Action: Two Council reappointments.

Parks and Recreation Board

Advises on park planning, recreation programming, and facility development.

Action: One mayoral reappointment.

Shade Tree Board

Advises on urban forestry, tree preservation, and planting policy.

Action: Mayoral appointments and one reappointment.

Traffic Commission

Advises on traffic safety, signage, and transportation-related matters.

Action: One appointment to fill a vacant position.



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TO: Mayor Gina Leichty and the Goshen Common Council
FROM: Richard Aguirre, Clerk-Treasurer
RE: Budget Reports for December 2025
DATE: January 20, 2026

Attached for the Council's review are financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2025 budget, which was approved by the Council in October 2024. These reports are intended to provide a reasonable understanding of the City's financial position. They are unaudited and may require some interpretation.

Fund Balance Report

This report provides the cash balance of the budgeted funds for December 31, 2025, illustrating the City's liquidity position across all funds and demonstrating that each fund maintains a sufficient balance to support budgeted expenditures. Note as the date of this report, the cash balances may be unreconciled and are subject to change.

Budget Report – Revenues

This page summarizes revenue collections for each fund through December 31, 2025, showing progress toward projected revenue levels. Remember that some funds receive the levy in two allotments in June and December (General, Debt Service, MVH, Cumulative Fire, Park & Recreation, Aviation, CCD, Cumulative Sewer).

Budget Report – Expenditures

This report displays expenditures incurred to date for each fund, allowing for an assessment of spending trends relative to annual appropriations, with an expected 40.25% of the budget remaining at this point in the year in total across all budgeted funds.

Budget Report – Expenditures in the General Fund

The final page breaks down the General Fund by department, providing a focused view of each department's budget performance to date.



Fund	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
1101 - GENERAL FUND	\$ 21,528,877.25	\$ 31,707,796.85	\$ 30,212,248.18	\$ 23,024,425.92
2201 - MVH FUND	3,790,842.61	3,883,091.71	3,717,195.23	3,956,739.09
2202 - LOCAL ROAD & STREET	1,554,031.95	677,552.24	539,147.00	1,692,437.19
2203 - MVH-RESTRICTED	2,106,390.49	684,033.20	619,778.14	2,170,645.55
2204 - PARKS AND RECREATION	4,698,294.14	3,713,455.15	2,637,384.83	5,774,364.46
2206 - AVIATION FUND	549,459.52	446,002.99	417,190.14	578,272.37
2209 - LIT - ECONOMIC DEVELOPMENT	7,303,587.03	2,714,588.40	3,023,707.60	6,994,467.83
2214 - PROBATION FUND	126,474.02	101,043.04	113,410.45	114,106.61
2226 - REDEVELOPMENT OPERATING	486,877.76	239,412.20	259,751.94	466,538.02
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	61,043.92	57,795.40	15,491.35	103,347.97
2234 - UNSAFE BUILDING FUND	218,015.68	47,948.11	125,939.74	140,024.05
2236 - RAINY DAY FUND	2,654,516.59	-	-	2,654,516.59
2240 - LIT - PUBLIC SAFETY	2,437,452.30	2,701,527.00	3,102,597.96	2,036,381.34
2256 - OPIOID SETTLEMENT UNRESTR	101,168.19	22,390.09	-	123,558.28
2257 - OPIOID SETTLEMENT RESTR	253,200.26	52,270.40	250,000.00	55,470.66
2258 - TOWNSHIP FIRE SUPPORT	416,352.31	350,000.00	188,694.30	577,658.01
2500 - COURT FEES	39,739.66	61,704.36	43,744.76	57,699.26
2501 - RESIDENTIAL LEASE FEES	59,283.57	71,395.00	45,492.70	85,185.87
2503 - ELECTRIC UTILITY SALE	2,867,655.75	154,881.44	-	3,022,537.19
2504 - OLD LAW ENFORCEMENT CONTINUE ED	18,108.66	-	18,108.66	-
2505 - STORM WATER MANAGEMNT	2,387,177.63	638,993.20	1,731,209.32	1,294,961.51
2506 - ECON IMPROVEMENT DISTRICT	30,637.77	62,711.19	12,092.26	81,256.70
2508 - REDHAWK ACADEMY	14,757.86	37,749.62	33,646.68	18,860.80
3301 - DEBT SERVICE	65,169.99	373,266.56	372,150.00	66,286.55
3311 - TIF BOND P & I PYMT FUND	571,219.28	1,038,283.75	817,968.75	791,534.28
3320 - BOND P&I EAST COLLEGE AVE	-	609,129.22	481,680.00	127,449.22
3321 - INDIANA AVE BOND P&I	-	73,614.00	58,000.00	15,614.00
3323 - CHERRY CREEK BOND P&I	1,475,173.57	52,857.39	327,746.25	1,200,284.71
3331 - TIF DEBT SERVICE RESERVE	217,393.75	-	217,393.75	-
3333 - DSR - CHERRY CREEK	282,220.21	11,179.43	-	293,399.64
4401 - CCI (CIGARETTE TAX) FUND	332,952.34	51,306.25	50,226.67	334,031.92
4402 - CUMULATIVE CAP DEVELOP	1,195,728.49	797,734.20	859,000.03	1,134,462.66
4425 - CCI FIRE STATION	601,395.79	531,437.37	444,877.62	687,955.54
4428 - CCI STORM SEWER FUND	3,290,057.69	567,073.11	134,178.12	3,722,952.68
4445 - TIF SOUTH EAST E.D.	22,706,136.70	8,608,217.66	5,395,865.11	25,918,489.25
4446 - TIF CONS RR/US 33/DT	9,914,318.15	3,958,951.39	5,069,895.00	8,803,374.54
4447 - TIF LIPPERT/DIERDORFF	770,577.43	266,412.44	388,438.11	648,551.76
4450 - TIF EAST COLL AVE	128,020.63	871,642.00	984,477.24	15,185.39
4451 - TIF INDIANA AVENUE	32,443.02	106,674.04	101,837.80	37,279.26
4502 - ARP FISCAL RECOV FUND	5,557,302.92	-	2,057,322.15	3,499,980.77
4651 - CEMETERY CAPITAL IMPROV.	89,453.61	10,608.70	29,842.77	70,219.54
4660 - 2015 GOB PROCEEDS	849,472.25	-	-	849,472.25
4661 - 2021 GO BOND PROCEEDS	2,999,965.13	-	904,188.46	2,095,776.67
8801 - FIRE PENSION FUND	221,266.05	585,527.06	487,090.02	319,703.09
8802 - POLICE PENSION FUND	497,258.97	307,305.35	300,990.50	503,573.82
Report Total:	\$ 105,501,470.89	\$ 67,247,561.51	\$ 66,589,999.59	\$ 106,159,032.81

Note: Financial Information may be unreconciled and is subject to change.



Budget Report

Group Summary

For Fiscal: 2025 Period Ending: 12/31/2025

Fund	Original	Current	Period	Fiscal	Variance	Percent
	Total Budget	Total Budget	Activity	Activity	Favorable (Unfavorable)	Remaining
Revenue						
1101 - GENERAL FUND	\$ 28,495,121.00	\$ 28,495,121.00	\$ 6,703,366.40	\$ 31,707,796.85	\$ 3,212,675.85	11.27%
2201 - MVH FUND	4,560,312.00	4,560,312.00	1,045,359.14	3,883,091.71	(677,220.29)	14.85%
2202 - LOCAL ROAD & STREET	589,328.00	589,328.00	64,050.35	677,552.24	88,224.24	14.97%
2203 - MVH-RESTRICTED	1,366,292.00	1,366,292.00	64,748.67	684,033.20	(682,258.80)	49.94%
2204 - PARKS AND RECREATION	3,755,106.00	3,755,106.00	1,303,625.19	3,733,641.15	(21,464.85)	0.57%
2206 - AVIATION FUND	407,787.00	407,787.00	82,957.30	446,002.99	38,215.99	9.37%
2209 - LIT - ECONOMIC DEVELOPMENT	2,637,406.00	2,637,406.00	218,700.50	2,714,588.40	77,182.40	2.93%
2214 - PROBATION FUND	125,000.00	125,000.00	7,497.98	101,043.04	(23,956.96)	19.17%
2226 - REDEVELOPMENT OPERATING	46,200.00	46,200.00	1,728.50	239,412.20	193,212.20	418.21%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	-	-	1,852.50	57,795.40	57,795.40	0.00%
2234 - UNSAFE BUILDING FUND	-	400,000.00	30,000.00	47,948.11	(352,051.89)	88.01%
2240 - LIT - PUBLIC SAFETY	2,642,849.00	2,642,849.00	218,404.12	2,701,527.00	58,678.00	2.22%
2256 - OPIOID SETTLEMENT UNRESTR	19,500.00	19,500.00	-	22,390.09	2,890.09	14.82%
2257 - OPIOID SETTLEMENT RESTR	45,600.00	45,600.00	-	52,270.40	6,670.40	14.63%
2258 - TOWNSHIP FIRE SUPPORT	350,000.00	350,000.00	-	350,000.00	-	0.00%
2500 - COURT FEES	20,700.00	20,700.00	5,131.15	61,704.36	41,004.36	198.09%
2501 - RESIDENTIAL LEASE FEES	64,430.00	64,430.00	4,365.00	71,395.00	6,965.00	10.81%
2503 - ELECTRIC UTILITY SALE	-	-	-	154,881.44	154,881.44	0.00%
2505 - STORM WATER MANAGEMNT	607,827.00	607,827.00	241,949.47	638,993.20	31,166.20	5.13%
2506 - ECON IMPROVEMENT DISTRICT	65,500.00	65,500.00	25,000.45	62,711.19	(2,788.81)	4.26%
2508 - REDHAWK ACADEMY	46,500.00	46,500.00	-	37,749.62	(8,750.38)	18.82%
3301 - DEBT SERVICE	381,432.00	381,432.00	149,296.61	373,266.56	(8,165.44)	2.14%
3311 - TIF BOND P & I PYMT FUND	820,889.00	820,889.00	-	1,038,283.75	217,394.75	26.48%
3320 - BOND P&I EAST COLLEGE AVE	-	-	-	609,129.22	609,129.22	0.00%
3321 - INDIANA AVE BOND P&I	-	-	-	73,614.00	73,614.00	0.00%
3323 - CHERRY CREEK BOND P&I	-	-	-	52,857.39	52,857.39	0.00%
3333 - DSR - CHERRY CREEK	-	-	-	11,179.43	11,179.43	0.00%
4401 - CCI (CIGARETTE TAX) FUND	57,813.00	57,813.00	25,915.90	51,306.25	(6,506.75)	11.25%
4402 - CUMULATIVE CAP DEVELOP	823,963.00	823,963.00	319,229.02	797,734.20	(26,228.80)	3.18%
4425 - CCI FIRE STATION	565,937.00	565,937.00	212,406.64	531,437.37	(34,499.63)	6.10%
4428 - CCI STORM SEWER FUND	586,504.00	586,504.00	212,406.64	567,073.11	(19,430.89)	3.31%
4445 - TIF SOUTH EAST E.D.	9,367,200.00	9,367,200.00	3,900,553.92	8,608,217.66	(758,982.34)	8.10%
4446 - TIF CONS RR/US 33/DT	3,822,700.00	3,822,700.00	1,812,328.19	3,958,951.39	136,251.39	3.56%
4447 - TIF LIPPERT/DIERDORFF	261,350.00	261,350.00	130,863.21	266,412.44	5,062.44	1.94%
4450 - TIF EAST COLL AVE	-	-	435,821.00	871,642.00	871,642.00	0.00%
4451 - TIF INDIANA AVENUE	-	-	53,337.02	106,674.04	106,674.04	0.00%
4502 - ARP FISCAL RECOV FUND	-	-	-	-	-	0.00%
4651 - CEMETERY CAPITAL IMPROV.	11,000.00	11,000.00	465.75	10,608.70	(391.30)	3.56%
4661 - 2021 GO BOND PROCEEDS	-	-	-	-	-	0.00%
8801 - FIRE PENSION FUND	460,000.00	460,000.00	-	585,527.06	125,527.06	27.29%
8802 - POLICE PENSION FUND	350,000.00	350,000.00	20.00	307,305.35	(42,694.65)	12.20%
Report Total:	\$ 63,354,246.00	\$ 63,754,246.00	\$ 17,271,380.62	\$ 67,267,747.51	\$ 3,513,501.51	5.51%

Note: Financial Information may be unreconciled and is subject to change.

Budget Report

For Fiscal: 2025 Period Ending: 12/31/2025

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Expense						
1101 - GENERAL FUND	\$ 33,944,900.00	\$ 34,448,316.38	\$ 2,374,154.58	\$ 30,212,248.18	\$ 4,236,068.20	12.30%
2201 - MVH FUND	3,870,190.00	3,980,703.10	292,529.41	3,717,195.23	263,507.87	6.62%
2202 - LOCAL ROAD & STREET	1,000,000.00	1,539,147.00	-	539,147.00	1,000,000.00	64.97%
2203 - MVH-RESTRICTED	2,400,000.00	2,400,000.00	-	619,778.14	1,780,221.86	74.18%
2204 - PARKS AND RECREATION	3,331,500.00	4,055,500.00	156,343.27	2,637,384.83	1,418,115.17	34.97%
2206 - AVIATION FUND	711,400.00	711,400.00	28,667.80	417,190.14	294,209.86	41.36%
2209 - LIT - ECONOMIC DEVELOPMENT	4,325,000.00	7,100,223.28	128,067.08	3,023,707.60	4,076,515.68	57.41%
2214 - PROBATION FUND	113,650.00	113,650.00	9,197.58	113,410.45	239.55	0.21%
2226 - REDEVELOPMENT OPERATING	274,550.00	348,950.00	22,703.36	259,751.94	89,198.06	25.56%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	36,000.00	36,000.00	613.75	15,491.35	20,508.65	56.97%
2234 - UNSAFE BUILDING FUND	85,000.00	551,000.00	-	125,939.74	425,060.26	77.14%
2240 - LIT - PUBLIC SAFETY	3,049,000.00	3,377,347.50	213,046.30	3,102,597.96	274,749.54	8.14%
2257 - OPIOID SETTLEMENT RESTR	-	250,000.00	14,267.51	250,000.00	-	0.00%
2258 - TOWNSHIP FIRE SUPPORT	378,000.00	528,000.00	20,348.08	188,694.30	339,305.70	64.26%
2500 - COURT FEES	54,700.00	54,700.00	4,316.74	43,744.76	10,955.24	20.03%
2501 - RESIDENTIAL LEASE FEES	48,975.00	48,975.00	(3,624.40)	45,492.70	3,482.30	7.11%
2503 - ELECTRIC UTILITY SALE	-	400,000.00	-	-	400,000.00	100.00%
2504 - OLD LAW ENFORCEMENT CONTINUE ED	18,109.00	18,109.00	-	18,108.66	0.34	0.00%
2505 - STORM WATER MANAGEMNT	1,937,885.00	1,940,885.00	48,085.90	1,731,209.32	209,675.68	10.80%
2506 - ECON IMPROVEMENT DISTRICT	81,000.00	81,000.00	23.65	12,092.26	68,907.74	85.07%
2508 - REDHAWK ACADEMY	12,500.00	34,500.00	342.42	33,646.68	853.32	2.47%
3301 - DEBT SERVICE	373,275.00	373,275.00	-	372,150.00	1,125.00	0.30%
3311 - TIF BOND P & I PYMT FUND	820,889.00	898,889.00	1,250.00	817,968.75	80,920.25	9.00%
3320 - BOND P&I EAST COLLEGE AVE	-	481,680.00	-	481,680.00	-	0.00%
3321 - INDIANA AVE BOND P&I	-	116,000.00	-	58,000.00	58,000.00	50.00%
3323 - CHERRY CREEK BOND P&I	-	327,746.25	-	327,746.25	-	0.00%
3331 - TIF DEBT SERVICE RESERVE	-	217,393.75	-	217,393.75	-	0.00%
4401 - CCI (CIGARETTE TAX) FUND	80,000.00	80,000.00	4,374.67	50,226.67	29,773.33	37.22%
4402 - CUMULATIVE CAP DEVELOP	1,022,000.00	1,361,227.95	341,037.22	859,000.03	502,227.92	36.90%
4425 - CCI FIRE STATION	375,000.00	479,898.95	26,111.58	444,877.62	35,021.33	7.30%
4428 - CCI STORM SEWER FUND	2,700,000.00	2,700,000.00	5,695.32	134,178.12	2,565,821.88	95.03%
4445 - TIF SOUTH EAST E.D.	20,065,890.00	22,440,621.85	1,389,821.86	5,395,865.11	17,044,756.74	75.95%
4446 - TIF CONS RR/US 33/DT	4,075,000.00	8,586,861.94	276,214.29	5,069,895.00	3,516,966.94	40.96%
4447 - TIF LIPPERT/DIERDORFF	-	388,438.11	-	388,438.11	-	0.00%
4450 - TIF EAST COLL AVE	-	1,084,477.24	378,547.24	984,477.24	100,000.00	9.22%
4451 - TIF INDIANA AVENUE	-	111,837.80	43,837.80	101,837.80	10,000.00	8.94%
4502 - ARP FISCAL RECOV FUND	2,806,655.00	5,506,655.00	267,466.44	2,057,322.15	3,449,332.85	62.64%
4651 - CEMETERY CAPITAL IMPROV.	45,800.00	45,800.00	-	29,842.77	15,957.23	34.84%
4660 - 2015 GOB PROCEEDS	120,000.00	120,000.00	-	-	120,000.00	100.00%
4661 - 2021 GO BOND PROCEEDS	3,149,049.00	3,149,049.00	5,835.18	904,188.46	2,244,860.54	71.29%
8801 - FIRE PENSION FUND	551,320.00	551,320.00	41,648.60	487,090.02	64,229.98	11.65%
8802 - POLICE PENSION FUND	410,050.00	410,050.00	27,533.00	300,990.50	109,059.50	26.60%
Report Total:	\$ 92,267,287.00	\$ 111,449,628.10	\$ 6,118,456.23	\$ 66,589,999.59	\$ 44,859,628.51	40.25%
Report Surplus (Deficit):	\$(28,913,041.00)	\$ (47,695,382.10)	\$ 11,152,924.39	\$ 677,747.92	\$ 48,373,130.02	101.42%

Note: Financial Information may be unreconciled and is subject to change.



Budget Report

Group Summary

For Fiscal: 2025 Period Ending: 12/31/2025

Department	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Fund: 1101 - GENERAL FUND						
Expense						
01 - COMMUNITY RELATIONS	\$ 206,050.00	\$ 206,050.00	\$ 2,676.88	\$ 83,626.46	\$ 122,423.54	59.41%
02 - COUNCIL	149,770.00	149,770.00	10,697.56	137,449.73	12,320.27	8.23%
03 - MAYOR	621,380.00	621,380.00	42,323.30	528,556.74	92,823.26	14.94%
04 - CLERK-TREASURER	868,070.00	868,070.00	59,602.68	726,755.92	141,314.08	16.28%
05 - LEGAL	960,625.00	962,587.89	62,849.79	741,316.91	221,270.98	22.99%
06 - COURT	582,200.00	582,200.00	42,081.10	526,205.61	55,994.39	9.62%
07 - BOARD OF WORKS	5,303,485.00	5,500,751.97	443,218.49	4,624,984.83	875,767.14	15.92%
08 - TECHNOLOGY	811,000.00	941,000.00	(41,815.64)	516,928.24	424,071.76	45.07%
09 - CEMETERY-GENERAL	483,070.00	483,070.00	(18,377.23)	425,316.61	57,753.39	11.96%
10 - ENGINEERING	1,265,650.00	1,266,712.00	92,169.67	984,042.44	282,669.56	22.32%
11 - POLICE DEPARTMENT	9,650,820.00	9,769,275.47	625,431.23	8,902,078.92	867,196.55	8.88%
12 - FIRE DEPARTMENT	8,639,800.00	8,694,020.05	830,862.11	8,330,495.12	363,524.93	4.18%
15 - BUILDING DEPARTMENT	669,425.00	669,874.00	63,099.07	615,649.76	54,224.24	8.09%
16 - PLANNING DEPARTMENT	599,015.00	599,015.00	39,867.90	431,689.35	167,325.65	27.93%
18 - CENTRAL GARAGE	1,953,130.00	1,953,130.00	124,177.80	1,614,755.27	338,374.73	17.32%
19 - BUILDINGS-GROUNDS	357,740.00	357,740.00	19,288.86	222,582.56	135,157.44	37.78%
46 - ENVIRONMENTAL RESILIENCE	823,670.00	823,670.00	(29,500.11)	724,846.02	98,823.98	12.00%
90 - UNAPPROPRIATED	-	-	5,501.12	74,967.69	(74,967.69)	0.00%
Expense Total:	\$33,944,900.00	\$34,448,316.38	\$ 2,374,154.58	\$30,212,248.18	\$ 4,236,068.20	12.30%
Fund: 1101 - GENERAL FUND Total:	\$33,944,900.00	\$34,448,316.38	\$ 2,374,154.58	\$30,212,248.18	\$ 4,236,068.20	12.30%
Report Total:	\$33,944,900.00	\$34,448,316.38	\$ 2,374,154.58	\$30,212,248.18	\$ 4,236,068.20	12.30%

Note: Financial Information may be unreconciled and is subject to change.

NOTICE OF PUBLIC HEARING ON PROPOSED GOSHEN WATER UTILITY SCHEDULE OF RATES AND CHARGES

The Goshen Common Council introduced for consideration on December 15, 2025, Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges, for the services of the Goshen Water Utility. Ordinance 5246 proposes the following schedule of rates and charges:

Monthly Water Usage Charge (based on metered volume of water supplied):

First 3,000 cubic feet	\$3.67 per 100 cubic feet
Next 97,000 cubic feet	\$2.39 per 100 cubic feet
Next 100,000 cubic feet	\$1.86 per 100 cubic feet

Monthly Water Service Charge (based on the size of meter installed, includes public fire protection charge):

5/8-inch meter	\$12.61
3/4-inch meter	\$15.74
1-inch meter	\$23.06
1 1/2-inch meter	\$41.74
2-inch meter	\$64.14
3-inch meter	\$116.42
4-inch meter	\$191.11
6-inch meter	\$373.57
8-inch meter	\$573.91

If there is a compound meter, only the larger meter will pay the monthly water service charge.

Monthly Water Service Charge for Sprinkler Meters (based on the size of meter installed):

5/8-inch meter	\$6.90
3/4-inch meter	\$7.20
1-inch meter	\$8.80
1 1/2-inch meter	\$13.25
2-inch meter	\$18.50
3-inch meter	\$30.90
4-inch meter	\$48.55
6-inch meter	\$88.45
8-inch meter	\$117.70

Monthly Public Fire Protection Charge for Sewer-Only Utility Customers (based on the size of meter installed):

5/8-inch meter	\$5.70
3/4-inch meter	\$8.55
1-inch meter	\$14.26
1 1/2-inch meter	\$28.51
2-inch meter	\$45.62
3-inch meter	\$85.54
4-inch meter	\$142.56
6-inch meter	\$285.12
8-inch meter	\$456.19

If customer has no meter installed, then monthly charge is based on rate for a 5/8-inch meter.

Annual Private Fire Hydrant Protection Charge:

\$619.10 per private fire hydrant

Annual Private Fire Sprinkler Line Protection Charge (based on the size of sprinkler line connection):

1 1/2-inch connection	\$39.53
2-inch connection	\$68.19
3-inch connection	\$153.40
4-inch connection	\$275.22
6-inch connection	\$619.11
8-inch connection	\$1,306.55
10-inch connection	\$2,349.60
12-inch connection	\$3,795.23

Building Water Line Repair Program:

Building line assessment \$1.10 per month (combined water/sewer charge)

Miscellaneous Charges:

The charge for new meters and related accessories will be charged at cost plus applicable taxes, without any mark-up.

The Goshen Common Council will hold a public hearing at which users of the Goshen Water Utility, owners of property served or to be served by the Goshen Water Utility, and other interested persons may be heard concerning the proposed schedule of rates and charges for services of the Goshen Water Utility. The public hearing will be held at the Common Council's regular meeting scheduled for January 26, 2026, at 6:00 p.m. The meeting will be held in the Goshen City Court Room/Council Chambers in the Goshen Police & Court Building located at 111 East Jefferson Street, Goshen. The public hearing may be adjourned from time to time.

Following adoption of Ordinance 5246, users of the Goshen Water Utility's services to property located outside Goshen's corporate boundaries may be entitled to petition the Indiana Utility Regulatory Commission under I.C. §. 8-1.5-3-8.3 to review and adjust the rates and charges imposed on the users if a petition under I.C. § 8-1.5-3-8.2 with respect to the same ordinance has not been filed.

A complete copy of Ordinance 5246 is available for inspection during regular business hours at the Goshen Clerk-Treasurer's Office located at 202 South Fifth Street, Goshen or at the Goshen Water and Sewer Utility Billing Office located at 203 South Fifth Street, Goshen.



CITY OF GOSHEN LEGAL DEPARTMENT

City Annex
204 East Jefferson Street, Suite 2
Goshen, Indiana 46528-3405

Phone (574) 537-3820 • Fax (574) 533-8626 • TDD (574) 534-3185
www.goshenindiana.org

January 26, 2026

To: Goshen Common Council

From: Shannon Marks, Legal Compliance Administrator

Subject: Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges - Amendment

Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges, was introduced and passed on first reading December 15, 2025. The Water Utility would like to provide a service to other cities and towns located in Elkhart County to test water samples to determine compliance for the maximum contaminant level for total coliforms and E. coli pursuant to the Revised Total Coliform Rule for drinking water. Therefore, it is necessary to establish a charge for this service in Ordinance 5246.

It is recommended that the Common Council amend Ordinance 5246, Section 1, Water Rates and Charges, paragraph (F) to read as follows:

(F) Miscellaneous Charges.

- (1) New Meters and Related Accessories. The charge for new meters and related accessories will be charged to each customer at cost plus applicable taxes, without any mark-up.
- (2) Water Sample Testing for Total Coliforms and E. Coli. The charge to test water samples to determine compliance for the maximum contaminant level for total coliforms and E. coli pursuant to the Revised Total Coliform Rule for drinking water when performed for other cities and towns located in Elkhart County shall be as follows:
 - (i) For tests performed Monday through Friday between 6:00 a.m. and 2:00 p.m., excluding City-observed holidays, the charge shall be \$45.00.
 - (ii) For tests performed Monday through Friday between 2:00 p.m. and 6:00 a.m., and for all tests performed on Saturdays, Sundays, and City-observed holidays, the charge shall be \$180.00.

Item (2)(i) and (ii) above is the new language. The version of Ordinance 5246 attached to this memo incorporates this recommended amendment.

ORDINANCE 5246

Goshen Water Utility Schedule of Rates and Charges

WHEREAS the rates and charges for services of the Goshen Water Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;

WHEREAS the rates and charges for services of the Goshen Water Utility must be nondiscriminatory, reasonable and just;

WHEREAS the reasonable and just rates and charges for services provided by the Goshen Water Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 8-1.5-3-8(c) and (d);

WHEREAS a recent financial study of the Goshen Water Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Water Utility; and

WHEREAS the Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Water Utility.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

Section 1. Water Rates and Charges

- (A) Monthly Water Usage Charge. Each customer shall pay the monthly water usage charge in accordance with the following schedule based on the metered volume of water per one hundred (100) cubic feet supplied.

Cubic Feet of Water Supplied	2026
First 3,000 cubic feet	\$3.67
Next 97,000 cubic feet	\$2.39
Next 100,000 cubic feet	\$1.86

- (B) Monthly Water Service Charge. Each customer shall pay the monthly water service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, fire protection charges and meter maintenance. This service charge is in addition to the monthly water usage charge.

Meter Size	2026
5/8-inch meter	\$12.61

3/4-inch meter	\$15.74
1-inch meter	\$23.06
1 1/2-inch meter	\$41.74
2-inch meter	\$64.14
3-inch meter	\$116.42
4-inch meter	\$191.11
6-inch meter	\$373.57
8-inch meter	\$573.91

- (C) Monthly Water Service Charge for Sprinkler Meters. Each customer with a sprinkler meter shall pay the monthly water service charge for sprinkler meters in accordance with the following schedule based on the applicable size of the meter installed. The amount is different than the service charges set forth in paragraph (B) so that customers are not billed twice for fire protection.

Meter Size	2026
5/8-inch meter	\$6.90
3/4-inch meter	\$7.20
1-inch meter	\$8.80
1 1/2-inch meter	\$13.25
2-inch meter	\$18.50
3-inch meter	\$30.90
4-inch meter	\$48.55
6-inch meter	\$88.45
8-inch meter	\$117.70

- (D) Fire Protection Charges.

- (1) Public Fire Protection Charge.

- (i) Public Fire Protection Charge for Water Utility Customers. The monthly public fire protection charge for customers of the Goshen Water Utility is included in the monthly water service charge set forth in paragraph (B).

- (ii) Public Fire Protection Charge for Sewer-Only Utility Customers. Each customer of the Goshen Sewer Utility whose premises is not connected to the services provided by Goshen Water Utility shall pay a monthly public fire protection charge in accordance with the following schedule based on the applicable size of the meter installed. A customer of the Goshen Sewer Utility who does not have a meter installed will be charged a monthly public fire protection charge based on the rate for a 5/8-inch meter.

Meter Size	2026
5/8-inch meter	\$5.70
3/4-inch meter	\$8.55
1-inch meter	\$14.26
1 1/2-inch meter	\$28.51
2-inch meter	\$45.62
3-inch meter	\$85.54
4-inch meter	\$142.56
6-inch meter	\$285.12
8-inch meter	\$456.19

- (2) Private Fire Hydrants. Each customer with a private fire hydrant shall pay the annual private fire hydrant protection charge in accordance with the following schedule.

2026
\$619.10

- (3) Private Fire Sprinkler Lines. Each customer with a private fire sprinkler line shall pay the annual private fire sprinkler line protection charge in accordance with the following schedule based on the applicable size of the sprinkler line connection.

Connection Size	2026
1 1/2-inch connection	\$39.53
2-inch connection	\$68.19
3-inch connection	\$153.40

4-inch connection	\$275.22
6-inch connection	\$619.11
8-inch connection	\$1,306.55
10-inch connection	\$2,349.60
12-inch connection	\$3,795.23

(E) Building Water Repair Program.

- (1) Building Line Assessment (the combined water/sewer charge) - \$1.10 per month

(F) Miscellaneous Charges.

- (1) New Meters and Related Accessories. The charge for new meters and related accessories will be charged to each customer at cost plus applicable taxes, without any mark-up.
- (2) Water Sample Testing for Total Coliforms and E. Coli. The charge to test water samples to determine compliance for the maximum contaminant level for total coliforms and E. coli pursuant to the Revised Total Coliform Rule for drinking water when performed for other cities and towns located in Elkhart County shall be as follows:
 - (i) For tests performed Monday through Friday between 6:00 a.m. and 2:00 p.m., excluding City-observed holidays, the charge shall be \$45.00.
 - (ii) For tests performed Monday through Friday between 2:00 p.m. and 6:00 a.m., and for all tests performed on Saturdays, Sundays, and City-observed holidays, the charge shall be \$180.00.

Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

[Continued next page.]

PASSED by the Goshen Common Council on the ____ day of _____, 2026.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on the ____ day of _____,
2026, at _____ a.m./p.m.

Richard Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on the ____ day of _____, 2026.

Gina M. Leichty, Mayor

ORDINANCE 5246 (as introduced 12/15/25)

**Goshen Water Utility
Schedule of Rates and Charges**

WHEREAS the rates and charges for services of the Goshen Water Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;

WHEREAS the rates and charges for services of the Goshen Water Utility must be nondiscriminatory, reasonable and just;

WHEREAS the reasonable and just rates and charges for services provided by the Goshen Water Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 8-1.5-3-8(c) and (d);

WHEREAS a recent financial study of the Goshen Water Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Water Utility; and

WHEREAS the Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Water Utility.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

Section 1. Water Rates and Charges

- A. Monthly Water Usage Charge. Each customer shall pay the monthly water usage charge in accordance with the following schedule based on the metered volume of water per one hundred (100) cubic feet supplied.

Cubic Feet of Water Supplied	2026
First 3,000 cubic feet	\$3.67
Next 97,000 cubic feet	\$2.39
Next 100,000 cubic feet	\$1.86

- B. Monthly Water Service Charge. Each customer shall pay the monthly water service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, fire protection charges and meter maintenance. This service charge is in addition to the monthly water usage charge.

Meter Size	2026
5/8-inch meter	\$12.61

3/4-inch meter	\$15.74
1-inch meter	\$23.06
1 1/2-inch meter	\$41.74
2-inch meter	\$64.14
3-inch meter	\$116.42
4-inch meter	\$191.11.
6-inch meter	\$373.57
8-inch meter	\$573.91

C. Fire Protection Charges.

- (1) Private Fire Hydrants. Each customer with a private fire hydrant shall pay the annual private fire hydrant protection charge in accordance with the following schedule.

2026
\$619.11

- (2) Private Fire Sprinkler Lines. Each customer with a private fire sprinkler line shall pay the annual private fire sprinkler line protection charge in accordance with the following schedule based on the applicable size of the sprinkler line connection.

Connection Size	2026
1 1/2-inch connection	\$39.53
2-inch connection	\$68.19
3-inch connection	\$153.40
4-inch connection	\$275.22
6-inch connection	\$619.11
8-inch connection	\$1,306.55
10-inch connection	\$2,349.60
12-inch connection	\$3,795.23

D. Building Water Repair Program.

(1) Building Line Assessment (the combined water/sewer charge) - \$1.10 per month

E. Miscellaneous Charges. The charge for new meters and related accessories will be charged to each customer at cost plus applicable taxes, without any mark-up.

Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

PASSED by the Goshen Common Council on the ____ day of _____, 202__.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on the ____ day of _____, 202__, at _____ a.m./p.m.

Richard Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on the _____ day of _____, 202__.

Gina M. Leichty, Mayor



**Engineering Department
CITY OF GOSHEN**

204 East Jefferson Street, Suite 1 • Goshen, IN 46528-3405

Phone (574) 534-2201 • Fax (574) 533-8626 • TDD (574) 534-3185
engineering@goshencity.com • www.goshenindiana.org

Memorandum

To: Goshen City Council

From: Dustin K. Sailor, Director of Public Works & Utilities

**RE: SUMMARY OF WATER AND SEWER UTILITY RATE CHANGES (LAST 8 YEARS)
(JN: UTILITIES)**

Date: January 15, 2026 (Rev.1)

At the city council meeting on December 15, council members requested a summary of utility rate changes over the last several years. Utility staff selected an eight year period of time to demonstrate the change in rates because this period includes two prior rate change ordinances starting in 2019.

This memo provides a high-level summary of changes in Goshen's water and sewer utility rates over the past eight (8) years and highlights overall trends in customer impacts and utility cost drivers.

Overview of Rate Changes (8 -Year Summary)

Over the past eight years, the City of Goshen has implemented periodic water and sewer rate adjustments to maintain safe, reliable service and ensure the long-term financial stability of both utilities. These changes reflect rising operational costs, infrastructure maintenance needs, regulatory requirements, and long-term capital improvements.

Wastewater

Change % Change		Usage Charge							
		2019	2020	2021	2022	2023	2024	2025	2026(P)
		\$6.28	\$6.66	\$6.86	\$7.07	\$7.28	\$7.50	\$7.73	\$8.19
			\$0.38	\$0.20	\$0.21	\$0.21	\$0.22	\$0.23	\$0.46
			6.05%	3.00%	3.06%	2.97%	3.02%	3.07%	5.95%
Change % Change		Service Charge 5/8" Water Meter							
		2019	2020	2021	2022	2023	2024	2025	2026(P)
		\$9.86	\$10.45	\$10.76	\$11.09	\$11.42	\$11.76	\$12.11	\$12.84
			\$0.59	\$0.31	\$0.33	\$0.33	\$0.34	\$0.35	\$0.73
			5.98%	2.97%	3.07%	2.98%	2.98%	2.98%	6.03%
Customer Charge Based on 535 cft Total % Change									
		\$43.46	\$46.08	\$47.46	\$48.91	\$50.37	\$51.89	\$53.47	\$56.66
		6.04%	2.99%	3.06%	2.97%	3.01%	3.05%	5.97%	

Note: (P) denotes proposed rate

Water								
Change % Change	Usage Charge / First 3000 Cubic Feet							
	2019	2020	2021	2022	2023	2024	2025	2026(P)
	\$2.46	\$2.53	\$2.61	\$2.88	\$3.09	\$3.24	\$3.40	\$3.67
		\$0.07	\$0.08	\$0.27	\$0.21	\$0.15	\$0.16	\$0.27
		2.85%	3.16%	10.34%	7.29%	4.85%	4.94%	7.94%
Change % Change	Service Charge 5/8" Water Meter							
	2019	2020	2021	2022	2023	2024	2025	2026(P)
	\$12.76	\$13.14	\$13.53	\$12.55	\$12.23	\$11.95	\$11.68	\$12.61
		\$0.38	\$0.39	(\$0.98)	(\$0.32)	(\$0.28)	(\$0.27)	\$0.93
		2.98%	2.97%	-7.24%	-2.55%	-2.29%	-2.26%	7.96%
Customer Charge Based on 535 cft								
	\$25.92	\$26.68	\$27.49	\$27.96	\$28.76	\$29.28	\$29.87	\$32.24
Total % Change		2.91%	3.07%	1.69%	2.87%	1.82%	2.00%	7.95%

Note:

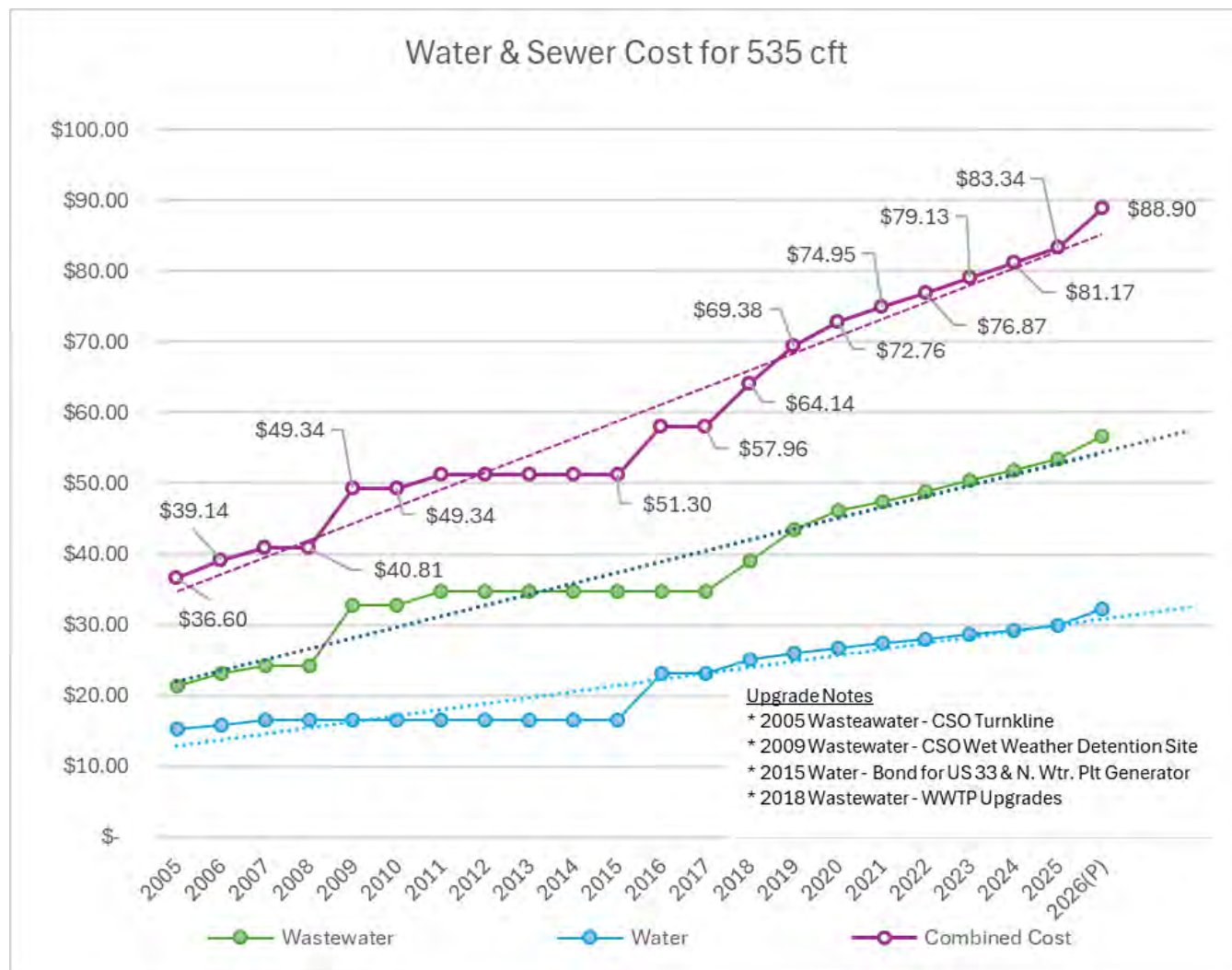
(P) denotes proposed rate

The water rate includes the public fire protection charge

Est. Residential Monthly W/S Bill								
	\$69.38	\$72.76	\$74.95	\$76.87	\$79.13	\$81.17	\$83.34	\$88.90
		4.87%	3.02%	2.56%	2.94%	2.58%	2.67%	6.68%

Note: Total does not include applicable taxes

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Key takeaways:

- Utility rates have increased gradually over the past eight years, rather than through a single large adjustment.
- Adjustments were made to ensure the utility remains financially sustainable and able to maintain required service levels.
- Rate changes were structured to support ongoing system investments and compliance with state and federal standards.
- Larger rate jumps occurred in 2005 for the construction of the wastewater combined sewer overflow trunkline sewer system, in 2009 for the wastewater CSO Wet Weather Detention facility, and in 2015 for the water system upgrades to support the U.S. Hwy. 33 realignment through the community.

Rate Change Trend Summary

Across the last eight years, the overall trend has been:

- Steady upward adjustments aligned with increasing costs for labor, chemicals, equipment, and contracted services
- Increased focus on capital reinvestment, including replacement of aging mains, upgrades at treatment and distribution facilities, and improvements to system reliability
- Long-term planning to avoid deferred maintenance, which can lead to larger rate increases later and higher risk of service disruptions
- Customer billing impact

While the exact impact varies by customer usage level, the cumulative result of eight years of adjustments has been an increase in the average residential customer's monthly bill.

Goshen Utility staff is available to answer questions prior to the next council meeting on January 26, and staff will be present at the meeting to respond to council and public questions.

NOTICE OF PUBLIC HEARING ON PROPOSED GOSHEN SEWER UTILITY SCHEDULE OF RATES AND CHARGES

The Goshen Common Council introduced for consideration on December 15, 2025, Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges, for the services of the Goshen Sewer Utility. Ordinance 5247 proposes the following schedule of rates and charges:

Monthly Sewer Usage Charge – Metered Customer (based on metered volume of sewage discharged):

\$8.19 per 100 cubic feet

Monthly Sewer Service Charge – Metered Customer (based on the size of meter installed):

5/8-inch meter	\$12.84
3/4-inch meter	\$16.26
1-inch meter	\$25.64
1 1/2-inch meter	\$53.92
2-inch meter	\$89.85
3-inch meter	\$201.06
4-inch meter	\$346.57
6-inch meter	\$782.94
8-inch meter	\$1,391.32

If there is a compound meter, only the larger meter will pay the monthly sewer service charge.

Monthly Sewer Usage Charge and Service Charge – Unmetered Customer (Residential):

City water available	\$115.81
City water not available	\$83.03

Treatment Surcharges:

BOD (in excess of 200 mg/l)	\$0.15 per pound
SS (in excess of 200 mg/l)	\$0.15 per pound
NH3-N (in excess of 30 mg/l)	\$0.61 per pound
Phosphate (in excess of 10 mg/l)	\$0.90 per pound
FOG (in excess of 200 mg/l)	\$0.83 per pound

Building Sewer Line Repair Program:

Building line assessment	\$1.10 per month (combined water/sewer charge)
Building sewer claim fee	\$350.00 per claim

The Goshen Common Council will hold a public hearing at which users of the Goshen Sewer Utility, owners of property served or to be served by the Goshen Sewer Utility, and other interested persons may be heard concerning the proposed schedule of rates and charges for services of the Goshen Sewer Utility. The public hearing will be held at the Common Council's regular meeting scheduled for January 26, 2026, at 6:00 p.m. The meeting will be held in the Goshen City Court Room/Council Chambers in the Goshen Police & Court Building located at 111 East Jefferson Street, Goshen. The public hearing may be adjourned from time to time.

Following adoption of Ordinance 5247, users of the Goshen Sewer Utility's services to property located outside Goshen's corporate boundaries may be entitled to petition the Indiana

Utility Regulatory Commission under I.C. §. 8-1.5-3-8.3 to review and adjust the rates and charges imposed on the users if a petition under I.C. § 8-1.5-3-8.2 or under I.C. § 36-9-23-26.1 with respect to the same ordinance has not been filed.

A complete copy of Ordinance 5247 is available for inspection during regular business hours at the Goshen Clerk-Treasurer's Office located at 202 South Fifth Street, Goshen or at the Goshen Sewer and Sewer Utility Billing Office located at 203 South Fifth Street, Goshen.



CITY OF GOSHEN LEGAL DEPARTMENT

City Annex
204 East Jefferson Street, Suite 2
Goshen, Indiana 46528-3405

Phone (574) 537-3820 • Fax (574) 533-8626 • TDD (574) 534-3185
www.goshenindiana.org

January 26, 2026

To: Goshen Common Council

From: Shannon Marks, Legal Compliance Administrator

Subject: Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges - Amendment

Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges, was introduced and passed on first reading December 15, 2025. Since that time, it has come to my attention that corrections needed to the description of the treatment surcharges (not to the surcharge amounts themselves).

It is recommended that the Common Council amend Ordinance 5247, Section 1, Sewer Rates and Charges, paragraph (B), Surcharges, to read as follows:

- (B) Surcharges. The following treatment surcharges shall be charged per pound in accordance with the following schedule.

Surcharges (per pound)	2026
Biochemical Oxygen Demand (BOD) (in excess of 200 mg/l)	\$0.15
Total Suspended Solids (TSS) (in excess of 200 mg/l)	\$0.15
Ammonia-Nitrogen (NH ₃ -N) (in excess of 30 mg/l)	\$0.61
Phosphorus (P) (in excess of 10 mg/l)	\$0.90
Fats Oil and Grease (FOG) (in excess of 200 mg/l)	\$0.83

The version of Ordinance 5247 attached to this memo incorporates this recommended amendment.

ORDINANCE 5247

Goshen Sewer Utility Schedule of Rates and Charges

WHEREAS the rates and charges for services of the Goshen Sewer Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;

WHEREAS the rates and charges for services of the Goshen Sewer Utility must be just and equitable;

WHEREAS the just and equitable rates and charges for services provided by the Goshen Sewer Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 36-9-23-25;

WHEREAS a recent financial study of the Goshen Sewer Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Sewer Utility; and

WHEREAS the Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Sewer Utility.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

Section 1. Sewer Rates and Charges.

(A) Monthly Sewer Rates and Charges. Each customer shall pay the monthly sewer rates and charges in accordance with the schedules set forth below.

(1) Metered Customers.

(i) Monthly Sewer Usage Charge. Each metered customer shall pay the monthly sewer usage charge in accordance with the following schedule based on the volume of sewage per one hundred (100) cubic feet discharged.

2026
\$8.19

(ii) Monthly Sewer Service Charge. Each metered customer shall pay the monthly sewer service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, and meter maintenance. This service charge is in addition to the monthly sewer usage charge.

Meter Size	2026
5/8-inch meter	\$12.84
3/4-inch meter	\$16.26
1-inch meter	\$25.64
1 1/2-inch meter	\$53.92
2-inch meter	\$89.85
3-inch meter	\$201.06
4-inch meter	\$346.57
6-inch meter	\$782.94
8-inch meter	\$1,391.32

(2) Unmetered Customers.

- (i) City Water Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot, or unmetered residential building that has city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026
\$115.81

- (ii) City Water Not Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot or unmetered residential building that does not have city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026
\$83.03

- (B) Surcharges. The following treatment surcharges shall be charged per pound in accordance with the following schedule.

Surcharges (per pound)	2026
Biochemical Oxygen Demand (BOD) (in excess of 200 mg/l)	\$0.15
Total Suspended Solids (TSS) (in excess of 200 mg/l)	\$0.15
Ammonia-Nitrogen (NH ₃ -N) (in excess of 30 mg/l)	\$0.61
Phosphorus (P) (in excess of 10 mg/l)	\$0.90
Fats Oil and Grease (FOG) (in excess of 200 mg/l)	\$0.83

- (C) Building Sewer Repair Program.

- (1) Building Line Assessment (the combined water/sewer charge) - \$1.10 per month.
- (2) Building Sewer Claim Fee - \$350.00 per claim.

Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

[Continued next page.]

PASSED by the Goshen Common Council on the ____ day of _____, 2026.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on the ____ day of _____,
2026, at _____ a.m./p.m.

Richard Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on the ____ day of _____, 2026.

Gina M. Leichty, Mayor

ORDINANCE 5247 (as introduced 12/15/25)

**Goshen Sewer Utility
Schedule of Rates and Charges**

WHEREAS the rates and charges for services of the Goshen Sewer Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;

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(2) Unmetered Customers.

- i. City Water Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot, or unmetered residential building that has city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026
\$115.81

- ii. City Water Not Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot or unmetered residential building that does not have city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026
\$83.03

- B. Surcharges. The following treatment surcharges shall be charged per pound in accordance with the following schedule.

Surcharges (per pound)	2026
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Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

PASSED by the Goshen Common Council on the ____ day of _____, 202__.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on the ____ day of _____, 202__, at _____ a.m./p.m.

Richard Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on the __ day of _____, 202__.

Gina M. Leichty, Mayor