

Agenda for the Goshen Common Council 6:00 p.m., DECEMBER 29, 2025 Regular Meeting

Council Chamber, Police & Court Building, 111 East Jefferson Street, Goshen, IN

For a live stream of the meeting, go to: https://us02web.zoom.us/j/81652777559

Call to Order by Mayor Gina Leichty

Pledge of Allegiance led by Emma Jones, a fourth-grader at Model Elementary School.

Roll Call:

Linda Gerber (At-Large)Phil Lederach (District 5)Doug Nisley (District 2)Megan Peel (District 4)Donald Riegsecker (District 1)Matt Schrock (District 3)Council President Brett Weddell (At-Large) Youth Adviser Abril Reyes (Non-voting)

Approval of Minutes: Sept. 22, 2025 Regular Meeting

Approval of Meeting Agenda

- 1) Final 2025 City financial report and budget update (to be provided at meeting)
- **2) Ordinance 5248,** Additional Appropriations (Second Reading)
- **3) Ordinance 5249,** Additional Appropriations
- **4) Resolution 2025-20,** A Resolution Providing for the Transfer of Appropriations (Category Transfers)
- **5) Ordinance 5250**, Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles
- **6) Ordinance 5251**, Effective Date for 2026 Wage Increase
- **7) Ordinance 5243,** Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance (proposed increase in the fees for the licensing and registration of electrical and mechanical contractors)



- **8) Ordinance 5244,** City of Goshen Cemetery Fees (for the sale of burial rights and burial spaces, burials, scatterings and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery)
- **9) Ordinance 5245,** Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events
- **10) Ordinance 5246,** Goshen Water Utility Schedule of Rates and Charges
- 11) Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges
- **12) Ordinance 5242**, Amending Goshen Common Council Rules of Order

Privilege of the Floor

Elected Official Reports

Adjournment



GOSHEN COMMON COUNCIL

Minutes of the SEPTEMBER 22, 2025 Regular Meeting

Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Mayor Gina Leichty called the meeting to order at 6:03 p.m. Assisted by the Mayor, Sky Stanton led the Pledge of Allegiance. Sky is a student at Model Elementary School.

Mayor Leichty asked Clerk-Treasurer Aguirre to conduct the roll call, and the following was the result.

Present: Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)

Megan Peel (District 4) Donald Riegsecker (District 1) Matt Schrock (District 3)

Council President Brett Weddell (At-Large)

Absent: Youth Adviser Abril Reyes (Non-voting)

Approval of Minutes:

Mayor Leichty asked the Council's wishes regarding the minutes of the June 23, July 28 and Aug. 25 Regular Meetings. Councilor Nisley made a motion to approve the minutes as presented. Councilor Peel seconded the motion. The motion passed 7-0 on a voice vote.

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as submitted by the Clerk-Treasurer. Councilor Peel moved to approve the agenda as submitted. Councilor Nisley seconded the motion. The motion passed 7-0 on a voice vote.

Privilege of the Floor:

At 6:06 p.m., Mayor Leichty invited public comments regarding matters not on the agenda.

Gregg Lanzen of Goshen, the lead chaplain of the Goshen Fire and Police Departments and the founder and lead chaplain of the First In Chaplain Crisis Response Team, made a brief presentation about the chaplains and the budget appropriated to them. He distributed information, which included a budget report, brochures about the program, coping with the death of a loved one and what to do after a fire (EXHIBIT #1).

Lanzen, who became the chaplain in 2006, said the team now includes four other members who are all credentialed chaplains through the International Conference of Police Chaplains, the Federation of Fire Chaplains, the International Critical Incident Stress Foundation, the Federal Emergency Management Association and the Department of Homeland Security.

Lanzen said, "We do victim assistance at fires and at death calls. When Goshen fire or police have a death call, they call us to come in and help the families. If there's a working fire in Goshen, we come in and help the victims, find them temporary housing, food, clothing, things of that nature. If it's a death call, we just help them through that process for the first 24 hours or so. Our service is short-term, 24 hours to 48 hours."

Lanzen continued, "We also do rehabilitation for the Fire Department and the Police Department. If they're on a long-term scene, fire, SWAT call-out, whatever, we provide things that they need for that – drinks, food."

Lanzen said, "We also work with stress management for them. We do counseling. We do sharing, we do teaching, we just help out; peer support, we help out with their stress problems.



"We do ride-alongs, station visits and we help their spouses. This year, we've done three events for spouses of police officers and firefighters to help them with the various stresses that come with being a spouse of a firefighter or a police officer.

"We also serve and support retirees. We've assisted with three funerals, firefighter funerals this year, two of them retirees. One was a line-of-duty-death for another community, but they asked us to help because they didn't have chaplains. And then we represent the Fire and Police Departments at some community functions. "So far this year, we've been called out over 50 times;16 of those were actually working fires, 13 of them were death calls, three funerals. We've done five memorial services, and we've done three family support things."

Lanzen said that in the past, the Fire and Police Departments helped cover the program's expenses using their training funds. However, he said about a year, Mayor Leichty supported the program through a different area of the City budget. So, Lanzen said he wanted to provide the Council with an overview of the program.

Mayor Leichty thanked Lanzen for his work.

Patt Huff of Goshen expressed concern about speeding on Wilden Avenue, which she said occurs between 9 and 11 p.m., usually on Fridays or Saturdays. She said she worries that one of these days someone will be killed. Mayor Leichty recommended that Huff discuss the issue with City Police Patrol Division Chief Ryan Adams.

Norm Kauffmann of Goshen asked Mayor Leichty and Council President Weddell to convene a town hall meeting with State Rep. Joanna King and State Sen. Blake Doriot to discuss ways to lessen the impact of Senate Enrolled Act 1, a new law passed earlier this year that will reduce property taxes and cut local government revenue. Kauffmann said, "Tonight, we will hear how SEA 1 negatively impacts City budgets, cuts in services, loss of jobs, and increased fees on both. At one of the last City Council meetings, Council President Weddell indicated that we need to make sure that all local legislators understand the difficulty SEA 1 is causing libraries, schools, counties, and the City of Goshen. He went on to suggest that prior to the January 26th legislative session, we should invite Joanna King, Blake Doriot, and others to attend a meeting where we could share our concerns and hear the response. I'm here to urge that this be done."

Kauffmann said he has known and worked with **Rep. King** for many years and collaborated with her in the completion of the Pumpkinvine Trail into Shipshewana. He added, "We came together with others and overcame challenges that seemed insurmountable. Key to all this was listening, hearing each other out, and then deciding how, as a team, we could work together to solve the challenges that faced us."

Kauffmann continued, "Honest dialogue does not mean just making sure my point of view is the only one that counts. We must be willing to change our minds when data indicates otherwise. I would urge that we invite her to come to present her perspective, and that if she has data that we have not heard before, we acknowledge it and see what it might mean to change our plans. We ask that she come with the same commitment."

Kauffmann added, "After a serious exchange of views, we urge her to work with members of the City to form a team that helps alter SEA 1 that will benefit all parties impacted. If she and Blake, who I do not know, refuse our invitation. I urge you to still hold a town hall meeting for the public so we can better understand the actual impact and how it might take the next steps to change make changes downstate."

Kauffman concluded, "I am not naive. Changing opinions is hard, but I would like Joanna and all of us to listen to each other and perhaps rediscover that we hold common core values and a common love for our community. **Mayor Leichty thanked Kauffmann for his comments**.



Geoffrey Landis who lives one mile south of the City limits on State Road 15, said he is chairing a community task force that is planning the town hall meeting with Sen. Doriot and Rep. King that Norm Kauffman discussed. Landis said, "The purpose of this group is to have our elected officials explain to us all why they voted for Senate Bill 1 and how they can help get the bill amended so it's not detrimental to the City of Goshen. This is not a partisan problem. We want to work together with the Mayor and the City Council to get a good resolution for all of us." Mayor Leichty thanked Landis for his comments.

There were no further public comments, so the Mayor closed Privilege of the Floor at 6:18 p.m.

1) Public Hearing for Ordinance 5233, An Ordinance for Appropriations and Tax Rates (First Reading for the proposed 2026 Goshen Public Library budget)

Mayor Leichty called for the introduction on First Reading of Ordinance 5233, *An Ordinance for Appropriations and Tax Rates* (the proposed 2026 Goshen Public Library budget). Council President Weddell asked the Clerk-Treasurer to read Ordinance 5233 by title only, which was done.

Weddell/Nisley made a motion to approve Ordinance 5233 on First Reading.

BACKGROUND:

In a memorandum to the Common Council dated Sept. 22, 2025, **Ann-Margaret Rice**, **the Director of the Goshen Public Library**, wrote that the Goshen common Council is the fiscal body for the Goshen Public Library under certain conditions, as mandated by the State of Indiana.

Rice wrote that Indiana Code 6-1.1-17-20.3 identifies the conditions that trigger a binding budget review process for public library budget approval as summarized below:

- (1) The governing body of the library is not comprised of a majority of officials who are elected to serve on the governing body (the governing body of a public library is comprised of appointees made by elected officials); and (2) has a percentage increase in the proposed budget for the taxing unit for the ensuing calendar year that is more than the result of:
- (A) the maximum levy growth quotient determined under IC 6-1.1-18.5-2 for the ensuing calendar year, rounded to the nearest thousandth (0.001) minus
- (B) one (1).

Rice wrote that for the 2026 budget year, Goshen Public Library's proposed budget exceeds the maximum levy plus 1 as a result of the bonds the library issued in 2024 (that were approved by the Common Council in 2024). As the identified fiscal body for the Goshen Public Library, the Common Council is tasked with advertising, reviewing, opening and closing one public hearing, and approving the library's budget for 2026.

Following protocol, with the assistance of Baker Tilly, and for the convenience of the Council, **Rice** wrote that the Library has prepared and submitted the 2026 budget on the Indiana Gateway website. She wrote that the Council's role was to complete the submission, review, and approval of the budget.

Upon completion of the process, the Library will resume responsibility for its budget and financial affairs.

Before the Council was the Goshen Public Library's proposed 2026 budget as set forth in Ordinance 5233.



If Ordinance 5233 was approved by the Common Council, it would be ordained/resolved "that the expenses of Goshen Public Library for the year ending Dec. 31, 2026, the sums herein specified are hereby appropriated and ordered set apart out of the several funds herein named and for the purposes herein specified, subject to the laws governing the same. Such sums herein appropriated shall be held to include all expenditures authorized to be made during the year, unless otherwise expressly stipulated and provided for by law. In addition, for the purposes of raising revenue to meet the necessary expenses of GOSHEN PUBLIC, the property tax levies and property tax rates as herein specified are included herein. Budget Form 4-B for all funds must be completed and submitted in the manner prescribed by the Department of Local Government Finance."

Ordinance 5233 would be in full force and effect after its passage and approval by the Common Council in the following amounts:

Fund Code	Fund Name	Adopted budget	Adopted Tax Levy	AdoptedTaxRate
0061	RAINY DAY FUND	\$326,695	\$0	0.0000
0101	GENERAL	\$3,316,319	\$2,295,024	0.1351
0180	DEBT SERVICE	\$373,275	\$406,120	0.000
2011	LIBRARY IMPROVE-	\$428,002	\$0	0.0000
	IMPROVEMENT RESER	VE		
TOTALS		\$5,026,516	\$3,252,524	0.1915

SEPT. 22, 2025 DISCUSSION AND FIRST READING APPROVAL OF ORDINANCE 5233:

At 6:19 p.m., Mayor Leichty opened a public hearing on Ordinance 5233, *An Ordinance for Appropriations and Tax Rates* (First Reading for the proposed 2026 Goshen Public Library budget).

No audience member asked to address the Council, so Mayor Leichty closed the public hearing at 6:19 p.m. On behalf of the Goshen Public Library, Lisa Huntington, a senior manager with Baker Tilly Municipal Advisors, addressed the Council and provided the background and context for Ordinance 5233.

Huntington said, "We are here this evening because, pursuant to Indiana Code, public libraries with appointed boards may adopt their own budgets, provided that the advertised budget does not exceed the annual growth quotient, which for budget year 2026 is capped at 4 percent.

"The library's proposed 2026 budget exceeds this growth quotient due to an increase in debt service obligations related to the 2024 general obligation bonds. As a result, the library is subject to binding review and budget adoption by the appropriate fiscal body. As a designated fiscal body for the library, we respectfully request your review and approval of the 2026 budget.

Huntington concluded, "Please note that your approval does not in any way obligate the City to pay any of the debt of the library. You are simply approving the budget and the appropriation. We appreciate your consideration." **Council President Weddell** asked how far above 4% the library's budget was. **Huntington** said she didn't know the exact percentage, but the debt service increased a little over \$700,000.

Mayor Leichty asked if Councilors were ready to vote. Council President Weddell indicated they were. At 6:21 p.m., Mayor Leichty again invited comments from the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5233, *An Ordinance for Appropriations and Tax Rates*, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:22 p.m.



The Second Reading of Ordinance 5233 is scheduled for Oct. 27, 2025.

2) Public Hearing for Ordinance 5234, An Ordinance for Appropriations and Tax Rates (First Reading for the proposed 2026 City of Goshen budget)

Mayor Leichty called for the introduction on First Reading of Ordinance 5234, *An Ordinance for Appropriations and Tax Rates* (the proposed 2026 City of Goshen budget). Council President Weddell asked the Clerk-Treasurer to read Ordinance 5234 by title only, which was done.

Weddell/Lederach made a motion to approve Ordinance 5234 on First Reading.

BACKGROUND:

Before the Council was the City of Goshen's proposed budget for 2026 as set forth in Ordinance 5234.

If Ordinance 5234 was approved by the Common Council, it would be ordained/resolved "that the expenses of Goshen Civil City for the year ending Dec. 31, 2026, the sums herein specified are hereby appropriated and ordered set apart out of the several funds herein named and for the purposes herein specified, subject to the laws governing the same. Such sums herein appropriated shall be held to include all expenditures authorized to be made during the year, unless otherwise expressly stipulated and provided for by law. In addition, for the purposes of raising revenue to meet the necessary expenses of GOSHEN CIVIL CITY, the property tax levies and property tax rates as herein specified are included herein. Budget Form 4-B for all funds must be completed and submitted in the manner prescribed by the Department of Local Government Finance."

Ordinance 5234 would be in full force and effect after its passage and approval by the Common Council in the following amounts:

Fund Code	Fund Name	Adopted budget	Adopted Tax Levy	AdoptedTaxRate
0061	RAINY DAY	\$0	\$0	0.0000
0101	GENERAL	\$31,986,350	\$23,545,800	1.6539
0180	DEBT SERVICE	\$371,350	\$555,800	0.0390
0201	BOND PROCEEDS	\$2,977,606	\$0	0.0000
0341	FIRE PENSION	\$567,200	\$0	0.0000
0342	POLICE PENSION	\$422,400	\$0	0.0000
0706	LOCAL ROAD/STREET	\$700,000	\$0	0.0000
0708	MOTOR VEH HWAY	\$4,834,420	\$3,090,500	0.2171
1191	CUM FIRE SPECIAL	\$210,000	\$732,100	0.0514
1301	PARK & RECREATION	\$2,971,988	\$4,273,900	0.0136
2102	AVIATION/AIRPORT	\$572,000	\$193,700	0.0136
2379	CUM CAP IMP (CIG TAX)	\$85,000	\$0	0.0000
2391	CUM CAP DEV	\$1,426,220	\$1,058,300	0.0743
2411	ECONDEV INC.TAX CED	\$3,628,000	\$0	0.0000
6290	CUM SEWER	\$1,700,000	\$732,100	0.0514
TOTALS		\$52,452,971	\$34,182,200	2.4009



Home-Ruled Funds (not reviewed by State Department of Local Government Finance):

Fund Code	Fund Name	Adopted Budget
9500	PROBATION DEPARTMENT	\$123,130
9501	ECONOMIC IMPROVEMENT DISTRICT	\$89,350
9502	LAW ENFORCEMENT CONTINUTING EDUCATION (LECE 1)	\$0
9503	COURT FEES	\$56,000
9504	ARP Fiscal Recovery Fund	\$2,750,648
9505	RESIDENTIAL LEASE FEES	\$73,206
9506	LAW ENFORCEMENT CONTINUING EDUCATION (LECE 2)	\$36,000
9507	TIF BOND AND INTEREST	\$946,440
9508	Public Safety LOIT	\$3,549,790
9509	Township Fire Support	\$607,570
9510	REDEVELOPMENT NON-REVERTING	\$311,630
9511	STORM WATER MANAGEMENT	\$1,053,176
9512	TIF Lippert/Dierdorff	\$250,000
9513	SOUTHEAST GOSHEN TIF	\$7,087,000
9514	CEMETERY CAPITAL IMPROVEMENT	\$0
9517	Unsafe Buildings	\$0
9518	Opioid Settlement Restricted	\$71,832
9519	Redhawk Fire/EMS Training Academy	\$25,000
9520	2015 GO BOND PROCEEDS	\$849,472
9521	CONS RR/US 33 TIF	\$1,724,000
9522	Municipal Wheel Tax	\$750,000
9523	Aviation Federal Grant	\$4,042,500
9525	U.S. Forestry Grant	\$701,675
9526	Donation	\$30,000
9526	East College TIF	\$900,000
TOTAL		\$26,028,509

After it is approved by the Common Council, the City's Ordinance for Appropriations and Tax Rates must be signed by Councilors and submitted to the Indiana Department of Local Government Finance for review.

Mayor Leichty provided a "2026 Budget Overview – Short-Term Adjustments and Long-Term Preparedness" in a Sept. 16, 2025, six-page memorandum to the Council and City Department Leaders. She wrote as follows:

Thank You. I am grateful to the City Council, department heads, and colleagues across the City for their steady commitment throughout this budget cycle. Your work and perspectives have been essential as we take on the challenges of 2025 and plan responsibly for the years ahead.

Long and Short Term Approach

As we enter our first budget hearing on September 22, I want to provide context for the 2026 budget process. We are approaching this year's budget with both a short-term plan and a long-term plan:



- In the short term, we are making targeted adjustments to alleviate current General Fund imbalances while protecting core services, including clean water, wastewater disposal, emergency medical response, public safety, infrastructure, and Goshen's quality of place.
- In the long term, we are preparing for structural changes in state policy, particularly those introduced by SEA-1, which could significantly impact our 2028 budget. This two-track strategy ensures Goshen remains financially stable today while positioning us to adapt responsibly if the legislature does not act.

The General Fund has faced growing pressure for years due to Indiana's property tax cap system, which permanently limits the amount of revenue cities can collect, even as costs rise.

Bond and SEA-1 Impact for 2026

We've seen two impacts on our General Fund revenue for 2026: SEA1 and an additional impact from the Library Bond. Combined, those two changes have reduced overall revenue for the city by approximately \$1.3 million.

Cash Reserves

In 2025, we were able to fund our budget with temporary boosts and one-time reserves, including state levy relief, stronger investment returns, and COVID-era cash balances that supported infrastructure projects. Those resources are no longer available in 2026, leaving the City to manage permanent obligations with fewer tools.

To highlight the difference between last year's planning environment and this year's, the table below summarizes the key factors that funded the 2025 budget versus those that now define 2026.

General Fund Pressures: 2025 vs. 2026 2026 Budget Planning

Temporary relief available: Extra state levy funding boosted revenues in 2023, and it

carried into 2025.

2025 Budget Planning

lable: Extra state levy
No levy relief: 2024 did not qualify, so no additional state funding in 2026.

Investment returns stronger: As the economy strengthened in 2022–24, the City's conservative investments generated modest gains that helped fund the 2025 budget.

COVID-era reserves: Deferred infrastructure funds allowed unprecedented one-time paving and roadwork in 2025.

Wages adjusted: Raises above cost-of-living granted for public safety in 2024–25 to narrow the pay gap with regional peers.

Inflation already high: Construction costs climbing more than 30% annually, shrinking purchasing power.

Market volatility: With continued instability in financial markets, conservative City investments are no longer producing the returns seen in prior years, leaving little support for the 2026 budget.

Reserves spent: One-time funds have been committed.

Pay gap remains: Recruitment and retention still strained; competitive wages continue to pressure the General Fund.

Inflation persists: Rising costs continue across services, equipment, and materials.



Federal and state funding intact: Public safety saw regular grant support.

Grant volatility and cuts at both state and federal level shift more cost burden to local revenues.

No new major bond obligations.

New obligations: The Library bond reduces revenues by about \$500,000 annually; state law changes (SEA-1) reduce revenues by another \$800,000.

LOIT revenues stable: Local Option Income Tax supported public safety, economic development, and infrastructure. LOIT eliminated in 2028: SEA-1 will phase out existing LOIT within two years, replacing it with a weaker option requiring annual adoption

Short-Term Adjustments

To adapt to these pressures, the City has taken deliberate steps to manage costs while protecting the services and values that make Goshen unique. This has required:

- Reducing staffing costs through attrition, rather than widespread layoffs, to preserve service levels where possible.
- Adjusting or reducing programming in lower-priority areas to protect core services.
- Pausing capital projects to preserve cash balances for essential operations.
- Consolidating departments to reduce duplication and improve efficiency.
- Conducting facility and utility audits to identify ways to lower ongoing operating costs.
- Leveraging technology to streamline operations and improve customer service.
- Identifying new revenue opportunities through user fees, grants, and sponsorships in 2024 and 2025, with implementation beginning in 2026.

This comprehensive approach is designed to strike a balance between fiscal responsibility and Goshen's long-standing commitment to quality of place.

Staffing Adjustments

To manage costs responsibly, the City has reduced personnel expenses primarily through attrition and by holding positions vacant.

Eliminated through Attrition

- Community Relations Manager
- Communications Manager
- Clerk in the City Court
- Paralegal

Unfilled Positions from the 2025 Budget

- Maintenance (1.5 FTE)
- Finance Manager and Purchasing Agent
- Payroll Clerk
- Three additional Firefighters intended for full staffing and training of the South Fire Station



Support for Our Team in Challenging Times

Even as we make adjustments to relieve General Fund pressures, this budget continues to prioritize support for our team. Our colleagues are the City's greatest asset, and investing in them is essential to maintaining high-quality services.

- The 2026 budget assumes a **3% cost-of-living adjustment (COLA)**, with an additional .5% budgeted for merit-based increases as warranted. This approach keeps Goshen closer in line with regional peers and strengthens our ability to attract and retain qualified employees, especially in competitive fields like public safety.
- We will also continue to provide a robust healthcare program, including strong mental health support, ensuring that our workforce remains healthy and resilient.
- The City will also continue staff appreciation events such as the annual picnic, holiday open house, and birthday recognitions to express gratitude for the contributions of colleagues, board members, and council members alike. These commitments are a vital part of balancing fiscal responsibility with our obligation to maintain a high-performing, dedicated team that serves the community well.

Other Organizational Shifts

In addition to cost-saving measures, the City is making targeted organizational adjustments to better align funding with operations and long-term priorities. These include:

- Engineering to Technology: Funding for GIS, interns, and asset management is moving from the Engineering Department to Technology, under the supervision of the Information and Technology Director.
- Clerk-Treasurer's Office to Technology: One part-time administrative assistant is shifting from the Clerk-Treasurer's Office to the Technology Department, where they will work under the Information and Technology Director.
- Parks to Buildings and Grounds: Parks Maintenance is transferring to the Buildings and Grounds Department, with corresponding funding moved to reflect the new structure.
- Parks Revenue to General Fund: Because the Parks Department currently holds an unusually large cash balance, the City will shift 100% of the property tax levy from the Parks Fund to the General Fund for 2026. Beginning in 2027, the Parks levy will resume at a reduced rate, aligned with the department's ongoing operational needs. At the same time, Parks Maintenance expenses will be carried within the General Fund.
- Infrastructure Spending: Overall spending on infrastructure will decline compared to 2025, as major planned projects (Shanklin Pool reconstruction, Annex ADA remodel, South Fire Station, Police Evidence Storage Facility) were budgeted in the prior year but are now paused indefinitely due to financial uncertainty at the federal and state levels.
- Environmental Services: Costs for brush, recycling, and trash services are now shared between the Board of Works and the Economic Development Income Tax (EDIT) fund to balance responsibilities and ensure sustainable management.

Paving and Infrastructure Investments

Council has requested evidence that paving expenditures in 2026 will exceed those in 2025, particularly in light of the recently adopted wheel tax. It is important to clarify that this is not possible.

In 2025, paving expenditures reached anomalously high levels because they were funded with accumulated cash reserves from prior years when projects were delayed during COVID due to staffing shortages and supply chain challenges. Those reserves allowed for a one-time surge in road and paving work.



In 2026, paving expenditures will return to levels comparable to 2022 or 2023, which reflect the City's sustainable annual funding capacity. The wheel tax will provide a modest increase over those historical levels, but the City cannot replicate the 2025 spending spike because the accumulated reserves have been spent.

This distinction is critical: the 2025 spike was an anomaly, not a new baseline. Going forward, paving will be funded at consistent, sustainable levels that balance available revenues with long-term infrastructure needs.

Community Partnerships and Economic Development Investments

While fiscal pressures require significant restraint, the City must remain committed to preserving key community partnerships and economic development incentives. These investments are critical to Goshen's vitality and long-term growth.

In 2025, I introduced a new review process to enhance transparency and accountability over our Community Partnership and Economic Development Partnership processes. After the Council appropriated funding, I invited prior applicants to reapply. Each applicant presented their case to the Community Relations Commission, which deliberated and made recommendations to the Mayor on how to allocate the approved funding block. Councilor Lederach served as the Council liaison to this initiative.

I intend to continue this practice in 2026. The overall level of spending will remain essentially flat compared to the previous year, with only modest adjustments, including a reduction of approximately \$10,000 in arts funding.

These partnerships remain a cornerstone of Goshen's quality of place, supporting cultural programming, events, and nonprofit services that make our community a destination for residents, businesses, and visitors alike.

Looking Ahead Summary

Short-Term Adjustments and Long-Term Preparedness

Our approach is twofold:

Short term (2026), we are making careful adjustments to relieve current General Fund imbalances while keeping a close eye on the looming state policy changes that could impact our 2028 budget.

Long term (2027 and beyond), we will be watching the 2026 state legislative session closely, and advocating loudly, for meaningful reform to correct the imbalances created by SEA-1.

If the legislature does not make significant changes, Goshen will need to adopt more drastic measures to realign operations, starting with the 2027 budget. We have already begun that planning with department heads this year and have outlined a plan of action for staffing and operational reductions, should they become necessary.

We have a little time, about eight months, before we will know whether reform is forthcoming. That time allows us to prepare responsibly. Our goal is to avoid disruptive cuts that would disrupt resident services or hike fees until we are certain they are unavoidable.

State legislators have pledged to revisit these issues in the 2026 session but have been noncommittal about the scope or specifics. Until clarity emerges, we remain prepared to adapt.

Key Takeaway

The 2025 budget was funded with unusual, short-term resources, state levy relief, stronger investment returns, and leftover COVID-era reserves. By contrast, the 2026 budget faces lasting pressures: the loss of temporary revenues, ongoing inflation, continued workforce challenges, and new permanent obligations from the Library bond and SEA-1 changes.



Our short-term adjustments keep Goshen financially stable today, while our long-term planning ensures that we are prepared for the structural challenges ahead.

Thank you again for your thoughtful consideration to this process. Respectfully,

Mayor Gina Leichty

The Common Council's meeting packet for Sept. 22, 2025 contained: Draft Ordinance 5234, *An Ordinance for Appropriations and Tax Rates*; the City's 2026 Proposed Budget, which included summaries of proposed spending for all City departments along with 2023 and 2024 actual expenditures, and 2025 and 2026 budget figures; Mayor Leichty's six-page "2026 Budget Overview – Short-Term Adjustments and Long-Term Preparedness," a Sept. 16, 2025 memorandum to the Common Council and City Department Leaders; and a PowerPoint about the proposed budget to be presented Monday night by **Amber Nielsen**, a Senior Manager for Baker Tilly Municipal Advisers.

SEPT. 22, 2025 COUNCIL DISCUSSION AND FIRST READING APPROVAL OF ORDINANCE 5234:

At 6:23 p.m., Mayor Leichty opened a public hearing, for general comments or questions, about Ordinance 5234, *An Ordinance for Appropriations and Tax Rates* (the City's proposed budget for 2026). No one asked to speak, so Mayor Leichty closed the initial public hearing on the budget.

Mayor Leichty then invited a presentation from Amber Nielsen, a Manager at Baker Tilly Municipal Advisors, the City of Goshen's financial advisors. Using a 21-page PowerPoint presentation, titled "2026 Budget Overview, Sept. 22, 2025," Nielsen provided a detailed overview of the 2026 budget.

Nielsen said she would be discussing the City's "Big Four+ Operating Funds (General, Motor Vehicle Highway, Motor Vehicle Highway Restricted, Parks and Public Safety Local Option Income Tax), historical financial information, the 2025 proposed budget, and future considerations, including operational accountability.

Using her PowerPoint presentation, Nielsen made the following points:

- The Big Four+ make up about 92% of the City's payroll and benefits, 84% of supplies purchased for the City 55% of services and charges, and 18% of the City's capital budget. Other locally managed funds are primarily related to: Pensioners (Police and Fire), Economic development, Capital improvements, and Debt service.
- The proposed budget for 2026 is just over \$40 million.
- In 2015 and 2016, the City's revenues were slightly ahead of expenditures and just under \$23 million and cash balances were just above \$5 million. However, revenues and cash balances started to grow faster and accelerated in 2020 and 2021, 2022 and 2023. The same pattern was evident when it came to all budgeted funds.
- Cash balances grew in 2023 and 2024 due to increases in interest income and local income taxes. Those made for increases in cash balances because revenues exceeded expenditures.
- The State requires the City to maintain a minimum 15% cash reserve, which should pay for two months of expenses if all revenue stopped immediately. Baker Tilley recommends a 50% cash reserve, which would pay for six months of expenses and which the City has maintained going back to 2014.
- The City's 15% cash reserves and 50% cash reserves for the Big Four+ funds and all funds also have grown similarly, especially during the past few years.



Continuing her presentation, Nielsen pointed out that:

- A City's Certified Net Assessed Value (of property) is an important indicator of a City's well-being and growth. Healthy growth also keeps a city's property tax rates down and it helps keep the circuit breaker down.
- The City's historical Certified Net Assessed Value (NAV) dipped between 2012 and 2016, but it has steadily
 grown since then, pushing down the City's property tax rates, which is good for taxpayers and
 stabilizes circuit breaker credits.

(By way of background, according to the State of Indiana, an Indiana taxpayer's property tax bill is capped at a set percentage of a property's assessed value. The difference between the gross tax bill and the net tax bill is commonly referred to as a "circuit breaker credit." Circuit breaker credits are summed together at a taxing district level and proportionally allocated to taxing units. Circuit breaker credits serve as a reduction in revenues relative to a taxing unit's levy.)

- The City's tax levy increases yearly based on increased property taxes. So, for 2014, the levy total was \$15,412,321 compared with \$24,896,883 in 2025. Although there have been variations, the City's assessed property values also have increased, from \$1,703,366,032 in 2024 to \$1,779,620,050 in 2025.
- An analysis of historical levies, circuit breakers, assessed values and tax rates for the City of Goshen, shows that in 2025, the City had \$4.2 million in circuit breaker credits. That means that if the circuit breaker tax credit law didn't exist, the City would have received \$4.2 million in tax revenue as well as additional revenue for other years dating back to 2010 – total lost revenue of \$52.6 million.
- It's not yet known what the tax levy amount will be known for 2026.
- Between 2021 and 2021, the City's circuit breaker credits were about \$2.6 million, but it has continuing rising since 2024.

In preparing the 2026 budget, Nielsen said the City:

- Developed a proposed budget to match as closely as possible available revenues with the costs of providing services.
- With 2026 being the first year of Senate Enrolled Act 1 impacts, the City worked diligently to reduce costs, reallocate resources, prioritize capital needs, and consider additional revenue sources.
- These practices will need to continue, if not expand, past budget year 2026 to offset the SEA-1 impacts expected through 2031, with major impacts starting in 2028.
- The **property tax levy growth rate for 2026 is 4.0%**, which has been capped by Senate Enrolled Act 1 and without it would have been 5.6%.
- For Goshen, the 2026 gross levy between all property tax funds is estimated at \$25.8 million, but after the estimated circuit breaker and SEA-1 impacts, the **net tax revenue is estimated at \$20.6 million**.
- The 2026 Net Assessed Value has not yet been Certified.
- Because of action by the Indiana Legislative Assembly, **Goshen and communities throughout Indiana** are losing revenue they would otherwise get because of increases in property tax values.
- City revenue is expected to decline about \$500,000 from the total in 2024, but that will be offset by local income tax growth.
- Still there will be a decrease in the overall fund balances.
- The General Fund budget will be balanced due to decreases in expenditures, cost shifts, moving costs to other funds and operational efficiencies.



- City staff has worked hard to maintain balanced budgets, but assuming full budgets are spent, the City's cash balances will decline.
- The City will need conservative budgeting to maintain adequate cash balances.
- Depending on changes made to lessen the impact of Senate Enrolled Act 1, the City will need adapt to a "new normal" of budgeting every year with efforts to increase revenue and carefully manage expenses.

Nielsen invited questions from Councilors.

Council President Weddell confirmed with **Nielsen** that the City's tax rate is 1.399% but the budget the City submitted to the State calculated the City's tax rate at 2.4%. He asked Nielsen to explain the discrepancy. She said the levies municipalities list for the State are inflated tax rates – solely for purposes of budget planning – but will be adjusted downward and lowered by the State.

Council President Weddell and Mayor Leichty thanked Nielsen for the presentation. The Mayor also thanked Nielsen for her help putting together the budget over the past few months.

Starting at 6:51 p.m. and using an eight-page PowerPoint presentation (EXHIBIT #2), Mayor Leichty delivered a report on the expected impact of Senate Enrolled Act 1 (the new property tax reduction law) and the possible consequences on the City of Goshen's finances. The Mayor showed and described the following slides:

SEA-1 ESTIMATED FINANCIAL IMPACT

Year	2026	2027	2028
SB1 Property Tax Loss	-\$807,740	-\$734,730	-\$1,243,330
SEA1 Certified Shares Income Tax			-\$6,737,995
SEA1 Public Safety Income Tax			-\$2,624,406
SEA1 Economic Development Income Tax			-\$2,620,849
Business Personal Property Tax			TBD
Total Estimated Loss	-\$807,740	-\$734,730	-\$13,226,58

SEA1 REPLACEMENT INCOME TAX

Year	Goshen 2028
Property Tax + Income Tax Reduction	-\$13,226,580
Municipal Option Income Tax (at max 1.2%)	\$8,169,049 - \$10,597,689
Shortfall Estimate (based on Median Household Income)	-\$5,057,531
Shortfall Estimate (based on MEAN Household Income)	-\$2,628,891

We will not have final numbers on potential revenue replacement until July 2026.



SHORT AND LONG-TERM APPROACH



Expense Management and Cost Adjustments

Budget restructuring and prioritization



Reductions in Service and Program Levels

Adjustments to frequencies, lead times, etc. Alterations to services overall



Revenue Increases

Environmental Services Fee • Service Fee Increases • Food and Beverage Tax • Local Wheel Tax • Municipal Income Tax

SEA-1 2028 POLICE

20% Reduction Scenario

- Loss of Special Officers

 No SROs, courthouse security, or mental health follow-up.
- Cut 10 sworn and all reserves → Slower response times, less street presence.
- Patrol limited to major felonies/injury crashes → Everyday concerns go unaddressed.
- Minor/property crimes online only → Victims see no officer response.
- Detectives only for severe felonies → Break-ins, fraud, drugs left uninvestigated.
- Exit drug task force → Reduced fentanyl enforcement, more overdoses
- Eliminate body cameras → Less transparency, weaker public trust.
- Slash vehicles, training, and equipment → Officers are less prepared and less safe.

SEA-1 2028 FIRE AND EMS

20% Reduction Scenario

- Eliminate 24 firefighter/paramedic positions → Fewer responders available in emergencies.
- Close up to two fire stations → Longer travel times, slower response citywide.
- Decommission fire engines/ambulances → Reduced ability to cover multiple calls.
- Permanently Suspend 4th station project → No coverage expansion in growing neighborhoods.
- Slower fire response → Higher risk of flashover, greater property loss.
- Slower EMS response → Lower survival chances for cardiac arrest and trauma.
- Greater reliance on mutual aid → Delays when nearby departments are busy.
- Fewer crews on duty → More overtime, fatigue, and risk to remaining firefighters.



SEA-1 2028 STREETS

20% Reduction Scenario

- Fewer lane miles paved → Rougher roads, more potholes left unrepaired.
- Long-line striping reduced → Faded crosswalks and lane markings increase hazards.
- Routine patching scaled back → Slower fixes for dangerous road conditions.
- Sidewalk repairs delayed → More tripping hazards and slower ADA compliance.
- Parking lot maintenance deferred → Aging surfaces at public facilities
- Jobs cut → Longer response times for brush pick-up, snow removal, storm response
- Lower service levels → Decline in overall quality of streets and neighborhood appearance.

SEA-1 2028 PARKS & REC

20% Reduction Scenario

- Seasonal programs cut back → Fewer camps, leagues, and community events.
- Shanklin Pool permanently closed → Families lose only public pool and summer jobs tied to it.
- Shorter hours at facilities → Less access to Parks, Fidler Pond, and pavilions.
- Events consolidated → Smaller festivals and neighborhood gatherings eliminated.
- Equipment rentals reduced → Less support for weddings, reunions, and tournaments.
- Staffing cuts → Fewer seasonal staff, more reliance on volunteers.
- Deferred park upgrades → Playgrounds, trails, and landscaping decline.

GENERAL DEPARTMENTS

20% Reduction Scenario

- Slower permits and inspections
 → Homeowners and businesses wait longer for approvals and projects.
- Reduced code enforcement → More visible property neglect and neighborhood issues.
- Delayed drainage fixes → Standing water, flooding, and invasive plants left longer in ditches and basins.
- Weaker financial operations → Slower payroll, billing, and financial reporting that affect city services.
- Fewer infrastructure projects → Road, bridge, and sidewalk improvements delayed.
- Less maintenance on city vehicles → Police cars, fire trucks, and snowplows out of service longer.
- Technology setbacks → Slower response to issues, higher cybersecurity risks.
- Cutbacks in outreach → Fewer community events, celebrations, and cultural programs.
- Airport expansion halted → Lost opportunity for business growth and hangar rentals.

When discussing these PowerPoint slides, Mayor Leichty made the following key points:

- The State has not been able to tell communities the exact impact of SEA-1 and won't be providing better revenue numbers until July 2026.
- It's now anticipated that the City of Goshen will have an \$800,000 revenue loss in 2026, about the same in 2027 and a \$13.2 million loss in 2028 because of a loss of all local income taxes.



- The State has provided an option for replacement income starting in 2028. That includes a Municipal Option Local Income Tax which could provide \$8.1 million to \$10.5 million to the City.
- However, it's estimated that even including that would still leave a shortfall in the City budget of \$2.6 million to \$5 million.
- In response to budget shortfalls caused by SEA-1, the **City is considering better expense management** and making cost adjustments.
- The City also is considering reductions in services and program levels.
- In 2026, the City may start considering revenue increases, including a trash collection fee, more service fee increases, a food and beverage tax and a Municipal Income Tax.
- The Mayor also asked City Department leaders to prepare potential budgets with 20% reductions.
- A 20% budget cut for the Police Department could mean the loss of all police officers in schools, cutting 10 sworn officers and all reserves, reducing patrols, only investigating major felonies and injury crashes and reducing vehicles and equipment.
- For the Fire Department, a 20% cut could mean the elimination of 24 firefighters and paramedics, the closure of up to two fire stations, decommissioning equipment, slower fire and medical responses and a greater reliance on neighboring departments.
- For the Street Department, a 20% cut could mean fewer miles of paved roads, a reduction in routine patching, delayed sidewalk and parking lot repairs and cutting job, which would mean slower brush pickups and storm responses.
- A 20% cut for the Parks and Recreation Department could mean seasonal program cutbacks, permanently closing the Shanklin pool and even swim programs, shorter hours at facilities, consolidating events and staff cuts which would reduce park maintenance and upgrades.
- And for the rest of the City, a 20% cut could mean slower permitting and inspection times, reduced code
 and safety inspections, delayed drainage repairs, weaker financial oversight, less maintenance of City
 vehicles, cutbacks to community outreach and engagement programs and halting the airport expansion.
- City leaders have asked the Indiana Legislative Assembly to take action in 2026 to reduce the impact of SEA-1, but that may not happen until 2027.

Mayor Leichty said the City is facing an "abysmal scene" if the Legislature does not reverse the impact of SEA-1. She said, "Goshen will be an entirely different city under that scenario. And I look at all the faces in this room, and I think about all the hard work and investment that has gone into making Goshen a beautiful, vibrant community, and all the Department heads that have dedicated decades of their lives as public servants, making true sacrifices for the benefit of this community. And it's genuinely disheartening."

Mayor Leichty said legislators could have responsibly addressed property tax complaints but instead imposed drastic revenue cuts on cities. "So, they've handed us quite a pile to deal with, and we're working through it." The **Mayor** said the City may increase some fees but will be doing so carefully because of the impact on residents. Similarly, Mayor Leichty said the proposed 2026 budget was developed to benefit both the Departments but also advance the greater good of Goshen.

Starting at 7:02 p.m., Mayor Leichty led Council members through a comprehensive review of the 2026 budget. Her review included summaries of proposed spending for all City departments along with 2023 and 2024 actual expenditures, and 2025 and 2026 budget figures.



The 2026 Spending Plan for the City of Goshen included schedules for the following funds: Board of Public Works and Safety, Building Department, Building and Grounds Department, Cemetery Department, Central Garage City Council, Clerk-Treasurer's Office, Community Engagement, City Court, Engineering, Environmental Resilience, Fire Department, Legal Department, Mayor's Office, Planning and Zoning, Police Department, Technology Department, Street Department, Parks and Recreation, the Airport and the Redevelopment Department.

The spending plan also included schedules for other funds, including: Debt Service, Fire Pension, Police Pension, Local Road and Streets, Motor Vehicle Highway, Motor Vehicle Highway Restricted, Cumulative Capital Improvement Fire, Township Fire Support, Park and Recreation, Cumulative Capital Improvement, Cumulative Capital Improv

As the Mayor presented the spending plan, Councilors sometimes asked questions or made comments. In addition, City Departments heads answered questions or provided additional information.

The Mayor presented the following budgets:

- Board of Public Works and Safety ("significant portion" of budget moved to Economic Development fund)
- Building Department (budget increase because two ordinance officers were moved from the Police Department)
- Building & Grounds (being merged with Parks & Recreation Department)
- Cemeteries
- Central Garage
- City Council (includes \$10,000 for meeting management software and funds are available for travel and training)
- Clerk-Treasurer's Office
- Community Engagement (includes funding for the Community Relations Commission)
- City Court (one full-time clerk position was eliminated; Court is moving to the County Courthouse)
- Engineering
- Environnemental Résilience and Forestry
- Fire Department
- Legal Department
- Mayor's Office (includes the reduction of positions)
- Planning and Zoning Department
- Police Department (technology expenses are being reduced)
- Technology Department
- Local Roads and Streets Fund
- Motor Vehicle Highway Fund
- Parks and Recreation Department
- Aviation Fund (budget increased because a part-time administrative assistant was hired)
- Edit Tax Fund
- Probation Fund
- Redevelopment Operating Fund



- Public Safety Local Income Tax Fund
- Unsafe Building Fund
- OPIOID Restricted Fund
- Township Fire Fund
- Police Donation Fund
- Court Fees Fund
- Residential Lease Fees Fund
- Stormwater Management Fund (budget reduced due to purchase of a street sweeper)
- Economic Improvement District (self-taxing district of downtown property owners)
- Redhawk (Fire Department) Academy (class sizes doubled in 2025, so expenses increased)
- Debt Service
- Cigarette Tax
- Cumulative Capital Funds
- Tax-Increment Finance District Funds
- Cemetery Capital Funds
- Fire & Police Pension Funds
- Municipal Wheel Tax (the new City wheel tax is expected to raise about \$750,000 in 2026)

At 7:43 p.m., the Mayor completed her overview of the budget. The Mayor then recessed the Council meeting for a brief break.

At 7:51 p.m., Mayor Leichty called the meeting back to order. She then invited public comments on the budget. She said each speaker would be limited to two minutes to comment.

Chuck Hamilton of Goshen thanked the City for supporting Air Supremacy Over Goshen, a three-day radio-controlled aircraft event for large-scale military and civilian classics held yearly at the Goshen Airport. Now in its eighth year, Hamiliton said the show brings 150 pilots to the City and provides a boost to the local economy.

Chris Stager, President and Chief Executive Officer of the Economic Development Corporation of Elkhart County, discussed the significant role his organization plays in enhancing quality of life by increasing business and manufacturing in Elkhart County. He especially cited its role in improving local technology and increasing wages. Stager also said, "There's about 30,000 students that graduate within 100 miles here, and we do an abysmal job at retention of those. So, we work with industry to try to establish additional career pathways that grow income opportunities locally."

Bethany Hartley, President and Chief Executive Officer of the South Bend–Elkhart Regional Partnership, discussed Goshen's critical regional role in terms of its quality of place and its economy. She said, "When we talk about this region and attracting people and companies into this region, Goshen is that quality of place, the small-town feel, the amenities that our newcomers are looking for, the current residents are looking for, and we're really proud to have Goshen as a part of the South Bend-Elkhart region."



Hartley said Goshen benefitted from a major state grant administered by the partnership that will provide quality housing, trails, amenities parks and recreation.

Hartley added, "We want this to be a place that people pick, not that they're forced to be here, and we know that your city is doing that. And when I look at the proposed 20% budget cuts, my heart breaks because this is a community that we love and cherish, and it's a destination not only for the residents here, but residents outside of your city limits, and we would love to see that continue."

She said communities in Elkhart, Marshall, and St. Joseph counties have economic ties and residents live and work across the region. In closing she said, "As goes any one county, any one city, any one town, so goes the region."

Trevor Daugherty, Executive Director of the Northern Indiana Clay Alliance and the owner and publisher of Edible Michiana, a regional food and culture magazine, both based in Goshen, told Councilors that thousands of visitors will come to Goshen this week for the 14th Annual Michiana Pottery Tour.

Daugherty said some people return every year to support local artists while others will experience Goshen for the first time. Together, he said they will spend more than \$120,000 on clay art this weekend, but they will also stay in Goshen hotels, eat at Goshen restaurants and learn more about the Maple City.

Daugherty said the tour is possible in part because of the City's support through the Community Partnership Program. While the City's funding matters, he said the partnership itself carries significant weight because "it signals to the public, to other granting organizations, and to our Clay Alliance members that Goshen values this work." **Daughtery** also said, "I've lived here for 25 years and regularly travel around this region for both of my jobs. Everywhere I go, people know Goshen, and what we've built here is unique. It's an ecosystem created over decades by individuals, organizations, and neighbors working together." He thanked Councilors for their "hard work to make Goshen a special place."

Danaé Wirth, President of the Goshen Historical Society Museum, thanked the Councilor for its partnership and grant. She said, "Nonprofits often bridge the gap between physical needs and social, creative, and educational needs that foster a community sense of belonging. Continuing grant opportunities for nonprofits is an investment in both community building and well-being.

"This type of investment impacts both current and future generations. The grant also serves as proof that the City of Goshen values our work and our services, which lends credibility to encourage others to invest in our efforts." Wirth said the museum has managed its City grants "responsibly, and as a catalyst, leveraging the funds to grow our museum and build sustainability, allowing us to continue our work. Their value has been multiplied many, many times over. The museum building itself represents one of the few businesses that have had a continuous presence in downtown Goshen since 1888 and it's our goal to serve and be there for many years to come."

Wirth asked that the City keep supporting the museum so it can "continue to strengthen our downtown, enrich cultural life, and preserve Goshen stories for generations to come."

Ron Hoke, Executive Director of the Goshen Historical Society, thanked the City for its partnership program which has benefitted the museum and other non-profit organizations. He said the City of Goshen benefits from the multiplying effect when such organizations are able to do things the City cannot do.



Still, he acknowledged the budget difficulties facing the City: "I wouldn't want to sit in your chairs. I've been watching Goshen City budgets since 1974 and the task that the State has given you to solve over the next three to four or five years is the worst one I've ever seen a deck of cards dealt to a City Council. I don't envy your position."

Hoke said he knows there will need to be some budget cuts and non-profit organizations understand that. So, he encouraged Councilors to continue providing funding even if it has to be a reduced amount. He said, "We don't want to have that cut ... but let's ease it down. We're willing to take some of the pain, and then by 2028, the State may actually know what they're going to do, and you'll know what you can do."

Wayne Stubbs, President of the Elkhart County Symphony Association, said even if the symphony loses financial support "doesn't minimize the fact that we need to have a good life. In Goshen, in Elkhart and in Elkhart County, I believe that the Elkhart County Symphony plays a huge role in that."

Stubbs said the symphony produces cultural and social value and the musicians are neighbors, work colleagues and teachers. He said, "They bring together people of all ages and backgrounds, encouraging social interaction and forming connections that can turn into lifelong friendships.

"We bring diversity and inclusion value to the community. The symphony strives to be more culturally relevant by featuring diverse musicians, composers, collaborating with local community musicians, and celebrating different musical traditions. Our symphony musicians participate in community outreach beyond the traditional concert hall. They perform in local libraries, for local businesses, for youth programs, and much, much more."

Stubbs said the symphony provides educational experiences and performs widely, often with students. He said the City grant that the symphony received has helped develop other partnerships and stage concerts.

Deb Ferguson of Goshen spoke in support of the City Department of Environmental Resilience. She said many people are fortunate enough to live and work in environments that are comfortably warm or cool and have running water and electricity. Many people, she said, tend to take their spaces for granted until they lose them. Ferguson said many people are aware of the cost of these comforts and act to save money, use energy responsibly and conserve water. She said that is what is the Department of Environmental Resilience (DER) is doing for Goshen. "Since its inception in 2019, thanks in large part to the youth of our City, the DER has been working with City Departments to make sensible decisions which enable them to use energy wisely while also saving money," Ferguson said. "Successful programs have been implemented in several departments, and energy audits will continue this work as our community grows. In fact, from the figures I've seen, the DER is going a long way to pay for itself. By continuing their work, the DER is saving money for the community while helping the greater environment. In the process, they are keeping the Council's promise to the youth of our community."

Ferguson said the department also helps the City's parks and outdoor spaces by removing invasive species, trimming trees and planting new native plants and trees. "They do all that's necessary to preserve our resources, both indoors and out, for our use now and in the future. It's a huge task, which they're handling with great success. I confess that until recently, I had no idea of the scope of their influence, our community, and I'm very grateful."

John Mishler, a local sculptor and Goshen College art professor, said Goshen is becoming known as an artistic city in part because of the sculptures made by his current and former students. He said, "You can put artwork in buildings, and that's a good thing to do, but placing sculptures outside really shows, that your city has culture, and people can see those sculptures when they drive down Main Street."



Mishler said his students have learned "to create large-scale sculptures that will stand up to the weather, and they also make artwork that reaches beyond just classroom assignments. I think that's very important, where the community gets involved."

Mishler said the new sculptures placed downtown, in partnership with the City of Goshen, reflect well on the City and have given his students recognition and self-confidence as artists. Some of the art has even been purchased by local businesses. He asked the City to continue this project.

Gabo Brenneman-Ochoa, a senior at Goshen High School, spoke in support of the Senate Bill 1 town hall meeting that was proposed earlier in the Council meeting by Norm Kauffmann. He said that he knows this legislation will cut City revenues and he would like other community residents to also know about its impact. He said, "A town hall meeting would be great, because while I am aware that Council members have voiced their concerns about this bill, I think it would be appropriate for anybody living in this town, to voice their concerns. I also think, like me and a lot of other people, we just want to understand why the State Legislature is doing this."

Brenneman Ochoa added, "I really appreciate the many programs and recreational activities that this town provides, and that's one of the reasons why I love this community, and I do not want that to change."

Amanda Rose, the Director of First Fridays in Downtown Goshen, spoke on behalf of the arts and cultural community as well as "the thousands of residents and visitors whose lives are enriched because of the investments this body has made in many of these programs.

"I know you are faced with difficult budget decisions. Every dollar must be weighed against competing needs, notably supporting much-needed public safety initiatives, but I want to urge you, respectfully and strongly, not to reduce funding for our community partnerships, and to continue reaching out to state legislators about the consequences of SEA 1. These partnerships are not extras, but rather essential to our community."

Rose said such programs "are vital, not only to our sense of place, but to our local economy. People who attend performances and festivals also dine in our restaurants and shop in our stores. These programs generate tax revenue, attract tourism, and fuel small business growth. But beyond the dollars, these partnerships do something incredibly powerful.

"They build community. They help us tell our shared story and give our town a sense of place. In this major time of divide, they bring people together across districts, regardless of age, race, background, or income. They give our young people opportunities to express themselves in positive, constructive ways in safe environments. They provide joy and reprieve in times when our community desperately needs them."

Rose added, "When you invest in arts and culture, you invest in the health, identity, and future of this City. When you cut those investments, you don't just cut a line item, you cut opportunities, connections, and pride in place. Your continued investment in these partnerships builds a great deal of trust in the City in a time when many of us are feeling unheard by our state representatives ... I urge this body to invest in that trust and the health and happiness of Goshen, not because it's easy, but because it's absolutely necessary."

Evan Miller of Goshen spoke in support of the City Department of Environmental Resilience. Miller said he went back and listened to recordings of 2019 Council meetings at which this department was initially discussed and created with great enthusiasm. He said, "Some Council members remarked that attendance at these three meetings was arguably the highest in recent memory."



Miller said the department has produced substantial financial benefits for the City, but it has also created action and hope "for our young people in the face of some very difficult conditions."

Miller explained, "I'm an old man and a grandfather. I know of many young people, my children's age and younger, who are fearful of the world they're inheriting from us. They do not believe that their lives will be anywhere near as good or as comfortable as the life I'm blessed to live. I find that sad beyond words.

"This department is an antidote. It was born out of the request of young people asking for action. The story that we've heard this last year of the young AmeriCorps volunteers showing up to hand out City trees on behalf of our community and this department, last spring, after they had been told to stay home because their funding was cut. That they showed up fills my heart with hope."

Miller concluded, "I don't envy the job that you have in front of you, but I'm here to tell you that I and others will be watching and calling on you to uphold the commitments our City has made to the future generations to make Goshen a good place to live and work."

Marica Yost, a longtime music educator in Goshen, said she has lived in Goshen for many years and loves the community. She said, "I've given 50 years to the arts in this county. We've heard many artists of various kinds up here sharing and what I want to say is, about 30 years ago, Goshen didn't look like this at all.

"What made the difference for this town is the arts. Our guilds, our performances, our Crimsonaires ... all these things that have come together to make us unique. And to that end, the Goshen Theater is the hub of that in our downtown. Our downtown, that marquee, that's Goshen."

Yost continued, "The arts have taken a hit. The National Endowment of the Arts, the Indiana Arts Commission, all of them have watched their funds get reduced. As you have watched, Goshen's funds be reduced, there are lots of needs there. We voted for you, and we trust you to do what's best for our community."

Yost called on Councilors to remember the value of the arts and to support them and especially the Goshen Theater which hosts a multitude of activities and events. She concluded, "Goshen needs Goshen's theater. And we need a leg up. And we need Goshen to help us. Keep the arts vibrant and alive. I love this town. And I'll leave you with that."

Grant Sassaman, the owner and operator of the Black Squirrel Golf Club in Goshen, talked about the golf course's sponsorship of Fireworks on the Fairway, a 4th of July fireworks show for the community the past three years. He thanked the Mayor and Councilors for their support in bringing back this annual tradition. Next year will be the 250th celebration of the United States and **Sassaman** said he would like to sponsor the event again in 2026.

Sassaman said, "As you know, we are not a not-for-profit, but I will guarantee you that we do not profit off of this event one bit. We actually put a lot of our own money into it, because we care a lot about the community. We have 117 acres, and we say, 'What can we do with it to offer up to the community?' This is not something where we're trying to get rich off a golf course. We believe that we have more of an impact and a calling on our lives.to further into Goshen ... It's the 4th of July next year, 2026, that we're campaigning for. And I want to say thank you so much for what you've done in the past, and moving forward, I'd love to see if we can continue it."

Andy Murray, a board member for First Light Mission, discussed the mission, which is a homeless shelter in Goshen exclusively for families and single women. This year it will serve about 100 guests.



Murray said that over the past three years he has seen significant changes at the facility. He said, "The level of unmet need would suggest that we need to be serving more like 400 to 500 guests to meet the level of need that we're seeing today."

Murray also said that three years ago, only 20-30% of guests were employed. "Today, over 90% of the folks seeking shelter are employed, which is a sign of the things that are happening in our community, unfortunately." He said the mission provides wraparound services, which is one of the reasons it chooses only to serve 100 guests – so staff can nurture deep relationships and seek transformational change.

Murray said the mission also has a clothing closet, which is accessed by the schools and by the Police Department and other local organizations, and also provides financial counseling, life skills training, employment support, and case management.

Murray said all this has enabled First Light to achieve a 93% success rate. He said this also means that the mission is a significant cost-benefit for the community. He ended by thanking the City for supporting the mission.

Mindy Moorhead, Executive Director of First Light Mission, added, "I just want to say thank you for your time. I know this job is really hard. I appreciate all the support, and hope it continues. And we appreciate you."

Brad Hunsberger, Senior Vice President of Real Estate Development at Lacasa, Inc., thanked the City for supporting Lacasa's decades of work in the community. He mentioned the City providing funds that Lacasa is using to develop supportive housing at Oak Lawn.

Hunsberger also spoke on support of Arts in the Mill Race. He said, "A couple of folks have spoken much more eloquently than I will about that, but we've also appreciated the support of Arts in the Mill Race by this body, over the years, and we'd appreciate that to continue."

At 8:26 p.m., Mayor Leichty closed the public comment period and offered her appreciation for the speakers. She said there would be another budget hearing on Oct. 6 with more opportunities for public comment.

Mayor Leichty then invited comments from Councilors.

Councilor Lederach said, "Thank you all for showing up. It's pretty incredible, turnout, and you sat through a very long time where all you were looking at was a blue screen and us. And so, I think Marcia (Yost) hit it on the head. We live in an incredible community, and people love this community, and you all showing up is an example of that, certainly. So, thank you."

Council President Weddell said he would love to hear presentations from more of the City's community partners but would find it difficult to decide which organizations to support financially. He said, "I think it's safe to say that we would love to be able to provide more to those partnerships because of what they do, and like you said, this is just a glimpse of what we have in our community. Those that aren't able to be here, I'm sure, are just as worthy, and so I wish we had more money to give to those partnerships, because they are what makes Goshen Goshen."

Mayor Leichty agreed and said, "It's not easy. There are lots of, very compelling organizations who do good work on behalf of our City."



Councilor Gerber said, "I was really struck in reviewing the budget ... by what's effectively a flat budget from year to year. I know there were significant changes due to projects but, I understand that means doing more with less, and if my calculation is correct, we will be looking at 10 and a half fewer staff positions than budgeted for 2025."

Mayor Leichty said she believed there would be a reduction of eight to ten staff positions.

Councilor Gerber continued, "That has an impact. That changes what our City staff is able to do. And so, I just really want to acknowledge the sacrifices that have gone into this budget. And I know it's not easy. I mean, we've heard that a lot, but from the people sitting behind us and on this side, it's a lot."

Mayor Leichty thanked **Councilor Gerber** for her comments and added, "You're absolutely right. It was so very difficult and painful for our Department heads to even contemplate what that could look like for their teams, and ultimately what it means for our community They were so dedicated and gracious about it, so I appreciate your acknowledgement on their behalf. They worked very hard."

Council President Weddell said, "I think we can go farther and say it's not really flat. I think it's quite a bit less than last year." He added, "You've taken action to try and prepare for the future."

Council President Weddell said it was also "startling" to contemplate the impact of a 20% citywide budget cut. He said, "Everyone should know that wasn't just an example that one of those cuts could take care of everything. It's every one of those departments. If you just look at this year's numbers, the budget, and you take 20% of that, you're looking at about \$14 million having to cut out of a budget.

"And you can say, well, 'We can trim here, trim there,' but trimming \$14 million ... you just can't get rid of a department. Even if you did get rid of a department, it's still not even going to come close to that kind of a cut, so it's going to be be very daunting moving forward."

Councilor Lederach said, "We did hear some calls from the audience for a meeting to make sure that the people who can change this are aware that there are people in our community that want it to be changed, and so maybe we can move forward down that road."

Council President Weddell said he planned to raise that issue later in the meeting.

Councilor Lederach said such a town hall meeting would need to be nonpartisan. He said, "It has to be not seen as coming from one or the other political parties and that there is, as **Mayor Leichty** said, not much daylight between all our positions when it comes to what we have to face. Certainly, in this coming year, we'll feel it, but in the three years from now or two years from now, if it doesn't change, we're going to feel in a whole different way."

Councilor Geber said she and Council President Weddell sent a letter inviting Rep. King and Sen. Doriot to attend tonight's Council meeting. Council President Weddell said Sen. Doriot called and said he couldn't attend tonight. The Mayor said Rep. King was out of town but plans to attend the Oct. 6 Council meeting.

Mayor Leichty asked if Councilors were ready to vote.

Council President Weddell said they were. He then asked for a roll call vote.

On a roll call vote, Councilors passed Ordinance 5202, *An Ordinance for Appropriations and Tax Rates*, on First Reading by a 6-0-1 margin, with Councilors Gerber, Lederach, Peel, Riegsecker, Schrock and Weddell voting "yes" and Councilor Nisley voting "pass" at 8:33 p.m.



In explaining his decision to "pass, **Councilor Nisley** said, "I'm not comfortable with the way the budget is now, and I know we have another meeting to pass this again. I just want to do a little more looking into it after tonight with a couple concerns I have. That is my reason for passing."

Mayor Leichty thanked **Councilor Nisley** and encouraged him to be in communication with Department heads. She also said she would be happy to meet with him and talk between now and the Council's next meeting on Oct. 6.

Elected Official Reports:

Mayor Leichty asked if there were any reports from Councilors.

Council President Weddell thanked Gabo Brenneman-Ochoa, a Goshen High School senior who will soon turn 18 soon and spoke earlier in the meeting, for his comments. He said, "Even though you're not a voter, I think you're more informed than a majority of the population about what's going on, so thank you for being so articulate." Regarding calls for a Town Hall meeting on SEA-1, Council President Weddell said he was working with Councilor Gerber to make that a possibility. He said they sent a letter to Rep. King and Sen. Doriot inviting them to meetings and would be happy to work with any of the people who have contacted him to help organize a town hall. "I don't know how successful that will be. If I had to speculate, I would think that maybe our state legislators would want to wait until maybe they discuss things in the next year," Council President Weddell said.

Still, he said he was willing to work with anyone or the Council or the county or other cities to arrange for a town hall meeting. He added, "I think the door is open, whether you reach out to me or Councilor Gerber or anyone else. We're more than willing to work with anyone to try and make things happen to draw more light on the issue."

Councilor Nisley said he wanted to discuss what's happened over the past two weeks since the assassination of Charlie Kirk. He said, "Nobody should be murdered for their political or religious stance. Nobody."

Councilor Nisley said the main reason he was mentioning this was because of a Goshen connection to Charlie Kirk. He said Matt Hay, whose father, George Hay, owned the property where the Black Squirrel Golf Course is located, went to school with Councilors Nisley and Riegsecker. Matt Hay and his family later moved to Arizona and their son (Matt Hay Jr.) worked for Charlie Kirk.

Councilor Nisley said, "His Mom and Dad were at the memorial service (for Kirk) yesterday ... And so, I just want to mention to keep them in your prayers. And it's kind of hard for me, knowing Matt and knowing what they've gone through, too, because of this. I just want to reiterate, nobody deserves to be killed, assassinated, for their beliefs."

Councilor Riegsecker said the Mennonite Relief Sale will take place this weekend and he wanted to remind people to attend it on Friday and Saturday at the Elkhart County Fairgrounds.

Responding to Councilor Nisley's comments, Councilor Riegsecker said, "I think back, and one of the reasons that I wanted to be on this City Council was to make a difference and to help. And I'm very proud to be with this group right here, because sometimes you forget which party we're with because 90% of the time we're together, and we're doing what's best for the City of Goshen. That includes the Mayor. That includes the Department heads, too. So, I am I am very pleased to work with this group right here, and I consider each of you my friend."

Mayor Leichty thanked Councilor Riegsecker and added, "That's worth an applause." The audience responded with applause.



Councilor Nisley briefly related a story about when Matt Hay Sr. met Charlie Kirk and how that interaction created a close connection.

Councilor Gerber said one of the City's student youth advisors, **Ezra Tice** who serves on the Board of Zoning Appeals, deserved congratulations for being named a National Merit Semifinalist.

Councilor Nisley said also deserving of praise was Travis Peak (Division Chief) was named Fire Instructor of the Year. Mayor Leichty said Fire Chief Anthony Powell would be saying more about that.

Clerk-Treasurer Aguirre said, "I just wanted to say something really quickly as the person who takes the minutes. Last year, at the equivalent meeting, there were no public comments. And I think it's a credit to the community that we have that people have responded to information that's been provided about what's going on with the City's budget. And I just want to express my gratitude for all of the people who turned out tonight, and the people who I believe will be here for the next budget meeting, for their involvement and their participation."

Chief Anthony Powell said he nominated his department members for awards from the Indiana Fire Chiefs Association. He said the following people from Goshen were presented these awards on Sept. 19:

- Division Chief Travis Peak was selected as Indiana Instructor of the Year 2025
- Sgt. Charles Stevens was selected as Indiana Public Safety Educator of the Year 2025
- EMS Supervisor Andrew Priem was named Indiana Specialty Care Giver of the Year 2025
- Division Chief Michael Hamby was named Indiana Paramedic of the Year 2025
- Mayor Gina Leichty was selected as Indiana Elected Official of the Year 2025

In response, Mayor Leichty said, "Goshen was very well represented. I think it speaks volumes of just what an exceptional team we have that they received so many accolades at that awards ceremony, and I felt so very proud to be a part of that and truly honored to be able to contribute in meaningful ways to public health and safety. And I'll just echo what you said, Councilor (Riegsecker), about being able to work across party lines and for the greater good. It's an honor and a privilege to be able to work with this group and with all of these Department heads for such an important cause, so thank you all."

There were no further comments by the Mayor or by Councilors.

Adjournment:

Councilor Nisley made a motion to adjourn the meeting, which was seconded by Councilors Riegsecker and Peel. Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichty adjourned the meeting at 8:44 p.m.



EXHIBIT #1: Printed information distributed to Councilors by Gregg Lanzen, the lead chaplain of the Goshen Fire and Police Departments and the founder and lead chaplain of the First In Chaplain Crisis Response Team. Lanzen gave a presentation to the Council about the chaplains and the budget appropriated to them and provided a budget report and three brochures about the program.

EXHIBIT #2: An eight-page PowerPoint slide presentation by Mayor Leichty on the expected impact of Senate Enrolled Act 1 (the new property tax reduction law) and the possible consequences on the City of Goshen's finances. She delivered the presentation during the Council meeting.

APPROVED:			
	Gina Leichty, Mayor of Goshen		
ATTEST:			
	Richard R. Aguirre, City Clerk-Treasurer		



City Clerk-Treasurer CITY OF GOSHEN

202 South Fifth Street, Suite 2 • Goshen, IN 46528-3714

Phone (574) 533-8625 • Fax (574) 533-9740 clerktreasurer@goshencity.com • www.goshenindiana.org

TO: Mayor Gina Leichty and the Goshen Common Council

FROM: Richard Aguirre, Clerk-Treasurer

RE: Second Reading of Ordinance 5248 (amended version)

DATE: Dec. 29, 2025 (approved on First Reading, Dec. 15, 2025)

Thank you for again considering Ordinance 5248, Additional Appropriations, which requests authorization from the Council and Mayor to spend additional and available money from various accounts. The Mayor and Clerk-Treasurer requested this ordinance because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments.

As you know, an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. It is possible to get permission to move budgeted spending between accounts and categories, but sometimes the total appropriation within a fund is insufficient for the fund's total spending, due to emergencies, unforeseen circumstances, or budget errors. In this case, the Mayor and Clerk-Treasurer propose an additional appropriation if the expenditures are necessary and paying the expenditure might otherwise overspend the budgeted appropriation. After Council approval, the Clerk-Treasurer submits the additional appropriation to the Department of Local Government Finance ("DLGF") for final approval. The DLGF will only approve an additional appropriation if the Clerk-Treasurer proves that the City has cash available for the additional appropriation and the following year's budget. **Description of the requested appropriations in Ordinance 5048:**

The Goshen Fire Department continues to provide services for Elkhart Township and needed to use a portion of the 2025 budget for capital expenditures. This appropriation increases the Equipment line in the Township Fire budget for purchases necessary at the end of 2025.

The Redhawk Academy, under the supervision of the Goshen Fire Department budgeted for the Spring, 2025 expenses but ran into additional expenses for Fall, 2025. The additional appropriations will open up additional funds for the Fall, 2025 student cohort which are reimbursed from various sources such as the State of Indiana and donations from local organizations.

Each affected fund has sufficient cash balances to spend these appropriations. If the ordinance is approved by the Common Council, the Clerk-Treasurer's Office will submit the necessary information to the DLGF for final approval.

PLEASE NOTE: Attached is an amended version of Ordinance 5048 with the deletion of the Redevelopment Commission request for \$412,000 related to the Brownfield Revolving Loan Fund. We have also included the original ordinance. We ask that the Council replace the original version of Ordinance 5048 with the amended version and approve it on Second Reading. Thanks very much.

ORDINANCE 5248

Additional Appropriations

WHEREAS it has been determined that it is necessary to appropriate more money than the amount appropriated in the current year's annual budget,

WHEREAS pursuant to notice given, the Goshen Common Council conducted a public hearing on the proposed additional appropriation,

NOW THEREFORE, BE IT ORDAINED that Goshen Common Council makes the following additional appropriation of money in excess of the current year's budget for the fund(s) named:

TOWNSHIP FIRE SUPPORT	
2258-5-00-4450500 TWPFIRE / Other Equipment	\$150,000.00
REDHAWK ACADEMY	
2508-5-00-4220310 RDHWK / Fire Uniforms	\$12,000.00
2508-5-00-4360200 RDHWK / Fire Equipment	\$10,000.00
PASSED by the Goshen Common Council on	, 2025.
	Presiding Officer
ATTEST:	
Richard R. Aguirre, Clerk-Treasurer	
PRESENTED to the Mayor of the City of Goshen on _	, 2025, at
a.m./p.m.	
	Richard R. Aguirre, Clerk-Treasurer
APPROVED and ADOPTED on	, 2025.
	Gina Leichty, Mayor

ORDINANCE 5248

Additional Appropriations

WHEREAS it has been determined that it is necessary to appropriate more money than the amount appropriated in the current year's annual budget,

WHEREAS pursuant to notice given, the Goshen Common Council conducted a public hearing on the proposed additional appropriation,

NOW THEREFORE, BE IT ORDAINED that Goshen Common Council makes the following additional appropriation of money in excess of the current year's budget for the fund(s) named:

TOWNSHIP FIRE S 2258-5-00-4450500	TWPFIRE / Other Equipment	\$150,000.00
REDHAWK ACADE 2508-5-00-4220310 2508-5-00-4360200	RDHWK / Fire Uniforms	\$12,000.00 \$10,000.00
BROWNFIELD REV 4653-5-00-4390500	WOLVING LOAN FUND BRLF / Grant Awarded	\$412,000.00
PASSED by the Gosher	n Common Council on	, 2025.
ATTEST:		Presiding Officer
Richard R. Aguirre, Cle	erk-Treasurer	
PRESENTED to the Ma.m./p.m.	Mayor of the City of Goshen	on, 2025, at
ADDDOVED and ADO	DTED on	Richard R. Aguirre, Clerk-Treasurer
APPROVED and ADO	PTED on	Gina Leichty, Mayor



City Clerk-Treasurer CITY OF GOSHEN

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TO: Mayor Gina Leichty and the Goshen Common Council

FROM: Richard R. Aguirre, Clerk-Treasurer

RE: Proposed Ordinance 5249, Additional Appropriations DATE: December 29, 2025 (for First and Second Readings)

Thank you for considering Ordinance 5249, Additional Appropriations, which requests authorization from the Council and Mayor to spend additional and available money from various accounts. The Mayor and Clerk-Treasurer requested this ordinance because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments.

As you know, an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. It is possible to get permission to move budgeted spending between accounts and categories, but sometimes the total appropriation within a fund is insufficient for the fund's total spending, due to emergencies, unforeseen circumstances, or budget errors. In this case, the Mayor and Clerk-Treasurer propose an additional appropriation if the expenditures are necessary and paying the expenditure might otherwise overspend the budgeted appropriation. After Council approval, the Clerk-Treasurer submits the additional appropriation to the Department of Local Government Finance ("DLGF") for final approval. The DLGF will only approve an additional appropriation if the Clerk-Treasurer proves that the City has cash available for the additional appropriation and the following year's budget. **Descriptions of the requested appropriations in Ordinance 5249:**

The Bank of New York is the paying agent for the **East College Avenue bonds, Indiana Avenue bonds, and the Cherry Creek bonds**. In order to make bond payments, the City transfers money from our local TIF funds held at 1st Source Bank to the City's Bond P&I accounts at Bank of New York. Generally, the transfers occur near the end of the month twice a year and then Bank of New York makes the principal and interest payments on the first day of the following month. For example, the East College Avenue TIF will transfer \$479,797.24 to Bank of New York on Dec. 30, 2025. The bond payment is due Janu. 1, 2026, so Bank of New York will withdraw the money on Jan. 2, 2026 and pay the lenders.

While some of these bond transactions were appropriated earlier in the year, the City tends to appropriate as needed because these bond payments are based upon TIF revenues into the respective funds. The City is unsure of specific TIF revenues until the revenue reports arrive from the County on June 30 and Dec. 30 of each year, making it difficult to budget for the exact bond payments during the normal budget cycle.

The Redevelopment Commission is currently spending funds to complete **Brownfield cleanup** in the Ariel Cycleworks project. The Brownfield Revolving Loan Fund provides relief for such projects but it is very difficult to anticipate when expenses will occur. This appropriation opens up funds for the Brownfield expenses necessitated throughout the year.

Each affected fund has sufficient cash balances to spend these appropriations. If the Council approves Ordinance 5249, the Clerk-Treasurer will submit necessary information to the DLGF for final approval.

ORDINANCE 5249 Additional Appropriations

WHEREAS it has been determined that it is necessary to appropriate more money than the amount appropriated in the current year's annual budget,

WHEREAS pursuant to notice given, the Goshen Common Council conducted a public hearing on the proposed additional appropriation,

NOW THEREFORE, BE IT ORDAINED that Goshen Common Council makes the following additional appropriation of money in excess of the current year's budget for the fund(s) named:

INDIANA AVENUE BOND PRINCIPAL AND INTEREST FUND

3321-5-00-4380100	INDAVE / Principal	\$58,000.00
CHERRY CREEK B	OND PRINCIPAL AND INTE	EREST FUND
3323-5-00-4380200		\$327,746.25
EAST COLLEGE AV	VENUE TIF FUND	
	COLLAVE TIF / Transfer out	\$479,797.24
INDIANA AVENUE	TIF FUND	
4451-5-00-4520000	IND AVE TIF / Transfer Out	\$53,837.80
BROWNFIELD REV	OLVING LOAN FUND	
4653-5-00-4390500	BRLF / Grant Awarded	\$439,000.00
PASSED by the Goshe	en Common Council on Decem	her 29 2025
1 ASSED by the Goshe	in common council on beccin	DC1 27, 2023.
A TOTAL COM		Presiding Officer
ATTEST:		
Richard R. Aguirre, Cle	rk Traggurar	
Kichard K. Aguirre, Cie	TK-11casutei	
PRESENTED to the Ma	ayor of the City of Goshen on De	ec. 29, 2025, at a.m./p.m.
		Richard R. Aguirre, Clerk-Treasurer
		Richard R. Aguirie, Clerk-Treasurer
APPROVED and ADO	PTED on Dec. 29, 2025.	
		Gina Leichty, Mayor



Richard Aguirre, City Clerk-Treasurer CITY OF GOSHEN

202 South Fifth Street, Suite 2 . Goshen, IN 46528-3714

Phone (574) 533-8625 • Fax (574) 533-9740 richardaguirre@goshencity.com • www.goshenindiana.org

To: Goshen City Common Council, Mayor Gina Leichty

From: Richard R. Aguirre, Clerk-Treasurer

Date: December 29, 2025

Subject: Resolution 2025-20, A Resolution Providing for the Transfer of Appropriations

The attached Resolution 2025-20 requests authorization from the Council and Mayor to move available resources between major categories within the City's funds. The Clerk-Treasurer's Office presents the appropriation category transfers to the Common Council at the last Council meeting each year in order to close the annual budget with all accounts within budget.

As you know, an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. The Department of Local Government Finance ("DLGF") requires Council approval to move an appropriation from one category to another. The Council can approve this when a department needs additional room to spend in one category and has available appropriations in another category.

By moving an appropriation from one category to another, the Council is only changing the category from which the City pays an expenditure. The Council is not approving any additional spending, so the fund's total appropriation remains the same.

We ask the Council to approve Resolution 2025-20 because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments. Our auditors require each appropriation to be a zero or positive dollar amount at the end of the year. The vast majority of the City's appropriations are underspent, and these adjustments reflect a small number of the 1,200+ appropriation lines the City maintains throughout the year.

If the Council approves the category transfers at the upcoming meeting, the Clerk-Treasurer will then register the adjustments in the City's books and communicate the transfers to the departments. These category transfers are adjustments that only require Council approval to be final, and do not require notification to the DLGF.

RESOLUTION 2025-20

A Resolution Providing for the Transfer of Appropriations

AS PER REQUEST BY A DEPARTMENT HEAD OF THE CIVIL CITY OF GOSHEN, INDIANA, FOR THE YEAR 2025, AND FORWARD TO THE COMMON COUNCIL FOR THEIR ACTION AND PASSAGE.

WHEREAS certain extraordinary conditions have developed since the adoption of the existing annual budget for the year 2025 and it is now necessary to transfer the appropriated money into different categories than was appropriated in the annual budget for the various functions of the several departments to meet their obligations;

WHEREAS, it has been shown that certain existing appropriations have unobligated balances that will be available for transferring for such emergencies;

BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF GOSHEN, INDIANA, that for the expenses of the City Government the following appropriations are hereby transferred and set apart out of the funds hereinafter named for the purpose specified, subject to the laws governing the same, as follows:

GENERAL FUND - 1101

	FROM:	MAYOR/POSTAGE	1101-5-03-4320201	(660.00)
	TO:	MAYOR/OTHER OFFICE EXPENSES	1101-5-03-4210500	660.00
	FROM:	BD WORKS/OTHER OFFICE EXP	1101-5-07-4210500	(11,000.00)
	TO:	BD WORKS/UNEMPLOYMENT	1101-5-07-4130400	11,000.00
	FROM: TO:	CEMETERIES/CAPITAL PROJECTS CEMETERIES/PARTTIME PERSONNEL	1101-5-09-4490000 1101-5-09-4110140	(14,000.00) 14,000.00
	FROM:	POLICE/FULLTIME PERSONNEL	1101-5-11-4110130	(178,307.00)
	TO:	POLICE/OTHER SERVICE CHARGES	1101-5-11-4390951	178,307.00
	FROM:	FIRE/OTHER OPERATING SUPPLIES	1101-5-12-4220151	(7,212.30)
	TO:	FIRE/OTHER SERVICE CHGS	1101-5-12-4300901	7,212.30
EDIT	FUND - 2	2209		
	FROM: TO:	EDIT TAX/MARKETING & PROMOTION EDIT TAX/CAPITAL PROJECTS	2209-5-00-4310520 2209-5-00-4420006	(2,000.00) 2,000.00
PUBLIC SAFETY LIT FUND - 2240				
	FROM:	PS LOIT/PD GAS/DIESEL/PROPANE	2240-5-00-4220211	(30,000.00)
	TO:	PS LOIT/POLICE RETIREMENT	2240-5-00-4130911	30,000.00

TOWNSHIP FIRE SUPPORT FUND - 2258 FROM: TWPFIRE/HEALTH INS (20,000.00)2258-5-00-4130501 TO: TWPFIRE/CAPITAL OUTLAYS 2258-5-00-4490000 20,000.00 **REDHAWK ACADEMY FUND - 2508** FROM: RDHWK/EMS ED TECHNOLOGY 2508-5-00-4390911 (980.00)TO: RDHWK/MISCELLANEOUS SUPPLIES 980.00 2508-5-00-4220500 **SOUTHEAST TIF FUND - 4445** FROM: SE E.D. TIF/CAPITAL PROJ 4445-5-00-4420000 (159,436.72)TO: SE E.D. TIF/CONTR SVCS 4445-5-00-4310502 159,436.72 **EAST COLLEGE AVENUE TIF FUND - 4450** FROM: COLLEGETIF/TRANSFER OUT 4450-5-00-4520000 (1,250.00)1,250.00 TO: COLLEGETIF/OTHER SVCS & CHARGES 4450-5-00-4390930 PASSED AND ADOPTED BY THE COMMON COUNCIL ON THE 29TH DAY OF DECEMBER, 2025 Presiding Officer ATTEST: Richard R. Aguirre, Clerk-Treasurer Presented by me to the Mayor of the City of Goshen, Indiana, on the 29th day of December, 2025

Richard R. Aguirre, Clerk-Treasurer

Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles

WHEREAS Ordinance 5236 approves the 2026 minimum and maximum compensation, including wages and benefits, as fixed by the Mayor for the Civil City and Utilities employees.

WHEREAS City Administration would like to add certain position titles to the Buildings & Grounds Department and to Parks & Recreation Department.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, shall be amended as follows:

- A. The following positions shall be added to Exhibit A, Positions, Classifications and Grades:
 - A Maintenance position shall be added to the Buildings & Grounds Department.
 The cost of wages and employment benefits of the position shall be paid 90% from Civil City funds and 10% from Water & Sewer Utilities funds. The classification of the position is covered non-exempt (hourly), and the grade for the position shall refer to EX C-Cat D.
 - 2. A Custodian I (Team Lead) position shall be added to the Parks & Recreation Department. The classification of the position is covered non-exempt (hourly), and the grade is 7.
 - 3. A Custodian II (Worker) position shall be added to the Parks & Recreation Department. The classification of the position is covered non-exempt (hourly), and the grade is 1.
- B. A Buildings & Grounds Maintenance position shall be added under Union Category D in Exhibit C, 2026 Hourly Wages for Teamsters Employees.

PASSED by the Goshen Common Council on	, 20
ATTEST:	Gina M. Leichty, Presiding Officer
Richard R. Aguirre, Clerk-Treasurer	
PRESENTED to the Mayor of the City of Gosher hour ofm.	n on, 20, at the
	Richard R. Aguirre, Clerk-Treasurer
APPROVED and ADOPTED on	, 20
	Cina M. Lainhiu Managa

Effective Date for 2026 Wage Increase

WHEREAS the 2026 Compensation Ordinances established different effective dates for the 2026 wage increase for City employees.

WHEREAS City Administration desires that the 2026 wage increase for all City employees take effect uniformly on December 12, 2025.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

- A. The wage increase for 2026 for all City employees shall take effect on December 12, 2025. Any employee for whom the 2026 wage increase took effect on December 26, 2025, rather than December 12, 2025, shall receive a payment in the first quarter of 2026 that is equal to the difference between the amount of compensation the employee would have received had the wage increase taken effect on December 12, 2025, and the amount of compensation the employee actually received on January 2, 2026.
- B. This Ordinance shall apply to the 2026 compensation authorized by Ordinance 5235, Ordinance 5236, Ordinance 5237, and Ordinance 5238.

PASSED by the Goshen Common Council on	, 20
ATTEST:	Gina M. Leichty, Presiding Officer
Richard R. Aguirre, Clerk-Treasurer	
PRESENTED to the Mayor of the City of Goshe hour of:m.	n on, 20, at the
	Richard R. Aguirre, Clerk-Treasurer
APPROVED and ADOPTED on	, 20
	Gina M. Leichty, Mayor

Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance

WHEREAS Ordinance 4899, Building Department Fee Ordinance, as amended by Ordinance 4919, Ordinance 5001, and Ordinance 5206, establishes the various fees for permits, inspections, certificates, registrations, licensing, and other services provided by the City of Goshen Building Department.

WHEREAS City administration finds in necessary to increase the fees for the licensing and registration of electrical and mechanical contractors.

NOW THEREFORE, BE IT ORDAINED by the Goshen Common Council that Ordinance 4899, SECTION 6, Licensing and Registering of Contractors Ordinance, shall be amended to read as follows:

6.01	contra		ees shall be charged for the licensing and tering of Contractors Ordinance of the Ci	
	(A)	Annual Electrical/Mechanical Con	tractor Licensing and Registration	\$123
	(B)	Examination Administrative Fee		\$42
	This o	ordinance specifically repeals and rep	laces Ordinance 5206.	
accord		ordinance shall be in full force and et he laws of the State of Indiana.	ffect from and after its passage, approval	, and adoption
	PASS	ED by the Goshen Common Council	on, 20	
ATTE	ST:		Gina M. Leichty, Presiding Officer	
Richar	d R. Ag	guirre, Clerk-Treasurer		
hour o		ENTED to the Mayor of the City of:m.	f Goshen on, 20), at the
			Richard R. Aguirre, Clerk-Treasure	er
	APPR	OVED and ADOPTED on	, 20	
			Gina M. Leichtv. Mavor	

City of Goshen Cemetery Fees

WHEREAS the Board of Cemetery Trustees of the City of Goshen finds it necessary to establish new cemetery fees for the sale for burial rights and burial spaces, burials and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery, and recommends to the Goshen Common Council the new cemetery fees set forth in Exhibit A attached to this ordinance.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

Section 1. Cemetery Fees

- (A) Effective January 1, 2026, the cemetery fees set forth in Exhibit A attached to this ordinance shall be charged and collected for the sale of burial rights and burial spaces, burials, scatterings, and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery.
- (B) From all cemetery fees collected, five percent (5%) shall be deposited into the Cemetery Capital Improvement Fund and five percent (5%) shall be deposited into the Cemetery Permanent Maintenance Fund in accordance with Ordinance 4252.

Section 2. Other Ordinances

This ordinance repeals and replaces Ordinance 5113.

Section 3. Effective Date

This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

PASSED by the Goshen Common Counci	l on	, 20	
ATTEST:	Gina M. Leichty, Presi	iding Officer	
Richard R. Aguirre, Clerk-Treasurer PRESENTED to the Mayor of the City of hour ofm.	f Goshen on	, 20,	at the
APPROVED and ADOPTED on	Richard R. Aguirre, Cl., 20	erk-Treasurer	

Gina M. Leichty, Mayor

Exhibit A City of Goshen Cemetery Fees

EFFECTIVE DATES. The cemetery fees listed below shall go into effect upon the effective date of this ordinance and shall increase on January 1 of each successive year as indicated.

RESIDENT AND NON-RESIDENT DEFINED. For the purposes of this fee schedule, a "Resident" shall mean a person who resides in the corporate boundaries of the City of Goshen or a person who pays property taxes for real estate located in the corporate boundaries of the City of Goshen at the time of the sale of a burial right and burial space, interment at Forest of Remembrance, or scattering. A "Non-Resident" shall mean a person who does not reside in the corporate boundaries of the City of Goshen or a person who does not pay property taxes for real estate located in the corporate boundaries of the City of Goshen at the time of the sale of a burial right and burial space, interment at Forest of Remembrance, or scattering.

BURIAL RIGHTS AND BURIAL SPACES. A burial right means a right of interment, entombment or inurnment granted by the City of Goshen in one of the City's cemeteries. The sale of a burial right is the sale of an easement for the specific purpose of burial and not a transfer of the fee simple interest in the real estate. A burial space means any space within a City cemetery that is used or intended to be used for interment, entombment or inurnment, irrespective of where the space is located. A burial space includes a grave space, a crypt, a niche, and a scattering area.

TRANSFER OF BURIAL RIGHT. Burial rights shall not be transferred or assigned without the written consent of the City of Goshen. All individuals having a vested interest in the burial space or burial spaces must sign the document to transfer the burial rights to any other person. There is no fee to transfer a burial right.

	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Burial Space, excluding Scattering Area:										
Boulevard Grave Space - Resident	\$1,025	\$1,055	\$1,085	\$1,120	\$1,155	\$1,190	\$1,225	\$1,260	\$1,300	\$1,330
Boulevard Grave Space - Non-Resident	\$1,530	\$1,575	\$1,625	\$1,670	\$1,720	\$1,775	\$1,825	\$1,880	\$1,940	\$1,995
Traditional Grave Space - Resident	\$825	\$850	\$875	\$900	\$930	\$955	\$985	\$1,015	\$1,045	\$1,075
Traditional Grave Space - Non-Resident	\$1,225	\$1,260	\$1,300	\$1,340	\$1,380	\$1,420	\$1,465	\$1,505	\$1,555	\$1,600
Baby Section Grave Space - Resident	\$240	\$245	\$250	\$255	\$260	\$265	\$270	\$275	\$280	\$285
Baby Section Grave Space - Non-Resident	\$395	\$400	\$410	\$415	\$425	\$435	\$440	\$450	\$460	\$470
Single Cremation Grave Space - Resident	\$300	\$310	\$315	\$325	\$335	\$345	\$355	\$365	\$380	\$390
Single Cremation Grave Space - Non-Resident	\$440	\$450	\$465	\$480	\$495	\$505	\$525	\$540	\$555	\$570
Columbarium Niche - Resident	\$815	\$840	\$865	\$890	\$915	\$945	\$970	\$1,000	\$1,030	\$1,060
Columbarium Niche - Non-Resident	\$1,225	\$1,260	\$1,300	\$1,340	\$1,380	\$1,420	\$1,465	\$1,505	\$1,555	\$1,600

Exhibit A City of Goshen Cemetery Fees

DAYS AND TIMES OF SERVICES. Interment, entombment, inurnment, scattering or disinterment services shall not take place on Saturday after 3 p.m., on Sunday, or on an actual holiday, which shall include New Year's Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day, and Christmas Day. In the event that interment, entombment, inurnment or scattering services are scheduled on a date in which the City of Goshen observes a holiday (which may be different than an actual holiday), then the fee for interment, entombment, inurnment or scattering shall be the same as the fee for Saturday 12 p.m. to 3 p.m. This shall include the City's observed dates for the previously listed holidays and Martin Luther King, Jr.'s Birthday, Good Friday, Primary Election Day, Juneteenth National Independence Day, Indigenous Peoples' Day/Columbus Day, General Election Day, Veterans Day, Friday following Thanksgiving, and Christmas Eve. Disinterment services shall not be scheduled on a City observed holiday.

BURIAL. Burial is the opening and closing of a grave, grave space, burial space, crypt, or niche for the purposes of interment, entombment or inurnment. There is an opening and closing fee each time there is an interment, entombment or inurnment in a City cemetery.

BURIAL OF CREMATED REMAINS WITH ANOTHER. Burial of cremated remains of more than one person, excluding scattering, in the same burial space, in the same container and at the same time, including the burial of cremated remains of one person or more within the casket of another person, shall be permitted by payment of the full, normal fee for the interment, entombment or inurnment of the cremated remains of each additional person. The additional fee is for the administrative cost with recording and processing each burial.

_	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Interment, excluding Interment in the Baby Section:										
Weekday before 3 p.m.	\$765	\$790	\$815	\$840	\$865	\$890	\$915	\$945	\$970	\$1,000
Weekday 3 p.m. and after, and Saturday before 12 p.m.	\$1,080	\$1,115	\$1,145	\$1,180	\$1,215	\$1,255	\$1,290	\$1,330	\$1,370	\$1,410
Saturday 12 p.m. to 3 p.m., and a City observed holiday	\$1,385	\$1,425	\$1,470	\$1,515	\$1,560	\$1,605	\$1,655	\$1,705	\$1,755	\$1,810
Interment in the Baby Section:										
Weekday before 3 p.m.	\$300	\$305	\$310	\$320	\$330	\$335	\$345	\$355	\$360	\$370
Weekday 3 p.m. and after, and Saturday before 12 p.m.	\$425	\$435	\$445	\$460	\$470	\$480	\$495	\$505	\$520	\$530
Saturday 12 p.m. to 3 p.m., and a City observed holiday	\$555	\$565	\$580	\$595	\$610	\$625	\$640	\$660	\$675	\$690
Interment of Cremated Remains:										
Weekday before 3 p.m.	\$300	\$305	\$315	\$325	\$335	\$345	\$355	\$370	\$380	\$390
Weekday 3 p.m. and after, and Saturday before 12 p.m.	\$615	\$635	\$655	\$675	\$695	\$720	\$740	\$765	\$785	\$810
Saturday 12 p.m. to 3 p.m., and a City observed holiday	\$920	\$950	\$975	\$1,010	\$1,040	\$1,070	\$1,105	\$1,140	\$1,175	\$1,215
Entombment or Inurnment, excluding Scattering:										
Weekday before 3 p.m.	\$170	\$175	\$180	\$185	\$190	\$195	\$205	\$210	\$215	\$220
Weekday 3 p.m. and after, and Saturday before 12 p.m.	\$300	\$310	\$315	\$325	\$335	\$345	\$355	\$365	\$380	\$390
Saturday 12 p.m. to 3 p.m., and a City observed holiday	\$450	\$460	\$475	\$490	\$505	\$520	\$535	\$550	\$565	\$585

Exhibit A City of Goshen Cemetery Fees

SCATTERING. Scattering is the final disposition of cremated remains that have been removed from their container in a designated scattering area within the cemetery. The fees below include both the right of inurnment in the scattering area and the scattering services.

	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Scattering Area and Scattering of Cremated Remains:										
Weekday before 3 p.m. – Resident	\$310	\$315	\$325	\$335	\$345	\$355	\$365	\$375	\$385	\$395
Weekday before 3 p.m Non-Resident	\$370	\$380	\$390	\$400	\$415	\$425	\$435	\$450	\$460	\$475
Weekday 3 p.m. and after, and Saturday before 12 p.m Resident	\$425	\$440	\$450	\$465	\$475	\$490	\$505	\$520	\$530	\$545
Weekday 3 p.m. and after, and Saturday before 12 p.m Non-Resident	\$510	\$525	\$540	\$555	\$570	\$585	\$600	\$620	\$635	\$650
Saturday 12 p.m. to 3 p.m., and a City observed holiday - Resident	\$560	\$575	\$590	\$610	\$625	\$645	\$660	\$680	\$700	\$720
Saturday 12 p.m. to 3 p.m., and a City observed holiday - Non-Resident	\$660	\$675	\$695	\$715	\$735	\$755	\$775	\$800	\$820	\$845

OAKRIDGE CEMETERY FOREST OF REMEMBRANCE. Interment of cremated remains and planting of a tree in the designated Forest of Remembrance area. The fees below include the right of interment, interment services and tree.

	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Forest of Remembrance Area and Interment of Cremated Remains,										
including Tree Planting:										
Weekday before 3 p.m Resident	\$900	\$925	\$955	\$980	\$1,010	\$1,040	\$1,070	\$1,100	\$1,130	\$1,165
Weekday before 3 p.m Non-Resident	\$1,050	\$1,080	\$1,110	\$1,145	\$1,175	\$1,210	\$1,245	\$1,285	\$1,320	\$1,360
Weekday 3 p.m. and after, and Saturday before 12 p.m Resident	\$1,225	\$1,160	\$1,190	\$1,225	\$1,260	\$1,300	\$1,335	\$1,375	\$1,415	\$1,455
Weekday 3 p.m. and after, and Saturday before 12 p.m Non-Resident	\$1,260	\$1,300	\$1,335	\$1,375	\$1,415	\$1,455	\$1,495	\$1,540	\$1,585	\$1,630
Saturday 12 p.m. to 3 p.m., and a City observed holiday - Resident	\$1,530	\$1,575	\$1,620	\$1,665	\$1,715	\$1,765	\$1,815	\$1,870	\$1,925	\$1,980
Saturday 12 p.m. to 3 p.m., and a City observed holiday - Non-Resident	\$1,690	\$1,740	\$1,790	\$1,840	\$1,895	\$1,950	\$2,005	\$2,060	\$2,120	\$2,185
Tree replacement fee (after 12 months and up to 60 months)	\$515	\$530	\$545	\$560	\$575	\$595	\$610	\$630	\$645	\$665

DISINTERMENT. Disinterment shall include opening and closing of a burial space, including exhumation, disentombment or disinurnment. Disinterment does not include interment, entombment or inurnment at another burial space.

	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
Exhumation, including Exhumation from the Baby Section:	\$1,530	\$1,575	\$1,625	\$1,670	\$1,720	\$1,775	\$1,825	\$1,880	\$1,940	\$1,995
Exhumation of Cremated Remains:	\$615	\$630	\$650	\$670	\$690	\$710	\$730	\$755	\$775	\$800
Disentombment or Disinurnment:	\$300	\$310	\$315	\$325	\$335	\$345	\$355	\$365	\$380	\$390

ORDINANCE No. 5245

Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events

WHEREAS, the Goshen Common Council passed Ordinance 4294 to establish the rules and regulations for parks and other recreational areas in the City of Goshen. Ordinance 4294 is codified in the Goshen City Code at Title 7, Article 1, Chapter 1.

WHEREAS, the Goshen Parks and Recreation Board from time to time finds it necessary to amend the park rules and regulations, and did recommend the adoption of amendment to the City Code by a vote of 5-0.

WHEREAS, the proposed amendment furthers the purposes of the Goshen Parks and Recreation system.

WHEREAS, the proposed amendment is intended to allow for the possession and consumption of alcohol during rentals of Park Pavilions and Facilities.

NOW THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

SECTION 1. Possession and Consumption of Alcohol.

Goshen City Code Title 7, Article 1, Chapter 1, Section 10 shall be amended to read as follows:

7.1.1.10 Possession and consumption of alcoholic beverages.

- (a) <u>General Rule</u>. Except as provided herein, no person shall possess, consume, sell, offer for sale, barter, or exchange any alcoholic beverage in any park or other recreational area.
- (b) <u>Exceptions.</u> The Goshen Parks and Recreation Department, with approval of the Goshen Parks and Recreation Board, may permit the possession and consumption of alcoholic beverages:
 - (1) In conjunction with the rental of a park pavilion or facility, provided that:
 - (a) The renter completed a Facility Rental Agreement and an Alcohol Permit Authorization Addendum approved by the Goshen Parks and Recreation Department;
 - (b) All possession and consumption of alcoholic beverages are restricted to the premises or footprint of the rented pavilion or facility, unless otherwise approved in the rental agreement;

- (c) The renter complies with all rules and conditions imposed by the Goshen Parks and Recreation Department; and
- (d) All persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.
- (2) In connection with a program or event sponsored, organized, or conducted by the Goshen Parks and Recreation Department or the City of Goshen, provided that all possession and consumption of alcoholic beverages are restricted to the area designated for the event or program and that all persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.
- (c) <u>Definition</u>. For purposes of this section, "alcoholic beverage" means a liquid or solid that is, or contains, one-half percent (0.5%) or more alcohol by volume; is fit for human consumption; and is reasonably likely, or intended, to be used as a beverage.

SECTION 2. Effective Date

This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

PASSED by the Goshen Common Council on		025.
	Gina M. Leichty, Mayor	
ATTEST:		
Richard Aguirre, Clerk-Treasurer	-	
PRESENTED to the Mayor of the City of Goshen at a.m./p.m.	on	, 2025,
	Richard Aguirre, Clerk-Treasur	er
APPROVED and ADOPTED on	, 2025.	
	Gina M. Leichty, Mayor	

ALCOHOL PERMIT AUTHORIZATION ADDENDUM

If you indicated on your Special Event Permit Application that you are requesting that the sale, possession, or consumption of alcohol be permitted as part of your Event, you must complete this Alcohol Permit Authorization Addendum.

Please note that beer and wine are the only alcoholic beverages permitted for sale, possession, or consumption on City of Goshen owned property. The term "alcoholic beverage," for purposes of this Addendum, means a liquid or solid that is, or contains, one-half percent (0.5%) or more alcohol by volume; is fit for human consumption; and is reasonably likely, or intended, to be used as a beverage.

Permit Process and Requirements:

- 1. This Addendum is to be completed and submitted with an Organization's Special Event Permit Application.
- 2. A Temporary Beer/Wine Authority Permit must be obtained from the Indiana Alcohol & Tobacco Commission (ATC) at least sixty (60) days prior to your event, with a copy of said approved Permit on file with the City of Goshen Parks and Recreation Department.
 - 2.1. A Temporary Beer/Wine Permit (two-way permit) may be obtained directly from the ATC. In the alternative, the Organization may hire an ATC permitted alcoholic beverage service caterer, so long as all other requirements of this Addendum (copy of permit provided, limited to beer and wine, floor plan, etc.) are met.
 - 2.2. Only ATC licensed bartenders are permitted to serve alcohol pursuant to this Addendum. The Organization shall provide a copy of any bartender's license at least fourteen (14) days prior to the event to the City of Goshen Parks and Recreation Department.
 - 2.3. The valid ATC permit must be clearly displayed during any event approved by a Special Event Permit Application containing this Addendum.
- 3. The Organization shall employ a licensed security company for any event at which alcoholic beverages are served pursuant to this Addendum. The number of security personnel needed may vary, depending on the Park location, specific site setup, and the size and scope of the event, and will be determined by the City of Goshen Parks and Recreation Department upon approval of a Special Event Permit Application with this Addendum. The City of Goshen Parks and Recreation Department has the right to require proof of Organization's employment of said security company to be on file with the Department at least fourteen (14) days prior to the event.

- 4. A detailed floor plan, map, or diagram delineating the area where alcoholic beverages will be served must be submitted with the Special Event Permit Application and this Addendum. This floor plan, map, or diagram shall be the Floor Plan that is submitted as part of the ATC Temporary Permit application for the event.
 - 4.1. If the Event is outside, the submitted map or diagram must include fencing plans with installation methods approved by the City of Goshen Parks and Recreation Department prior to the event. Fencing may not be staked without prior approval.
 - 4.2. Any individual entering the area where alcohol is served must be wearing either a wrist band or hand stamp indicating they are of legal age to consume alcohol.
- 5. Submission of this Addendum must include payment of the Alcohol Permit Fee of \$150.00.
- 6. The Applicant Organization agrees to secure and maintain at all times relevant to the Special Event insurance listing the City of Goshen Parks and Recreation Board and its officers, employees, and agents, as well as City of Goshen, Indiana and its officers, employees, and agents, as additional insureds, with a copy of said insurance provided to the City of Goshen Parks and Recreation Department. Said insurance shall be a policy of Commercial General Liability insurance, with "Broad Form" provisions. Such policy of insurance is to be of the "occurrence" type. Said policy shall include dram shop operations or, alternatively, a separate policy of insurance, subject to all provisions of this paragraph, shall be purchased to provide coverage for dram shop operations. The amount of coverage of each policy of general liability insurance including dram shop operations, or a separate policy for dram shop operations, shall be equivalent to or greater than the limits of governmental liability prescribed by Ind. Code § 34-13-3-4.
- 7. The Applicant Organization agrees that any serving of alcoholic beverages to the public as part of an approved Special Event Permit Application and Alcohol Permit Authorization Addendum, whether sold or otherwise provided, shall strictly comply with the requirements of all federal, state, and local laws and regulations regarding the possession, sale, and consumption of alcoholic beverages.
- 8. Approval of an Alcohol Permit Authorization is granted on a case-by-case basis and may require additional paperwork along with final approval by the City of Goshen Parks and Recreation Board. In addition, approval is necessarily contingent upon approval of the Organization's Special Event Permit Application and said Organization being in good standing with the City of Goshen Parks and Recreation Department.

I hereby certify that I have read the foregoing Alcohol Permit Authorization Addendum and that the information and/or documentation that I have provided is true and correct to the best of my knowledge and belief and that I have read, understand, and agree to abide by all laws, rules, and regulations pertaining to the sale, possession, or consumption

of alcohol, whether required by the federal government, the State of Indiana, the ATC, or Elkhart County, Indiana.

I further certify that any violation of this Addendum, or the regulations imposed by the Indiana ATC, may result in increased costs to me and/or the Organization due to unanticipated operational expenses, as well as the possibility of fines pursuant to § 7.1.1.16 of the Goshen City Code.

I further represent, stipulate, and agree that that the holder of an approved Alcohol Permit will jointly and severally indemnify and hold harmless City of Goshen, Indiana, the City of Goshen Parks and Recreation Department and Board, against any liability, including court costs and attorney's fees, including attorney's fees in administrative hearings and any appeal, for any and all claims arising out of the sponsor's activities authorized by its Special Event Permit and Alcohol Permit.

	Dated:	
Applicant Signature		
Print Name:		
Offi	ice Use Only	
Date received: Date approved: _	Per	mit No
Office Staff Superintendent	Park Board	
Required Documentation:		
□ ATC Permit □ ATC Bartender's License □ Security Company Hired □ Floor Plan, Map, Diagram Provided □ Fencing Plan Approved □ Alcohol Permit Fee □ Liability Insurance	Notes:	

Goshen Water Utility Schedule of Rates and Charges

WHEREAS the rates and charges for services of the Goshen Water Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;

WHEREAS the rates and charges for services of the Goshen Water Utility must be nondiscriminatory, reasonable and just;

WHEREAS the reasonable and just rates and charges for services provided by the Goshen Water Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 8-1.5-3-8(c) and (d);

WHEREAS a recent financial study of the Goshen Water Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Water Utility; and

WHEREAS the Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Water Utility.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

Section 1. Water Rates and Charges

A. <u>Monthly Water Usage Charge</u>. Each customer shall pay the monthly water usage charge in accordance with the following schedule based on the metered volume of water per one hundred (100) cubic feet supplied.

Cubic Feet of Water Supplied	2026
First 3,000 cubic feet	\$3.67
Next 97,000 cubic feet	\$2.39
Next 100,000 cubic feet	\$1.86

B. <u>Monthly Water Service Charge</u>. Each customer shall pay the monthly water service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, fire protection charges and meter maintenance. This service charge is in addition to the monthly water usage charge.

Meter Size	2026
5/8-inch meter	\$12.61

3/4-inch meter	\$15.74
1-inch meter	\$23.06
1 1/2-inch meter	\$41.74
2-inch meter	\$64.14
3-inch meter	\$116.42
4-inch meter	\$191.11
6-inch meter	\$373.57
8-inch meter	\$573.91

C. <u>Monthly Water Service Charge for Sprinkler Meters.</u> Each customer with a sprinkler meter shall pay the monthly water service charge for sprinkler meters in accordance with the following schedule based on the applicable size of the meter installed. The amount is different than the service charges set forth in paragraph (B) so that customers are not billed twice for fire protection.

Meter Size	2026
5/8-inch meter	\$6.90
3/4-inch meter	\$7.20
1-inch meter	\$8.80
1 1/2-inch meter	\$13.25
2-inch meter	\$18.50
3-inch meter	\$30.90
4-inch meter	\$48.55
6-inch meter	\$88.45
8-inch meter	\$117.70

D. <u>Fire Protection Charges</u>.

- (1) <u>Public Fire Protection Charge</u>.
 - i. <u>Public Fire Protection Charge for Water Utility Customers</u>. The monthly public fire protection charge for customers of the Goshen Water Utility is included in the monthly water service charge set forth in paragraph (B).

ii. Public Fire Protection Charge for Sewer-Only Utility Customers.

Each customer of the Goshen Sewer Utility whose premises is not connected to the services provided by Goshen Water Utility shall pay a monthly public fire protection charge in accordance with the following schedule based on the applicable size of the meter installed. A customer of the Goshen Sewer Utility who does not have a meter installed will be charged a monthly public fire protection charge based on the rate for a 5/8-inch meter.

Meter Size	2026
5/8-inch meter	\$5.70
3/4-inch meter	\$8.55
1-inch meter	\$14.26
1 1/2-inch meter	\$28.51
2-inch meter	\$45.62
3-inch meter	\$85.54
4-inch meter	\$142.56
6-inch meter	\$285.12
8-inch meter	\$456.19

(2) <u>Private Fire Hydrants</u>. Each customer with a private fire hydrant shall pay the annual private fire hydrant protection charge in accordance with the following schedule.

2026	
\$619.10	

(3) <u>Private Fire Sprinkler Lines</u>. Each customer with a private fire sprinkler line shall pay the annual private fire sprinkler line protection charge in accordance with the following schedule based on the applicable size of the sprinkler line connection.

Connection Size	2026
1 1/2-inch connection	\$39.53
2-inch connection	\$68.19
3-inch connection	\$153.40

4-inch connection	\$275.22
6-inch connection	\$619.11
8-inch connection	\$1,306.55
10-inch connection	\$2,349.60
12-inch connection	\$3,795.23

E. Building Water Repair Program

- (1) Building Line Assessment (the combined water/sewer charge) \$1.10 per month
- F. <u>Miscellaneous Charges.</u> The charge for new meters and related accessories will be charged to each customer at cost plus applicable taxes, without any mark-up.
- Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section	ection 3. <u>Effective Date</u> . This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.							
PASSED by the Goshen Common Council on the day of, 202						, 202		
					Gina M	Loighty F	Prociding (Officer
ATTES	Gina M. Leichty, Presiding Officer							Jilicei
711 1 1 1 1	,							
Richar	d Aguirre	e, Clerk-Treası	ırer	<u> </u>				
PRESENTED to the Mayor of the City of Goshen on the day of, 202, at a.m./p.m.					, 202, at			
					Richard	Aguirre, C	Clerk-Trea	surer
	APPRO	VED and ADC	PTED on the ₋					

Gina M. Leichty, Mayor

Goshen Sewer Utility Schedule of Rates and Charges

WHEREAS the rates and charges for services of the Goshen Sewer Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;

WHEREAS the rates and charges for services of the Goshen Sewer Utility must be just and equitable;

WHEREAS the just and equitable rates and charges for services provided by the Goshen Sewer Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 36-9-23-25;

WHEREAS a recent financial study of the Goshen Sewer Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Sewer Utility; and

WHEREAS the Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Sewer Utility.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

- Section 1. Sewer Rates and Charges.
 - A. <u>Monthly Sewer Rates and Charges</u>. Each customer shall pay the monthly sewer rates and charges in accordance with the schedules set forth below.
 - (1) <u>Metered Customers</u>.
 - i. <u>Monthly Sewer Usage Charge.</u> Each metered customer shall pay the monthly sewer usage charge in accordance with the following schedule based on the volume of sewage per one hundred (100) cubic feet discharged.

2026	
\$8.19	

ii. Monthly Sewer Service Charge. Each metered customer shall pay the monthly sewer service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, and meter maintenance. This service charge is in addition to the monthly sewer usage charge.

Meter Size	2026
5/8-inch meter	\$12.84
3/4-inch meter	\$16.26
1-inch meter	\$25.64
1 1/2-inch meter	\$53.92
2-inch meter	\$89.85
3-inch meter	\$201.06
4-inch meter	\$346.57
6-inch meter	\$782.94
8-inch meter	\$1,391.32

(2) <u>Unmetered Customers</u>.

i. <u>City Water Available - Monthly Sewer Usage Charge and Service Charge.</u> Each customer receiving sewer services for an unmetered residential lot, or unmetered residential building that has city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026	
\$115.81	

ii. <u>City Water Not Available - Monthly Sewer Usage Charge and Service Charge</u>. Each customer receiving sewer services for an unmetered residential lot or unmetered residential building that does not have city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026	
\$83.03	

B. <u>Surcharges</u>. The following treatment surcharges shall be charged per pound in accordance with the following schedule.

Surcharges (per pound)	2026
BOD (in excess of 200 mg/l)	\$0.15
SS (in excess of 200 mg/l)	\$0.15
NH3-N (in excess of 30 mg/l)	\$0.61
Phosphate (in excess of 10 mg/l)	\$0.90
FOG (in excess of 200 mg/l)	\$0.83

C. <u>Building Sewer Repair Progra</u>	<u>am</u> .
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- (1) Building Line Assessment (the combined water/sewer charge) \$1.10 per month.
- (2) Building Sewer Claim Fee \$350.00 per claim.
- Section 2. <u>Other Ordinances</u>. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3.		
pass	assage, approval and adoption according to the laws of the State of Inc	liana.
PAS	ASSED by the Goshen Common Council on the day of	, 202
	Gina M. Leichty, Presidin	g Officer
ATTEST:		
ATTLOT.		
Richard Agu	Aguirre, Clerk-Treasurer	
	RESENTED to the Mayor of the City of Goshen on the day of a.m./p.m.	, 202, at
	Richard Aguirre, Clerk-Ti	reasurer

APPROVED and ADOPTED on the day of _	, 202
-	Gina M. Leichty, Mayor

GOSHEN COMMON COUNCIL ORDINANCE 5242

Amending Goshen Common Council Rules of Order

WHEREAS, the Goshen Common Council adopted Ordinance 4897, amended by Ordinance 4925, Ordinance 4998, and Ordinance 5036, which established Goshen Common Council Rules of Order:

WHEREAS the Goshen Common Council adopts rules of order to facilitate the orderly transaction of business and provide a basis for resolving questions of procedure that may arise;

WHEREAS, the Goshen Common Council embraces the following principles as important in facilitating the orderly transaction of its business and in promoting the best interests of the City of Goshen:

- Respect for each other and for each other's rights;
- Open communication and engagement;
- Honesty;
- A safe community;
- Acceptance that change has positive and negative consequences;
- Tolerance of differences:
- Support for equality and freedom from discrimination; and

WHEREAS the Goshen Common Council seeks to amend its Rules of Order by making appropriate revisions thereto.

NOW, THEREFORE, BE IT ORDAINED that the Goshen Common Council adopts the following amended Rules of Order:

Section 1. Application of Rules. The rules of order of the Goshen Common Council do not apply whenever the United States Constitution, State of Indiana Constitution, or applicable federal or state laws or regulations provide or require different requirements or procedures. If the United States Constitution, State of Indiana Constitution, applicable federal or state laws or regulations, or the Common Council rules do not apply, the Common Council shall endeavor to follow Robert's Rules of Order, most current edition, to govern proceedings.

Section 2. Common Council Powers and Duties.

- A. The legislative powers of the City of Goshen are vested in the Common Council which permits the Common Council to pass ordinances and resolutions.
- B. The Common Council may manage the finances of the City and control the City's property to the extent that such power is not vested in the executive branch.

- C. The Common Council has the power to appropriate money, fix the rate of taxation, and establish budgets for the City and its departments in the manner prescribed by the laws of the State of Indiana.
- D. The Common Council has the authority to issue short-term loans and bonds in accordance with the limitations established by the laws of the State of Indiana.
 - E. The Common Council has the investigative powers set forth in I.C. 36-4-6-1.

Section 3. Deputy Mayor. In the event that the Mayor is absent from the City, ill, or injured, the Deputy Mayor may serve as acting Mayor as provided by the laws of the State of Indiana. In such case, the Deputy Mayor would serve as the Presiding Officer of the of the Common Council meeting. If a tie vote occurs when the Deputy Mayor is presiding, the motion does not pass. The Council may then, by majority vote, postpone the item to a future meeting or reconsider the matter at the same meeting.

Section 4. Common Council President Role.

- A. The Common Council President presides at Common Council meetings whenever the Mayor and the Deputy Mayor are both absent from the city, ill, or injured.
- B. The Common Council President shall act as a liaison between the Common Council and the Mayor.
- C. In the event that the Mayor and the Deputy Mayor are both absent from the city, ill, or injured, the Common Council President may serve as acting Mayor as provided by the laws of the State of Indiana.

Section 5. Common Council Presiding Officer Powers and Duties.

- A. The Presiding Officer shall conduct the meetings of the Common Council.
- B. The Presiding Officer shall call for a vote on any motion, resolution or ordinance.
- C. The Presiding Officer shall sign any ordinance, order or resolution properly passed by the Common Council and shall provide such executed documents to the Clerk-Treasurer to be presented to the Mayor.

Section 6. Motions.

- A. One Matter Only one resolution or ordinance can be on the floor at a time.
- B. <u>Amendments</u> Only one amendment to a resolution or ordinance can be offered at a time. However, multiple versions of a pending amendment to a resolution or ordinance may be considered or discussed.
- C. <u>Motion to Postpone</u> An ordinance or resolution may be postponed indefinitely or to a date certain.

Section 7. Debate.

- A. Debate must be limited to the resolution, ordinance, or motion under consideration. Debate may not begin until the resolution or ordinance has been introduced, or a motion has been made by one Common Council member and seconded by another Common Council member.
 - B. The following motions are not debatable:
 - 1. Motion to adjourn if made after the completion of the agenda.
 - Motion to close debate.
 - 3. Motion to call the question.
- C. Any Common Council member may request a call for vote, but only the Presiding Officer can call for the vote.
- D. Public comment will be permitted on a resolution or on the first and second reading of an ordinance.
- E. Public comment on an issue may be limited to individuals that own real estate in the City of Goshen, to individuals that represent a business located in the City of Goshen, and to residents of the City of Goshen by the Presiding Officer unless objected to by a majority of the Common Council. This limitation shall not affect an individual's ability to comment during a public hearing.
- F. Any comment made by the public must be made to the Common Council and not to other members of the public.
- G. Public comment on any issue before the Common Council may be limited to no more than three (3) minutes per person by the Presiding Officer. If a majority of the Common Council determines at the beginning of public comment on an issue, that the length of time for comment by individual members of the public needs to be further limited, the Common Council may so limit. However, each member of the public must be afforded at least two (2) minutes.
- H. The Presiding Officer may request that public comments address new information, arguments or insight rather than merely reiterating comments previously made by other persons. This request may not be made if the public is commenting during a statutorily required public hearing on an issue.
 - I. The public may not comment on a procedural motion.
- J. The public may not comment on a motion to amend unless permitted by a majority of the Common Council.

Section 8. Option for Written Vote.

- A. Upon the request of any Common Council member on the final vote on any ordinance or on the vote on any resolution, a written vote shall be conducted.
- B. If a written vote is conducted, each Common Council member shall submit their vote on a piece of paper to the Presiding Officer who shall read the votes aloud, publicly identifying

the vote of each Common Council member. After the written vote is read the Presiding Officer shall provide the members of the Common Council an opportunity to orally change their vote.

Section 9. Privilege of the Floor.

- A. Any member of the public commenting during privilege of the floor may be limited to three (3) minutes by the Presiding Officer.
- B. Common Council members may comment or request future action on subjects which were not on the Common Council's agenda during the Common Council's portion of privilege of the floor. The Common Council's portion of privilege of the floor will be held after the public has been given an opportunity to comment on subjects over which the Common Council has authority and were not on the Common Council's agenda.

Section 10. Prohibited Conduct

- A. No Common Council member or a member of the public may engage in personal attacks or remarks concerning the character, motives, or personal attributes of any individual making an argument rather than attacking the argument itself.
- B. No Common Council member or a member of the public shall make threatening remarks about Common Council members or any member of the public.
- C. Any person who engages in prohibited conduct after being warned by the Presiding Officer may be ruled out of order and, if necessary, asked to leave the meeting room.

Section 11. Public Notice of Meetings. Public notice of meetings shall be provided as follows:

- A. Public notice of the date, time, and place of any meetings, executive sessions, or of any rescheduled or reconvened meeting, shall be given at least forty-eight (48) hours (excluding Saturdays, Sundays, and legal holidays) before the meeting.
- B. Public notice shall be given by posting a copy of the notice at the principal office of the City.
- C. Public notice shall be given by delivering notice to all news media which deliver an annual written request for the notices not later than December31 for the next succeeding calendar year to the Common Council or to the Goshen Clerk-Treasurer. Notice shall be given by one (1) of the following methods:
 - 1. Depositing the notice in the United States mail with postage prepaid.
 - 2. Transmitting the notice by electronic mail.
 - 3. Transmitting the notice by facsimile (fax).

Proof of the manner in which notice was provided shall be retained by the Common Council.

D. Notice of regular meetings to the news media need be given only once each year, except that an additional notice shall be given where the date, time, or place of a regular meeting or meetings is changed.

E. Public notice shall be given by publishing the notice on the City of Goshen's Internet website at least forty-eight (48) hours in advance of the meeting. This notice will also serve as the notice to any person other than news media who has filed a written request for such notices.

Section 12. Agenda Items.

- A. The Presiding Officer has the authority to set the agenda of the Common Council. The agenda as presented may be amended by a majority vote of the Common Council to add items, delete items, or change the order of agenda items.
- B. Two (2) or more Common Council members may submit a request in writing to the Clerk-Treasurer that an issue over which the Common Council has authority be placed on the agenda of a future Common Council meeting. Two (2) or more Common Council members may request during privilege of the floor of a Common Council meeting that an issue over which the Common Council has authority be placed on the agenda of a future meeting.
- C. The Presiding Officer will determine the appropriate Common Council meeting that the item will be placed on the agenda at the earliest possibility taking into consideration City staff's need to properly review and comment on the issue and the number of other items that need to be addressed in upcoming meetings. A requested agenda item will be placed on the Common Council agenda within ninety (90) days unless a greater time period is agreed to by the Common Council.
- D. The Agenda shall be posted on the City's website at least forty-eight (48) hours before any regularly scheduled Common Council meeting.
- E. The Common Council shall post a copy of its agenda at the entrance to the location of the meeting prior to the meeting.
- F. In the event that there are no agenda items, the Clerk-Treasurer's Office is required to post that there is no agenda.
- **Section 13. Sign-In for Speakers**. Individuals who wish to provide public comment during the meeting may be asked to sign in before the meeting begins on a speaker sheet provided at the entrance. The sign-in sheet is for speaking order and recordkeeping only and is not a condition of attendance at the meeting.
 - A. The sign-in sheet will request only the speaker's name and city of residence.
- B. The Presiding Officer may call speakers in the order of sign-in and may group speakers by topic to promote efficiency.
- C. Individuals who arrive after the meeting begins and did not sign in will be allowed to speak, after those who signed in.
 - D. All time limits and other rules for public comment in Sections 6 and 8 apply.
- E. Reasonable accommodations will be made for persons with disabilities or language access needs.

<u>Section 14.</u> Common Council Seating. Common Council members shall be seated in alphabetical order by last name unless the Council establishes a different seating order for the annual term.

Section 15. Canceled Common Council Meetings.

- A. Before a Common Council meeting is canceled due to lack of agenda items or known lack of a quorum, the Presiding Officer shall discuss the cancelation with the Common Council President and a designee annually selected by the Council members that are not of the same party as the Council President. After the discussion, the meeting shall be canceled if the Mayor, Council President, and the Minority Party Representative, annually designated by the Common Council, all agree.
- B. The meeting can be canceled by the Presiding Officer if there is a declaration of emergency by the Federal government, State of Indiana, Elkhart County or City of Goshen that affects the City of Goshen.

Section 16. Minutes.

- A. The meeting minutes of the Common Council shall be prepared by the City Clerk-Treasurer or the Clerk-Treasurer's designee. The Common Council strongly encourages that the minutes be prepared in time to be approved at the Common Council's next regularly scheduled meeting.
- B. The meeting minutes shall be posted on the City's website within seven (7) days of the Common Council's approval of the minutes.

Section 17. Appointments of the Common Council

- A. The City's website shall include a list of the Common Council appointments and when the terms of those appointments end.
- B. All vacancies on a board or commission to be appointed on January 1 by the Common Council shall be publicly announced in the first week of October by City email notice, on the City's website and on City's social media.
- C. Applicants must reside within the Goshen city limits and be at least 18 years of age unless the enabling statute or ordinance for the particular board or commission states otherwise.
- D. Anyone interested in a Council appointment to a board or commission shall submit an application via the City's website. Applications will then be distributed electronically. Council appointed board or commission members who want to be re-appointed to a seat they occupy shall also submit an application via the City's website expressing their desire to be re-appointed. Applications are subject to Indiana's Access to Public Records Act unless specifically excepted by Indiana statute.
- E. Applications may be submitted at any time during the year, but they are actively solicited in October and November. Final appointments are made in December, except in years

following a municipal general election when the appointments are made in January by the new Council.

- F. All board or commission applications will be kept active for one year and can be considered for mid-year vacancies. Any mid-year vacancies due to resignations or removals shall be announced at the first possible Council meeting and filled at the following Council meeting.
- G. The Council President, or his/her designee, shall contact applicants to let them know when appointments will appear on the Council agenda and to explain the appointment process. The Council President, or his/her designee, shall also contact applicants after the Council votes on appointments to inform the applicants of the outcome and to give new appointees basic information about the board or commission to which they have been appointed.
- H. A board or commission member appointed by the Council resigning mid-term is encouraged to submit their resignation via the City's website or in writing to the Clerk-Treasurer and to the Council President.

NOW, THEREFORE, BE IT FURTHER ORDAINED that all Ordinances in conflict with the foregoing, including Ordinance 4897, Ordinance 4925, Ordinance 4998, and Ordinance 5036 are hereby repealed.

NOW, THEREFORE, BE IT FURTHER ORDAINED that this ordinance shall be effective from and after adoption by this Council and compliance with I.C. 36-4-6-14.

PASSED by the Goshen Common Council on December ______, 2025.

	Gina M. Leichty, Presiding Officer
ATTEST:	
Richard Aguirre, Clerk-Treasurer	
PRESENTED to the Mayor of the City a.m./p.m.	of Goshen on December, 2025, at
	Richard Aguirre, Clerk-Treasurer
APPROVED and ADOPTED on December	, 2025.
	Gina M. Leichty, Mayor

GOSHEN COMMON COUNCIL ORDINANCE 5242

Amending Goshen Common Council Rules of Order

WHEREAS, the Goshen Common Council adopted Ordinance 4897, amended by Ordinance 4925, Ordinance 4998, and Ordinance 5036, which established Goshen Common Council Rules of Order:

WHEREAS the Goshen Common Council adopts rules of order to facilitate the orderly transaction of business and provide a basis for resolving questions of procedure that may arise;

WHEREAS, the Goshen Common Council embraces the following principles as important in facilitating the orderly transaction of its business and in promoting the best interests of the City of Goshen:

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- Open communication and engagement;
- Honesty;
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- Acceptance that change has positive and negative consequences;
- Tolerance of differences:
- Support for equality and freedom from discrimination; and

WHEREAS the Goshen Common Council seeks to amend its Rules of Order by making appropriate revisions thereto.

NOW, THEREFORE, BE IT ORDAINED that the Goshen Common Council adopts the following amended Rules of Order:

Section 1. Application of Rules. The rules of order of the Goshen Common Council do not apply whenever the United States Constitution, State of Indiana Constitution, or applicable federal or state laws or regulations provide or require different requirements or procedures. If the United States Constitution, State of Indiana Constitution, applicable federal or state laws or regulations, or the Common Council rules do not apply, the Common Council shall endeavor to follow Robert's Rules of Order, most current edition, to govern proceedings.

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- A. The legislative powers of the City of Goshen are vested in the Common Council which permits the Common Council to pass ordinances and resolutions.
- B. The Common Council may manage the finances of the City and control the City's property to the extent that such power is not vested in the executive branch.

- C. The Common Council has the power to appropriate money, fix the rate of taxation, and establish budgets for the City and its departments in the manner prescribed by the laws of the State of Indiana.
- D. The Common Council has the authority to issue short-term loans and bonds in accordance with the limitations established by the laws of the State of Indiana.
 - E. The Common Council has the investigative powers set forth in I.C. 36-4-6-1.

Section 3. Deputy Mayor. In the event that the Mayor is absent from the City, ill, or injured, the Deputy Mayor may serve as acting Mayor as provided by the laws of the State of Indiana. In such case, the Deputy Mayor would serve as the Presiding Officer of the of the Common Council meeting. If a tie vote occurs when the Deputy Mayor is presiding, the motion does not pass. The Council may then, by majority vote, postpone the item to a future meeting or reconsider the matter at the same meeting.

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- A. The Common Council President presides at Common Council meetings whenever the Mayor and the Deputy Mayor are both absent from the city, ill, or injured.
- B. The Common Council President shall act as a liaison between the Common Council and the Mayor.
- C. In the event that the Mayor and the Deputy Mayor are both absent from the city, ill, or injured, the Common Council President may serve as acting Mayor as provided by the laws of the State of Indiana.

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- A. The Presiding Officer shall conduct the meetings of the Common Council.
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- C. <u>Motion to Postpone</u> An ordinance or resolution may be postponed indefinitely or to a date certain.

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- D. Public comment will be permitted on a resolution or on the first and second reading of an ordinance.
- E. Public comment on an issue may be limited to individuals that own real estate in the City of Goshen, to individuals that represent a business located in the City of Goshen, and to residents of the City of Goshen by the Presiding Officer unless objected to by a majority of the Common Council. This limitation shall not affect an individual's ability to comment during a public hearing.
- F. Any comment made by the public must be made to the Common Council and not to other members of the public.
- G. Public comment on any issue before the Common Council may be limited to no more than three (3) minutes per person by the Presiding Officer. If a majority of the Common Council determines at the beginning of public comment on an issue, that the length of time for comment by individual members of the public needs to be further limited, the Common Council may so limit. However, each member of the public must be afforded at least two (2) minutes.
- H. The Presiding Officer may request that public comments address new information, arguments or insight rather than merely reiterating comments previously made by other persons. This request may not be made if the public is commenting during a statutorily required public hearing on an issue.
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- A. Upon the request of any Common Council member on the final vote on any ordinance or on the vote on any resolution, a written vote shall be conducted.
- B. If a written vote is conducted, each Common Council member shall submit their vote on a piece of paper to the Presiding Officer who shall read the votes aloud, publicly identifying

the vote of each Common Council member. After the written vote is read the Presiding Officer shall provide the members of the Common Council an opportunity to orally change their vote.

Section 8. Section 9. Privilege of the Floor.

- A. Any member of the public commenting during privilege of the floor may be limited to three (3) minutes by the Presiding Officer.
- B. Common Council members may comment or request future action on subjects which were not on the Common Council's agenda during the Common Council's portion of privilege of the floor. The Common Council's portion of privilege of the floor will be held after the public has been given an opportunity to comment on subjects over which the Common Council has authority and were not on the Common Council's agenda.

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- A. No Common Council member or a member of the public may engage in personal attacks or remarks concerning the character, motives, or personal attributes of any individual making an argument rather than attacking the argument itself.
- B. No Common Council member or a member of the public shall make threatening remarks about Common Council members or any member of the public.
- C. Any person who engages in prohibited conduct after being warned by the Presiding Officer may be ruled out of order and, if necessary, asked to leave the meeting room.

Section 10.Section 11. Public Notice of Meetings. Public notice of meetings shall be provided as follows:

- A. Public notice of the date, time, and place of any meetings, executive sessions, or of any rescheduled or reconvened meeting, shall be given at least forty-eight (48) hours (excluding Saturdays, Sundays, and legal holidays) before the meeting.
- B. Public notice shall be given by posting a copy of the notice at the principal office of the City.
- C. Public notice shall be given by delivering notice to all news media which deliver an annual written request for the notices not later than December31 for the next succeeding calendar year to the Common Council or to the Goshen Clerk-Treasurer. Notice shall be given by one (1) of the following methods:
 - 1. Depositing the notice in the United States mail with postage prepaid.
 - 2. Transmitting the notice by electronic mail.
 - 3. Transmitting the notice by facsimile (fax).

Proof of the manner in which notice was provided shall be retained by the Common Council.

- D. Notice of regular meetings to the news media need be given only once each year, except that an additional notice shall be given where the date, time, or place of a regular meeting or meetings is changed.
- E. Public notice shall be given by publishing the notice on the City of Goshen's Internet website at least forty-eight (48) hours in advance of the meeting. This notice will also serve as the notice to any person other than news media who has filed a written request for such notices.

Section 11. Section 12. Agenda Items.

- A. The Presiding Officer has the authority to set the agenda of the Common Council. The agenda as presented may be amended by a majority vote of the Common Council to add items, delete items, or change the order of agenda items.
- B. Two (2) or more Common Council members may submit a request in writing to the Clerk-Treasurer that an issue over which the Common Council has authority be placed on the agenda of a future Common Council meeting. Two (2) or more Common Council members may request during privilege of the floor of a Common Council meeting that an issue over which the Common Council has authority be placed on the agenda of a future meeting.
- C. The Presiding Officer will determine the appropriate Common Council meeting that the item will be placed on the agenda at the earliest possibility taking into consideration City staff's need to properly review and comment on the issue and the number of other items that need to be addressed in upcoming meetings. A requested agenda item will be placed on the Common Council agenda within ninety (90) days unless a greater time period is agreed to by the Common Council.
- D. The Agenda shall be posted on the City's website at least forty-eight (48) hours before any regularly scheduled Common Council meeting.
- E. The Common Council shall post a copy of its agenda at the entrance to the location of the meeting prior to the meeting.
- F. In the event that there are no agenda items, the Clerk-Treasurer's Office is required to post that there is no agenda.
- **Sign-In for Speakers**. Individuals who wish to provide public comment during the meeting may be asked to sign in before the meeting begins on a speaker sheet provided at the entrance. The sign-in sheet is for speaking order and recordkeeping only and is not a condition of attendance at the meeting.
 - A. The sign-in sheet will request only the speaker's name and city of residence.
- B. The Presiding Officer may call speakers in the order of sign-in and may group speakers by topic to promote efficiency.
- C. Individuals who arrive after the meeting begins and did not sign in will be allowed to speak if time permits, after those who signed in.
 - D. All time limits and other rules for public comment in Sections 6 and 8 apply.

E. Reasonable accommodations will be made for persons with disabilities or language access needs.

<u>Section 13.Section 14.</u> <u>Common Council Seating.</u> Common Council members shall be seated in alphabetical order by last name unless the Council establishes a different seating order for the annual term.

Section 14. Section 15. Canceled Common Council Meetings.

- A. Before a Common Council meeting is canceled due to lack of agenda items or known lack of a quorum, the Presiding Officer shall discuss the cancelation with the Common Council President and a designee annually selected by the Council members that are not of the same party as the Council President. After the discussion, the meeting shall be canceled if the Mayor, Council President, and the Minority Party Representative, annually designated by the Common Council, all agree.
- B. The meeting can be canceled by the Presiding Officer if there is a declaration of emergency by the Federal government, State of Indiana, Elkhart County or City of Goshen that affects the City of Goshen.

Section 15. Minutes.

- A. The meeting minutes of the Common Council shall be prepared by the City Clerk-Treasurer or the Clerk-Treasurer's designee. The Common Council strongly encourages that the minutes be prepared in time to be approved at the Common Council's next regularly scheduled meeting.
- B. The meeting minutes shall be posted on the City's website within seven (7) days of the Common Council's approval of the minutes.

<u>Section 16.Section 17.</u> Appointments of the Common Council

- A. The City's website shall include a list of the Common Council appointments and when the terms of those appointments end.
- B. All vacancies on a board or commission to be appointed on January 1 by the Common Council shall be publicly announced in the first week of October by City email notice, on the City's website and on City's social media.
- C. Applicants must reside within the Goshen city limits and be at least 18 years of age unless the enabling statute or ordinance for the particular board or commission states otherwise.
- D. Anyone interested in a Council appointment to a board or commission shall submit an application via the City's website. Applications will then be distributed electronically. Council appointed board or commission members who want to be re-appointed to a seat they occupy shall also submit an application via the City's website expressing their desire to be re-appointed. Applications are subject to Indiana's Access to Public Records Act unless specifically excepted by Indiana statute.

- E. Applications may be submitted at any time during the year, but they are actively solicited in October and November. Final appointments are made in December, except in years following a municipal general election when the appointments are made in January by the new Council.
- F. All board or commission applications will be kept active for one year and can be considered for mid-year vacancies. Any mid-year vacancies due to resignations or removals shall be announced at the first possible Council meeting and filled at the following Council meeting.
- G. The Council President, or his/her designee, shall contact applicants to let them know when appointments will appear on the Council agenda and to explain the appointment process. The Council President, or his/her designee, shall also contact applicants after the Council votes on appointments to inform the applicants of the outcome and to give new appointees basic information about the board or commission to which they have been appointed.
- H. A board or commission member appointed by the Council resigning mid-term is encouraged to submit their resignation via the City's website or in writing to the Clerk-Treasurer and to the Council President.

NOW, THEREFORE, BE IT FURTHER ORDAINED that all Ordinances in conflict with the foregoing, including Ordinance 4897, Ordinance 4925, Ordinance 4998, and Ordinance 5036 are hereby repealed.

NOW, THEREFORE, BE IT FURTHER ORDAINED that this ordinance shall be effective from and after adoption by this Council and compliance with I.C. 36-4-6-14.

PASSED by the Goshen Common Council on December , 2025.

	Gina M. Leichty, Presiding Officer
ATTEST:	
Richard Aguirre, Clerk-Treasurer	
PRESENTED to the Mayor of the City of Ga.m./p.m.	oshen on December, 2025, at
	Richard Aguirre, Clerk-Treasurer
APPROVED and ADOPTED on December, 20	025.
	Gina M. Leichty, Mayor