



Agenda for the Goshen Common Council

6:00 p.m., May 19, 2025 Regular Meeting

Council Chamber, Police & Court Building, 111 East Jefferson Street, Goshen, IN

Call to Order by Mayor Gina Leichty

Pledge of Allegiance led by Addalyn Schlabach

Roll Call:

Linda Gerber (At-Large) **Phil Lederach** (District 5) **Doug Nisley** (District 2)
Megan Peel (District 4) **Donald Riegsecker** (District 1) **Matt Schrock** (District 3)
Council President Brett Weddell (At-Large)
Youth Adviser Tageeya Galeb (Non-voting)

Approval of Minutes: March 14 Work Session and March 24 Regular Meeting

Approval of Meeting Agenda

Privilege of the Floor

1) Presentation: Elkhart County Convention & Visitors Bureau update on the Quilt Garden and Elkhart County tourism (Jon Hunsberger, Executive Director, ECCVB)

2) Presentation: Induction of the City of Goshen into the Ductile Iron Pipe Century Club

3) City financial report and budget update (Clerk-Treasurer's Office)

4) Ordinance 5220, An Ordinance to Provide for a Recruitment Incentive and Referral Bonus (Second Reading)

5) Resolution 2025-11, Resolution of the Goshen Common Council Adopting a Policy to Provide Public Notice of Meetings

6) Ordinance 5221, Authorizing the Use of Off-Road Vehicles on Highways under the Jurisdiction of the City of Goshen, Indiana and Imposing Requirements for Such

Elected Official Reports

Adjournment



GOSHEN COMMON COUNCIL

Minutes of the MARCH 14, 2025 Education/Work Session

Convened at the Goshen Chamber of Commerce, 232 South Main Street, Goshen, Indiana

(NOTE: Because this was a work session there were no official votes and no public testimony)

1) At 1:30 p.m., Mayor Gina Leichty called the work session to order and welcomed all. The Mayor then led the Pledge of Allegiance.

Present: **Linda Gerber** (At-Large) **Phil Lederach** (District 5) (attended via Zoom)
 Doug Nisley (District 2) **Megan Peel** (District 4), **Donald Riegsecker** (District 1)
 Matt Schrock (District 3) **Council President Brett Weddell** (At-Large)

City of Goshen staff present:

Deputy Mayor Mark Brinson	Police Chief José Miller
Behavioral Health Response Coordinator Officer James Ballard	
Fire Chief Anthony Powell	City Assistant Chief Phil Schrock
City Assistant Chief of EMS Shane McKerchie	EMS Supervisor Andrew Priem
City Attorney Bodie Stegelmann	City Building Commissioner Myron Grise
City Director of Public Works & Utilities Dustin Sailor	City Superintendent of Parks & Recreation Tanya Heyde
Utility Office Manager Kelly Saenz	Director of Administrative Affairs Michael Wanbaugh
Communications Manager Amanda Guzman	Technology Specialist Jen Oklak
Clerk-Treasurer Richard R. Aguirre	

2) Review & Approval of Meeting Agenda:

Mayor Leichty presented the agenda. **Councilor Nisley** moved to approve the agenda as presented. **Councilor Peel** seconded the motion. **Motion passed 7-0 on a voice vote.**

3) Mobile Integrated Health Program (Presenters: Assistant Chief of EMS Shane McKerchie, EMS Supervisor Andrew Priem and Behavioral Health Response Coordinator James Ballard)

Mayor Leichty gave an introduction to the new Mobile Integrated Health Program. She said she was grateful for the team members who have shown a willingness to help people in need. She also said the new team was a good example of the “better Goshen” approach to serving the community.

Fire Chief Anthony Powell provided a brief overview of the program, which is a collaboration of the Goshen Fire Department, the Goshen Police Department and Goshen Community stakeholders. He said the program aims to provide community-based healthcare, crisis intervention and support services to individuals in need.

Chief Powell said that by integrating healthcare and law enforcement efforts, the team aims to take a proactive approach, improve outcomes and reduce the emergency service burden on the City.

Chief Powell then introduced the team members to provide a comprehensive presentation:

- **Assistant Chief of EMS Shane McKerchie**
- **EMS Supervisor Andrew Priem**
- **Behavioral Health Response Coordinator James Ballard**



Team members then made a detailed presentation about the Mobile Integrated Health Program using a 12-page PowerPoint presentation (EXHIBIT #1). Using the PowerPoint, the team members provided the following information:

- **Overview of the program**, including goals;
- **Key personnel**, including a Licensed Clinical Social Worker who will be added;
- **Steering advisory board** composed of the Mayor, the Police Chief, the Fire Chief, the Assistant Police Chief and the EMS Chief;
- **Organizational structure of the team and program**, including clearly defined personnel;
- **Learning from other programs**; the MIH team is modeled after other successful Indiana programs, although Goshen's is the first to fully integrate EMS, law enforcement and social services;
- **Community partnerships**; the MIH program collaborates with key stakeholders, including Oaklawn, Maple City Health Care Center and Goshen Hospital which provide additional mental health, addiction recovery and medical support services;
- **Expected community impact**, including improved access to healthcare and crisis intervention, reduced cost to the City, enhanced collaboration between healthcare and law enforcement, better outcomes for people experiencing mental health crises and a strengthening of community trust and support;
- **Crisis Intervention Training**; 19 police officers and three paramedics have completed this specialized training and have successfully applied it in various incidents which has improved responses to crises, greater safety and more effective interactions with the community;
- **Funding and grants secured**; the City has secured \$200,000 in grants from the State and the Elkhart County Health Department which will support program development, training and operational costs;
- **Transport and reimbursement agreement with Goshen Hospital**; the hospital has agreed to reimburse the MIH for mental health transports even if the patient lacks insurance, Medicare and Medicaid for transports to facilities in Elkhart, Marshall and St. Joseph counties;
- **Next steps**, include filling the Licensed Clinical Social Worker position, implementing policies and procedures for MIH operations; continuing collaboration with local stakeholders, securing additional funding and resources and officially launching the MIH program and beginning community outreach.

Team members discussed people they've already assisted, including patients with mental health issues who are no longer in crisis. They also discussed their goal of assisting people who have "fallen between the cracks," such as shut-ins and elderly people who have repeatedly fallen at home and required assistance from paramedics.

In response to questions from the Mayor and Councilors, team members discussed:

- **Crisis Intervention Training**, including how widely it will be available to emergency personnel and how it will be provided;
- **The tracking of services and referrals** that will be provided to patients through use of new software the City has purchased;
- **How calls for service will be handled and the initial hours of operation** by the MIH unit
- **The expected outreach to schools**;
- **The status of efforts to hire the Licensed Clinical Social Worker**;
- **The MIH's outreach and service to the Latino community**.



Mayor Leichty thanked MIH team members for their work and for developing an approach that is unique in Indiana – a joint collaborative effort between the Fire and Police departments. She also thanked **Police Chief Miller** and **Fire Chief Powell** “for their willingness to say ‘Yes, this is important, and that our community and our teams can benefit by increased collaboration.’”

4) Break

The MIH team concluded its presentation at 2:34 p.m. and Mayor Leichty called for a brief break.

5) Potential impact of City revenue reductions likely to be approved by the Indiana Legislative Assembly and User Fee Study presentation (Presenters: Mayor Leichty and Shawn Gulec)

Mayor Leichty gave an overview and background of the **Goshen Comprehensive User Fee Study** that was then presented to Councilors. However, before doing so, the Mayor gave a detailed explanation of reductions of local revenue expected to be approved by the Indiana Legislative Assembly and the probable impacts on the City.

Mayor Leichty said she and the **City Attorney** asked **City Research Assistant Shawn Gulec** (a student at Indiana University Bloomington) to conduct this study last summer because the City of Goshen hadn't conducted a comparative analysis of City fees for several years. The goal was to gain a better understanding of the City's fees and how they stacked up against other municipalities in the area and throughout the State of Indiana.

The **Mayor** said the study took on greater importance this year because of looming financial challenges that the City of Goshen is facing due to pending state legislation to reduce revenue for public schools, cities and counties. She said the goal of the legislation is to provide property tax relief for residential homeowners who have experienced a significant escalation in their property taxes.

Mayor Leichty said, “As I talk to mayors around the state, you won't find a single mayor who doesn't say, ‘We want to provide relief for those people who are facing some kind of dire straits in being able to afford their property taxes. And it's completely appropriate to look at ways to try to provide for those folks and make sure that nobody loses their home because of paying property taxes.’”

However, the **Mayor** said “One of the big issues that I see is that the people who need the property tax relief are not likely to see it. Most of the folks in Goshen are already at the (property tax) caps, so it's really not going to provide relief to them. The people it (lower property taxes) would benefit are people with large land holdings and business owners. And business owners already experience one of the best tax rates anywhere in the nation.”

Mayor Leichty said that for years the City has struggled because of reductions of property tax revenue because of tax caps that have been imposed by the state. She said the City is now expected to lose millions of dollars in tax revenue. She said some of that revenue would be lost forever.

Mayor Leichty continued, “At the same time, we've all been paying attention to escalating costs, and everybody in this room has experienced inflation. Municipalities have experienced it in a way that has been almost mind boggling for me as a new mayor.”

“Just by way of example,” the **Mayor** said, “when I came into office, we started planning for equipment replacement and a fire truck when I came in was \$1 million dollars is now \$2.4 million dollars.” She said the estimated cost of developing new water wells on the north side of the City has increased from \$43 million to an estimated \$115 million. And the cost of new police cars has increased from about \$45,000 to almost \$85,000.



Mayor Leichthy continued, "I've been here less than two years, and these costs are escalating for municipalities astronomically. So, even if we stayed the same (in terms of revenue), we're going backwards because we're not keeping up with the cost of inflation."

The **Mayor** said there have been accusations that some municipal officials are exaggerating the potential impact of state-approved local revenue reductions, but "this will impact, not just parks and quality of place initiatives, but there is the potential to impact public safety. And that's a very real concern in the City of Goshen. Already we are not at the recommended federal levels for police and fire service today. Our teams are doing a great job with the teams they have, but it's certainly a struggle, and we're already paying too much overtime (pay), because we have to mandate that people come in because we don't have enough staff to cover all of those positions."

Compounding these problems, **Mayor Leichthy** said, is the fact that the City of Goshen is continuing to grow and that more funds will be needed to provide essential public services. "And so, with additional cuts coming, we are facing the very serious possibility that we will be in more and more dire circumstances."

Mayor Leichthy said the City of Goshen is unique because it has a very large aging population which poses additional funding challenges. She said, "We love our retirement communities that have chosen to be here, but we also need to make sure that we're continuing to make those quality of place investments so that we can attract young families who want to live here ... so, we can't just ignore the benefits of having those quality of place investments that make our community attractive and sustainable over the long term."

Mayor Leichthy also discussed another challenge – the proposed removal of a federal exemption that municipalities have had on municipal financing. As an example, she said if the City were to borrow \$115 million by issuing a bond it now would repay the bond at a discounted rate. However, she said that discount could be eliminated, forcing repayment at the full market rate and making infrastructure projects unaffordable for local communities.

Given these "very difficult challenges ahead of us," **Mayor Leichthy** said the City must explore its budget options. She said, "When you don't have enough money, you have two choices. You either have to figure out how to reduce your expenses or increase your revenue. And we want to look at all of those options in a holistic manner to make sure that we're making careful strategic decisions that will benefit Goshen's growth and sustainability over the long term."

Mayor Leichthy said she wanted the Council to begin discussion today about the potential impact of these revenue reductions so that Goshen "can continue to be the high-quality place that we've all come to appreciate." She added that the budget preparation process will begin earlier than usual this year and will include cost-cutting scenarios amid pressure to keep City employee wages competitive as well as make necessary infrastructure improvements.

Following her in-depth revenue and budget explanation, Mayor Leichthy invited Shawn Gulec to make a presentation about his City of Goshen Comprehensive User Fee Study.

Before the meeting, Councilors were provided with a 7-page description of the City of Goshen Comprehensive User Fee Study, which summarized information in an accompanying 49-page PowerPoint presentation (**EXHIBIT #2**).

Shawn Gulec presented his study findings using a 49-page PowerPoint presentation titled "Goshen Comprehensive User Fee Study" (**EXHIBIT #3**).

Gulec said the City of Goshen conducted a comprehensive user fee study to evaluate 547 fees across 13 City departments "ensuring they align with service costs, legal requirements and peer city benchmarks." He said the analysis provided a foundation for informed budget planning and operational efficiency while maintaining affordability and competitiveness. Gulec said recommended adjustments consider inflation, prior financial studies and expert input, with implementation guided by state statutes.



In his written summary, **Gulec** indicated that this study “underscores the City’s responsibility to balance financial sustainability with community needs, ensuring fees remain equitable and justifiable within Goshen’s service capacity.”

Gulec said the objectives of the fee study were to:

- Compile user fees from all Goshen City departments;
- Compare current fee structures with peer cities;
- Review ordinances related to fees;
- And recommend adjustments to improve Goshen’s fee structures.

Gulec said fees charged by the following City Departments were evaluated: Airport, Building, Cemetery, Engineering, Environmental Resilience, EMS, Parks & Recreation, Planning & Zoning, Police, Stormwater, Street, Trash and Water, Sewer and Wastewater.

Gulec said peer municipalities whose fees were compared to those in Goshen were Elkhart, Elkhart County, Indianapolis, Kokomo, Mishawaka, South Bend, St. Joseph County, Valparaiso and Warsaw.

Gulec said fee adjustments were based on:

- Inflation;
- Previous studies;
- Peer review;
- Department consultation;
- And legal review.

Gulec also indicated the legal framework for the study included: Home Rule Authority, fee limitations by statutes, implementation requirements and implications for Goshen.

After providing this preliminary information, Gulec presented his Department-specific findings and recommendations, including proposed fee increases for the following Departments: Airport, Building, Cemetery, Engineering, Environmental Resilience, EMS, Parks & Recreation, Planning & Zoning, Police, Stormwater, Street, Trash and Water, Sewer and Wastewater.

NOTE: Gulec’s findings and recommendations, which were fully discussed with Councilors, were summarized in Exhibit #2 (7-page summary) and Exhibit #3 (49-page PowerPoint presentation).

Gulec said the next steps in the process were:

- A **Fully Burdened Hourly Rate (FBHR) Analysis**, which will determine true service costs;
- An **impact assessment of proposed fee changes**, which will evaluate revenue sustainability;
- **Regular reviews and adjustments** recommended to maintain financial balance;
- And **modeling of different fee structures** planned to analyze service demand and cost elasticity.

The summary of the study concluded with the following statement: “By aligning fees with actual costs, Goshen can improve transparency, operational efficiency and fiscal responsibility while ensuring fair and reasonable pricing for residents and businesses. Implementation of recommendations will be subject to further review and approval.”

During his presentation, Councilors asked questions or offered comments about a wide range of issues, including:

- The comparison cities and whether they should have been included in the study;
- The next steps in the process;
- The amount of federal reimbursement available for ambulance services;



- How Goshen's fees were compared with other communities;
- And the expectation other communities also will be increasing fees

Councilors thanked and praised Shawn Gulec for his meticulous work on the study.

6) Property Tax Change Impact for Goshen/Senate Bill 1 Update (Presenter: Amber Nielson, Baker Tilly Municipal Advisors)

Eric J. Walsh, CPA, a Principal with Baker Tilly Municipal Advisors, provided a detailed overview and analysis of pending state legislation that would reduce property taxes for individuals and businesses and the resulting potential impact on the City of Goshen's revenue and its budgets.

During his presentation, Walsh discussed the following issues, often based on questions from Councilors:

- Three bills being considered by the Indiana Legislative Assembly that would provide property and business tax relief and reduce local revenue;
- Mounting pressure on state lawmakers to pass substantial property tax relief;
- How higher property values have prompted higher property tax bills;
- Pressure on lawmakers to reduce property taxes on businesses despite past tax relief;
- How state law has limited property tax revenue for Goshen and other cities;
- Why it is difficult to calculate how Goshen's revenues will be affected by any of the tax-cutting bills that might be approved by the Legislative Assembly;
- Although a good case can be made that growing cities, like Goshen, should receive more property tax revenue, the State Legislative Assembly has acted to limit that possibility;
- The Legislative Assembly appears likely to approve a property tax measure to help seniors and first-time home buyers;
- While impossible to calculate at this time, it's likely that Goshen will face revenue reductions of several million dollars if the proposed legislation becomes law;
- The Legislative Assembly may give cities the ability to impose Local Option Taxes, which could help offset the loss of property tax revenue;
- A decrease or elimination of business personal property taxes would further reduce local revenue;
- If property tax values decline, taxes will decline and cities will lose additional revenue;
- Hoosiers want lower property taxes, but they may be surprised by and not support the resulting decline of local services.

Mayor Leichty said the City has engaged Baker Tilly to help prepare for the uncertainty over revenue. She said, "We have to look at every available option to us. And so, I know that trash and environmental fees have been discussed before, and nobody has been very interested. I'm not very interested, but I want to make sure that we have the resources that we need to make sure that we can pave our roads, hire the firefighters and police officers that we need and to take care of our parks and quality of place (initiatives)."

Mayor Leichty said, "There's no joy looking at additional fees, but we have to do the responsible thing in making sure that we're carefully planning and being very strategic."

Councilor Riegsecker said the Council can't make decisions about such things as imposing new trash and recycling collection fees until the City knows the extent of the loss of local revenue.



Mayor Leichty said that's why the City will be starting the budget process earlier than in the past and doing scenario planning. She added, "That's why we're starting the conversations now."

7) Trash and Recycling Fee Analysis (Presenters: Eric Walsh and Gabe Hartzler, Baker Tilly)

Eric J. Walsh, CPA, a Principal with Baker Tilly Municipal Advisors, said the uncertainty over the expected loss of local revenue has prompted the City of Goshen to consider imposing new trash and recycling collection fees.

When faced with revenue reductions, Walsh said the only available options are to cut costs or increase revenues.

Walsh said this is a difficult time for the City to be exploring the imposition of trash and recycling fees to maintain the status quo of spending because Goshen is coping with rising costs due to inflation and would still desire to hire more staff members to provide necessary City services.

Amid this uncertainty, **Walsh** said "the one thing you can control, though, and make local decisions on is your revenue generators." So, Walsh said it is prudent to consider shifting some municipal services from being supported by revenue to being supported by fees. And he said the biggest such option would be to impose trash and recycling collection fees.

Walsh said the City of Goshen is spending about \$2 million a year for residential solid waste and recyclable collections. He said the City could impose trash and recycling fees to offset some or all of those costs.

While fielding questions from Councilors, Walsh continued his discussion by using a 9-page PowerPoint presentation titled "City of Goshen, Indiana; Trash/Recycling Service Analysis" (EXHIBIT #4). This PowerPoint included detailed information on the City's historical trash/recycling costs, possible residential rates and the revenue that would be raised over three years, the impact of those fees on the City's General Fund, monthly residential trash fees in 10 other Indiana cities and other considerations.

Walsh said the City's current contract with Borden Waste-Away Holdings, Inc. is based on about 11,000 residences and the contract provides for increases based on increases in the Consumer Price Index. Walsh said the City would be entitled to offset the cost of reasonable administrative costs because additional staffing and a tracking system would likely be necessary to ensure quality service and customer compliance.

Although a few Indiana cities use their own employees to collect trash and recycling, **Walsh** said the majority of cities contract out these services as the City of Goshen has done. He added that some cities allow multiple companies to operate trash collection services, but this can lead to service issues and can increase repair costs for local roads.

Walsh said Goshen may be among 10 or fewer Indiana cities that fully pay for trash and recycling services. Most cities charge resident for these services.

Walsh said that calculating the proposed fees for residential trash and recycling collection is complicated, especially since this would be a new charge for residents that would not be popular. For that and other reasons, Walsh said it might be better to phase in trash/recycling fees over three years.

Under one approach that he presented, **Walsh** said the first-year monthly cost for residential trash and recycling could be \$17.20, rising to \$17.60 a month in the second year and then \$18.10 a month in the third year. Walsh said this approach would generate \$751,800 the first year, \$1,530,100 the second year and \$2,387,500 the third year.

Besides discussing the positive impact of such fees on the City's General Fund, **Walsh** also provide a comparison of Goshen's possible monthly residential trash/recycling bill with the bills now paid in 10 Indiana cities. He said Goshen's possible bill would be higher than in Warsaw, Evansville and South Bend, but less than in Ligonier, Fort Wayne, Valparaiso, Chesterton, Mishawaka, Gary and Highland.



Walsh responded to a wide range of questions from Councilors about the possible imposition of trash and recycling fees. However, Walsh and Councilors emphasized that this was a preliminary discussion and there would need to be extensive study and discussion before the Council would seriously consider this idea.

Adjournment:

Mayor Leichty adjourned the meeting at 4:35 p.m.

EXHIBIT #1: *A 12-page presentation about the Mobile Integrated Health Program, which was discussed by MIH team members during the work session.*

EXHIBIT #2: *A 7-page description of the City of Goshen Comprehensive User Fee Study, which summarized information in the accompanying 49-page PowerPoint presentation about the study.*

EXHIBIT #3: *A 49-page PowerPoint presentation, titled "Goshen Comprehensive User Fee Study," which was discussed by Shawn Gulec during the work session.*

EXHIBIT #4: *A 9-page PowerPoint presentation, titled "City of Goshen, Indiana; Trash/Recycling Service Analysis," which was presented by Eric Walsh, a Principal of Baker Tilly Municipal Advisors, during the work session.*

APPROVED:

Gina Leichty, Mayor of Goshen

ATTEST:

Richard R. Aguirre, City Clerk-Treasurer



GOSHEN COMMON COUNCIL

Minutes of the MARCH 24, 2025 Regular Meeting

Convened in the Council Chamber, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

At 6:00 p.m., assisted by Mayor Gina Leichty, Kimberly Guevara (a 4th-grader at Prairie View Elementary School) called the meeting to order and led the Pledge of Allegiance.

Mayor Leichty asked Clerk-Treasurer Aguirre to conduct the roll call.

Present: Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)
Megan Peel (District 4), Donald Riegsecker (District 1) Matt Schrock (District 3)
Council President Brett Weddell (At-Large)
Absent: Youth Adviser Tageeya Galeb (non-voting)

Approval of Minutes:

Mayor Leichty asked the Council's wishes regarding the minutes of the Dec. 16, 2024 Regular Meeting as prepared by Clerk-Treasurer Aguirre. Councilor Nisley moved to accept the minutes as presented. Councilor Peel seconded the motion. **Motion passed 7-0 on a voice vote.**

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer with the deletion of agenda item #7, *Board Appointment – Recommendation for CRC board appointment*. Councilor Peel moved to approve the agenda as amended. Councilor Lederach seconded the motion. **Motion passed 7-0 on a voice vote.**

Privilege of the Floor:

At 6:04 p.m., Mayor Leichty invited public comments for matters not on the agenda. There were none.

1) City financial report and update (Clerk-Treasurer's Office)

Deputy Clerk-Treasurer Jeffery Weaver provided a financial report and budget update to Councilors.

BACKGROUND:

In a March 24, 2025 memorandum to the Common Council, Deputy Clerk-Treasurer Weaver wrote that he was attaching financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2025 budget, which was approved by the Council in October 2024. These reports were intended to provide a reasonable understanding of the City's financial position, although they are unaudited and may require interpretation.

Fund Balance Report

Weaver wrote that this report shows the cash balance of each fund and is intended to demonstrate that each fund maintains a sufficient balance to support budgeted expenditures.



- As of the end of February, cash balances for the reported funds have decreased by nearly \$7 million. This decline is typical for this time of year, as many funds receive the majority of their funding in June and December.
- The Debt Service funds currently show a negative balance due to bond payments made in January and February, prior to receiving levy revenue in June.

Budget Report

Weaver wrote that this report outlined the budget performance for each fund and the departments within the General Fund. Revenues are detailed on the first two pages, while expenditures are reported on the following three pages.

- If expenditures were distributed evenly throughout the year, we would expect 16.7% of the budget to be spent by the end of February, leaving 83.3% remaining.
- Revenue tracking is primarily for internal purposes, as the Department of Local Government Finance (DLGF) does not closely review this budget. The revenue budget is established to ensure sufficient funds are available to supplement cash balances and cover expenditures. At this time, revenues appear to be in line with expectations.
- Expenditures generally align with expectations, particularly in the "Big Four" funds. However, the Debt Service Fund appears to have 49.9% of its budget remaining, which may seem concerning. This is due to the majority of debt service payments occurring in January. Additionally, the Lippert/Dierdorff TIF Fund currently appears overspent due to an accounting error that has not yet been corrected.

Weaver concluded his report by stating that he would be happy to further discuss the report or answer questions.

SUMMARY OF MARCH 24, 2025 COUNCIL DISCUSSION OF CITY FINANCIAL REPORT:

Mayor Leichty invited comments from **Deputy Clerk-Treasurer Jeffery Weaver** who said:

- These financial statements cover the budget the Council approved this past year;
- There are some additional funds on the City's books that are not included in these financial statements;
- The difference between revenues and expenses is \$6 million and not \$7 million as stated in the report;
- Decreased cash balances are fairly typical for this time of year but will increase in June;
- Two funds – the TIF Bond Principal and Interest Payment Fund and the Debt Service Fund – have negative balances but they will be replenished later in the year;
- Funds are not spent evenly through the year, so some have higher balances than others;
- The LECE2 Fund refers to the Law Enforcement Continuing Education Fund;
- The summary of department budgets and activity shows that the percentage of funds remaining among departments ranges from 80.8% to 91.72%;
- The Red Hawk Academy has 69.3% of funds remaining to be spent;
- And there is an error in the TIF Lippert/Dierdorf Fund and the total should be 0% and not 16.77%

Mayor Leichty invited questions from Councilors. **Councilor Peel** said, "I'm just really grateful you do this every month. I think it's really helpful." **Councilor Gerber** thanked **Weaver** for his explanation of the LECE2 Fund.

Mayor Leichty invited questions from the audience. There were none.

Mayor Leichty invited a motion from the Council to approve the report. **Clerk-Treasurer Aguirre** said, "The City Attorney has said in the past that this is not a report that has to be approved." The Mayor responded, "I think it's a benefit, though, just a note for the Council that they've received and approved it." **Aguirre** said, "I'd feel more comfortable if it was an acknowledgment of the report rather than approval of the report."



Councilor Nisley then made a motion to approve the report. Councilor Schrock seconded the motion.

On a voice vote, Councilors passed the motion to approve the Clerk-Treasurer's financial report and budget update by a 7-0 margin, with all Councilors voting yes, at 6:10 p.m.

2) Ordinance 5219 – Establishing a Mobile Integrated Health Fund

Mayor Leichty called for the introduction of Ordinance 5219, *Establishing a Mobile Integrated Health Fund*.

Council President Weddell asked the Clerk-Treasurer to read Ordinance 5219 by title only, which was done.

Weddell/Peel made a motion to approve Ordinance 5219 on First Reading.

BACKGROUND:

In a March 24, 2025 memorandum to Councilors, **Deputy Clerk-Treasurer Jeffery Weaver** explained that Ordinance 5219, *Establishing a Mobile Integrated Health Fund*, would support the Mobile Integrated Health (MIH) program, a collaborative initiative between the Goshen Fire Department, Goshen Police Department, and community stakeholders. The MIH program is designed to provide community-based healthcare, crisis intervention, and support services to individuals in need, while also working to reduce the burden on emergency services through a proactive, integrated approach.

Weaver wrote that because this program involves multiple departments and relies on various funding sources — including federal and state grants, local grants, donations, and other supplemental revenues — it is necessary to establish a dedicated fund to ensure clear financial tracking, compliance, and sustainability. This fund will allow for proper oversight and management of MIH-related expenses, such as equipment, supplies, and support services essential to the program's success.

Weaver concluded that the creation of this fund is a key step in a larger, ongoing effort that has involved months of preparation and coordination between the Goshen Police and Fire Departments. Establishing a separate fund will help ensure the continued growth and effectiveness of the MIH program while maintaining fiscal responsibility.

SUMMARY OF MARCH 24, 2025 COUNCIL CONSIDERATION & APPROVAL OF ORDINANCE 5219:

Mayor Leichty invited a presentation on Ordinance 5219.

Deputy Clerk-Treasurer Jeffery Weaver said whenever the Clerk-Treasurer's Office creates a new fund, the office needs the Council to pass an ordinance that establishes that fund, so that it can both receive money and spend money and be budgeted. In this particular case, Weaver said this fund "is focused primarily on grants and donations that will be received into the fund, and if there's anything else the fund needs to receive, and then we'll be able to spend that out as well."

Weaver said not all financial activity for the Mobile Integrated Health program will go through the fund. He said, "a lot of that feeds through the General Fund departments, primarily Police and Fire right now." So, this new fund, Weaver said, "is primarily just for some of the large purchases, or again, to hold any donations and grants for the short term that will be used to fund the MIH program."

In response to a question from **Council President Weddell**, **Weaver** said expenditures also will be tracked through this new fund, which will allow the City to monitor how much the MIH program is costing.

There were no further questions from Councilors.



At 6:13 p.m., Mayor Leichty invited questions about Ordinance 5219 from the audience. There were none.

Mayor Leichty asked if Councilors were ready to vote. The Council President said Councilors were ready.

On a voice vote, Councilors unanimously passed Ordinance 5219, *Establishing a Mobile Integrated Health Fund*, on First Reading by a 7-0 margin, with all Councilors voting yes, at 6:13 p.m.

Councilors gave unanimous consent to proceed with a Second Reading and vote on Ordinance 5219.

Mayor Leichty called for the introduction on Second Reading of Ordinance 5219, *Establishing a Mobile Integrated Health Fund*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5219 by title only, which was done.

Weddell/Riegsecker made a motion to approve Ordinance 5219 on Second Reading.

The Mayor invited further comments or questions from the Council and the audience. There were none. Council President Weddell said Councilors were ready to vote.

On a voice vote, Councilors unanimously passed Ordinance 5219, *Establishing a Mobile Integrated Health Fund*, on Second Reading by a 7-0 margin, with all Councilors voting yes, at 6:14 p.m.

3) Ordinance 5218 – Amend Ordinance 5198, 2025 Compensation for Civil City and Utilities Employees, to Add Positions Eligible to Receive the Tool/Work Show/Inclement Weather Gear Allowance

Mayor Leichty called for the introduction of Ordinance 5218, *Amend Ordinance 5198, 2025 Compensation for Civil City and Utilities Employees, to Add Positions Eligible to Receive the Tool/Work Shoe/Inclement Weather Gear Allowance*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5218 by title only, which was done.

Weddell/Schrock made a motion to approve Ordinance 5218 on First Reading.

BACKGROUND:

Ordinance 5218 would amend Ordinance 5198, *2025 Compensation for Civil City and Utilities Employees*, to add positions eligible to receive the tool/work shoe/inclement weather gear allowance.

According to the Ordinance 5218:

- Ordinance 5198, 2025 Compensation for Civil City and Utilities Employees, was passed by the Goshen Common Council on Oct. 28, 2024.
- Ordinance 5198 has been amended by Ordinance 5214.
- The City administration now wishes to add certain positions to the list of positions eligible to receive the \$350 tool/work show/inclement weather gear allowance in 2025.

If passed by the Council, Ordinance 5218 would amend Ordinance 5198 to read as follows:



(A) Each employee in a position set forth in paragraph (B) below is eligible to receive a tool/work shoe/inclement weather gear allowance. The **employee may be reimbursed up to \$350 per year** for the purchase of tools, work shoes, and/or inclement weather gear to be used in their employment. The reimbursement shall be processed in the same manner as the clothing/work boot/physical fitness allowance.

(B) Positions eligible to receive the tool/work shoe/inclement weather gear allowance include:

- (1) Central Garage - Fleet Maintenance Director
- (2) Central Garage - Fleet Maintenance Manager
- (3) Central Garage - Assistant Fleet Maintenance Manager
- (4) Parks and Recreation Department - Park Maintenance Manager
- (5) Street Department - Street Commissioner
- (6) Street Department - Assistant Street Commissioner
- (7) Street Department – Street Foreman
- (8) Wastewater Department - Wastewater Superintendent
- (9) Wastewater Department - Environmental Compliance Administrator
- (10) Wastewater Department - Wastewater Maintenance Manager
- (11) Wastewater Department - Assistant Wastewater Maintenance Manager
- (12) Water and Sewer Departments - Water and Sewer Superintendent
- (13) Water and Sewer Departments - Water Quality Manager
- (14) Water and Sewer Departments – Water and Sewer Construction and Distribution Supervisor
- (15) Environmental Resilience Department – Environmental Resilience Director
- (16) Environmental Resilience Department – Urban Forester
- (17) Environmental Resilience Department – Urban Forester Assistant
- (18) Engineering Department – Engineering Inspector
- (19) Engineering Department – Stormwater Coordinator
- (20) Engineering Department – Stormwater Inspector
- (21) Engineering Department – Stormwater Specialist
- (22) Building & Grounds – Building & Grounds Director
- (23) Building & Grounds – Building & Grounds Manager
- (24) Building & Grounds – Building & Grounds Maintenance Assistant
- (25) Building Department – Building Commissioner
- (26) Building Department – Code Compliance Officer

SUMMARY OF MARCH 24, 2025 COUNCIL CONSIDERATION & APPROVAL OF ORDINANCE 5218:

Mayor Leichty said the Legal Department circulated an amended version to Ordinance 5218 (EXHIBIT #1).

The Mayor said two positions in the Building Department – the Building Commissioner and the Code Compliance Officer – were omitted from the original ordinance and needed to be included.

After Ordinance 5218 was formally introduced, Council President Weddell made a motion that the Council substitute the redline version of the ordinance circulated by the Legal Department with the original version in the Council packet. Councilor Nisley seconded the motion.



Mayor Leichty invited Council comments or questions about the motion. There were none.

On a voice vote, Councilors unanimously passed the Weddell/Nisley motion to substitute the redline version of Ordinance 5218 that was circulated by the Legal Department for the original version in the Council packet by a 7-0 margin, with all Councilors voting yes, at 6:15 p.m.

Mayor Leichty invited Council questions or comments about the proposed ordinance in its amended form. There were none.

At 6:16 p.m., Mayor Leichty invited questions from members of the audience. There were none.

Mayor Leichty asked if Councilors were ready to vote. They indicated that they were.

On a voice vote, Councilors unanimously passed amended Ordinance 5218, *Amend Ordinance 5198, 2025 Compensation for Civil City and Utilities Employees, to Add Positions Eligible to Receive the Tool/Work Show/Inclement Weather Gear Allowance*, on First Reading by a 7-0 margin, with all Councilors voting yes, at 6:16 p.m.

Councilors gave unanimous consent to proceed with a Second Reading and vote on Ordinance 5218.

Mayor Leichty called for the introduction on Second Reading of Ordinance 5218, *Amend Ordinance 5198, 2025 Compensation for Civil City and Utilities Employees, to Add Positions Eligible to Receive the Tool/Work Show/Inclement Weather Gear Allowance*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5218 by title only, which was done.

Weddell/Schrock made a motion to approve amended Ordinance 5218 on Second Reading.

The Mayor invited further comments or questions from the Council and the audience. There were none.

On a voice vote, Councilors unanimously passed amended Ordinance 5218, *Amend Ordinance 5198, 2025 Compensation for Civil City and Utilities Employees, to Add Positions Eligible to Receive the Tool/Work Show/Inclement Weather Gear Allowance*, on Second Reading by a 7-0 margin, with all Councilors voting yes, at 6:17 p.m.

4) Public hearing on the approval of Lease Agreement between the Goshen Municipal Building Corporation (lessor) and City of Goshen (lessee) for the new municipal pool at Shanklin Park

Mayor Leichty said it was time for a public hearing and approval of a Lease Agreement – Between Goshen Municipal Building Corporation (lessor) and City of Goshen (lessee) for the new municipal pool at Shanklin Park.

Mayor Leichty asked Assistant City Attorney Don Shuler if it would be OK to explain some new information obtained this afternoon before convening the public hearing. Shuler said it would be appropriate to explain the issue.



Mayor Leichty said that she sent an email to Councilors before the meeting that she had previously proposed proceeding with approval of the lease agreement tonight and then not take additional steps forward on the pool. The Mayor said the City would close out the first phase of the design work and then commence with additional fundraising, and grant writing to raise additional funds before the project returned to the Council with a recommendation to proceed with the bond sometime either next year or when additional funds had been raised. However, shortly before tonight's meeting, the **Mayor** said she received word from the City's bond attorney recommending that if the City proceeded with tonight's public hearing, and then it made any changes between now and next year, the City would have to repeat that part of the process anyway. So, the bond counsel recommended that the City table the public hearing, which would make it easier to later resume the process.

Mayor Leichty said she was proposing that the Council table the public hearing and the approval of the lease agreement. She invited feedback from **Councilors** and comments from **Assistant City Attorney Shuler**.

Councilor Riegsecker asked for an update on the status of the pool project. **Mayor Leichty** said **City Superintendent of Parks & Recreation Tanya Heyde** could provide an update followed by an update on the process from **Shuler**.

Before that could happen, **Council President Weddell** asked if the Council could table a public hearing that had already been scheduled and advertised. **Shuler** said the public hearing was being held simply as part of the resolution approval process and could be legally tabled the same as any other agenda item.

In response to **Councilor Riegsecker's** question, **Shuler** said the City was fairly close to the end of the design process. He said the goal was to eventually use the building corporation lease model as a way to finance the project with bonds. So, if the issue was tabled today, the design part would be mostly complete. He said the City would later have to convene a public hearing on the lease agreement unless changes in the financing or design forced additional discussions and approvals.

Councilor Riegsecker confirmed his understanding of the process. He also confirmed that there will be no further work on the pool and that was now closed and locked up.

Superintendent Heyde said "we are really close to 100% design with HWC Engineering. They're working alongside DJ Construction." She said the contract was approved by the Redevelopment Commission and the plans are expected to be completed soon.

Heyde said if the work is halted, the City will need to break its contract with DJ Construction and finish out the contract with HWC Engineering.

City Redevelopment Director Becky Hutsell said, "I will note that within the CMC Contract, there was a pre-construction scoping agreement done so we had committed to \$20,000 to bring them on board at the end of last year to work with us through all of the pricing, so that we had real local construction estimate pricing and then we had not yet established our guaranteed maximum price when we would commit to them to funding a portion of the project. So, we have an established fee in our contract with DJ Construction right now. I think, as staff, we're just looking to make sure we're giving them notice as soon as we have it on whether or not this would be a 2025 or 2026 project or further out."

Councilor Nisley asked if the City will have to pay additional costs if Councilors table the project tonight.

Hutsell responded, "We'll have the full design cost, which we already anticipated, and then we'll have the \$20,000 for DJ Construction. And then there'll be no additional expenses beyond that."

Mayor Leichty asked if there were additional questions from Councilors or a motion.



Councilor Peel made a motion to indefinitely table the public hearing on the approval of the Lease Agreement between the Goshen Municipal Building Corporation (lessor) and City of Goshen (lessee) for the new municipal pool at Shanklin Park. Councilor Riegsecker seconded the motion.

Clerk-Treasurer Aguirre asked for a clarification. He said, "We have been doing public notifications for at least a month and a half that tonight would be the opportunity for the public to comment on this project. Are we anticipating not taking any comment?"

Mayor Leichty responded, "Yes, per the question the **Council President** asked of **Attorney Shuler**. Attorney Shuler clarified that that would be acceptable and that tabling the hearing would be the same as tabling any other item. So, the council had agreed to move forward with that consideration in Council."

Aguirre said, "Would it do any harm to allow anybody who may have come tonight to say something about it?"

Council President Weddell said, "Because it seems like there's some question about whether we should actually be holding the public hearing based on bond counsel, so maybe reopen at the end of the meeting – open Privilege of the Floor. That way if anyone wants to talk, they can say anything about that."

Mayor Leichty said, "I think that would be an appropriate way to handle it and accomplish what you're trying to just provide the opportunity as well to open for public comment." She asked **Shuler** if he would have an issue with doing that. Shuler said he would not.

Mayor Leichty asked if Councilors had any comments about the motion on the floor. They did not.

At 6:28 p.m., Mayor Leichty invited comments about the motion from the audience. There were none.

On a voice vote, Councilors unanimously approved the motion by Councilors Peel and Riegsecker to indefinitely table the public hearing on the approval of the Lease Agreement between the Goshen Municipal Building Corporation (lessor) and City of Goshen (lessee) for the new municipal pool at Shanklin Park, by a 7-0 vote, at 6:28 p.m.

The **Mayor and Councilors** agreed that a further opportunity for public comment on the matter would be provided at the end of the Council meeting.

Councilors also clarified the procedures for tabling the proposed agreement.

5) Resolution 2025-06 – Approving and Authorizing the Execution of a Lease Agreement between the Goshen Municipal Building Corporation and the City of Goshen, Indiana for the Municipal Pool Project

Mayor Leichty called for the introduction of Resolution 2025-06 Approving and Authorizing the Execution of a Lease Agreement between the Goshen Municipal Building Corporation and the City of Goshen, Indiana for the Municipal Pool Project. Council President Weddell asked the Clerk-Treasurer to read Resolution 2025-06 by title only, which was done.

Weddell/Nisley made a motion to approve Resolution 2025-06.



BACKGROUND:

Resolution 2025-06 would approve and authorize the execution of a lease agreement between the Goshen Municipal Building Corporation and the City of Goshen for the Municipal Pool Project.

According to Resolution 2025-06:

- The Goshen Municipal Building Corporation (the "Corporation") has been organized pursuant to the Indiana Non-Profit Corporation Act of 1991 for the purpose of acquiring a site or sites, constructing, renovating, expanding, and equipping governmental buildings, including the construction of a new municipal pool, together with all necessary appurtenances, related improvements, and equipment (the "Project") for use by the City of Goshen, Indiana (the "City");
- The Corporation proposes to construct the Project and lease the Project to the City;
- A notice of public hearing on the proposed lease was published in the Goshen News on March 6, 2025, and the Goshen Common Council held the public hearing on March 24, 2025, in which all persons were given the right to be heard upon the necessity for the execution of the lease, and upon whether the lease rental provided for therein to be paid to the Corporation by City is fair and reasonable rental for the proposed Project;
- The proposed Lease Agreement (the "Lease"), a copy of which is attached to this resolution, is to provide for the financing of the construction of the Project. The proposed Lease will be for a maximum term of twenty (20) years with a maximum annual lease rental of \$1,200,000 with regard to the Interim Tracts (as defined in the Lease) and, at the end of the Interim Period (as defined in the Lease), a maximum annual lease rental of \$1,500,000. The maximum annual lease rentals have been estimated based upon an estimated principal amount of bonds of \$14,000,000, estimated interest rates ranging from 3.50% to 4.75%, and total estimated interest costs of \$7,050,000. The City's current debt service levy is \$350,585 and the current debt service rate is \$0.0197. After the City enters into the proposed lease agreement and the bonds are issued, the debt service levy will increase by a maximum of \$710,565 and the debt service rate will increase by a maximum of \$0.0399.

If Resolution 2025-06 was passed by Councilors it would be resolved that:

1. The Common Council finds that the necessity for the execution of such Lease Agreement and the lease rentals provided therein are fair and reasonable rentals for the Project.
2. The Common Council approves and authorizes the Mayor and Clerk-Treasurer to execute the proposed Lease Agreement between the Goshen Municipal Building Corporation as Lessor and the City of Goshen, Indiana as Lessee for the Project in substantially the form as attached to this resolution, together with any minor modifications deemed necessary or appropriate to finalize the Lease.

SUMMARY OF MARCH 24, 2025 COUNCIL CONSIDERATION OF RESOLUTION 2025-06:

After Resolution 2025-06 was formally introduced, Council President Weddell made a motion to table Resolution 2025-06. Councilor Nisley seconded the motion.

Mayor Leichty invited questions from the Council. There were none.

At 6:29 p.m., Mayor Leichty invited comments from the audience. There were none.



On a voice vote, Councilors voted to approve the motion by Councilors Weddell and Nisley to indefinitely table Resolution 2025-06, *Approving and Authorizing the Execution of a Lease Agreement between the Goshen Municipal Building Corporation and the City of Goshen, Indiana for the Municipal Pool Project*, by a 7-0 vote, at 6:30 p.m.

6) Ordinance 5216 – County Road 40 Annexation

Mayor Leichty called for the introduction of Ordinance 5216, *County Road 40 Annexation*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5216 by title only, which was done.

Weddell/Nisley made a motion to approve Ordinance 5216 on Second Reading.

BACKGROUND:

Ordinance 5216 would approve the City of Goshen's annexation of municipally-owned real estate for the new South Fire Station. According to Ordinance 5216:

- Pursuant to Resolution 2025-01, a Resolution of the Common Council of the City of Goshen, and Indiana Code § 36-4-3-5.1, 100% of the landowners of the real estate described in this ordinance have petitioned the Goshen Common Council to adopt an ordinance to annex the real estate as described in the legal description attached to this ordinance as Exhibit A and identified on the map attached to this ordinance as Exhibit B, hereinafter referred to as the "Annexation Area."
- At least one-eighth (1/8) of the aggregate external boundaries of the Annexation Area is contiguous with the corporate limits of the City of Goshen.
- The Annexation Area is municipally owned, is or will be zoned A-1, and will be used for the construction and operation of the New South Fire Station, a critical public safety facility to the City of Goshen and its residents.
- A written fiscal plan and policy has been developed for the Annexation Area and adopted by resolution of the Goshen Common Council.
- The Annexation Area is a logical extension of the City's corporate boundaries and the area is needed and can be used for the continued development and managed growth of the City of Goshen.
- Pursuant to notice given, the Goshen Common Council conducted a public hearing in which all interested parties were given the opportunity to testify on the proposed annexation.

Upon passage of Ordinance 5216 it would be ordained that:

Annexation Area Described: Acreage

(A) The real estate consists of a single parcel of approximately eight (8) acres, owned by the City of Goshen, Indiana, located at 17120 County Road 40, more particularly described in the Legal Description attached to this Ordinance as Exhibit A and identified on the map attached to this Ordinance as Exhibit B. The real estate described in Exhibit A and depicted in Exhibit B shall hereinafter be referred to as the "Annexation Area."

(B) The Annexation Area also includes any public highway and rights-of-way of the public highway that are contiguous to the Annexation Area to the extent required by Indiana Code § 36-4-3-2.5. said public highways include approximately Seven Hundred Forty-four (744) feet of County Road 40.

(C) The total acreage of the Annexation Area is approximately 8.14 acres, more or less.



Zoning

(A) The Annexation Area will be zoned as A-1 Agricultural District upon the effective date of annexation into the City of Goshen.

Council District

(A) The Annexation Area is assigned to Goshen City Council District Five (5).

Effective Date

(A) The effective date of the annexation of the real estate identified as the Annexation Area shall be at least thirty (30) days after the adoption of the annexation ordinance and publication of notice, and upon the filing and recording of the ordinance pursuant to Indiana Code § 36-4-3-22(a), but in no event before April 24, 2025.

Filing and Recording of Ordinance

(A) This ordinance shall be filed with the Auditor of Elkhart County, the Circuit Court Clerk of Elkhart County, the Board of Registration of Elkhart County, the Office of the Secretary of State, and the Office of Census Data established by Indiana Code § 2-5-1.1-12, and recorded in the Office of the Elkhart County Recorder pursuant to Indiana Code § 36-4-3-22.

SUMMARY OF MARCH. 24, 2025 COUNCIL CONSIDERATION & APPROVAL OF ORDINANCE 5216:

Mayor Leichty asked if there were Councilor questions, comments or a motion on Ordinance 5216.

Council President Weddell confirmed that Ordinance 5216 would preemptively annex property for the proposed possible fire station.

Having confirmed that a motion was pending, the Mayor conducted a vote.

On a voice vote, Councilors unanimously passed Ordinance 5216, County Road 40 Annexation, on Second Reading by a 7-0 margin, with all Councilors voting yes, at 6:31 p.m.

Privilege of the Floor (reopened):

At 6:31 p.m., Mayor Leichty invited additional public comments regarding any item removed from today's agenda. There were no comments.

Elected Official Reports:

Mayor Leichty asked if Councilors had any reports on any of their activities from the past month,

Councilor Peel said the **Economic Improvement District** met and was scheduled to have a planning session. However, a few members were absent, so the session has been rescheduled.

Council President Weddell said the Goshen Chamber of Commerce had a wonderful **State of the City** event last Thursday. He said he wasn't able to attend the secondary event Friday at the Goshen Theater, but was sure it was well received. **Mayor Leichty** thanked the **Council President** for his comments.



Councilor Gerber thanked the **Mayor** for her **email earlier in the day about the pool project**. She noted that the Mayor commented that she wanted to monitor the potential impacts of State and Federal policy on City revenues. Councilor Gerber said, "I know this is a moving target, and that's something that we've all discussed, and with some level of frustration, because we're not able to provide to constituents any clear idea of how the Federal DOGE cuts will affect our community as well as what's happening from the State under Gov. Braun." She asked if it was possible to develop a memo laying out the potential cuts.

Mayor Leichty responded, "We can certainly provide what has been proposed. There's a bit of a moving target in regard to the State funding under Senate Bill 1 and the amalgamation of Senate Bill 1 and House Bill 1402, which are under consideration right now through Senate Bill 1. But we could provide a summary of that of those implications. I know that would probably be helpful to the public as well."

Council President Weddell and **Councilor Gerber** discussed the information that has been provided by Accelerate Indiana Municipalities (AIM). The Council President said more information would be helpful.

Mayor Leichty said, "We can certainly talk about what we know that has been proposed thus far from those bills, and the implications of what that would mean for the City, some of which we covered in the State of the City address."

Councilor Lederach said, "It doesn't seem like there's been much movement since the last Third House meeting (of local legislators), and at that meeting it was simply saying, we don't know what it's going to be, and we might not know until the final vote of the final day."

Council President Weddell said he's spoke to **Sen. Blake Doriot**, but he hasn't been able to provide much information because he's not directly involved in the tax-writing committee. He added, "I've been doing a number of meetings with other community representatives, whether it's county officials, Nappanee or Middlebury. They're all in the same boat – frustrated not knowing."

Mayor Leichty agreed that the delay of information has been frustrating, but added, "The City's not waiting. We're not just sitting around on our laurels waiting for things to happen. We are doing strategic planning and scenario planning. So, we'll be working with each department." She added that leaders will be considering possible budget cuts, "so we can take a strategic and surgical approach to making the adjustments that we need to make if there are revenue losses, and where there might be opportunities for gains as well."

Council President Weddell said there also needs to be some planning for the **pool project** and an analysis of the amount of donations and grants that will be needed "because if there's a group of community members that want to start a capital campaign, we've got to be able to say with some assurance" how much would need to be raised.

Mayor Leichty said in the previous pool plan, it was expected that about one-third of the revenue for the project would come from grants and private fundraising. She added, "A lot of it depends on the grant revenues that are available. The other consideration is how are the City's revenues going to be modified."

Councilor Schrock asked if anyone attended today's public transportation meeting and whether Goshen bus routes were discussed. **Mayor Leichty** said it was a meeting with the Indiana Department of Transportation and that **City Director of Public Works & Utilities Dustin Sailor** might have an update about plans to add a sidewalk on US 33. **Sailor** said the discussion was about possible improvements on Indiana Avenue and Greene Road and adding a three-mile sidewalk path in 2031.



At the request of **Clerk-Treasurer Aguirre, Assistant City Attorney Shuler** clarified that **Ordinance 5216** was approved on First Reading in February and tonight was approved on Second and Final Reading.

Councilor Riegsecker said that property tax bills can now be viewed online.

Adjournment:

Councilor Nisley made a motion to adjourn the meeting. **Councilor Schrock** seconded the motion.

By a 7-0 voice vote, Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichty adjourned the meeting at 6:42 p.m.

EXHIBIT #1: *An amended version of Ordinance 5218, Amend Ordinance 5198, 2025 Compensation for Civil City and Utilities Employees, to Add Positions Eligible to Receive the Tool/Work Show/Inclement Weather Gear Allowance. Two positions in the Building Department – the Building Commissioner and the Code Compliance Officer – were omitted from the ordinance and needed to be included. This redline version of the ordinance was amended into the original ordinance and eventually approved by the Council.*

APPROVED:

Gina Leichty, Mayor of Goshen

ATTEST:

Richard R. Aguirre, City Clerk-Treasurer

TOURISM MATTERS IN ELKHART COUNTY



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ELKHART GOSHEN NAPPANEE MIDDLEBURY BRISTOL WAKARUSA MILLERSBURG NEW PARIS

**CRAFTSMANSHIP AND THE
ENTREPRENEURIAL SPIRIT
DEFINE ELKHART COUNTY.**

**IT IS WHY WE LOVE
OUR COMMUNITY.**



**IT IS WHY
WE BELIEVE IN HERE.**



WHAT IS THE ELKHART COUNTY CVB?

The Elkhart County, IN Convention & Visitors Bureau is a private not-for-profit corporation serving as the official tourism advertising and public relations champion for Elkhart County. We were incorporated in 1988.

We are accountable to the Elkhart County Innkeeper Tax Commission, created by state law to administer the innkeeper tax collected through Elkhart lodging properties with 30 or more rooms.

We champion Elkhart County's entrepreneurs by promoting tourism and nurturing placemaking initiatives. Together with our partners throughout our community, we build collaborative relationships to amplify our impact.

Our staff combines a deep passion for Elkhart County with decades of experience working with Elkhart County's tourism and hospitality interests. We have spearheaded the development and launch of highly regarded and award-winning initiatives such as the Heritage Trail Audio Driving Tour, the Quilt Gardens along the Heritage Trail, the Elkhart County Area Guide, Vibrant Communities, and Epic Art Adventures featuring Seward Johnson sculptures.

**THE ELKHART COUNTY CVB IS THE STEWARD
OF ELKHART COUNTY'S WELL CRAFTED LIFE
AND EXPERIENCES, DEDICATED TO ENHANCING
TOURISM AND COMMUNITY VIBRANCY.**



IMPACTFUL INVESTMENTS:

**VISITORS TO ELKHART
COUNTY SUPPORT THE
ECONOMIC VITALITY
OF OUR REGION**

**Small businesses are the
foundation of the tourism
and hospitality industry in
Elkhart County.**

**But small does not mean
insignificant.**

Our nimble and entrepreneurial partners jump at opportunities to innovate, often working together to build exceptional products and experiences to the delight of their customers.

We grow and evolve and deliver economic impact to Elkhart County that is sustainable in its diversity.





**FOR EVERY \$1 OF VISITOR ASSESSMENT,
VISITORS SPEND \$221.**

**WITHOUT VISITOR SPENDING,
EACH RESIDENT WOULD PAY
\$352 MORE IN TAXES TO MAINTAIN
CURRENT GOVERNMENT SERVICES.**



MORE THAN \$823 MILLION IN ANNUAL ECONOMIC IMPACT

**VISITORS SPEND MORE THAN \$560 MILLION IN
ELKHART COUNTY WITH TOURISM AND HOSPITALITY
BUSINESSES CONTRIBUTING AN ADDITIONAL \$263 MILLION**

**WORKERS IN THE ELKHART COUNTY TOURISM AND
HOSPITALITY INDUSTRY EARN NEARLY \$170 MILLION IN WAGES**

**NEARLY \$200 MILLION IN TAX REVENUE
AT THE LOCAL, STATE AND FEDERAL LEVEL GENERATED**

**MORE THAN 7,000 JOBS
SUPPORTED IN ELKHART COUNTY**

**OVER 600K ROOM NIGHTS SOLD IN 2024,
GENERATING 4+% IN INCREASED REVENUE
OVER 2023 FOR LODGING OPERATORS**



SOURCE: CERTEC, INC



WE BELIEVE IN HERE: OUR VISION FOR THE FUTURE OF ELKHART COUNTY

Visitors are drawn to authentic experiences that provide exceptional value and create meaningful, lasting connections to a destination. Elkhart County's tourism and hospitality industry is in a strong position to fulfill this demand by building upon its existing attractions, enhancing visitor offerings, and making strategic investments in future development.

With a large audience within an easy 3-hour drive, Elkhart County has the opportunity to drive sustainable growth by attracting both repeat visitors and new business.

We envision a growing Elkhart County destination bursting with:

- Richly curated arts and cultural experiences, events and festivals.
- Outdoor recreation opportunities that are interconnected with each community.
- Youth and participation sports events tapping into cutting-edge growth potential.









WE BELIEVE IN HERE:

OUR INVESTMENT IN ELKHART COUNTY




Created in 2007, the award-winning **QUILT GARDENS** and **QUILT MURALS** are free and open to the public May 30 - September 15 annually.




The **HERITAGE TRAIL AUDIO DRIVING TOUR** delivers significant traffic to each city and town in Elkhart County.



SPONSORSHIP AND DESTINATION DEVELOPMENT funding totaling more than \$500,000 supporting a wide range of events from the Lerner 100 celebration, Goshen First Fridays, community theater and arts such as Elkhart County Symphony, Elkhart Civic Theatre, Premier Arts and Phoenix Performing Arts, festivals ranging from the Elkhart Jazz Festival, Maple Syrup Festival, Mistletoe Market at the 4-H Fairgrounds and the Nappanee Apple Festival, outdoor recreation activities on the Pumpkinvine Nature Trail and more.



DIGITAL MARKETING SUPPORT through destination-wide promotion, a pilot program boosting select events, and educational opportunities delivered on-demand.



ELKHART COUNTY CVB STAFF EXPERTISE on attractions, events, community organizations and development projects.

OUR VISION

Elkhart County is a Well Crafted, year-round destination that embodies a diversity of arts and cultural attractions, vibrant downtowns, sports and outdoor adventures, grounded in craftsmanship and an entrepreneurial spirit, attracting multi-generational audiences.

OUR MISSION

The Elkhart County CVB is the county's champion for tourism promotion and placemaking initiatives to achieve economic vitality and enhanced quality of place through diverse affiliations and collaborations.



Jon Hunsberger, Executive Director
3421 Cassopolis St., Ste 100
Elkhart, IN 46514



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ELKHART COUNTY CVB



**Engineering Department
CITY OF GOSHEN**

204 East Jefferson Street, Suite 1 • Goshen, IN 46528-3405

Phone (574) 534-2201 • Fax (574) 533-8626 • TDD (574) 534-3185
engineering@goshencity.com • www.goshenindiana.org

Memorandum

To: Goshen City Council

From: Dustin K. Sailor, Director of Public Works & Utilities

**RE: CITY OF GOSHEN BEING INDUCTED INTO THE DUCTILE IRON PIPE CENTURY CLUB
(JN: UTILITIES)**

Date: May 13, 2025

Paul Hanson, with the Ductile Iron Pipe Research Association (DIPRA), will be at the City Council meeting on May 19, 2025, to provide the city with a plaque inducting into DIPRA's Century Club.

The Cast Iron Pipe Century Club was organized in 1947 to recognize the longevity of service of cast iron water mains. It is sponsored by the Ductile Iron Pipe Research Association, a 110-year-old trade association representing manufacturers of ductile iron pipe, which replaced cast iron pipe in 1978. From its headquarters in Birmingham, Alabama, the association provides a variety of services to utility and consulting engineers throughout the United States and Canada.

The City's submittal to DIPRA is attached.

Century Club Submission Form

Date: January 3, 2025

What organization/utility has been elected: *(Please provide exactly as it should be printed on the certificate)*

City of Goshen Water Department

What award will they receive:

<input checked="" type="checkbox"/>		<input type="checkbox"/>		<input type="checkbox"/>	
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Who is the contact at the organization/utility:

Name

Dustin K. Sailor

Title

Director of Public Works and Utilities

Where is this organization located:

Address

308 N. Fifth Street

Phone

574-534-5306

City

Goshen

State

Indiana

Zip

46528

Country

USA

MEMBERSHIP ELIGIBILITY REQUIREMENTS: To qualify for membership in the Cast Iron Pipe Century Club, you must be able to document the existence of cast iron pipe in continuous service in your system for a minimum of 100 years.

Cast Iron mains were originally installed in what year?

Goshen has article from 1895 (attached) showing 6 to 7 miles of CI pipe were installed as of the date of the article.

Is the original Cast Iron line still in service?

☒ Yes ☐ No

Please provide the following information regarding the qualifying pipe.

Location:

See the attached map showing the location of mapped cast iron pipe with more than 100 years of service.

Size:

Six Inch (6")

Date of Installation:

1895 or before

Date of removal from service (if applicable):

Identified water main is still in active service.

Please provide supporting documents such as records, minutes, historical information, maps, photographs, etc., for our files.

DIPRA Regional Engineer Name: *(Person submitting form)*

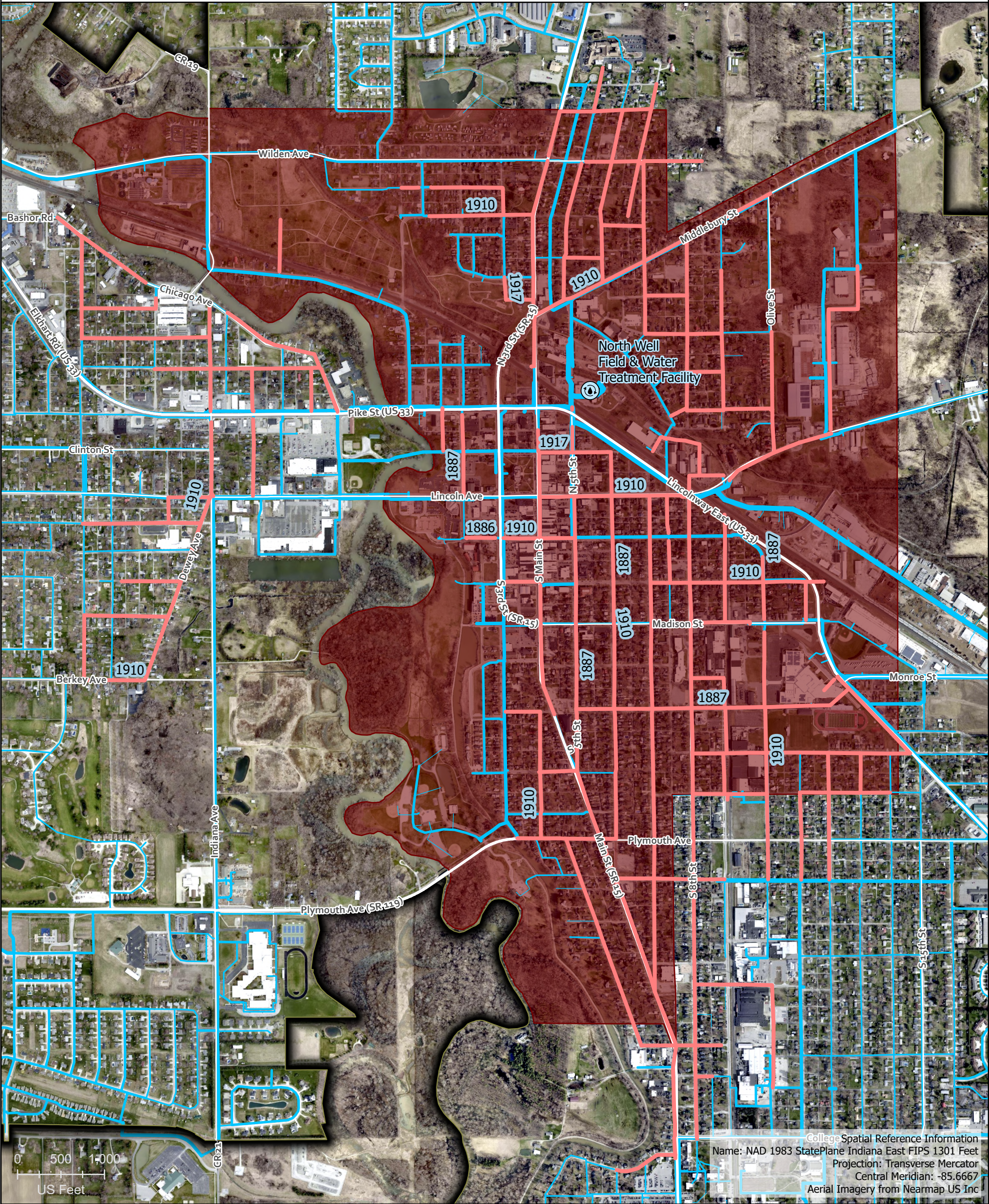
Please email pdf form to: Jennifer Wright, Administrative Assistant at jwright@dipra.org



City of Goshen Historic Water System



Printed 1/7/2025 by Mattie Lehman, GIS Coordinator



Historic Water System

- 100 Year+ Water Mains
- Current Water Main Network
- 1877 Corporate Limits
- Current City Limits
- ≤ 3 in.
- 3 - 6 in.
- 6 - 8 in.
- 8 - 12 in.
- 12 - 24 in.

The City of Goshen's Digital Data is the property of the City of Goshen and Elkhart County, Indiana. All graphic data supplied by the city and county has been derived from public records that are constantly undergoing change and is not warranted for content or accuracy. The city and county do not guarantee the positional or thematic accuracy of the data. The cartographic digital files are not a legal representation of any of the features depicted, and the city and county disclaim any assumption of the legal status they represent. Any implied warranties, including warranties of merchantability or fitness for a particular purpose, shall be expressly excluded. The data represents an actual reproduction of data contained in the city's or county's computer files. This data may be incomplete or inaccurate, and is subject to modifications and changes. City of Goshen and Elkhart County cannot be held liable for errors or omissions in the data. The recipient's use and reliance upon such data is at the recipient's risk. By using this data, the recipient agrees to protect, hold harmless and indemnify the City of Goshen and Elkhart County and its employees and officers. This indemnity covers reasonable attorney fees and all court costs associated with the defense of the city and county arising out of this disclaimer.

The City of Goshen

Department of Public Works & Safety Office of Engineering

204 East Jefferson Street
Goshen, Indiana 46528

Phone: 574-534-2201
engineering@goshencity.com

Back

Rebecca's Post



Rebecca Akens

Jul 24

Charles E. Kutz, owner of 113 North Third Street in 1895. The house was an older house that he remodeled.

Attached:

- Photo of house, photo and biography of C.E. Kutz; Goshen Times, November 21, 1895
- 1896 Sanborn map (house labeled 115)
- Google Street View from 2018

<https://goo.gl/maps/MgUSqRjhQaATGrJC7>

You and 8 others

25 Comments

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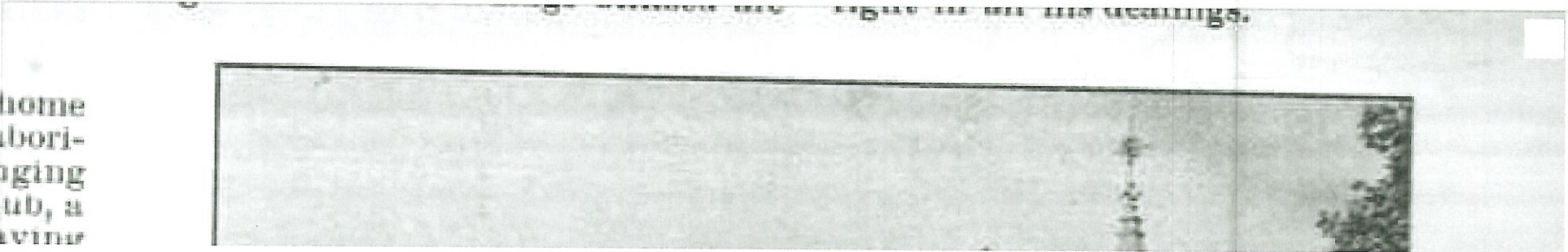
View previous comments...



Lois Miller

Wilma Harder

2 wks Like More





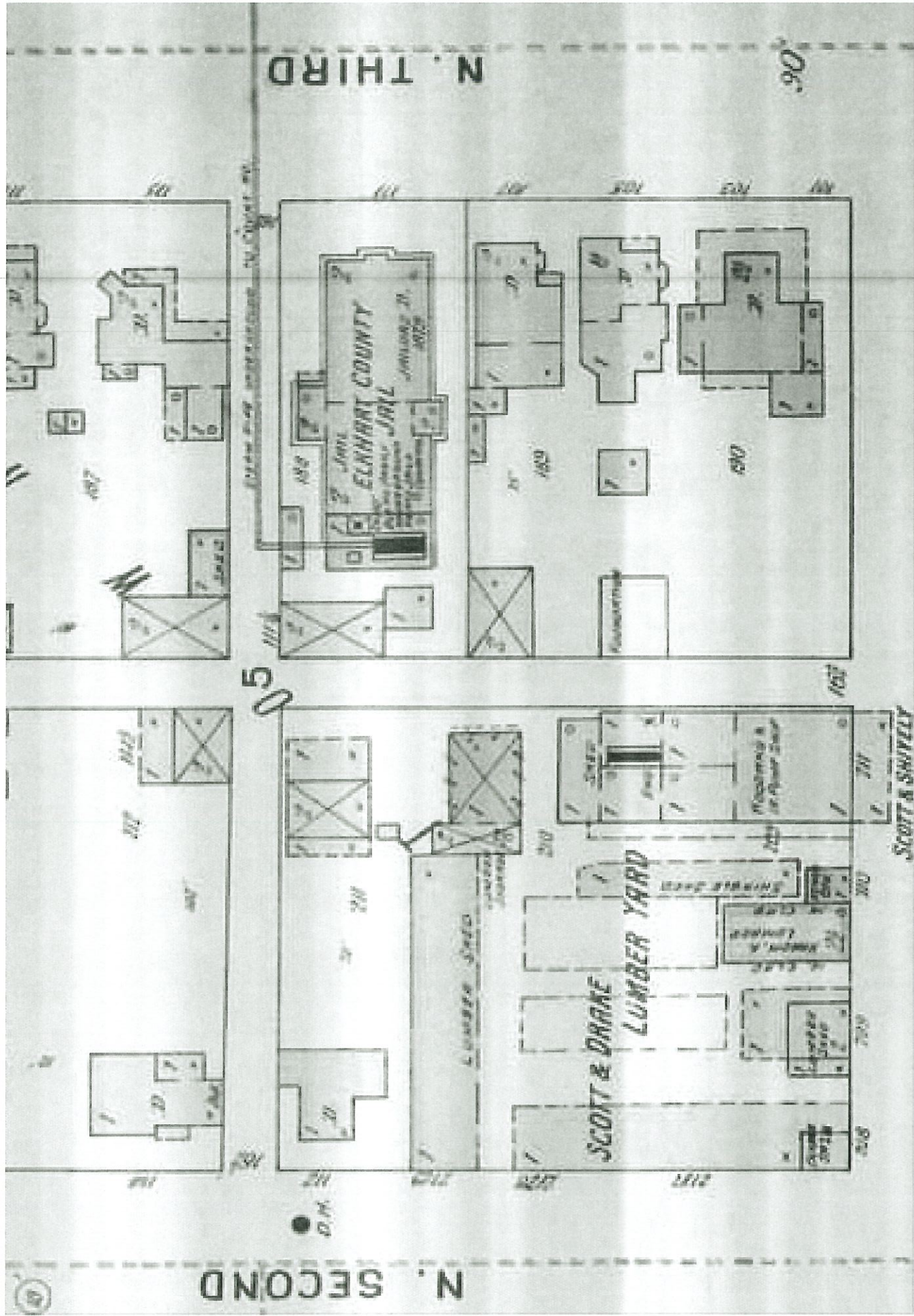
C. E. KUTZ.

Mr. Kutz is a thorough and practical plumber and has worked in many of the larger cities before embarking in business for himself in Goshen. The first work of any note done by him in Goshen, was the introduction of the iron tubing for the water mains, to take the place of the fast decaying wooden ones already in. His proposition was accepted and he received the contract for putting in the first iron water mains in the city of Goshen, putting in at that time about one and a half miles of pipe in the center portion of the city. He has at different times since then, laid about six or seven miles besides, the connections to many of our business blocks and private residences. Mr. C. E. Kutz is a native of Pennsylvania born on a farm in 1855. He ran a sawmill engine when but 16 years old. He afterwards learned the plumber's trade. He owns his own private residence on third street opposite Court House, square valued at \$8,000.00. He is a member of the K. P., the K. O. T. M. and mason in good standing. He is a highly respected business man, and honorable and upright in all his dealings.

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RESIDENCE OF C. E. KUTZ.



1896 Sanborn 113/115 N. Third



**City Clerk-Treasurer
CITY OF GOSHEN**

202 South Fifth Street, Suite 2 • Goshen, IN 46528-3714

Phone (574) 533-8625 • Fax (574) 533-9740

clerktreasurer@goshencity.com • www.goshenindiana.org

TO: Mayor Gina Leichty and the Goshen Common Council
FROM: Jeffery Weaver, Deputy Clerk-Treasurer
RE: Budget Reports from April 2025
DATE: May 19, 2025

Attached for the Council's review are financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2025 budget, which was approved by the Council in October 2024. These reports are intended to provide a reasonable understanding of the City's financial position. They are unaudited and may require some interpretation.

The reports look different this time in hopes of condensing the information and making it easier to read and understand. The four pages are as follows:

Fund Balance Report

This report provides the cash balance of the budgeted funds for April 30, 2025, illustrating the City's liquidity position across all funds and demonstrating that each fund maintains a sufficient balance to support budgeted expenditures.

Budget Report – Revenues

This page summarizes revenue collections for each fund through April 30, 2025, showing progress toward projected revenue levels. Remember that some funds receive the levy in two allotments in June and December (General, Debt Service, MVH, Cumulative Fire, Park & Recreation, Aviation, CCD, Cumulative Sewer)

Budget Report – Expenditures

In order to save space, this report displays expenditures incurred to date for each fund, allowing for an assessment of spending trends relative to annual appropriations, with an expected 66% of the budget remaining at this point in the year.

Budget Report – Expenditures in the General Fund

We are including this report on a separate page to streamline the presentation of information. It breaks down the General Fund by department, providing a focused view of each department's budget performance to date.



Fund Balance Report

As Of 04/30/2025

Fund	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
1101 - GENERAL FUND	21,528,877.25	5,284,213.48	10,715,626.45	16,097,464.28
2201 - MVH FUND	3,790,842.61	547,414.86	1,033,326.94	3,304,930.53
2202 - LOCAL ROAD & STREET	1,554,031.95	218,487.47	0.00	1,772,519.42
2203 - MVH-RESTRICTED	2,106,390.49	190,972.20	0.00	2,297,362.69
2204 - PARKS AND RECREATION	4,698,294.14	152,337.80	869,169.69	3,981,462.25
2206 - AVIATION FUND	549,459.52	59,573.09	154,438.96	454,593.65
2209 - LIT - ECONOMIC DEVELOPMENT	7,303,587.03	880,241.45	358,706.79	7,825,121.69
2214 - PROBATION FUND	126,474.02	34,045.74	38,425.42	122,094.34
2226 - REDEVELOPMENT OPERATING	486,877.76	14,870.95	88,984.92	412,763.79
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	61,043.92	26,891.80	4,471.01	83,464.71
2234 - UNSAFE BUILDING FUND	218,015.68	2,098.11	40,000.00	180,113.79
2236 - RAINY DAY FUND	2,654,516.59	0.00	0.00	2,654,516.59
2240 - LIT - PUBLIC SAFETY	2,437,452.30	874,916.32	1,199,871.16	2,112,497.46
2256 - OPIOID SETTLEMENT UNRESTR	101,168.19	0.00	0.00	101,168.19
2257 - OPIOID SETTLEMENT RESTR	253,200.26	0.00	0.00	253,200.26
2258 - TOWNSHIP FIRE SUPPORT	416,352.31	350,000.00	18,510.60	747,841.71
2500 - COURT FEES	39,739.66	20,339.85	4,074.09	56,005.42
2501 - RESIDENTIAL LEASE FEES	59,283.57	17,084.00	16,558.21	59,809.36
2503 - ELECTRIC UTILITY SALE	2,867,655.75	48,960.71	0.00	2,916,616.46
2504 - OLD LAW ENFORCEMENT CONTINUE ED	18,108.66	0.00	18,108.66	0.00
2505 - STORM WATER MANAGEMNT	2,387,177.63	17,429.01	495,829.28	1,908,777.36
2506 - ECON IMPROVEMENT DISTRICT	30,637.77	0.00	4,721.21	25,916.56
2508 - REDHAWK ACADEMY	14,757.86	35,000.00	6,264.53	43,493.33
3301 - DEBT SERVICE	65,169.99	0.00	186,900.00	-121,730.01
3311 - TIF BOND P & I PYMT FUND	571,219.28	1,038,283.75	816,718.75	792,784.28
3331 - TIF DEBT SERVICE RESERVE	217,393.75	0.00	217,393.75	0.00
4401 - CCI (CIGARETTE TAX) FUND	332,952.34	0.00	9,864.39	323,087.95
4402 - CUMULATIVE CAP DEVELOP	1,195,728.49	0.00	98,636.45	1,097,092.04
4425 - CCI FIRE STATION	601,395.79	0.00	137,009.32	464,386.47
4428 - CCI STORM SEWER FUND	3,290,057.69	22,696.50	15,009.12	3,297,745.07
4445 - TIF SOUTH EAST E.D.	22,706,136.70	144,295.18	1,969,735.28	20,880,696.60
4446 - TIF CONS RR/US 33/DT	9,914,318.15	22,910.00	909,893.44	9,027,334.71
4447 - TIF LIPPERT/DIERDORFF	770,577.43	0.00	388,438.11	382,139.32
4502 - ARP FISCAL RECOV FUND	5,557,302.92	0.00	62,407.43	5,494,895.49
4651 - CEMETERY CAPITAL IMPROV.	89,453.61	3,521.95	23,436.00	69,539.56
4660 - 2015 GOB PROCEEDS	849,472.25	0.00	0.00	849,472.25
4661 - 2021 GO BOND PROCEEDS	2,999,965.13	0.00	17,648.50	2,982,316.63
8801 - FIRE PENSION FUND	221,266.05	0.00	145,716.39	75,549.66
8802 - POLICE PENSION FUND	497,258.97	1,044.69	81,729.00	416,574.66
Report Total:	103,583,613.46	10,007,628.91	20,147,623.85	93,443,618.52



Budget Report

Group Summary

For Fiscal: 2025 Period Ending: 04/30/2025

Fun...	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Revenue						
1101 - GENERAL FUND	28,495,121.00	28,495,121.00	1,002,484.79	5,284,213.48	-23,210,907.52	81.46%
2201 - MVH FUND	4,560,312.00	4,560,312.00	136,855.43	547,414.86	-4,012,897.14	88.00%
2202 - LOCAL ROAD & STREET	589,328.00	589,328.00	52,294.88	218,487.47	-370,840.53	62.93%
2203 - MVH-RESTRICTED	1,366,292.00	1,366,292.00	62,057.38	190,972.20	-1,175,319.80	86.02%
2204 - PARKS AND RECREATION	3,755,106.00	3,755,106.00	21,811.93	152,337.80	-3,602,768.20	95.94%
2206 - AVIATION FUND	407,787.00	407,787.00	10,807.52	59,573.09	-348,213.91	85.39%
2209 - LIT - ECONOMIC DEVELOPMENT	2,637,406.00	2,637,406.00	218,700.50	880,241.45	-1,757,164.55	66.62%
2214 - PROBATION FUND	125,000.00	125,000.00	13,270.76	34,045.74	-90,954.26	72.76%
2226 - REDEVELOPMENT OPERATING	46,200.00	46,200.00	11,379.80	14,870.95	-31,329.05	67.81%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	0.00	0.00	1,753.14	26,891.80	26,891.80	0.00%
2234 - UNSAFE BUILDING FUND	0.00	400,000.00	0.00	2,098.11	-397,901.89	99.48%
2240 - LIT - PUBLIC SAFETY	2,642,849.00	2,642,849.00	218,404.08	874,916.32	-1,767,932.68	66.89%
2256 - OPIOID SETTLEMENT UNRESTR	19,500.00	19,500.00	0.00	0.00	-19,500.00	100.00%
2257 - OPIOID SETTLEMENT RESTR	45,600.00	45,600.00	0.00	0.00	-45,600.00	100.00%
2258 - TOWNSHIP FIRE SUPPORT	350,000.00	350,000.00	0.00	350,000.00	0.00	0.00%
2500 - COURT FEES	20,700.00	20,700.00	4,596.33	20,339.85	-360.15	1.74%
2501 - RESIDENTIAL LEASE FEES	64,430.00	64,430.00	5,485.00	17,084.00	-47,346.00	73.48%
2503 - ELECTRIC UTILITY SALE	0.00	0.00	0.00	48,960.71	48,960.71	0.00%
2505 - STORM WATER MANAGEMNT	607,827.00	607,827.00	3,874.40	17,429.01	-590,397.99	97.13%
2506 - ECON IMPROVEMENT DISTRICT	65,500.00	65,500.00	0.00	0.00	-65,500.00	100.00%
2508 - REDHAWK ACADEMY	46,500.00	46,500.00	0.00	35,000.00	-11,500.00	24.73%
3301 - DEBT SERVICE	381,432.00	381,432.00	0.00	0.00	-381,432.00	100.00%
3311 - TIF BOND P & I PYMT FUND	820,889.00	820,889.00	0.00	1,038,283.75	217,394.75	26.48%
4401 - CCI (CIGARETTE TAX) FUND	57,813.00	57,813.00	0.00	0.00	-57,813.00	100.00%
4402 - CUMULATIVE CAP DEVELOP	823,963.00	823,963.00	0.00	0.00	-823,963.00	100.00%
4425 - CCI FIRE STATION	565,937.00	565,937.00	0.00	0.00	-565,937.00	100.00%
4428 - CCI STORM SEWER FUND	586,504.00	586,504.00	0.00	22,696.50	-563,807.50	96.13%
4445 - TIF SOUTH EAST E.D.	9,367,200.00	9,367,200.00	17,707.72	144,295.18	-9,222,904.82	98.46%
4446 - TIF CONS RR/US 33/DT	3,822,700.00	3,822,700.00	22,910.00	22,910.00	-3,799,790.00	99.40%
4447 - TIF LIPPERT/DIERDORFF	261,350.00	261,350.00	0.00	0.00	-261,350.00	100.00%
4651 - CEMETERY CAPITAL IMPROV.	11,000.00	11,000.00	567.20	3,521.95	-7,478.05	67.98%
8801 - FIRE PENSION FUND	460,000.00	460,000.00	0.00	0.00	-460,000.00	100.00%
8802 - POLICE PENSION FUND	350,000.00	350,000.00	160.00	1,044.69	-348,955.31	99.70%
Revenue Total:	63,354,246.00	63,754,246.00	1,805,120.86	10,007,628.91	-53,746,617.09	84.30%

Budget Report

For Fiscal: 2025 Period Ending: 04/30/2025

Fun...	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Expense						
1101 - GENERAL FUND	33,944,900.00	34,264,096.33	2,390,376.86	10,715,626.45	23,548,469.88	68.73%
2201 - MVH FUND	3,870,190.00	3,980,703.10	275,093.09	1,033,326.94	2,947,376.16	74.04%
2202 - LOCAL ROAD & STREET	1,000,000.00	1,539,147.00	0.00	0.00	1,539,147.00	100.00%
2203 - MVH-RESTRICTED	2,400,000.00	2,400,000.00	0.00	0.00	2,400,000.00	100.00%
2204 - PARKS AND RECREATION	3,331,500.00	4,055,500.00	209,771.36	869,169.69	3,186,330.31	78.57%
2206 - AVIATION FUND	711,400.00	711,400.00	19,637.47	154,438.96	556,961.04	78.29%
2209 - LIT - ECONOMIC DEVELOPMENT	4,325,000.00	7,100,223.28	4,158.04	358,706.79	6,741,516.49	94.95%
2214 - PROBATION FUND	113,650.00	113,650.00	9,197.58	38,425.42	75,224.58	66.19%
2226 - REDEVELOPMENT OPERATING	274,550.00	274,550.00	18,841.39	88,984.92	185,565.08	67.59%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	36,000.00	36,000.00	1,506.99	4,471.01	31,528.99	87.58%
2234 - UNSAFE BUILDING FUND	85,000.00	551,000.00	0.00	40,000.00	511,000.00	92.74%
2240 - LIT - PUBLIC SAFETY	3,049,000.00	3,377,347.50	188,586.48	1,199,871.16	2,177,476.34	64.47%
2258 - TOWNSHIP FIRE SUPPORT	378,000.00	378,000.00	2,129.60	18,510.60	359,489.40	95.10%
2500 - COURT FEES	54,700.00	54,700.00	1,080.85	4,074.09	50,625.91	92.55%
2501 - RESIDENTIAL LEASE FEES	48,975.00	48,975.00	4,418.54	16,558.21	32,416.79	66.19%
2503 - ELECTRIC UTILITY SALE	0.00	400,000.00	0.00	0.00	400,000.00	100.00%
2504 - OLD LAW ENFORCEMENT CONTINUE ED	18,109.00	18,109.00	0.00	18,108.66	0.34	0.00%
2505 - STORM WATER MANAGEMNT	1,937,885.00	1,940,885.00	26,130.44	495,829.28	1,445,055.72	74.45%
2506 - ECON IMPROVEMENT DISTRICT	81,000.00	81,000.00	0.00	4,721.21	76,278.79	94.17%
2508 - REDHAWK ACADEMY	12,500.00	12,500.00	244.70	6,264.53	6,235.47	49.88%
3301 - DEBT SERVICE	373,275.00	373,275.00	0.00	186,900.00	186,375.00	49.93%
3311 - TIF BOND P & I PYMT FUND	820,889.00	820,889.00	0.00	816,718.75	4,170.25	0.51%
3331 - TIF DEBT SERVICE RESERVE	0.00	217,393.75	0.00	217,393.75	0.00	0.00%
4401 - CCI (CIGARETTE TAX) FUND	80,000.00	80,000.00	985.95	9,864.39	70,135.61	87.67%
4402 - CUMULATIVE CAP DEVELOP	1,022,000.00	1,361,227.95	49,262.00	98,636.45	1,262,591.50	92.75%
4425 - CCI FIRE STATION	375,000.00	417,598.95	14,924.50	137,009.32	280,589.63	67.19%
4428 - CCI STORM SEWER FUND	2,700,000.00	2,700,000.00	9,391.25	15,009.12	2,684,990.88	99.44%
4445 - TIF SOUTH EAST E.D.	20,065,890.00	22,440,621.85	149,366.48	1,969,735.28	20,470,886.57	91.22%
4446 - TIF CONS RR/US 33/DT	4,075,000.00	8,586,861.94	359,708.32	909,893.44	7,676,968.50	89.40%
4447 - TIF LIPPERT/DIERDORFF	0.00	388,438.11	0.00	388,438.11	0.00	0.00%
4502 - ARP FISCAL RECOV FUND	2,806,655.00	5,506,655.00	14,506.66	62,407.43	5,444,247.57	98.87%
4651 - CEMETERY CAPITAL IMPROV.	45,800.00	45,800.00	9,977.00	23,436.00	22,364.00	48.83%
4660 - 2015 GOB PROCEEDS	120,000.00	120,000.00	0.00	0.00	120,000.00	100.00%
4661 - 2021 GO BOND PROCEEDS	3,149,049.00	3,149,049.00	0.00	17,648.50	3,131,400.50	99.44%
8801 - FIRE PENSION FUND	551,320.00	551,320.00	43,961.67	145,716.39	405,603.61	73.57%
8802 - POLICE PENSION FUND	410,050.00	410,050.00	27,098.00	81,729.00	328,321.00	80.07%
Expense Total:	92,267,287.00	108,506,966.76	3,830,355.22	20,147,623.85	88,359,342.91	81.43%
Report Surplus (Deficit):	-28,913,041.00	-44,752,720.76	-2,025,234.36	-10,139,994.94	34,612,725.82	77.34%



Budget Report Group Summary

For Fiscal: 2025 Period Ending: 04/30/2025

Departmen...	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Fund: 1101 - GENERAL FUND						
Expense						
01 - COMMUNITY RELATIONS	206,050.00	206,050.00	7,060.00	39,730.62	166,319.38	80.72%
02 - COUNCIL	149,770.00	149,770.00	11,213.01	46,554.47	103,215.53	68.92%
03 - MAYOR	621,380.00	621,380.00	42,786.50	186,296.12	435,083.88	70.02%
04 - CLERK-TREASURER	868,070.00	868,070.00	61,624.19	263,498.66	604,571.34	69.65%
05 - LEGAL	960,625.00	962,587.89	56,446.07	247,772.69	714,815.20	74.26%
06 - COURT	582,200.00	582,200.00	47,263.28	196,284.75	385,915.25	66.29%
07 - BOARD OF WORKS	5,303,485.00	5,500,751.97	335,046.71	1,928,697.43	3,572,054.54	64.94%
08 - TECHNOLOGY	811,000.00	811,000.00	31,022.87	200,449.92	610,550.08	75.28%
09 - CEMETERY-GENERAL	483,070.00	483,070.00	29,717.44	161,394.29	321,675.71	66.59%
10 - ENGINEERING	1,265,650.00	1,266,712.00	74,508.51	315,614.97	951,097.03	75.08%
11 - POLICE DEPARTMENT	9,650,820.00	9,769,275.47	758,447.24	3,041,473.46	6,727,802.01	68.87%
12 - FIRE DEPARTMENT	8,639,800.00	8,639,800.00	617,495.27	2,873,430.25	5,766,369.75	66.74%
15 - BUILDING DEPARTMENT	669,425.00	669,874.00	49,817.42	198,500.66	471,373.34	70.37%
16 - PLANNING DEPARTMENT	599,015.00	599,015.00	33,880.82	145,260.66	453,754.34	75.75%
18 - CENTRAL GARAGE	1,953,130.00	1,953,130.00	153,539.09	562,502.17	1,390,627.83	71.20%
19 - BUILDINGS-GROUNDS	357,740.00	357,740.00	21,392.30	75,618.04	282,121.96	78.86%
46 - ENVIRONMENTAL RESILENCE	823,670.00	823,670.00	59,116.14	216,076.77	607,593.23	73.77%
90 - UNAPPROPRIATED	0.00	0.00	0.00	16,470.52	-16,470.52	0.00%
Expense Total:	33,944,900.00	34,264,096.33	2,390,376.86	10,715,626.45	23,548,469.88	68.73%
Fund: 1101 - GENERAL FUND Total:	33,944,900.00	34,264,096.33	2,390,376.86	10,715,626.45	23,548,469.88	68.73%
Report Total:	33,944,900.00	34,264,096.33	2,390,376.86	10,715,626.45	23,548,469.88	68.73%

ORDINANCE 5220

An Ordinance to Provide for a Recruitment Incentive and a Referral Bonus

WHEREAS the City administration wishes to provide a recruitment incentive to be offered for certain positions that are likely difficult to fill, along with a referral bonus to encourage current employees to refer qualified candidates for certain vacant positions.

NOW THEREFORE, BE IT ORDAINED by the Goshen Common Council authorizes the payment of a recruitment incentive and a referral bonus as follows:

SECTION 1 Recruitment Incentive

The City may pay a recruitment incentive to a new employee filling an eligible position in accordance with the Recruitment Incentive Policy attached as Exhibit A, and in accordance with the terms and conditions of an agreement with the new employee. The total amount of the recruitment incentive to be paid to a new employee shall not exceed the sum of Five Thousand Dollars (\$5,000).

SECTION 2 Referral Bonus

The City may pay a referral bonus to a referring employee that refers a candidate for employment to a position that the City has authorized the payment of a referral bonus in accordance with the Referral Bonus Policy attached as Exhibit B. The total amount of the referral bonus to be paid to a referring employee shall not exceed the sum of Two Thousand Dollars (\$2,000) for each referred candidate.

PASSED by the Goshen Common Council on _____, 2025.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2025, at the hour of ____:____.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2025.

Gina M. Leichty, Mayor

Exhibit A

Recruitment Incentive Policy

- (A) The Mayor may approve a recruitment incentive to an employee who is newly hired to an eligible position that is likely difficult to fill in the absence of the recruitment incentive.
- (B) For the purposes of this policy, the term newly hired includes:
 - (1) The first-time hiring of an individual as a City of Goshen employee; or
 - (2) The hiring of a former City of Goshen employee following a break in City service of at least twelve (12) months.
- (C) An eligible position includes a position:
 - (1) that is not a position appointed by an elected official;
 - (2) that requires special or unique competencies for the position, such as knowledge, skills, abilities, behaviors, and other characteristics an individual needs to perform the duties for a position;
 - (3) that is assigned a Grade 20 or above; and
 - (4) that is scheduled to work at least 2,080 hours each year.
- (D) The Mayor may consider the following factors, as applicable to the case at hand, in determining whether a position is likely to be difficult to fill in the absence of a recruitment incentive:
 - (1) The availability and quality of candidates possessing the competencies required for the position, including the success of recent efforts to recruit candidates for the position or similar positions using indicators such as offer acceptance rates, proportion of positions filled, and the length of time required to fill similar positions;
 - (2) The salaries typically paid outside City employment for similar positions;
 - (3) Recent turnover in similar positions;
 - (4) Employment trends and labor-market factors that may affect the City's ability to recruit candidates for similar positions;
 - (5) Special or unique competencies required for the position; and
 - (6) Other supporting factors.
- (E) If the Mayor determines under paragraph (D) that a position is likely to be difficult to fill in the absence of a recruitment incentive and wishes to offer a recruitment incentive, the Mayor shall also determine, consistent with the parameters set forth in paragraph (F), the following:
 - (1) the total amount of the recruitment incentive to be offered;

- (2) the length of the required service period; and
- (3) the timing of the recruitment incentive payment(s).

The determination to offer a recruitment incentive shall be made before a prospective employee begins employment in the position for which recruited.

- (F) Before the City pays a recruitment incentive and prior to the prospective employee beginning employment in a position for which recruited, City and the prospective employee must enter into an agreement approved by the Board of Public Works and Safety and executed by the Mayor. The agreement shall require the recruited employee to fulfill a service period of not less than one (1) year or more than four (4) years with the City of Goshen in return for payment of a recruitment incentive. The agreement shall include:
 - (1) the commencement date and the termination date of the service period;
 - (2) the total amount to the recruitment incentive which may not exceed the amount as set forth in the annual compensation ordinance;
 - (3) the method of paying the recruitment incentive which may be paid as an initial lump-sum payment at the commencement of the service period; in equal or variable installments throughout the service period; as a final lump-sum payment at the termination of the service period; or in a combination of these methods;
 - (4) the conditions under which the agreement may be terminated by the City and/or the recruited employee, and the conditions under which the recruited employee must repay City the recruitment incentive; and
 - (5) Any other terms or conditions.
- (G) The recruitment incentive is not a part of the recruited employee's regular pay for any purpose.
- (H) The recruitment incentive is subject to tax withholding.
- (I) The recruitment incentive will be paid by the City department employing the recruited employee.

Exhibit B

Referral Bonus Policy

The City of Goshen believes its employees often can identify qualified candidates to fill vacant positions and encourages its employees to refer such individuals for certain approved position vacancies. To award employees for referring candidates that are subsequently successfully employed by the City, the City will pay a referring employee a bonus for the referral in accordance with the following policy:

- (A) A referral bonus will be paid to a referring employee who refers a candidate for employment to a position for which the City has authorized the payment of a referral bonus, and for which the referred candidate is subsequently selected and successfully employed in the position.
- (B) The Goshen Common Council shall authorize the maximum amount of the referral bonus.
- (C) Except as provided by item (D), the Mayor must approve the position for which the City will pay a referral bonus.
- (D) A position that is eligible for the payment of a recruitment incentive is a position for which a referral bonus may be paid.
- (E) The Mayor and shall determine the amount of the referral bonus for each position.
- (F) For the purposes of this policy, a referring employee includes an active full-time and part-time employee, but *excludes* the following individuals to avoid any possible conflicts of interest:
 - (1) Human resources personnel;
 - (2) Department heads, managers, supervisors, and any other employees that are involved in recruiting or influencing the hiring decision;
 - (3) Elected officials, and any appointed board or commission members; and
 - (4) Spouse or other immediate family members of the individual, regardless of their role at the City of Goshen.
- (G) The Human Resources Manager will inform City departments, offices and employees that the Mayor has authorized a referral bonus in accordance with this policy. A copy of this policy and a Referral Bonus Form shall be distributed with the job announcement for the vacant position.
- (H) A referring employee's participation in referring a candidate for employment is voluntary, the recruitment activities do not involve a significant amount of time, and such activities are limited to the solicitation of friends, relatives, neighbors and acquaintances outside of work hours.

- (I) The referring employee must complete and submit a Referral Bonus Form to the Human Resources Manager prior to the referred candidate making application for employment with the City.
- (J) If there is more than one referring employee for the same candidate, the Referral Bonus Form completed by a referring employee and received first by the Human Resources Manager is eligible for the payment of a referral bonus if the referred candidate is selected and successfully employed in the position.
- (K) A referral bonus will not be paid for the referral of a candidate who is a current City employee or who was a City employee in the twelve (12) months immediately preceding the candidate's date of hire.
- (L) If a referred candidate is selected and employed in the position, the Human Resources Manager shall notify the referring employee in writing.
- (M) The referred candidate must remain employed with the City of Goshen and be performing satisfactorily on the dates that the referral bonus is processed for payment.
- (N) The referring employee must be an active City of Goshen employee on the dates that the referral bonus is processed for payment.
- (O) The referral bonus will be paid to the referring employee in two equal payments as follows:
 - (1) The first payment will be made once the referred candidate successfully completes ninety (90) days of employment in the position.
 - (2) The second payment will be made once the referred candidate successfully completes one (1) year of employment in the position.
 - (3) The referral bonus will be paid at the next regular pay date following the referred candidate's completion of the above periods of employment.
- (P) The referral bonus is not part of the referring employee's regular pay for any purpose.
- (Q) The referral bonus is subject to tax withholding.
- (R) The referral bonus will be paid by the City department employing the referred candidate.

RESOLUTION 2025-11

Resolution of the Goshen Common Council Adopting a Policy to Provide Public Notice of Meetings

WHEREAS I.C. 5-14-1.5-5 sets forth the requirements for a governing body to provide public notice of any meetings, executive sessions or of any rescheduled or reconvened meeting.

WHEREAS I.C. 5-14-1.5-5(b)(2) provides that a governing body shall determine the method in which the governing body shall provide notice of meetings to all news media which deliver to the governing body an annual written request for notices not later than December 31 for the next succeeding calendar year.

WHEREAS I.C. 5-14-1.5-5(b)(3) provides that a governing body may adopt a policy to determine the method in which the governing body shall provide notice of meetings to any person (other than news media) who delivers to the governing body an annual written request for notices not later than December 31 for the next succeeding calendar year.

WHEREAS the purpose of this policy is to state the methods in which the Goshen Common Council, as a governing body of the City of Goshen, shall provide public notice of meetings in accordance with I.C. 5-14-1.5-5.

NOW, THEREFORE, BE IT RESOLVED that, in accordance with I.C. 5-14-1.5 et seq., the Goshen Common Council, hereinafter referred to as “governing body,” shall provide public notice of meetings as follows:

- A. Public notice of any meetings, executive sessions, or of any rescheduled or reconvened meeting, shall be given at least forty-eight (48) hours (excluding Saturdays, Sundays, and legal holidays) before the meeting. This requirement does not apply to reconvened meetings (not including executive sessions) where announcement of the date, time, and location of the reconvened meeting is made at the original meeting and recorded in the memoranda and minutes thereof, and there is no change in the agenda. This requirement also does not apply to a meeting called to deal with an emergency as provided under I.C. 5-14-1.5-5(d).
- B. The public notice shall include the following information:
 - 1. Governing body name.
 - 2. Date of meeting.
 - 3. Time of meeting.
 - 4. Location of meeting.
 - 5. Website address for live transmissions and archived copies of live transmissions of meetings, excluding an executive session.
 - 6. If the meeting is an executive session, the public notice shall include the subject matter by specific reference to the enumerated instance or instances for which an executive session may be held under I.C. 5-14-1.5-6.1(b).

- C. The public notice of meetings shall be given by:
1. Posting a copy of the notice at Goshen City Hall.
 2. Publishing the notice on the City of Goshen's website at least forty-eight (48) hours in advance of the meeting shall serve as notice to any person (other than news media) who delivers to the governing body or the Goshen Clerk-Treasurer's Office an annual written request for the notices not later than December 31 for the next succeeding calendar year.
 3. Transmitting the notice by electronic mail to all news media which deliver to the governing body or the Goshen Clerk-Treasurer's Office an annual written request for the notices not later than December 31 for the next succeeding calendar year.
- D. Notice of regular meetings need be given only once each year, except that an additional notice shall be given where the date, time, or location of a regular meeting or meetings is changed. This does not apply to executive sessions.
- E. If an agenda is utilized for a meeting, a copy of the agenda shall be posted at the entrance to the location of the meeting prior to the meeting.
- F. This policy to provide public notice of meetings shall be effective immediately. Upon the effective date of this policy, all prior policies on providing public notice of meetings, specifically including the policy adopted March 5, 2013 by Resolution 2013-10, shall be repealed.
- G. This policy shall apply to any meetings of the Goshen Common Council and all other governing bodies of the City of Goshen until such time as each governing body of the City of Goshen adopts a policy substantially similar to this policy.
- H. This policy is intended to be consistent with the Indiana Open Door Law codified at I.C. 5-14-1.5 et seq. as in effect on April 25, 2025, and is incorporated hereto by reference. In the event that I.C. 5-14-1.5 et seq. is amended in such a way to conflict with any provision in this policy, then this policy shall be amended to comply with the statutory amendment.

PASSED by the Goshen Common Council on _____, 2025.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2025, at the hour of _____:_____.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2025.

Gina M. Leichty, Mayor



CITY OF GOSHEN LEGAL DEPARTMENT

City Annex
204 East Jefferson Street, Suite 2
Goshen, Indiana 46528-3405

Phone (574) 537-3820 • Fax (574) 533-8626 • TDD (574) 534-3185
www.goshenindiana.org

May 19, 2025

To: Goshen Common Council

From: Shannon Marks, Legal Compliance Administrator

Subject: Ordinance 5221, Authorizing the Use of Off-Road Vehicles on Highways under the Jurisdiction of the City of Goshen, Indiana and Imposing Requirements for Such

It has come to our attention that it is necessary to make corrections and minor revisions to the ordinance authorizing the use of off-road vehicles on city streets. In particular, the current ordinance does not prohibit the operation of off-road vehicles on state highways which is clearly an error. Attached to this memo is a redlined copy of the ordinance showing the corrections and revisions.

ORDINANCE ~~5184~~ 5221

**Authorizing the Use of Off-Road Vehicles on Highways under the Jurisdiction
of the City of Goshen, Indiana and Imposing Requirements for Such**

WHEREAS, pursuant to I.C. § 9-21-8-57, an Off-Road Vehicle may not be operated on a highway under the jurisdiction of the City of Goshen, Indiana, except in accordance with an ordinance adopted under I.C. § 9-21-1-3(a)(14) and I.C. § 9-21-1-3.3(a), which authorize the operation of an Off-Road Vehicle on the highway; and

~~WHEREAS, the City of Goshen now wishes to allow the use of Off Road Vehicles on highways under the jurisdiction of the City of Goshen, Indiana, and set minimum requirements for the use thereof.~~

WHEREAS the Goshen Common Council adopted Ordinance 5184 to authorize the use of Off-Road Vehicles on highways under the jurisdiction of the City of Goshen, Indiana, and set minimum requirements for the use thereof; and

WHEREAS the City finds it necessary to make certain corrections and revisions to Ordinance 5184 by the adoption of a new ordinance.

NOW THEREFORE BE IT ORDAINED, by the Common Council of the City of Goshen, Indiana, as follows:

SECTION 1. Definitions.

- (A) “Off-Road Vehicle” shall have the definition prescribed in I.C. § 9-13-2-117.3 (I.C. § 8-2-185), as amended, and must be capable of registration under I.C. § 9-18.1-14. The term Off-Road Vehicle refers to a vehicle manufactured with a standard steering wheel for operation, side-by-side seating arrangement for passengers, seat belts, and roll over protection in accordance with I.C. § 14-19-1-0.5 (Motorized Cart). The term Off-Road Vehicle does not include motorcycles, motor scooters, All Terrain Vehicles, snowmobiles, or any vehicle capable of being registered and licensed by the State.

SECTION 2. Operation of Off-Road Vehicles.

- (A) The operation of Off-Road Vehicles upon highways under the jurisdiction of the City of Goshen is strictly prohibited unless the Off-Road Vehicle is operated and equipped in full compliance with this Ordinance.
- (B) This Ordinance does not restrict the use of municipally owned Off-Road Vehicles used for maintenance, public safety, or special events.

SECTION 3. Requirements for Operation of Off-Road Vehicles.

(A) Rules.

- (1) A person who operates an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen must comply with all federal, state, and local traffic laws as if the Off-Road

Vehicle were a passenger motor vehicle as defined in I.C. § 9-13-2-123. Off-Road Vehicles may not be operated in a manner that that endangers life or property.

- (2) No person may operate an Off-Road Vehicle on highways under the jurisdiction of the City of Goshen unless all passengers of said vehicle are seated in a factory installed seat position attached to the vehicle, with seatbelt restraints properly fastened as specified by the manufacturer.
- (3) An Off-Road Vehicle which is only operated at twenty-five (25) miles per hour or less shall display the slow-moving vehicle emblem described by I.C. § 9-21-9-2.
- (4) All occupants within the Off-Road Vehicle less than eighteen (18) years of age must wear a helmet per I.C. § 9-18.1-14-11, except as permitted by state law.

(B) Equipment.

- (1) Off-Road Vehicles must be equipped with the minimum safety equipment as set forth in I.C. § 14-16-1, as amended from time to time, in order to be registered and operated on highways under the jurisdiction of the City of Goshen.
- (2) All safety equipment must be maintained in good operating order. Lights must be used at all times in order for the Off-Road Vehicle to be visible from a distance of at least five hundred (500) feet.
- (3) Failure to equip, maintain and use such equipment as required herein shall constitute a violation of this Ordinance.

(C) Operator.

- (1) Only individuals sixteen (16) years of age or older, who have been issued a driver's license from a State Bureau of Motor Vehicles, and whose driver's license is not suspended or revoked, may operate an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen.
- (2) The owner of a Off-Road Vehicle may not cause or knowingly permit an individual to operate the Off-Road Vehicle on highways under the jurisdiction of the City of Goshen unless the individual holds a valid driver's license from a State Bureau of Motor Vehicles, that is not suspended or revoked.

(D) Financial Responsibility.

- (1) A person shall not operate an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen without current financial responsibility in effect on said vehicle in accordance with I.C. § 9-25-4-4, as amended from time to time.
- (2) A person who operates an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen must, at all times, maintain the state required minimum amount of financial responsibility in accordance with I.C. § 9-25-4-5, as amended from time to time.

(E) Highways under the jurisdiction of the City.

- (1) Off-Road Vehicles shall not be operated on any bicycle path, trail, sidewalk, or any public property within the City that is not designated for vehicular traffic.
- (2) Off-Road Vehicles shall not be ~~allowed~~ operated on any highway within the corporate boundaries of the City that is designated as part of the Indiana State Highway System, ~~specifically S.R. 119 between Greene Rd. and US 33, S.R. 15 between Hackett Rd. and Egbert Rd., S.R. 4 to S. 29th St., and U.S. 33 between Glenmore Ave. and C.R. 138.~~ currently State Road 119, State Road 15, and U.S. Highway 33.

SECTION 4. Permits.

- (A) No Off-Road Vehicle may be operated within the City unless the owner of such Off-Road Vehicle shall have applied for and obtained a valid Off-Road Vehicle registration from the State of Indiana per I.C. § 9-18.1-14.
- (B) The Indiana Bureau of Motor Vehicles issues a certificate of registration and two decals for each Off-Road Vehicle and registration. The certificate of registration must accompany the Off-Road Vehicle and be made available for inspection upon demand by a police officer. The decals contain the Off-Road Vehicle's registration number and expiration date and must be attached on the forward half of the Off-Road Vehicle.
- (C) No City of Goshen permit, decal, or inspection is required of Off-Road Vehicles registered through the State of Indiana Bureau of Motor Vehicles as prescribed by I.C. § 9-18.1-14.

SECTION 5. Violations, Enforcement, and Penalties.

- (A) Violation notices issued under this Ordinance may be issued by any sworn member of the Goshen Police Department, any City code ~~enforcement~~ compliance officer, any designated parking enforcement officer, or any other duly authorized City ~~inspector or designated code enforcement agent or assistant~~ employee.
- (B) This Ordinance may be enforced in the City's Ordinance Violations Bureau. A person who violates this Ordinance shall on the first offense be ordered to pay a civil penalty in the amount of \$175.00. A person who violates this Ordinance a second time within a twelve (12) month period shall be ordered to pay a civil penalty of \$225.00, and a person will be ordered to pay \$250.00 for a third violation within that twelve (12) month period.
- (C) The City may enforce this Ordinance by filing an action in any court of general jurisdiction.
 - (1) Any person who violates Section 3(A)(1) of this Ordinance will be deemed to have committed an ordinance violation and may be fined as if the person had violated I.C. § 9-13-2-123, but in no case be fined more than a maximum of \$2,500.00.
 - (2) Any person who violates Section 3(A)(3) of this Ordinance will be deemed to have committed an ordinance violation and may be fined as if the person had violated I.C. § 9-21-9-2 but in no case be fined more than a maximum of \$2,500.00.
 - (3) Any person who violates Section 3(D) of this Ordinance will be deemed to have committed an ordinance violation and may be fined as if the person had violated I.C. § 9-25-8-2 but in no case be fined more than a maximum of \$2,500.00.

- (4) Any person who violates any provision of the Ordinance for which a penalty is not otherwise provided will be deemed to have committed an ordinance violation and may be fined not more than \$500.00 for each offense.
- (D) A person who violates this Ordinance may be subject to the impoundment of the Off-Road Vehicle.
- (E) All fines or civil penalties collected shall be deposited in the general fund of the City of Goshen.

SECTION 6. Other Ordinances.

All ordinances and parts of ordinances inconsistent or in conflict with the terms of this Ordinance are repealed to the extent of the inconsistency or conflict. [This Ordinance specifically repeals Ordinance 5184.](#)

SECTION 7. Severability.

The provisions of this Ordinance are severable, and the invalidity of any phrase, clause, or part of this Ordinance shall not affect the validity or effectiveness of the remainder of the ordinance.

SECTION 8. Effective Date.

This Ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

PASSED by the Goshen Common Council on _____, 2025.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2025, at the hour of _____:_____.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2025.

Gina M. Leichty, Mayor

ORDINANCE 5221

Authorizing the Use of Off-Road Vehicles on Highways under the Jurisdiction of the City of Goshen, Indiana and Imposing Requirements for Such

WHEREAS, pursuant to I.C. § 9-21-8-57, an Off-Road Vehicle may not be operated on a highway under the jurisdiction of the City of Goshen, Indiana, except in accordance with an ordinance adopted under I.C. § 9-21-1-3(a)(14) and I.C. § 9-21-1-3.3(a), which authorize the operation of an Off-Road Vehicle on the highway; and

WHEREAS the Goshen Common Council adopted Ordinance 5184 to authorize the use of Off-Road Vehicles on highways under the jurisdiction of the City of Goshen, Indiana, and set minimum requirements for the use thereof; and

WHEREAS the City finds it necessary to make certain corrections and revisions to Ordinance 5184 by the adoption of a new ordinance.

NOW THEREFORE BE IT ORDAINED, by the Common Council of the City of Goshen, Indiana, as follows:

SECTION 1. Definitions.

- (A) “Off-Road Vehicle” shall have the definition prescribed in I.C. § 9-13-2-117.3 (I.C. § 8-2-185), as amended, and must be capable of registration under I.C. § 9-18.1-14. The term Off-Road Vehicle refers to a vehicle manufactured with a standard steering wheel for operation, side-by-side seating arrangement for passengers, seat belts, and roll over protection in accordance with I.C. § 14-19-1-0.5 (Motorized Cart). The term Off-Road Vehicle does not include motorcycles, motor scooters, All Terrain Vehicles, snowmobiles, or any vehicle capable of being registered and licensed by the State.

SECTION 2. Operation of Off-Road Vehicles.

- (A) The operation of Off-Road Vehicles upon highways under the jurisdiction of the City of Goshen is strictly prohibited unless the Off-Road Vehicle is operated and equipped in full compliance with this Ordinance.
- (B) This Ordinance does not restrict the use of municipally owned Off-Road Vehicles used for maintenance, public safety, or special events.

SECTION 3. Requirements for Operation of Off-Road Vehicles.

- (A) Rules.
 - (1) A person who operates an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen must comply with all federal, state, and local traffic laws as if the Off-Road Vehicle were a passenger motor vehicle as defined in I.C. § 9-13-2-123. Off-Road Vehicles may not be operated in a manner that endangers life or property.

- (2) No person may operate an Off-Road Vehicle on highways under the jurisdiction of the City of Goshen unless all passengers of said vehicle are seated in a factory installed seat position attached to the vehicle, with seatbelt restraints properly fastened as specified by the manufacturer.
- (3) An Off-Road Vehicle which is only operated at twenty-five (25) miles per hour or less shall display the slow-moving vehicle emblem described by I.C. § 9-21-9-2.
- (4) All occupants within the Off-Road Vehicle less than eighteen (18) years of age must wear a helmet per I.C. § 9-18.1-14-11, except as permitted by state law.

(B) Equipment.

- (1) Off-Road Vehicles must be equipped with the minimum safety equipment as set forth in I.C. § 14-16-1, as amended from time to time, in order to be registered and operated on highways under the jurisdiction of the City of Goshen.
- (2) All safety equipment must be maintained in good operating order. Lights must be used at all times in order for the Off-Road Vehicle to be visible from a distance of at least five hundred (500) feet.
- (3) Failure to equip, maintain and use such equipment as required herein shall constitute a violation of this Ordinance.

(C) Operator.

- (1) Only individuals sixteen (16) years of age or older, who have been issued a driver's license from a State Bureau of Motor Vehicles, and whose driver's license is not suspended or revoked, may operate an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen.
- (2) The owner of a Off-Road Vehicle may not cause or knowingly permit an individual to operate the Off-Road Vehicle on highways under the jurisdiction of the City of Goshen unless the individual holds a valid driver's license from a State Bureau of Motor Vehicles, that is not suspended or revoked.

(D) Financial Responsibility.

- (1) A person shall not operate an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen without current financial responsibility in effect on said vehicle in accordance with I.C. § 9-25-4-4, as amended from time to time.
- (2) A person who operates an Off-Road Vehicle on a highway under the jurisdiction of the City of Goshen must, at all times, maintain the state required minimum amount of financial responsibility in accordance with I.C. § 9-25-4-5, as amended from time to time.

(E) Highways under the jurisdiction of the City.

- (1) Off-Road Vehicles shall not be operated on any bicycle path, trail, sidewalk, or any public property within the City that is not designated for vehicular traffic.

- (2) Off-Road Vehicles shall not be operated on any highway within the corporate boundaries of the City that is designated as part of the Indiana State Highway System, currently State Road 119, State Road 15, and U.S. Highway 33.

SECTION 4. Permits.

- (A) No Off-Road Vehicle may be operated within the City unless the owner of such Off-Road Vehicle shall have applied for and obtained a valid Off-Road Vehicle registration from the State of Indiana per I.C. § 9-18.1-14.
- (B) The Indiana Bureau of Motor Vehicles issues a certificate of registration and two decals for each Off-Road Vehicle and registration. The certificate of registration must accompany the Off-Road Vehicle and be made available for inspection upon demand by a police officer. The decals contain the Off-Road Vehicle's registration number and expiration date and must be attached on the forward half of the Off-Road Vehicle.
- (C) No City of Goshen permit, decal, or inspection is required of Off-Road Vehicles registered through the State of Indiana Bureau of Motor Vehicles as prescribed by I.C. § 9-18.1-14.

SECTION 5. Violations, Enforcement, and Penalties.

- (A) Violation notices issued under this Ordinance may be issued by any sworn member of the Goshen Police Department, any City code compliance officer, any designated parking enforcement officer, or any other duly authorized City employee.
- (B) This Ordinance may be enforced in the City's Ordinance Violations Bureau. A person who violates this Ordinance shall on the first offense be ordered to pay a civil penalty in the amount of \$175.00. A person who violates this Ordinance a second time within a twelve (12) month period shall be ordered to pay a civil penalty of \$225.00, and a person will be ordered to pay \$250.00 for a third violation within that twelve (12) month period.
- (C) The City may enforce this Ordinance by filing an action in any court of general jurisdiction.
 - (1) Any person who violates Section 3(A)(1) of this Ordinance will be deemed to have committed an ordinance violation and may be fined as if the person had violated I.C. § 9-13-2-123, but in no case be fined more than a maximum of \$2,500.00.
 - (2) Any person who violates Section 3(A)(3) of this Ordinance will be deemed to have committed an ordinance violation and may be fined as if the person had violated I.C. § 9-21-9-2 but in no case be fined more than a maximum of \$2,500.00.
 - (3) Any person who violates Section 3(D) of this Ordinance will be deemed to have committed an ordinance violation and may be fined as if the person had violated I.C. § 9-25-8-2 but in no case be fined more than a maximum of \$2,500.00.
 - (4) Any person who violates any provision of the Ordinance for which a penalty is not otherwise provided will be deemed to have committed an ordinance violation and may be fined not more than \$500.00 for each offense.
- (D) A person who violates this Ordinance may be subject to the impoundment of the Off-Road Vehicle.

(E) All fines or civil penalties collected shall be deposited in the general fund of the City of Goshen.

SECTION 6. Other Ordinances.

All ordinances and parts of ordinances inconsistent or in conflict with the terms of this Ordinance are repealed to the extent of the inconsistency or conflict. This Ordinance specifically repeals Ordinance 5184.

SECTION 7. Severability.

The provisions of this Ordinance are severable, and the invalidity of any phrase, clause, or part of this Ordinance shall not affect the validity or effectiveness of the remainder of the ordinance.

SECTION 8. Effective Date.

This Ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

PASSED by the Goshen Common Council on _____, 2025.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2025, at the hour of _____:_____.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2025.

Gina M. Leichty, Mayor