# Agenda GOSHEN PLAN COMMISSION Tuesday, December 19, 2023, 4:00 pm Council Chambers, 111 E. Jefferson Street, Goshen, Indiana

# \*\*Please turn off all cell phones\*\*

- I. Roll Call
- **II.** Approval of Minutes from 11/21/23
- III. Filing of Zoning/Subdivision Ordinances and Official Staff Reports into Record
- **IV.** Postponements/Withdrawals

# V. Rezoning & PUD Preliminary Site Plan (public hearings)

**23-04R** – JRT Realty, LLC, Marisa L Yoder, and SAM Companies request a rezoning from Residential R-1 to Commercial B-3PUD (Planned Unit Development) and PUD preliminary site plan approval, to establish the Yoder-Culp PUD to continue the existing funeral home use (currently non-conforming in the R-1 District), to add the property at 111 River Vista Drive to the funeral home use, to continue the residential use at 1901 S Main Street, and to allow a future office/specialty retail use at 1901 S Main Street. The subject property is generally located on the west side of S Main Street, south of Westwood Road and north of River Vista Drive, containing  $\pm 2.77$  acres, with common addresses of 1901 and 1911 S Main Street and 111 River Vista Drive.

# VI. **Primary Subdivision** (public hearing)

**23-02SUB** - AG Holdings, LLC, and Abonmarche Consultants request primary subdivision approval for a two-lot major commercial subdivision, Red Oak, to create a lot for a permanent conservation easement/tree preserve. The subject property is generally located on the south side of Eisenhower Drive North, west of Caragana Court, with a common address of 2312 Eisenhower Drive North, containing  $\pm 1.8$  acres, zoned Commercial B-3.

# VII. **Primary Subdivision** (public hearing)

**23-03SUB** - Dennis M Landis, Susan Mark Landis, and Abonmarche Consultants request primary subdivision approval for a two-lot major residential subdivision, Double Oak, to create a second residential lot. The subject property is generally located north of Lincoln Avenue and east of Steury Avenue, with a common address of 820 Steury Avenue, containing  $\pm 26.77$  acres, zoned Residential R-2.

- VIII. Audience Items
  - IX. Staff/Board Items
  - X. Adjournment

To:	Goshen City Plan Commission/Goshen Common Council
From:	Rhonda L. Yoder, Planning & Zoning Administrator
Subject:	23-04R, Rezoning & PUD Preliminary Site Plan Approval 1901 & 1911 S Main Street & 111 River Vista Drive
Date:	December 19, 2023

# ANALYSIS

JRT Realty, LLC, Marisa L Yoder, and SAM Companies request a rezoning from Residential R-1 to Commercial B-3PUD (Planned Unit Development) and PUD preliminary site plan approval, to establish the Yoder-Culp PUD to continue the existing funeral home use (currently non-conforming in the R-1 District), to add the property at 111 River Vista Drive to the funeral home use, to continue the residential use at 1901 S Main Street, and to allow a future office/specialty retail use at 1901 S Main Street. The subject property is generally located on the west side of S Main Street, south of Westwood Road and north of River Vista Drive, containing  $\pm 2.77$  acres, with common addresses of 1901 and 1911 S Main Street and 111 River Vista Drive.

The subject property is six tax parcels, containing Lots 1-6 of College Park Addition and an unplatted area at the southwest corner of Main and Westwood (1901 S Main Street). Under the current R-1 zoning, the funeral home use is non-conforming and has been expanded over the years through approvals by the Board of Zoning Appeals (BZA), going back to at least 1973.

The current request is to rezone from R-1 to B-3 and establish a Planned Unit Development (PUD), including the existing funeral home property (1901 & 1911 S Main Street, five tax parcels) and adding 111 River Vista Drive (1 tax parcel). The PUD would permit only the funeral home use, except to allow the existing residential use to continue at 1901 S Main Street and to allow a future office/specialty retail use at 1901 S Main Street. Funeral homes are a permitted use in the B-2 and B-3 Districts, and because the B-2 District is the Central Business District (downtown), the appropriate district is B-3. The PUD will limit permitted uses and facilitate the funeral home use as it changes over time.

When a PUD is developed, it contains specific use and developmental requirements that are in addition to, or in place of, the underlying zoning district requirements. A PUD is always tied to a site plan, with a PUD preliminary site plan adopted when a PUD is established or modified, and a detailed PUD final site plan reviewed as development occurs. PUD preliminary site plans require review as a public hearing at Plan Commission, with final approval by Council. A PUD is intended to streamline the review process and provide flexibility based on specific site conditions.

**Permitted Uses.** In a PUD, uses may be more or less restrictive than the underlying zoning district. The Yoder-Culp PUD will be limited to funeral home and associated uses, except to allow the existing residential use to continue at 1901 S Main Street and to allow a future office/specialty retail use at 1901 S Main Street.

Lot Size, Lot Width, Building Height, Building Coverage & Setbacks. Specific standards are not required in PUD districts for lot size, lot width, building height, building coverage and setbacks, but practical factors will impact the location and size of structures, including the location of utilities and space for landscaping, for example. The existing developed area of 1901 and 1911 S Main Street reflects expansions approved by the BZA, and the PUD will incorporate those approvals and allow the existing development to remain. A specific setback Staff recommends for the PUD is the B-3 required side setback (building/parking/aisle) of 20' adjacent to residential land use. This would apply to areas where there is new development, such as the 111 River Vista property.

**Parking.** Parking is proposed following Zoning Ordinance requirements, with the office/specialty retail at 1901 S Main Street calculated at 1 space per 2 employees plus 1 space per 400 square feet of office/display/sales area.

Access. The funeral home use is currently served by access points from Westwood Road, S Main Street, and River Vista Drive, and no changes are proposed to the existing access. A future driveway is proposed from River Vista Drive extending north to serve the residential use at 1909 S Main Street, which has no street frontage. The residential use at 1901 S Main Street has a driveway from Westwood Road, and when the residential use ends and the office/specialty retail use is established, the existing residential driveway will be required to be removed. All access and any new parking for the office/specialty retail use will be from within the PUD, with no new access permitted.

**Landscaping.** New landscaping will not be required for existing developed areas, but the expanded area at 111 River Vista will provide streetside trees along with partial landscaping adjacent to residential land use, generally as shown on the PUD preliminary site plan. Healthy, mature trees should be retained if at all possible. The future office/specialty retail at 1901 S Main Street will be required to meet streetside landscaping requirements.

**Signs.** The Yoder-Culp PUD will be considered a single zoning lot, and would be allowed a single freestanding sign. With two potential primary uses proposed and extensive street frontage, two freestanding signs are warranted, one for each use. No changes are currently planned to the existing freestanding sign. Staff recommends the freestanding sign for the office/specialty retail use be limited to 8' in height and 32 square feet in area, and that any future new freestanding sign for the funeral home use be limited to 12' in height and 50 square feet in area. All other signs will follow B-3 requirements.

PUD preliminary site plan approval is a conceptual site plan approval, and PUD final site plan review, including a landscaping plan, will be required, which is submitted as part of the City's administrative site plan review process, Technical Review, and may be reviewed by Staff, on behalf of the Plan Commission.

# **RECOMMENDATIONS**

Staff recommends the Plan Commission forward a favorable recommendation to Goshen Common Council for the rezoning and PUD preliminary site plan approval, based upon the following:

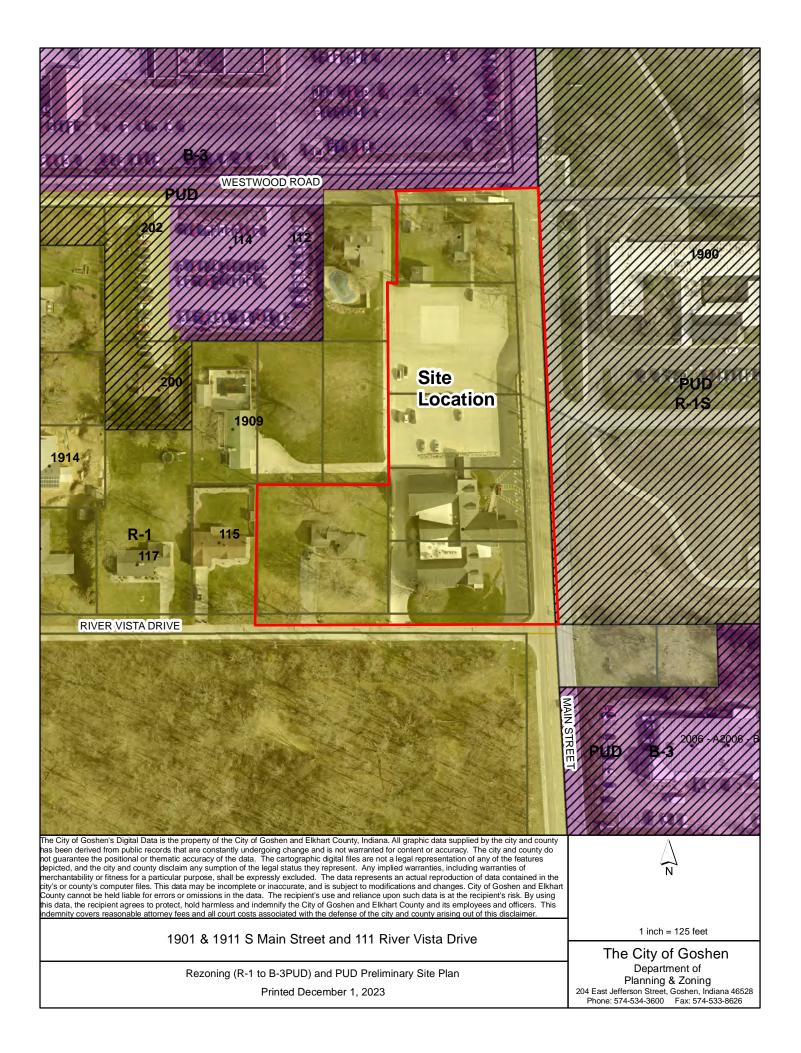
- 1. The proposed Yoder-Culp PUD continues a long-standing use with a small expansion that will provide adequate setbacks along with screening adjacent to residential land use.
- 2. The proposed development is consistent with the Comprehensive Plan, including:
  - Land Use, Goal L-1: Prioritize the reuse and redevelopment of existing land and structures.
  - Land Use, Goal L-7: Encourage small-scale, neighborhood commercial development.
  - Natural Environment, Goal NE-2.4: Direct growth toward existing development and away from undeveloped space such as farmland, wetlands and forests.

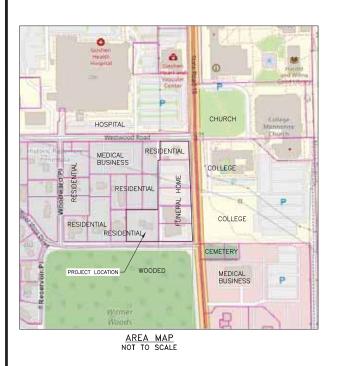
The recommendation includes the following PUD standards:

- 1. Except as modified by specific PUD conditions, the approved PUD preliminary site plan is *Yoder-Culp B-3 PUD*, *PUD Site Plan*, dated 11/14/23, by SAM.
- 2. The Yoder-Culp PUD will permit only funeral home and associated uses, except to allow the existing residential use to continue at 1901 S Main Street and to allow a future office/specialty retail use at 1901 S Main Street.
- 3. Lot size, lot width, building height, building coverage and setbacks are not subject to specific standards, but adequate space is required to meet all other developmental requirements, such as landscaping and parking, and to maintain access for all services. A side setback (building/parking/aisle) of 20' will be required adjacent to residential land use, in areas where there is new development.
- 4. The existing developed area of 1901 and 1911 S Main Street reflects expansions approved by the BZA, and the PUD incorporates those approvals and allows the existing development to remain.
- 5. Parking requirements will be calculated following Zoning Ordinance requirements, with the office/specialty retail at 1901 S Main Street calculated at 1 space per 2 employees plus 1 space per 400 square feet of office/display/sales area.
- 6. When the residential use ends and the office/specialty retail use is established, the existing residential driveway off Westwood Road shall be removed. All access and any new parking for the office/specialty retail use will be from within the PUD, with no new access permitted.
- 7. New landscaping is not required for existing developed areas, but the expanded area at 111 River Vista will provide streetside trees along with partial landscaping adjacent to residential land use, generally as shown on the PUD preliminary site plan. Healthy, mature trees should be retained if at all possible. The future office/specialty retail at 1901 S Main Street will be required to meet streetside landscaping requirements.
- 8. Two freestanding signs are permitted, with the freestanding sign for the office/specialty retail use limited to 8' in height and 32 square feet in area, and any future new freestanding sign for the funeral home use limited to 12' in height and 50 square feet in area. All other signs will follow B-3 requirements.

Review process conditions include:

- 1. A PUD final site plan shall be submitted following the Zoning Ordinance PUD regulations, approved before a zoning clearance form/building permit is issued.
- 2. Site plan approval by Goshen Engineering is required for site drainage, post construction, site utilities and right-of-way access, as applicable, before a zoning clearance/building permit is issued.
- 3. As needed, the Goshen Fire Department shall approve the plan for fire protection (including hydrant placement and access) as part of PUD final site plan approval.





LEGEND DESCRIPTION POWER POLE

REBAR FOUND

GRATE INLET

CURB INLET

SIGN

ELECTRIC METER

SANITARY MANHOLE

STORM MANHOLE

BENCHMARK SE

TRAFFIC MANHOLE WATER VALVE

WELL LOCATION

FIRER OPTIC VAULT

TRAFFIC STRAIN POLE

ELECTRIC PULL BOX

SERVICE BOX FIBE

ELECTRIC MARKER

ELECTRIC PEDESTAI

IRON PIPE FOUND BEN

GAS METER

STORM SEWER

GUARD RAIL

TREE LINE

FASEMENTS

SANITARY SEWER

OVERHEAD ELECTRIC

UNDERGROUND GAS

UNDERGROUND WATER

UNDERGROUND ELECTRIC

UNDERGROUND FIBER OPTIC

TREE

HYDRANT

LIGHT POLE

FLAG POLE

MAILBOX

CATCH BASIN

AIR CONDITIONING UNIT

YMBOL

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## SITE BENCHMARKS:

BM 79408-1 GEAR SET IN THE EAST FACE OF A POWER POLE LOCATED 100'± SOUTH OF THE NORTHWEST PROPERTY CORNER. ELEVATION 802.24

### BM 79408-2

GEAR SET IN THE WEST FACE OF A POWER POLE LOCATED ON THE NORTH SIDE OF RIVER VISTA DRIVE 200'± WEST OF MAIN STREET (STATE ROAD 15). ELEVATION 801.35

	Soil Map Unit Legend	
Map Unit Symbol	Map Unit Name	Limitations (Small Commercial Buildings)
GocAK	Gravelton loam, 0 to 1 percent slopes, occasionally flooded, brief duration	Very limited
UdrA	Urban land—Bronson complex, 0 to 1 percent slopes	Not rated
UhbA	Urban land—Volinia complex, 0 to 1 percent slopes	Not limited

### LEGAL DESCRIPTION

ADOPTED FROM INSTRUMENT NUMBERS 2004-28846 AND 2016-25481

LOTS NUMBERED ONE (1), TWO (2), THREE (3), FOUR (4), FIVE (5), AND SIX (6) AS THE SAID LOTS ARE KNOWN AND DESIGNATED ON THE RECORDED PLAT OF COLLEGE PARK ADDITION TO THE CITY OF GOSHEN, INDIANA; SAID PLAT BEING RECORDED IN PLAT BOOK 3, PAGE 159, IN THE OFFICE OF THE RECORDER OF ELKHART COUNTY, INDIANA.

INSTRUMENT NUMBER 2006-04254

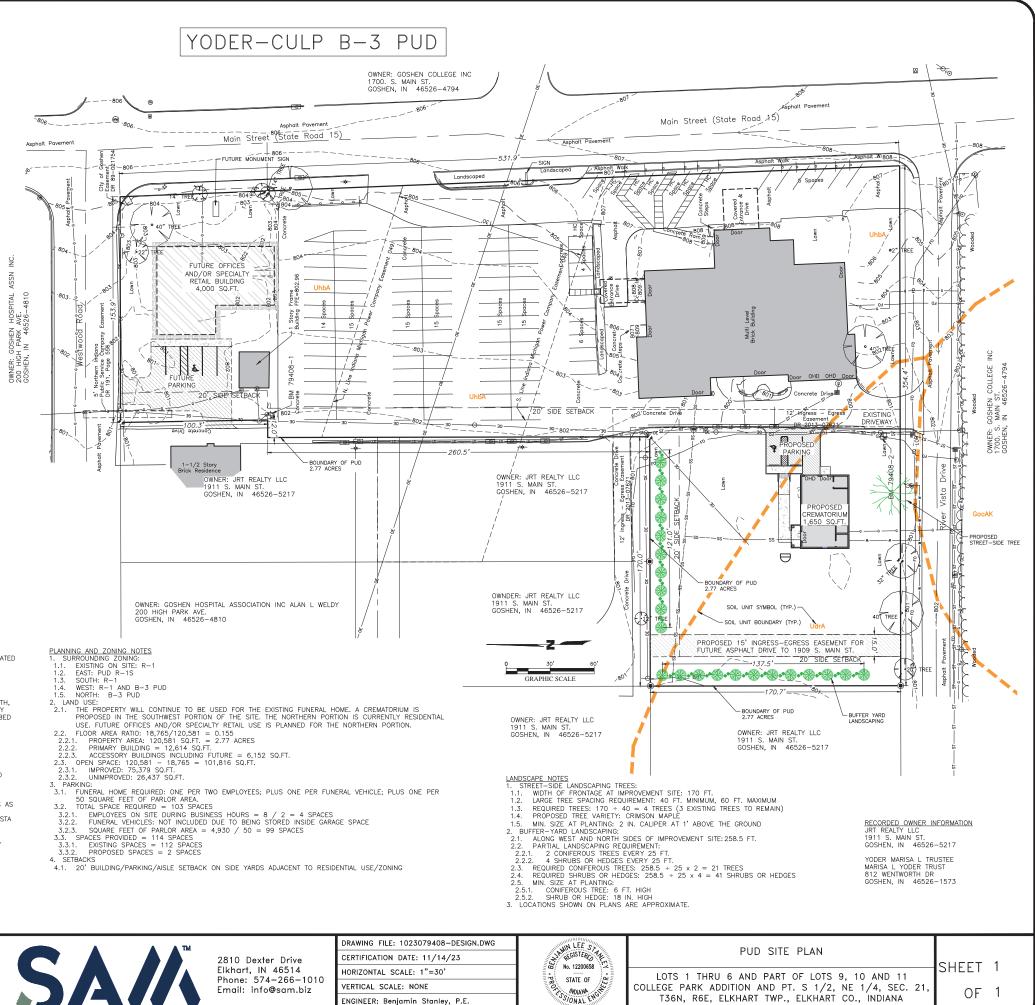
BEGINNING AT THE NORTHEAST CORNER OF THE SOUTH HALF OF THE NORTHEAST QUARTER OF SECTION 21, TOWNSHIP 36 NORTH, RANGE 6 EAST, AND RUNNING THENCE DUE SOUTH 125 FEET; THENCE WEST ABOUT 150 FEET TO THE EAST LINE OF THE ALLEY OF RACEMERE MANOR ADDITION TO THE CITY OF GOSHEN, IF EXTENDED SOUTH ACROSS THE WEST END OF THE WITHIN DESCRIBED TRACT; THENCE RUNNING DUE NORTH 125 FEET; THENCE EAST ON THE NORTH LINE OF THE SOUTH HALF OF SAID NORTHEAST QUARTER TO THE PLACE OF BEGINNING.

FLOOD NOTE BASED ON SCALING FROM THE FLOOD INSURANCE RATE MAP OF ELKHART COUNTY, INDIANA, MAP NUMBER 18039C0262D, DATED AUGUST 2, 2001, THE PROPERTY IS LOCATED WITHIN ZONE X.

- UTILITY NOTE 1. DRAINAGE FOR THE SITE WILL CONTINUE TO DRAIN THROUGH CITY STORM SEWERS TO THE GOSHEN DAM POND, WHICH ACTS AS REGIONAL STORM WATER DETENTION STORAGE FOR THIS AREA. 2. THE PROPOSED AND FUTURE BUILDINGS WILL BE SUPPLIED WITH WATER THROUGH EXISTING CITY WATER MAINS ON RIVER VISTA DRIVE AND STATE ROAD 15 RESPECTIVELY, ALL EXISTING ONSITE WELLS TO BE CAPPED AND ABANDONED. WELL CLOSURE RECORDS TO BE SUBMITTED TO ELKHART COUNTY HEALTH DEPARTMENT. 3. THE PROPOSED BUILDING WILL BE CONNECTED TO THE EXISTING CITY SEWERS DIRECTLY NORTH OF THE BUILDING LOCATION.

REVISIONS

- VARIANCE FROM B-3 ZONING REQUIREMENTS 1. EXISTING PARKING AND DRIVES IN SETBACK AREAS TO REMAIN 2. EXISTING SIGN IN THE STATE ROAD 15 RIGHT-OF-WAY TO REMAIN 3. NO LANDSCAPE REQUIREMENTS FOR EXISTING BUILDINGS AND PARKING AREAS 4. IN ADDITION TO EXISTING SIGNAGE, ONE ADDITIONAL 8-FOOT MONUMENT SIGN SHALL BE PERMITTED IN THE DESIGNATED AREA IN FRONT OF THE FUTURE OFFICES AND/OR SPECIALTY RETAIL BUILDING





DRAWING FILE: 1023079408-DESIGN.DWG	IN LEE ST	
CERTIFICATION DATE: 11/14/23	HA REGISTERED TH	
HORIZONTAL SCALE: 1"=30'	A No. 12200658	
VERTICAL SCALE: NONE	B STATE OF	1
ENGINEER: Benjamin Stanley, P.E.	SSIONAL ENGINE	
TECHNICIAN: BLS	R. Ctato	J

JOB NUMBER: 1023079408

To:	Goshen City Plan Commission
From:	Rhonda L. Yoder, Planning & Zoning Administrator
Subject:	23-02SUB, Primary Approval, Major Commercial Subdivision Red Oak Subdivision
Date:	December 19, 2023

# ANALYSIS

AG Holdings, LLC, and Abonmarche Consultants request primary subdivision approval for a two-lot major commercial subdivision, Red Oak, to create a lot for a permanent conservation easement/tree preserve. The subject property is generally located on the south side of Eisenhower Drive North, west of Caragana Court, with a common address of 2312 Eisenhower Drive North, containing  $\pm 1.8$  acres, zoned Commercial B-3.

According to the Goshen Subdivision Ordinance (SO), a major subdivision involves two or more lots along with the establishment of a new street or easement of access, and/or substantial changes to existing drainage systems. Major subdivision approval occurs in two phases, primary subdivision and secondary subdivision. The primary subdivision is intended to show a total development plan, including physical features, proposed lot layout, proposed street patterns, land to be reserved for public use, sewer and water extensions, and drainage facilities. The Plan Commission determines if the proposed development plan is suitable for the proposed site.

For a commercial subdivision, only the approximate number of lots needs to be shown on the primary subdivision drawing. The exact lot sizes and lot lines are shown on the secondary subdivision drawings, and secondary approval includes only the part of the subdivision to be built and recorded at that time.

The Plan Commission has exclusive control over primary and secondary subdivision approvals. Subdivision applications may be granted approval, granted approval with conditions, or disapproved (SO Section 530). Approval may be granted only if the conditions of the Goshen Subdivision Ordinance are met. The Plan Commission may waive only those conditions found exclusively in the Goshen Subdivision Ordinance, and may not waive any standards found in the Goshen Zoning Ordinance (ZO). A subdivision decision is not discretionary; if all requirements are met approval must be granted.

Lot 1 meets all B-3 requirements, but Outlot A has no street frontage, where 80' minimum is required, and does not have direct street access as required by Zoning Ordinance Section 5160. Access for Outlot A is proposed via an easement across Lot 1. The easement across Lot 1 will also include drainage and parking. An application has been made to the Goshen Board of Zoning Appeals (BZA) for a developmental variance to allow Outlot A with no street frontage and no direct street access. BZA approval of the variance is required before secondary approval may be granted.

# Evaluation of the Primary Subdivision Plan

After reviewing the primary subdivision plan for Red Oak subdivision, and the Goshen ZO and SO standards, the following conditions are required as part of primary approval:

- 1. In the Legend, the reference for easement A should include access, parking and drainage (parking is missing).
- 2. Outlot A requires more detail about the restricted use, including reference to the permanent conservation easement.

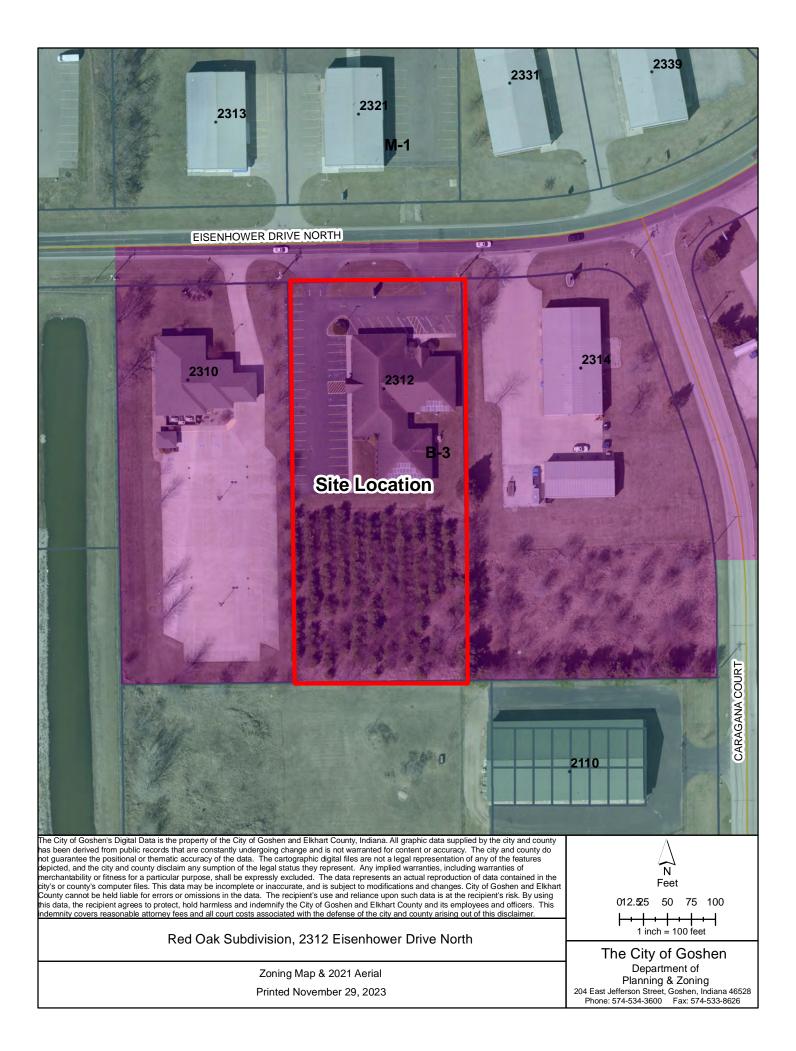
Conditions to be met prior to secondary approval are outlined in the following section.

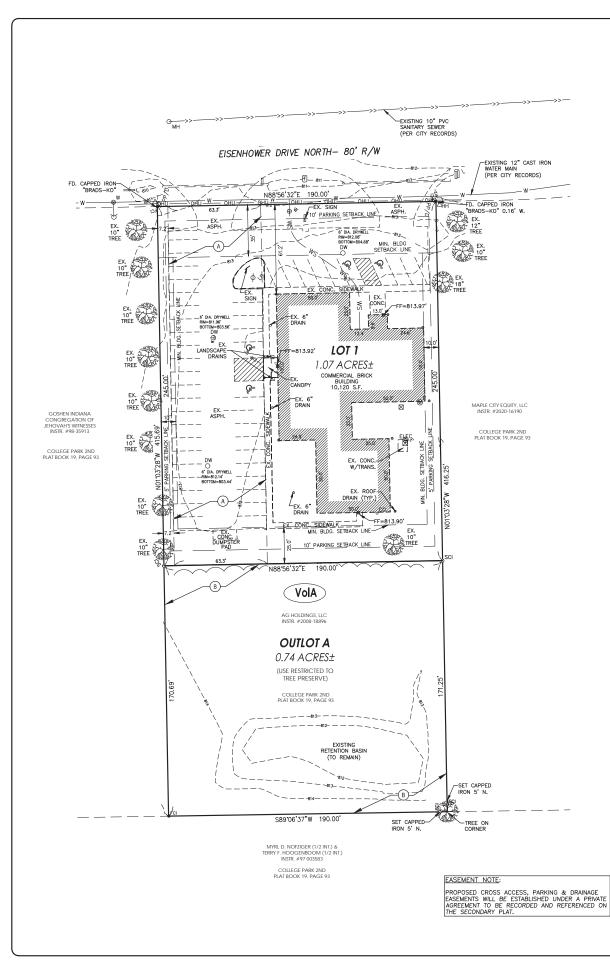
# **RECOMMENDATIONS**

Staff recommends the Plan Commission grant primary approval of the two-lot major commercial subdivision, Red Oak, based upon the following, and including the following conditions, which shall be met before secondary approval is granted:

1. The B-3 requirements for minimum lot area and lot frontage are met for Lot 1.

- 2. Outlot A deficiencies of no street frontage and no direct street access shall be addressed through a developmental variance approved by the Board of Zoning Appeals before secondary approval is granted.
- 3. The drawings, application and fee for the secondary subdivision shall be submitted to the Planning office, and Staff may review on behalf of the Plan Commission. The secondary subdivision shall be submitted concurrently for Technical Review.
- 4. The secondary subdivision shall address the technical corrections identified in the above *Evaluation of the Primary Subdivision Plan* section along with Technical Review comments provided by Engineering, Stormwater, and Fire.
- 5. Per SO Sections 511.6 and 571.10, the final plat shall include all easements dimensioned and identified to their specific use, including all existing easements and all required new easements, for access, drainage and parking, for example.
- 6. Per SO Sections 512 and 812, an overall subdivision drainage plan shall be prepared and certified by a registered engineer or registered land surveyor, submitted to the City Engineer, and approved by the Board of Works before secondary approval is granted.
- 7. After all identified corrections are made, reviewed and approved, dedications and easements shall be accepted by the Board of Works per SO Section 820 before secondary approval is granted.
- 8. When secondary approval is granted, the signed plat will be provided to the applicant for recording, with two full size recorded copies provided to the City.





## **RED OAK** PRIMARY SUBDIVISION

A PART OF THE RECORDED PLAT OF COLLEGE PARK SECOND (PLAT BOOK 19, PAGE 93), SAID PLAT BEING SITUATED IN SECTION 23, TOWNSHIP 36 NORTH, RANGE 6 EAST, CITY OF GOSHEN, ELKHART TOWNSHIP, ELKHART COUNTY, INDIANA ADDRESS: 2312 EISENHOWER DRIVE NORTH, GOSHEN, IN 46526 TAX ID#: 20-11-23-402-001.000-015

2. EXISTING LAND USE: BEACON OFFICES & HERTZLER SYSTEMS, INC. OFFICES.

THE EXISTING BUILDING IS CURRENTLY SERVICED BY THE CITY OF GOSHEN MUNICIPAL SANITARY SEWER AND WATER.

THE FOLLOWING DEVELOPMENTAL VARIANCES WILL NEED GRANTED BY THE CITY OF GOSHEN BOARD OF ZONING APPEALS (BZA) PRIOR TO THE SECONDARY PLAT BEING APPROVED AND RECORDED.

A) TO ALLOW FOR NO FRONTAGE ON OR DIRECT STREET ACCESS TO OUTLOT A. B) TO ALLOW FOR ACCESS TO OUTLOT A THROUGH AN EASEMENT ON LOT  $\sharp$ 1. C) TO ALLOW PARKING FOR OUTLOT A TO BE PROVIDED ON LOT  $\sharp$ 1.

5. PROPOSED CROSS ACCESS, PARKING & DRAINAGE EASEMENTS WILL BE ESTABLISHED UNDER A PRIVATE AGREEMENT TO BE RECORDED AND REFERENCED ON THE

6. SETBACKS SHOWN ARE PER B-3 (COMMERCIAL-GENERAL) FRONT YARD = 35 FEET ON ARTERIAL STREETS SUE YARD = 10 FEET REAR YARD = 25 FEET

THE PROJECT IS COMPOSED OF VOLINIA LOAM WITH 0-1% SLOPE.

The subject parcels are located in zone x (area of minimal flood hazard) per panel number 18039c02660 and having an effective date of 08–02–2011 of the national flood insurance programs' flood insurance rate maps.

THE EXISTING BUILDING AND SITE IMPROVEMENTS, AS WELL AS ELEVATIONS SHOWN, ARE REFERENCED FROM A FIELD SURVEY/LOCATED BY ABONMARCHE CONSULTANTS FOR REPRESENTATION ON THE FLAN.

THE EXISTING IMPROVEMENTS SHOWN ON THIS PRELIMINARY PLAT WILL REMAIN IN PLACE WITH NO CHANGES (NO NEW CONSTRUCTION, ETC.) OCCURRING.

THE EXISTING SITE IS CURRENTLY MANAGED BY (3) DRYWELLS IN THE PARKING LOT AND A STORWWATER RETENTION BASIN ON THE SOUTH SIDE OF THE PROPERTY ACCEPTING SUBFACE RUNOFF. THERE ARE EXISTING YARD INLETS THAT APPEAR TO COMPECT TO THE EXISTING DRYWELLS BUT THE CONNECTIONS COULD NOT BE FIELD VERIFIED INSIDE THE DRYWELLS BUT THE CONNECTIONS COULD NOT BE FIELD VERIFIED INSIDE THE DRYWELLS BUT THE CONNECTIONS COULD NOT BE FIELD VERIFIED INSIDE THE DRYWELLS BUT THE CONNECTIONS COULD NOT BE FIELD VERIFIED INSIDE THE DRYWELLS BUT THE CONNECTIONS COULD NOT BE FIELD VERIFIED INSIDE THE DRYWELLS BUT THE OFFICIENT OFFICE THE STORY OF THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED FINISHED GRADE AND INTO THE PARKING LOT, DWNSPOUTS CURRENTLY DISCHARGE REPOVE FINISHED FINISHED

SINCE THERE ARE NO IMPROVEMENTS PROPOSED TO THE SITE WITH THIS SUBDIVISION AND THE OWNER HAS INDICATED NO DRAINAGE CONCERNS, THE FOLLOWING DRAINAGE EVALUATION PROVIDES THE CITY OF GOSHER NEGUSEERING DEPARTMENT A CURRENT DRAINAGE STATUS OF THE PROPERTY AND FOR USE WHEN REVEWING ANY FUTURE SITE MODIFICATIONS TO HARD SURFACE.

DRAINAGE EVALUATION - EXISTING SITE

EXISTING YARD INLETS, AND THE EXISTING RETENTION BASIN.

EXISTING BUILDING (C=1.00) = 0.23  $\pm$  Acres EXISTING HARD SURFACE (C=0.95) = 0.46  $\pm$  Acres

 OPEN SPACE (C=0.30)
 = 1.12± Acres

 TOTAL
 = 1.81± Acres

 $C = ((0.23 \times 1.00) + (0.46 \times 0.95) + (1.12 \times 0.30)) = 0.56$ 1.81± ACRES

ROTTOM = 811.5 (DRY AT THE TIME OF SURVEY)

Area (s11) Volume (c11) 442 3.465 865 6.181 4.758 Volume: 3.423

MODIFIED RUNOFF COEFFICIENT CALCULATIONS

CAPACITY OF EXISTING RETENTION BASIN

GENERAL NOTES

SECONDARY PLAT.

PARKING: NUMBER OF EMPLOYEES: 7–19 AREA OF OFFICE SPACE: 10,000 S.F. SPACES REQUIRED: 29–35

SOIL CLASSIFICATION

SITE IMPROVEMENTS

SITE AREA =  $1.81\pm$  ACRES

EXISTING BUILDING (C=1.00)

TABULATED SITE DATA

TOP OF BANK = 813.0

EXISTING RETENTION BASIN VOLUME

1. x (A. + A. + (A. x A.)\*\*\*)

Contour 811.5 812.0

FLOOD NOTE

SPACES PROVIDED: 47 (INCLUDING 4 ADA)

1. SUBDIVISION AREA: 1.81± ACRES LOT 1: 1.07± ACRES OUTLOT A: 0.74± ACRES

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## LEGEND

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M<sup>E</sup>

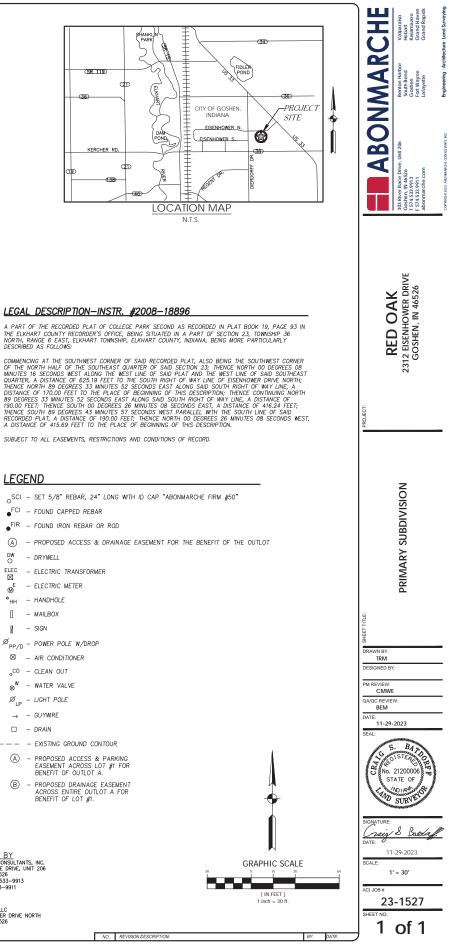
- ELECTRIC METER

- <sup>♥</sup><sub>HH</sub> − HANDHOLE - MAILBOX
- / SIGN
- Ø<sub>PP/D</sub> POWER POLE W/DROP
- AIR CONDITIONER
- CO CLEAN OUT
- ∞<sup>W</sup> WATER VALVE
- $\mathscr{O}_{LP}$  LIGHT POLE
- → GUYWIRE
- D DRAIN

- (A) PROPOSED ACCESS & PARKING
  - EASEMENT ACROSS LOT #1 FOR BENEFIT OF OUTLOT A.
- B PROPOSED DRAINAGE EASEMENT ACROSS ENTIRE OUTLOT A FOR BENEFIT OF LOT #1.

PREPARED BY ABONMARCHE CONSULTANTS, INC. 303 RIVER RACE DRIVE, UNIT 206 GOSHEN, IN 46526 PHONE: (574) 533-9913 FAX: (574) 533-9911

OWNER AG HOLDINGS, LLC 2312 EISENHOWER DRIVE NORTH GOSHEN, IN 46526



То:	Goshen City Plan Commission
From:	Rhonda L. Yoder, Planning & Zoning Administrator
Subject:	23-03SUB, Primary Approval, Major Residential Subdivision Double Oak Subdivision
Date:	December 19, 2023

# ANALYSIS

Dennis M Landis, Susan Mark Landis, and Abonmarche Consultants request primary subdivision approval for a two-lot major residential subdivision, Double Oak, to create a second residential lot. The subject property is generally located north of Lincoln Avenue and east of Steury Avenue, with a common address of 820 Steury Avenue, containing  $\pm 26.77$  acres, zoned Residential R-2.

According to the Goshen Subdivision Ordinance (SO), a major subdivision involves two or more lots along with the establishment of a new street or easement of access, and/or substantial changes to existing drainage systems. Major subdivision approval occurs in two phases, primary subdivision and secondary subdivision. The primary subdivision is intended to show a total development plan, including physical features, proposed lot layout, proposed street patterns, land to be reserved for public use, sewer and water extensions, and drainage facilities. The Plan Commission determines if the proposed development plan is suitable for the proposed site.

The Plan Commission has exclusive control over primary and secondary subdivision approvals. Subdivision applications may be granted approval, granted approval with conditions, or disapproved (SO Section 530). Approval may be granted only if the conditions of the Goshen Subdivision Ordinance are met. The Plan Commission may waive only those conditions found exclusively in the Goshen Subdivision Ordinance, and may not waive any standards found in the Goshen Zoning Ordinance (ZO). A subdivision decision is not discretionary; if all requirements are met approval must be granted.

The subject property is currently developed with a single unit residential home and includes two tax parcels. Only one tax parcel is proposed to be part of the subdivision. The subject property contains wetlands, regulatory floodplain and classified forest.

The proposed lots meet R-2 District requirements for minimum lot area, but both lots have the following deficiencies which require approval by the Board of Zoning Appeals (BZA) before secondary subdivision approval is granted:

- No street frontage;
- No direct access to a street; and
- No connection to City water.

The existing single unit residential development on the proposed Lot 1 was granted approval by the BZA on September 24, 2013, to allow development without City water and to permit access via a private easement, but the current subdivision request requires both lots to address all deficiencies.

# Evaluation of the Primary Subdivision Plan

After reviewing the primary subdivision plan for Double Oak subdivision, and the Goshen ZO and SO standards, the following conditions are required as part of primary approval:

- 1. Explain the difference between the 25.67 acres in the legal description and the 26.77 acres in the General Notes.
- 2. Provide a copy of recorded document Instrument 2004-05504 that is referenced on the primary drawing.
- 3. Add the utility easement referenced in recorded document Instrument 2014-05503.
- 4. The proposed new 40' utility & ingress-egress easement within the Double Oak subdivision will be established through the plat, not through a separate recorded easement document. If the property owners wish to execute a separate easement agreement, that is a private matter.
- 5. The identified deficiencies for each lot of no street frontage, no direct access to a street, and no connection to City water require approval by the BZA following primary approval and before secondary subdivision approval is granted.

Conditions to be met prior to secondary approval, and requirements to be completed before a zoning clearance/building permit is issued for Lot 2 or any new development on Lot 1, are outlined in the following section.

# **RECOMMENDATIONS**

Staff recommends the Plan Commission grant primary approval of the two-lot major residential subdivision, Double Oak, based upon the following and including the following conditions, which shall be met before secondary approval is granted:

- 1. The R-2 requirement for minimum lot area is met for each lot.
- 2. The identified deficiencies for each lot of no street frontage, no direct access to a street, and no connection to City water require approval by the BZA following primary approval and before secondary subdivision approval is granted.
- 3. The drawings, application and fee for the secondary subdivision shall be submitted to the Planning office, and Staff may review on behalf of the Plan Commission. The secondary subdivision shall be submitted concurrently for Technical Review.
- 4. The secondary application shall include written approval from the US Army Corps of Engineers for the amended access (driveway and utilities) through the wetland.
- 5. The secondary subdivision shall address the technical corrections identified in the above *Evaluation of the Primary Subdivision Plan* section and Technical Review comments provided by Engineering, Stormwater, and Fire.
- 6. Connection to City sewer is required, noting:
  - Sewer extension plans for Lot 2 shall be approved by the City Utility Engineer before secondary approval is granted.
  - The existing lift station for Lot 1 does not function properly and requires third party evaluation, redesign of the existing lift station, and possible replacement. Recommendations from the third party evaluation shall be designed and submitted for review as part of the secondary application, and the fix for the Lot 1 lift station, along with a timeline for implementation, shall be approved by the City Utility Engineer before secondary approval is granted.
- 7. Review of infrastructure status will be required to determine if any new/relocated infrastructure is required, to determine if a performance bond/surety is required as part of secondary approval.
- 8. Per SO Sections 511.6 and 571.10, the final plat shall include all easements dimensioned and identified to their specific use, including all existing easements and all required new easements, including the new 40' utility & ingress-egress easement.
- 9. Per SO Sections 512 and 812, an overall subdivision drainage plan shall be prepared and certified by a registered engineer or registered land surveyor, submitted to the City Engineer, and approved by the Board of Works before secondary approval is granted. Any required drainage easements for a shared drainage system must be added to the plat, with review/approval by Goshen Engineering before the plat is accepted.
- 10. After all identified corrections are made, reviewed and approved, dedications and easements shall be accepted by the Board of Works per SO Section 820 before secondary approval is granted.
- 11. When secondary approval is granted, the signed plat will be provided to the applicant for recording, with two full size recorded copies provided to the City.

The following conditions shall be met before a zoning clearance/building permit is issued for new development:

- 1. The secondary subdivision shall be reviewed and approved and a recorded plat on file before a zoning clearance/building permit is issued for the new development on Lot 2.
- 2. Board of Works approval is required for the new gravel driveway on Lot 2 and for any expansion to or relocation of the existing gravel driveway on Lot 1 before a zoning clearance form is issued for either lot.

Along with all standard requirements, before a Certificate of Occupancy is issued for the new home on Lot 2:

- 1. The City sewer connection must be operational and must have passed all required City inspections; and
- 2. The recorded revision to remove Lot 2 from the classified forest shall be submitted to the Planning office.

