Agenda GOSHEN PLAN COMMISSION Tuesday, January 18, 2022, 4:00 pm Council Chambers, 111 E. Jefferson Street, Goshen, Indiana

I. Roll Call

II. 2022 Plan Commission Appointments

- Richard Worsham Annual Appointment by the Board of Public Works & Safety
- Tom Holtzinger Citizen Appointment by Mayor, Reappointed 1/1/22-12/31/25
- Hesston Lauver Citizen Appointment by Mayor, Reappointed 1/1/22-12/31/25
- Plan Commission Citizen Member Appointment to the BZA (to replace Aracelia Manriquez)
 - Hesston Lauver & Caleb Morris are both willing to be appointed

III. Election of 2022 Officers

- President
- Vice President
- Secretary
- **IV.** Approval of Minutes from 12/21/21
- V. Filing of Zoning/Subdivision Ordinances and Official Staff Reports into Record
- VI. Postponements/Withdrawals
- VII. PUD Major Change (public hearing) & Secondary Subdivision (not a public hearing) 22-01MA & 22-01SUB – Pilgrim Partners, LLC, City of Goshen, and Abonmarche request a PUD major change for Plymouth Avenue Professional Park PUD to allow a 6' vinyl privacy fence in lieu of landscaping screening along a portion of the east property line and to remove the requirement for a sidewalk along the east side of Lighthouse Lane, and secondary subdivision approval for Plymouth Avenue Professional Park Second Addition, to plat two commercial lots, dedicate the remainder of the right of way for Lighthouse Lane, establish new drainage easements, and remove the requirement for a sidewalk along the east side of Lighthouse Lane. The subject property is Plymouth Avenue Professional Park PUD, zoned Commercial B-3PUD (Planned Unit Development), and generally located south of Plymouth Avenue, east of Greene Road.

VIII. Rezoning (public hearing)

22-01R – City of Goshen Department of Redevelopment requests a rezoning from Commercial B-3 to Commercial B-2 (Central Business District), to align with surrounding B-2 zoning. The subject property is generally located at the northwest corner of Main Street and Jefferson Street, with common addresses of 233 S Main Street and 113 W Jefferson Street.

IX. Audience Items

- X. Staff/Board Items
 - Residency form for Tom Holtzinger
 - Residency form for Hesston Lauver
- XI. Adjournment

Minutes - Goshen Plan Commission Tuesday, December 21, 2021 - 4:00 pm Council Chambers, 111 E. Jefferson Street Goshen, Indiana

I. The meeting was called to order with the following members present: Rolando Ortiz, Richard Worsham, Josh Corwin, Tom Holtzinger, Hesston Lauver, and Doug Nisley. Also present were City Planner Rhonda Yoder and Assistant City Attorney James Kolbus. Absent: Aracelia Manriquez, Caleb Morris, and James Wellington

II. Approval of minutes of 11/16/21 – Holtzinger/Nisley 6-0

III. The Zoning/Subdivision Ordinances and Official Staff Reports were unanimously filed into the record: Holtzinger/Nisley 6-0

IV. Postponements/Withdrawals None

V. PUD Major Change & PUD Preliminary Site Plan and Major Commercial Subdivision -Primary Approval (public hearings)

21-01MA & 21-03SUB – Lowe's Home Centers, Inc., and Weihe Engineers, Inc., request a PUD major change & PUD preliminary site plan approval and primary subdivision approval for Elkhart Road at Rieth Subdivision, A Replat of Elkhart Road P.U.D. – Phase I (Lot 1), to allow for outlot development for a restaurant. The PUD major change includes:

- To allow an outlot, and outlot access via adjacent Lot 1;
- 0' internal parking/aisle setbacks between Lots 1 and 2;
- Allow existing parking spaces to continue along portions of Rieth Blvd and Elkhart Road for Lots 1 and 2, with 0' parking/aisle setbacks, a portion of parking spaces in the right of way (where additional right of way was dedicated), and varying parking stall dimensions;
- No less than 10' parking/aisle setback along Elkhart Road for Lot 2; and
- 22' aisle width west of Rieth Blvd parking spaces for Lot 2.

The subject property is generally located at 2219 Rieth Blvd and is zoned Commercial B-3PUD (Planned Unit Development), part of Elkhart Road PUD.

Staff Report

Ms. Yoder explained today's request is to approve the outlot and to address any developmental deficiencies, noting there are two separate components to this request; each requiring a separate decision.

She began by explaining the PUD major change and PUD preliminary site plan approval being discussed today are recommendations to the City Council. The request to approve a major subdivision and the replat of Lot 1 is a decision that remains with the Plan Commission. She gave background information on the establishment of the Elkhart Road PUD, noting it has been amended with minor changes from time to time and noting that generally, standards and uses follow the Commercial B-3 District. The major change and subdivision are requested to create Lot 2, an outlot for a drive-thru restaurant. She listed characteristics of a PUD major change, pointing out these are all part of the current request, and also pointed out that one of the reasons this is a major change is because the outlot was not shown on the PUD preliminary site plan when the Elkhart Road PUD was originally approved.

The following items listed in the Staff Report were discussed in detail:

- Access and Traffic Circulation
 - Lot 2 will have no direct access to a street. Access will be from Rieth Blvd; no direct access from Elkhart Road
 - No physical separation is proposed between lots, allowing 0' parking/aisle setbacks between Lots 1 and 2
- Parking Spaces, Aisles, and Parking/Aisle Setbacks
 - Existing parking spaces appear to extend slightly into the right-of-way along Rieth Blvd and Elkhart Road, caused when additional right-of-way was acquired following the platting of Lot 1
 - The major change allows the existing parking spaces to remain for both lots (except for Lot 2 along Elkhart Rd) including the slight right-of-way encroachment and a 0' parking/aisle setback where additional right-of-way was acquired.
 - Lot 2 along Elkhart Rd is proposed with a minimum 10'parking/aisle setback and a minimum 10' landscape buffer.
- On-Site Parking
 - Parking requirements will be met
 - Staff also requests that bicycle parking be required for the outlot
- Landscaping
 - Requirements will be met
- Signs
 - No sign information was submitted, so all signs will follow the B-3 and PUD requirements.

In summary, Ms. Yoder noted that Staff finds the proposed major change is consistent with the overall Elkhart Road PUD as established and amended. The use is permitted and developmental requirements will be met, except as modified by the PUD changes.

Mr. Corwin noted that the site plan shows vehicles queued into the Lowe's lot and asked if that is acceptable.

Ms. Yoder responded that she has recommended that a note be included on the plat acknowledging that parking and access across Lot 1 will likely take place for the benefit of Lot 2. She also noted that this drive-thru is not typical because you have to order ahead and then drive up to pick up your order.

Ms. Yoder continued by explaining the subdivision request and why it is classified as a major subdivision, noting that approval is granted in two phases. Primary approval is requested today. She pointed out that in the evaluation of the proposed subdivision, several deficiencies were found and are listed in the Staff Report.

Ms. Yoder reiterated that two motions are needed today. For the major change, Staff recommends the Plan Commission forward a favorable recommendation to the Council with the suggested conditions and final requirements.

The second decision relates to the primary approval of the 2-lot major commercial subdivision and Staff's recommendation is that the Plan Commission grant primary approval with the conditions listed in the Staff Report.

Petitioner Presentation

Bill Terry, 10505 N College Avenue, Indianapolis, IN, spoke on behalf of the petitioner. He stated Ms. Yoder did a good job of explaining the request. He confirmed there will be no menu boards at the drive-thru, explaining you order online and then present your barcode at the pickup location to receive your food. He also explained that a bicycle parking area has been included.

Audience Comments

There was no one to speak to the petition.

Close Public Hearing

Staff Discussion: There was no discussion amongst Commission members.

Action:

A motion was made and seconded, Holtzinger/Nisley, to forward a favorable recommendation to the Common Council for 21-01MA and Preliminary Site Plan Approval, based upon the Staff Analysis and with the conditions listed in the Staff Report. The motion passed unanimously by a vote of 6-0.

Action:

A motion was made and seconded, Holtzinger/Worsham, to grant primary approval for 21-03SUB, based upon the Staff Analysis and with the conditions listed in the Staff Report. The motion passed unanimously by a vote of 6-0.

- VI. Audience Items None
- VII. Staff/Board Items None
- VIII. Adjournment 4:23 pm Nisley/Holtzinger

Respectfully Submitted:

Lori Lipscomb, Recording Secretary

Approved By:

Rolando Ortiz, President

Tom Holtzinger, Secretary

То:	Goshen City Plan Commission/Goshen Common Council					
From:	Rhonda L. Yoder, Planning & Zoning Administrator					
Subject:	22-01MA, PUD Major Change, <i>Plymouth Avenue Professional Park PUD (public hearing)</i> & 22-01SUB, Secondary Subdivision Approval, <i>Plymouth Avenue Professional Park Second Addition (not a public hearing)</i>					
Date:	January 18, 2022					

ANALYSIS

Pilgrim Partners, LLC, City of Goshen, and Abonmarche request a PUD major change for Plymouth Avenue Professional Park PUD to allow a 6' vinyl privacy fence in lieu of landscaping screening along a portion of the east property line and to remove the requirement for a sidewalk along the east side of Lighthouse Lane, and secondary subdivision approval for Plymouth Avenue Professional Park Second Addition, to plat two commercial lots, dedicate the remainder of the right of way for Lighthouse Lane, establish new drainage easements, and remove the requirement for a sidewalk along the east side of Lighthouse Lane. The subject property is Plymouth Avenue Professional Park PUD, zoned Commercial B-3PUD (Planned Unit Development), and generally located south of Plymouth Avenue, east of Greene Road.

Plymouth Avenue Professional Park_PUD was established October 3, 2006, by Ordinance 4371. The preliminary plan included seven lots along both sides of a new street (Lighthouse Lane) extending south from Plymouth Avenue. Uses are limited by the PUD to offices and related non-retail uses. The associated primary subdivision was approved by the Plan Commission on June 20, 2006, at the time the preliminary PUD was reviewed.

Since the original approvals in 2006, two secondary subdivision phases have been approved and recorded, Plymouth Avenue Professional Park (Lot 1 and a portion of the Lighthouse Lane right of way) and Plymouth Avenue Professional Park First Addition (Tract A). PUD final site plan approval for Lot 1 was granted by the Plan Commission on March 20, 2007, and two medical office buildings were constructed.

Major Change to Plymouth Avenue Professional Park PUD – Plan Commission Recommendation to Council

The current petition seeks approval to allow a 6' vinyl privacy fence in lieu of landscaping screening along a portion of the east property line and to remove the requirement for a sidewalk along the east side of Lighthouse Lane. Both of these are requirements of Ordinance 4371, and the sidewalk is also required by the subdivision approval, and was required as part of the annexation agreement.

According to Goshen Zoning Ordinance (ZO) Section 4250.9, PUD major changes include those which change the use or character of the development, which applies when conditions of the PUD ordinance are modified.

The 6' vinyl privacy fence in lieu of landscaping screening along a portion of the east property line is proposed where a drainage easement and underground stormwater pipe are proposed to implement changes to the overall subdivision drainage plans for the subject property and for The Crossing subdivision to the south. The proposed fence will provide screening for the adjacent residential uses to the east with minimal impact to the drainage plan, where trees would negatively impact the underground stormwater pipe (see Goshen Engineering letter enclosed).

The sidewalk along both sides of Lighthouse Lane is an integral part of the safety and connectivity for the subject property, The Crossing subdivision to the south, and the major bicycle/pedestrian path along the south side of Plymouth Avenue. Lighthouse Lane will be extended south and connect the subject property with The Crossing subdivision, which is a residential subdivision that also requires sidewalks along both sides of all public streets. There are no sidewalks along Greene Road south of Plymouth Avenue, so Lighthouse Lane when extended will be an important pedestrian connector with Plymouth Avenue and leading to three area schools (junior high, intermediate and Model elementary). Sidewalks on both sides of the street provide the safest environment for pedestrians, as the design itself should ensure safety and not be left to behavior of individuals when they must walk in the street or cross the street to get to a sidewalk.

The PUD and subdivision regulations both require accommodation for pedestrian connections, and the Comprehensive Plan places a high priority on sidewalks, safety, and connectivity, including Goals N-6: Encourage compact and connected

residential development, T-2: Plan for the provision of Complete Streets, T-3: Provide safe and attractive sidewalks, and T-4: Increase pedestrian/biking options and make walking/biking a Goshen priority and proud community asset (copies enclosed).

Secondary Subdivision Approval – Plan Commission Decision (not a public hearing)

Secondary subdivision approval is the second phase of review for major subdivisions. The secondary subdivision shows the final layout to be accepted, dedicated and recorded. Secondary approval is a determination that all standards of the Subdivision Ordinance (SO) and primary approval are met.

The Plan Commission has exclusive control over primary and secondary subdivision approvals. A secondary subdivision application may be granted approval or denied pending corrections (SO Section 581). Approval may be granted only if the conditions of primary approval and the Goshen SO are met.

Plymouth Avenue Professional Park Second Addition would plat two commercial lots, dedicate the remainder of the right of way for Lighthouse Lane, establish new drainage and utility easements, and proposes to remove the requirement for a sidewalk along the east side of Lighthouse Lane.

As explained in the PUD major change analysis above, the sidewalk along both sides of Lighthouse Lane is an integral part of the safety and connectivity for the subject property. Although the sidewalk condition was part of the primary subdivision approval, it was also a PUD condition, and the PUD modification process with Council action will control.

Subdivision Evaluation

Based on primary approval and Goshen SO standards, the following corrections are required and conditions to be met before secondary approval is granted:

- 1. Tract A must be included in order to establish the new easement on Tract A.
- 2. Lot 2 requires a 10' landscape easement along the west property line, and the 15' utility easement moved east of the 10' landscape easement, for a total of 25' of easements along the west property line (to match Lot 1 adjacent north).

RECOMMENDATIONS

Based upon the following, and with the following conditions, Staff recommends the Plan Commission:

- Forward a favorable recommendation to the Goshen Common Council, and the Goshen Common Council approve *the portion of* the major change to allow a 6' vinyl privacy fence in lieu of landscaping screening along a portion of the east property line, and
- The Plan Commission forward an unfavorable recommendation to the Goshen Common Council, and the Goshen Common Council deny *the portion of* the major change requesting removal of the requirement for a sidewalk along the east side of Lighthouse Lane.
- 1. The fence in lieu of landscaping screening is required to maintain the integrity of the underground stormwater pipe.
- 2. The proposed fence will provide screening for the adjacent residential uses to the east, meeting the purpose of the original PUD requirement.
- 3. Removing the requirement for the sidewalk along the east side of Lighthouse Lane will adversely impact the subject property and the neighborhood safety and connectivity, as the sidewalk along both sides of Lighthouse Lane provides the safest environment for pedestrians and is an integral part of the connectivity for the subject property, The Crossing subdivision to the south, and the major bicycle/pedestrian path along the south side of Plymouth Avenue, which leads to three schools.
- 4. PUD final site plans are required as part of the City's administrative site plan review, Technical Review, before a zoning clearance/building permit is issued for any individual lot.
- 5. All developmental requirements not varied by the major change shall be met.

Staff recommends the Plan Commission deny secondary approval pending corrections, based upon the following and including the following conditions, which shall be met before secondary approval is granted:

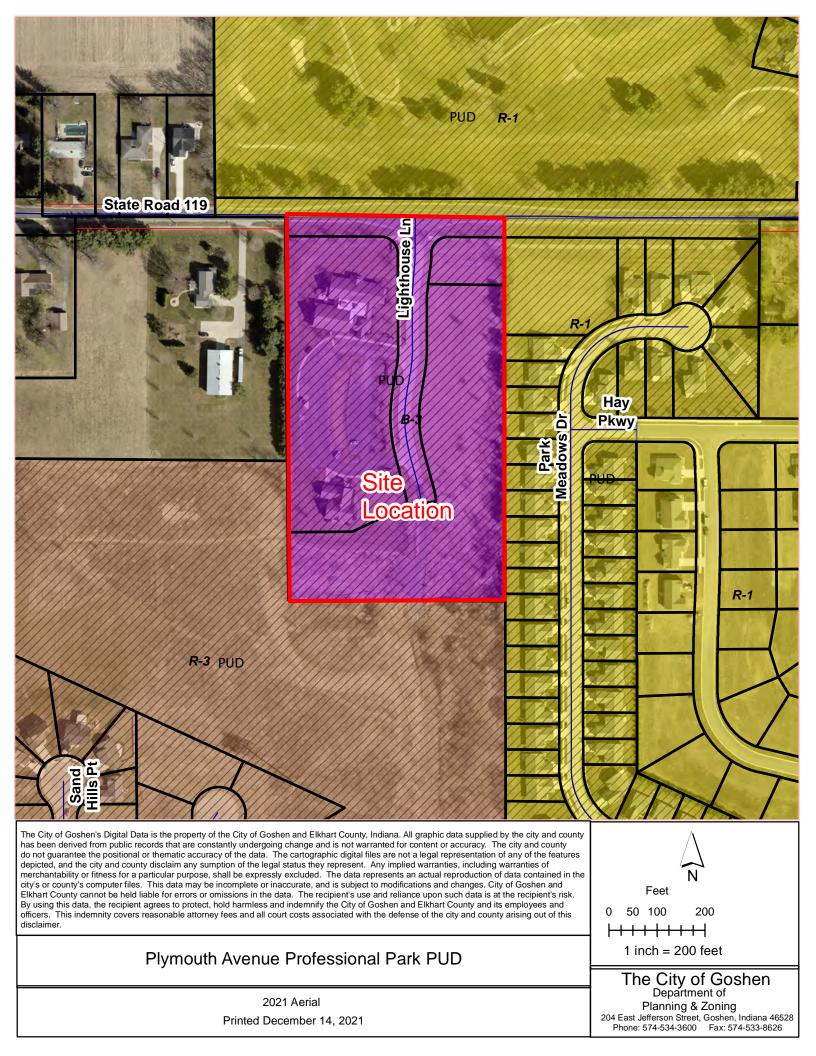
- 1. Tract A must be included in order to establish the new easement on Tract A.
- 2. Lot 2 requires a 10' landscape easement along the west property line, and the 15' utility easement moved east of the 10' landscape easement, for a total of 25' of easements along the west property line (to match Lot 1 adjacent north).

22-01MA & 22-01SUB

- 3. An overall subdivision drainage plan was accepted by the Board of Works on December 13, 2021, as an act of the contract award for the West Goshen Crossing Subdivision Drainage Improvement Project.
- 4. The extended Lighthouse Lane is being constructed through the City's West Goshen Crossing Subdivision Drainage Improvement Project, so no performance bond/surety is required.
- 5. The extension of City water and sewer is being constructed through the City's West Goshen Crossing Subdivision Drainage Improvement Project, so no performance bond/surety is required.
- 6. After all identified corrections are made, reviewed and approved, dedications and easements shall be accepted by the Board of Works per SO Section 820 before secondary approval is granted.
- 7. Staff may grant secondary approval on behalf of the Plan Commission.
- 8. When secondary approval is granted, the signed plat will be provided to the applicant for recording, with two full size recorded copies provided to the City.

The following conditions shall be met before a zoning clearance/building permit is issued for any individual lot:

- 1. The secondary subdivision shall be reviewed and approved and a recorded plat on file before a zoning clearance/building permit is issued for any individual lot.
- 2. Site plan review/approval through Technical Review is required for each lot/building before a zoning clearance/building permit is issued.



PLYMOUTH AVENUE PROFESSIONAL PARK

PROPOSED 6' VINYL PRIVACY FENCE GRAPHIC





Dustin K. Sailor, P.E., Director of Public Works ENGINEERING DEPARTMENT, CITY OF GOSHEN 204 East Jefferson Street, Suite 1 • Goshen, IN 46528-3405

Phone (574) 534-2201 • Fax (574) 533-8628 • TDD 574-534-3185 engineering@goshencity.com • www.goshenindiana.org

November 29, 2021

City of Goshen Planning and Zoning Department 204 East Jefferson Street, Suite 4 Goshen, IN 46526

Attention: Ms. Rhonda Yoder

RE: PLYMOUTH AVENUE PROFESSIONAL PARK (JN: 2020-0033) Goshen, In 46526 Parcel IDS: 20-11-17-301-018.000-015, 20-11-17-301-021.000-015, and 20-11-17-301-017.000-015

Dear Ms. Yoder:

This letter is to verify that the drainage easement along the eastern property line of the Plymouth Avenue Professional Park will be dedicated to the City of Goshen to allow for the installation of a stormwater pipe that will become part of a larger drainage system for this area. The removal of the existing landscaping and subsequent installation of a fence along the property line is desired to ensure the long-term viability of the stormwater pipe that will be installed.

We authorize Abonmarche Consultants and the City of Goshen to prepare and submit the request for a PUD Major Change and subdivision approval to the City of Goshen and provide representation for all issues relating to the request.

Thank you for your time and assistance with this matter.

Sincerely,

CITY OF GOSHEN

lailor 11.29.21

Dustin K. Sailor, P.E., CPESC Director of Public Works & Utilities

cc: Becky Hutsell, Director of Goshen Redevelopment



Photo by: Branden Beachy

- Provide information to neighborhood associations about the resources available to address instances of neighbor to neighbor conflict and the process to report cases of alleged discrimination
- Support neighborhood improvement efforts that require intentional community engagement (e.g., public arts, neighborhood gardens, clean-up efforts, neighborhood boards and other initiatives)
- 5. Provide opportunities for neighborhood associations to connect with communitywide initiatives

N-5: Support the development of local food systems

Locally grown foods are produced in close proximity to consumers in both geographic distance and supply chain. Though there is no standard definition of a local geographic range, this can encompass sources from backyards and community gardens to farms within the region or state. The development of local food systems provides positive social, environmental and economic impacts for the community.

- 1. Promote community gardens
- 2. Encourage neighborhood associations to develop community gardens
- Raise awareness of Purdue Extension resources, county and state initiatives and other organizations that support local food systems
- 4. Encourage the integration of edible landscaping

- 5. Explore the possibility of a city orchard and planting of fruit trees
- 6. Work collaboratively with neighboring jurisdictions to conserve agricultural land
- 7. Encourage businesses, programs and uses that support local food production

N-6: Encourage compact and connected residential development

Goshen will encourage new and infill residential development that uses land efficiently. The City will work to improve connectivity in existing neighborhoods and newly-developed neighborhoods.

- Promote and encourage resident and business participation in the City's sidewalk program
- 2. Promote mixed-use residential and commercial development
- 3. Combine development decisions with planning strategies for transportation, community services and utility capacity
- 4. Promote infill residential development when feasible
- 5. Identify strategies to encourage increased density in select districts
- Identify opportunities for connections and expansion in residential neighborhoods of the Maple City Greenway trail network
- 7. Plan development that improves safety, promotes active lifestyles and enhances quality of life



Transportation • • • • •

VISION

The City's transportation network will be designed to meet the needs of residents, businesses and visitors, providing for safe, convenient and efficient travel. Goshen will provide accessible, economically viable and environmentally sound multi-modal transportation options.

GOALS & OBJECTIVES

T-1: Provide a highly connected network of safe and efficient streets

A well-designed, highly-connected street network helps reduce the volume of traffic and traffic delays on major streets (arterials and major collectors) and improves livability in communities by providing parallel routes and alternative route choices. By increasing the number of street connections or local street intersections in communities, bicycle, pedestrian and transit travel are enhanced.

- 1. Evaluate the adequacy of existing roads before constructing new roads
- 2. Optimize existing traffic signals and remove signals where no longer warranted
- 3. Minimize curb cuts in existing and new development
- 4. Design new streets to complement existing neighborhoods and duplicate core city grid patterns when possible
- 5. Promote mixed-use development to reduce the length and total number of vehicular trips
- 6. Identify high risk streets and intersections and develop strategies for improving safety
- 7. Use traffic calming strategies to reduce speed and increase safety in residential areas
- 8. Evaluate the need for designated truck routes
- 9. Maintain streets in good condition
- 10. Incorporate roundabouts at appropriate intersections

T-2: Plan for the provision of Complete Streets

Complete Streets are streets that are designed and operated with all users in mind, including motorists, buggy traffic, pedestrians, bicyclists, and public transit riders of all ages and abilities. Streets that serve multiple functions are characterized by design and operational features that accommodate travel, social interaction, and commerce. Complete streets serving multiple functions describes a street network that safely

What are Complete Streets?

Complete Streets are streets for everyone. They are designed and operated to enable safe access for all users. People of all ages and abilities are able to safely move along and across streets in a community, regardless of how they are traveling. Complete Streets make it easy to cross the street, walk to shops and bicycle to work.

There is no singular design prescription for Complete Streets; each street is unique and responds to its community context. Roadways that are planned and designed using a Complete Streets approach may include: sidewalks, bicycle lanes (or wide paved shoulders), special bus lanes, comfortable and accessible public transportation stops, frequent and safe crossing opportunities, median islands, accessible pedestrian signals, curb extensions, narrower travel lanes, roundabouts, and more.

A "complete" street in a rural area will look quite different from a "complete" street in a highly urban area, but both are designed to balance safety and convenience for everyone using the road.

Source: Smart Growth America

and conveniently accommodates all users and desired functions, yet this does not mean that all modes or functions will be equally prioritized on any given street segment.

- 1. Evaluate and amend ordinances to include multi-modal transportation options in new development
- 2. Make accommodations for horse-drawn and other slower traffic when designing roads and intersections
- 3. Include bicycle lanes and sidewalks in the construction or modification of roadways where possible



Complete Street Examples

Smart Growth America Making Neighborhoods Great Together Making Neighborhoods Great Together







Source: Smart Growth America

T-3: Provide safe and attractive sidewalks

Sidewalks provide many community-wide benefits, including health, economic, safety, environmental and increased mobility. Research has shown that people with access to sidewalks are more likely to walk, increasing physical activity and providing public health benefits. Sidewalks improve access to businesses, industry and commercial areas for employees and customers who do not have automobile access. Residents who take short trips on foot instead of by automobile reduce carbon emissions. The presence of sidewalks helps enhance the sense of community by providing better connectivity throughout the City.

- 1. Continue to maintain a citywide sidewalk inventory
- 2. Encourage participation in the sidewalk maintenance program
- Work with neighborhood associations to identify critical areas for new sidewalks and repair of existing sidewalks
- 4. Work to meet ADA requirements at intersections that are not compliant
- 5. Include sidewalks in the construction or modification of roadways
- 6. Amend the Subdivision Ordinance to require sidewalks in new subdivisions

T-4: Increase pedestrian/biking options and make walking/biking a Goshen priority and proud community asset

The Maple City Greenway provides a network of bicycle and pedestrian trails throughout Goshen, linking residential areas, parks, schools, public services and the downtown. Goshen will continue to leverage opportunities for adding sidewalks and bicycle trails in new development, redevelopment and roadway reconfigurations. The City will work to ensure that pedestrians and cyclists have the necessary resources, such as bicycle racks, maps and wayfinding signage to safely and effectively travel throughout the community.

- 1. Improve pedestrian safety with countdown stoplights, bulbouts, landscaping, delineated crossings and traffic calming measures
- Continue to work with the Goshen School Corporation on Safe Routes to Schools (SRTS) and other programs to encourage walking/biking to school
- 3. Encourage pedestrian-oriented design (e.g., storefronts, facades, signage)
- 4. Include bicycle lanes and sidewalks in the construction or modification of roadways where possible
- 5. Include bicycle and pedestrian transportation when planning new development

- 6. Create connecting paths between existing and proposed bicycle paths
- 7. Regularly update the City's comprehensive bicycle transportation plan
- Ensure that there are marked, safe routes for cyclists to major destinations throughout the City
- 9. Ensure adequate bicycle racks in public places and businesses
- 10. Educate citizens on safe cycling practices
- 11. Provide route maps online and at bicycle shops, park facilities, and other public places
- 12. Implement a wayfinding system to improve connections to neighboring jurisdictions

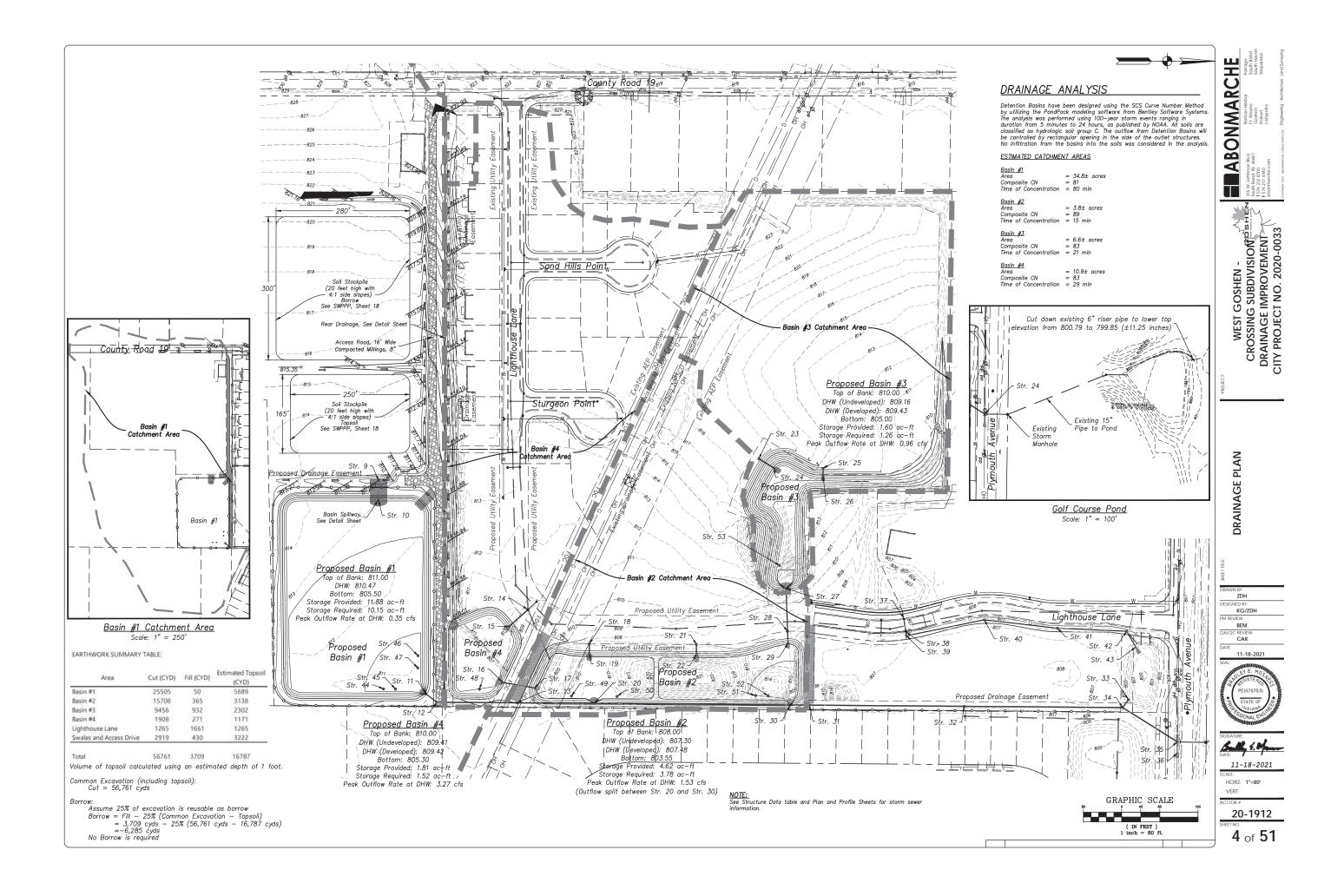


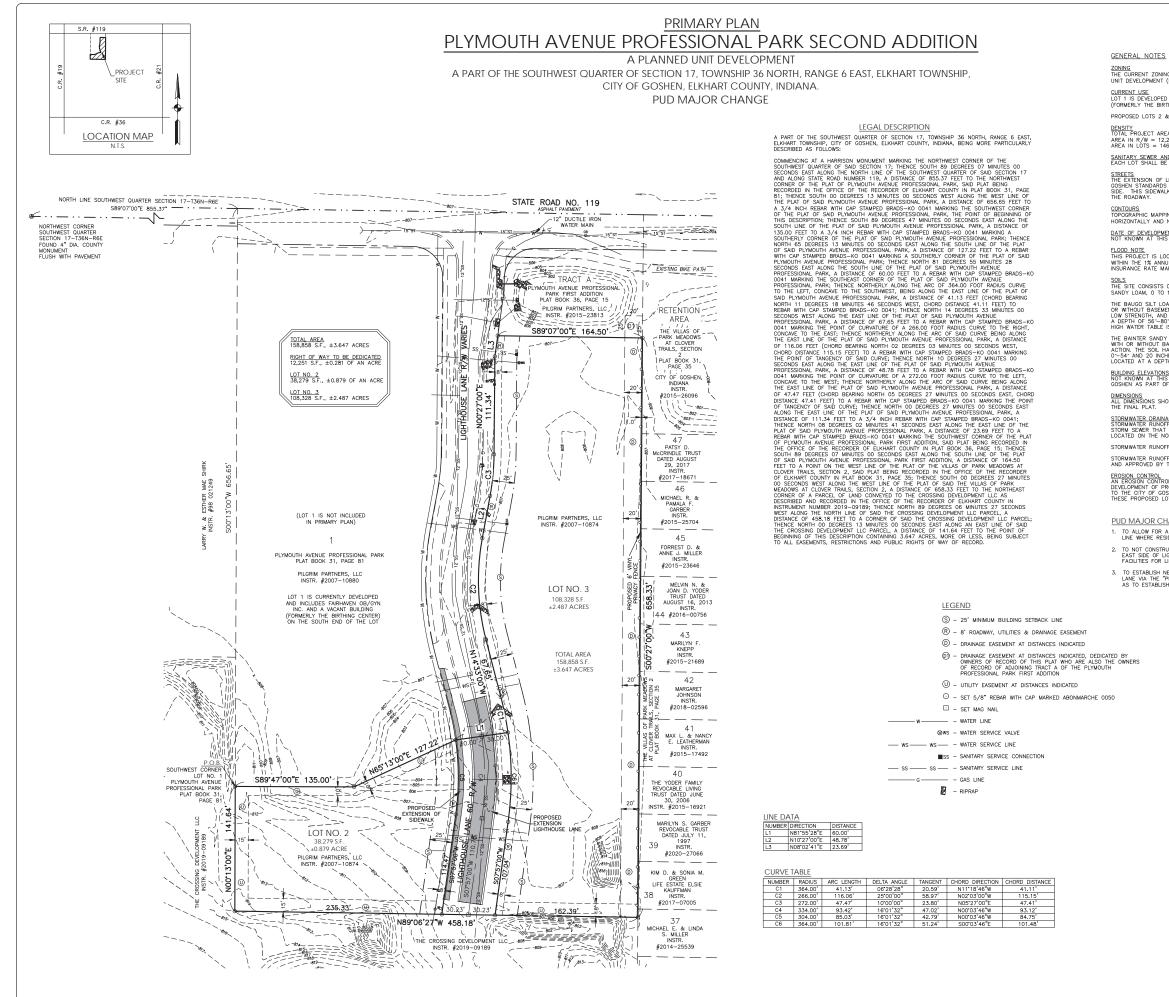
Photo from City of Goshen

T-5: Expand and promote safe public transportation

Public transportation consists of a variety of transportation modes, including buses, trolleys, van pool services, para-transit for seniors and people with disabilities. Public transportation increases residents' mobility in the community, reduces congestion, provides economic opportunities, and reduces fuel and carbon emissions. Many Goshen residents depend on public transportation for access to employment centers, commercial districts and public services.

- 1. Work with schools, employers and businesses to identify public transportation needs and opportunities
- 2. Collaborate with MACOG to expand safe public transportation opportunities





 $\underline{\text{ZONING}}$. The current zoning for this site is "B-3" general commercial district with a planned unit development (p.u.d.) overlay.

 $\underline{cubernitusc}$ lot 1 is developed and currently includes fairhaven ob/cvn inc. and a vacant building (formerly the birthing center) on the south end of the lot. PROPOSED LOTS 2 & 3 ARE VACANT UNDEVELOPED LAND.

 $\underline{\text{DENSITY}}$ TOTAL PROJECT AREA = 158,848 S.F. OR ±3.647 ACRES AREA IN R/W = 12,251 S.F. OR ±0.281 ACRES AREA IN LOTS = 146,607 S.F. OR ±3.366 ACRES

SANITARY SEWER AND WATER SUPPLY EACH LOT SHALL BE SERVICED BY THE CITY OF GOSHEN MUNICIPAL SANITARY SEWER AND WATER.

STREETS THE EXTENSION OF LIGHTHOUSE LANE SHALL BE DESIGNED AND CONSTRUCTED TO THE CITY OF COSHEN STANDARDS AND SPECIFICATIONS WITH THE EXCEPTION OF A SIDEWALK ALONG THE EAST SIDE. THIS SIDEWALK WILL NOT BE INSTALLED DUE TO EXISTING DRAINAGE FACILITIES IN PLACE FOR THE ROADWAY.

CONTOURS TOPOGRAPHIC MAPPING UNITS ARE MEASURED AND DISPLAYED IN ENGLISH UNITS (US SURVEY FEET HORIZONTALLY AND NAVD 1988 VERTICALLY). DATE OF DEVELOPMENT OF PROPOSED LOTS 2 & 3 NOT KNOWN AT THIS TIME.

ELOOD NOTE THIS PROJECT IS LOCATED WITHIN AN AREA HAVING A ZONE DESIGNATION OF ZONE X (AREAS NOT WITHIN THE 1% ANNUAL CHANCE FLOOD) BY THE HOUSING AND URBAN DEVELOPMENT, ON FLOOD INSURANCE RATE MAP NO. 18039C0253D, WITH A DATE OF IDENTIFICATION OF AUGUST 2, 2011.

SOILS THE SITE CONSISTS OF BbmA (BAUGO SILT LOAM, 0 TO 1 PERCENT SLOPES) AND BooA (BAINTER SANDY LOAM, 0 TO 1 PERCENT SLOPES).

THE BAUGO SILT LOAM WITH 0-1 PERCENT SLOPES HAS SEVERE LIMITATIONS FOR DWELLINGS WITH OR MITHOUT BASEMENTS. THE SOIL HAS SEVERE LIMITATIONS FOR STREETS DUE TO FROST ACTOM, LOW STRENGTH, AND WETHERS. THE SOLL HAS A PERMEABILITY RATE OF .0.60 INCHES PER HOUR AT A DEPTH OF 36-80 AND 20.00 INCHES PER HOUR AT A DEPTH OF 36-10 56'. THE SEASONAL HIGH WATER TABLE IS LOCATED AT A DEPTH OF .0.5-20 FET.

THE MARKEN TABLE IS LOCATED AT A DEPTH OF 0.5-2.0 FEET. THE BAINTER SANDY LOAM WITH 0-1 PERCENT SLOPES HAS SUGHT LIMITATIONS FOR DWELLINGS WITH OR WITHOUT BASEMENTS. THE SOL HAS MODERATE LIMITATIONS FOR STREETS DUE TO FROST ACTION. THE SOL HAS A PERMEABILITY RATE OF 2.00 TO 6.00 INCHES PER HOUR AT A DEPTH OF 0-54' AND 20 INCHES PER HOUR AT A DEPTH OF 54-80'. THE SEASONAL HIGH WATER TABLE IS LOCATED AT A DEPTH OF GREATER THAN 6 FEET.

BUILDING FLEVATIONS NOT KNOWN AT THIS THE. FUTURE BUILDING CONSTRUCTION SHALL BE REVIEWED BY THE CITY OF GOSHEN AS PART OF THE TECHNICAL REVIEW PROCESS AND BUILDING PERMIT PROCESS.

DIMENSIONS SHOWN HEREON ARE APPROXIMATE AND MAY CHANGE WITH THE COMPUTATION OF THE FINAL PLAT.

STORMWATER DRAINAGE STORMWATER RUNOFF FROM THE EXTENSION OF LIGHTHOUSE LANE SHALL BE MANAGED BY NEW STORM SEVER THAT WILL INCLUDE CURB INLETS AND PIPING TO THE EXISTING RETENTION BASIN LOCATED ON THE NORTHEAST CORNER OF LIGHTHOUSE LANE AND PLYMOUTH AVENUE. STORMWATER RUNOFF FROM EXISTING LOT 1 IS MANAGED ONSITE.

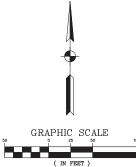
STORMWATER RUNOFF FROM PROPOSED LOTS 2 & 3 SHALL BE MANAGED ONSITE OR AS ALLOWED AND APPROVED BY THE CITY OF GOSHEN.

PUD MAJOR CHANGE REQUEST

1. TO ALLOW FOR A 6-FOOT HIGH VINL PRIVACY FENCE ALONG THE EAST PROPERTY LINE WHERE RESIDENTIAL BUFFERYARD (FULL SCREENING) IS REQUIRED.

TO NOT CONSTRUCT AND DELETE A PROPOSED CONCRETE SIDEWALK ALONG THE EAST SIDE OF ILIGHTHOUSE LANE. DUE TO EXISTING AND PROPOSED DRAINAGE FACILITIES FOR LIGHTHOUSE LANE.

TO ESTABLISH NEW LOTS 2 & 3 AND ADDITIONAL RIGHT-OF-WAY OF LIGHTHOUSE LANE VIA THE "PLYMOUTH AVENUE PROFESSIONAL PARK SECOND ADDITION", AS WELL AS TO ESTABLISH NEW LASSEMENTS ACROSS THESE TWO LOTS.



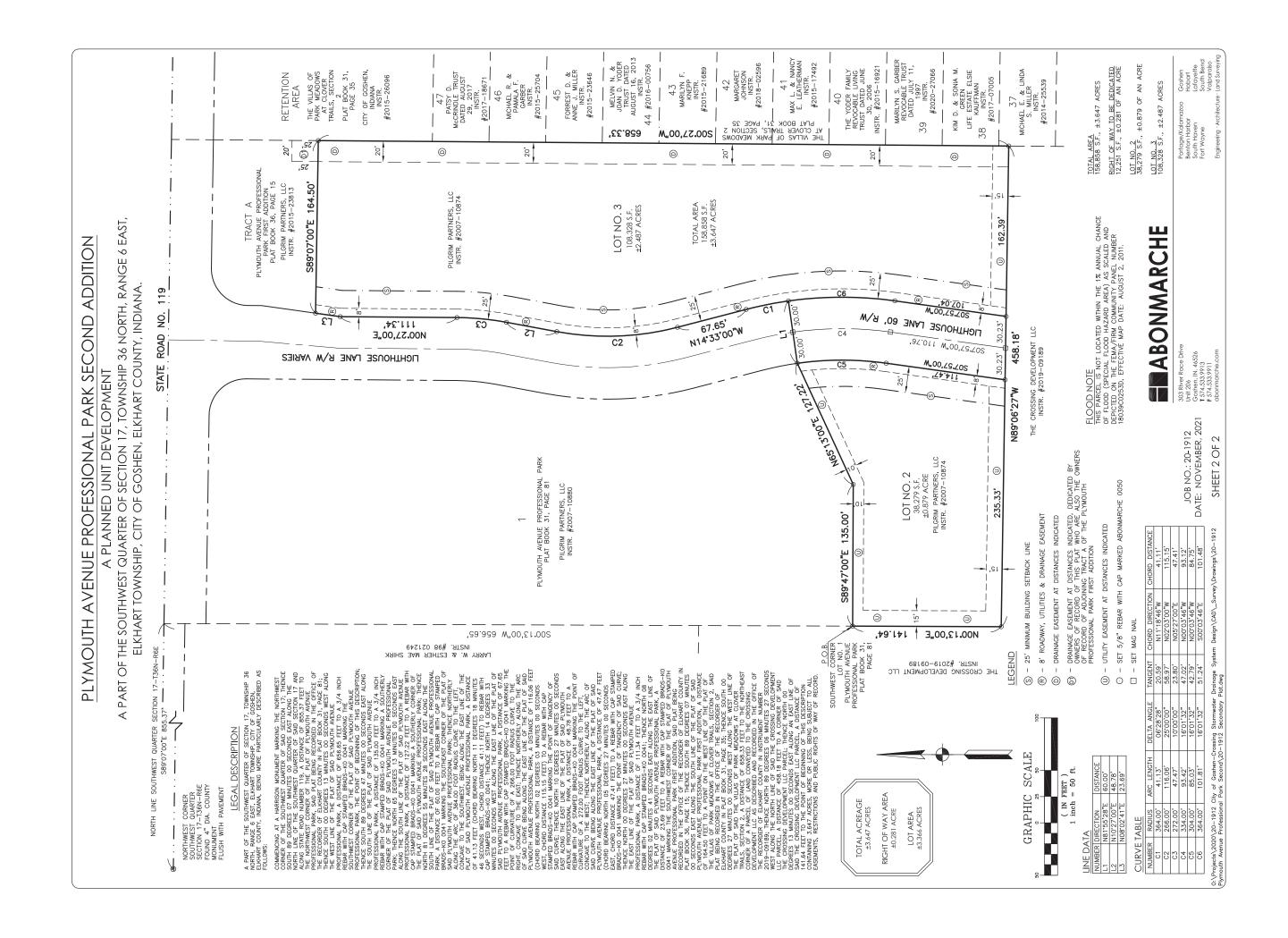
(IN FEET) 1 inch = 50 ft.

OWNER/DEVELOPER PILGRIM PARTNERS, LLC 1111 LIGHTHOUSE LANE GOSHEN, IN 46526

PREPARED BY ABONMARCHE CONSULTANTS, INC. 303 RIVER RACE DRIVE, UNIT 206 GOSHEN, IN 46526 PHONE: (574) 533-9913 FAX: (574) 533-9911







OUTH AVENUE PROFESSIONAL PARK SECOND ADDITION A PLANNED UNIT DEVELOPMENT THE SOUTHWEST QUARTER OF SECTION 17, TOWNSHIP 36 NORTH, RANGE 6 EAST, ELKHART TOWNSHIP, CITY OF GOSHEN, ELKHART COUNTY, INDIANA.	CERTIFICATE OF OWNERSHIP WE, THE UNDERSIGNED, DO HEREBY CERTIFY THAT WE ARE THE OWNERS OF THE PROPERTY DESCRIBED IN THE ABOVE CAPTIONED AND THAT AS SUCH OWNERS WE HARE CAUSED THE ABOVE DESCRIBED TO BE SURVEYED AS SHOWN ON THE HEREON DRAWN PLAT AS OUR FREE AND VOLUNTARY ACT AND DEED. PILGRIM PARTNERS, LLC	FRED A. SIMON, JR. GENERAL PARTNER	DEED OF DEDICATION KNOW ALL MEN BY THESE PRESENTS THAT THE UNDERSIONED, AS PROPRIETORS, HAVE CAUSED THE ABOVE DESCRIBED LAND TO BE SURVEYED AND SUBDIVIDED AS SHOWN ON THE PLAT OPPOSITE, THAT SAD SUBDIVISION IS TO BE KNOWN AS PLNOUTH AREUL PROFESSIONAL PARTS SCOND ADDITION AND THAT THE LOTS HAVE THEIR RESPECTIVE DIMENSION GIVEN IN FEET AND BECIMAL PARTS THEREOF, AND THAT THE STREETS INCLUDED IN SAD SUBDIVISION ARE HEREBY DEDICATED FOR PUBLIC USE. PILGRIM PARTNERS, LLC	FRED A. SIMON, JR. GENERAL PARTNER	NOTARY PUBLIC CERTIFICATE	COUNTY OF	WITNESS MY HAND AND SEAL THIS DAY OF, 20, 20, NOTARY PUBLIC SIGNATURE MY COMMISSION EXPIRES	PRINTED NAME COMMISSION NUMBER	RESIDENT OF COUNTY, INDIANA	LAND SURVEYOR'S CERTIFICATE	I, MICHAEL J. ROZYCKI, HEREBY CERTIFY THAT I AM A LAND SURVEYOR, LICENSED IN COMPLUATE WITH THE LAWS OF THE STATE OF INDIAMA. THAT THIS DLAT CORRECTLY REPRESENTS A RETRACEMENT SURVEY COMPLETED BY GREGORY C. SHOCK, PS, BRADS-KO ENGINEERING & SURVEYNC/ABONMARCHE; THAT ALL MONUMENTS ARE OR WILL BE (WITHIN SIX MONTHS OF RECORDING PLAT) INSTALLED IN ACCORDANCE WITH THE PROVISIONS OF THE PLATTING ORDINANCE; AND THAT THEIR LICCATION, SIZE, TYPE, AND MATERIAL ARE ACCURATELY SHOWN. THIS PLAT IS IN ACCORDANCE WITH TITLE 865, ARTICLE 1, CHAPTER 12, SECTION 1 THROUGH 29 OF THE INDIAMA ADMINISTRATIVE CODE. THE BOUNDARY LINES OF THIS PLAT CONFORM TO A SURVEY MADE BY OREGORY C. SHOCK, PS, BRADS-KO ENGINEERING AND SURVEYING AND RECORDED 32184, THE LINES OF THE RECORDER OF ELKHART COUNTY, INDIAMA DARK PERCORDED 7100 A 3104, ALL DINES OF PLATIC DOWNY, MDIAMA DARK PERCORDED 7006 32184, THE LINES OF THE PLATIC OF PLYMANTINE DARK PERCORDED 7006 719, AND THE LINES OF PLYMANT DAILY
S.R. #119 PROJECT 7 S.R. #119 PROJECT 7 S.R. #119 C.R. #36 C.R. #10 C.R. #10 C	ACCEPTANCE OF DEDICATION BE IT RESOLVED BY THE BOARD OF PUBLIC WORKS AND SAFETY, CITY OF COSHEN, INDANA THAT THE DEDICATIONS ON THIS PLAT ARE HEREBY APPROVED AND ACCEPTED THIS DAY OF 20	MICHAEL A. LANDIS	PLAN TO DEWAYNE RIOUSE BARB SWARTLEY PLAN COMMISSION STAFF APPROVAL UNDER THE AUTHORITY PROVIDED BY CHAPTER 174, ACTS OF 1947, ENACTED BY THE GENERAL ASSEMBLY, INDIANA, THIS PLAT WAS GIVEN APPROVAL BY THE COMMON COUNCIL OF THE CITY OF GOSHEN, INDIANA, THIS PLAT WAS GIVEN APPROVAL BY THE CITY OF GOSHEN, INDIANA, THIS APPROVED BY THE ZONING ADMINISTRATOR ON BEHALF OF THE CITY PLANNING COMMISSION ON THIS		AUDITOR DULY ENTERED FOR TAXATION THIS DAY OF	PATRICIA A. PICKENS	RECEIVED FOR RECORD THIS DAY OF	20 AT AND RECORDED IN PLAT BOOK PAGE	FEE:	SIATEMENT OF UTILITIES STATEMENT OF UTILITIES STATEMENT IS HEREBY GRAVITED TO THE CITY OF GOSHEN, ALL PUBLIC UTILITY COMPANIES INCLUDING GENERAL TELEPHONE COMPANY. NORTHERN INDIAAA PUBLIC STERVOE COMPANY. AND SEVERAL PRIVATE UTILITY COMPANIES WHERE THEY HAVE A CERTIFICATE OF TERRPTOBAL AUTHORITY TO RENDER SERVOE AMONS, GAS MAINS, CONDURT, SALERS, POLGES AND WISTALL, PLACE, AND MANTAIN SEWERS, WATER MAINS, GAS MAINS, CONDURT, SALES, POLGES AND WISTALL, PLACE, AND MANTAIN SEWERS, WATER MAINS, GAS MAINS, CONDURT, SALES, POLGE AND WIRTS, ETHLER OVERHELD OF UNDERGROUND WITH ALL NECESSARY BACCES, OUTS, ANCHORS, AND NETALL, PLACE, AND THE PUBPOSES OF SERVICING THE RUHT MARKED "UTILITY EASEMENT" FOR THE PUBPOSES OF SERVICING THE RUHT IN USE THE RECESSARY AND TO OVERHAUG OF SAND SERVICE. INCLUDIOR THE RUHT IN USE THE RECESSARY AND TO OVERHAUG OF SAND SERVICE. INCLUDIOR THE RUHT IN OLET THE STRETS, WHERE RECESSARY AND TO OVERHAUG OF SAND AND KEET RIAMED ANT TREES, SHIEUSS, OF RANY OF THE PUBPOSES AND ASD SERVICING THE RUHT DULIDING SAILL DE PLACED ON SAND SERVICE. INCLUDIOR OF RUHTS AT ALL TIMES FOR ANY OF THE PUBPOSES AND ASD DOVERHAUG TO UTILITIES AT ALL TIMES FOR ANY OF THE PUBPOSES APORESAD AND TO TRIM AND KEET RIAMED ANT TREES, SHIEUSS, OF RANY OF THE PUBPOSES APORESAD AND TO TRIM AND KEET RIAMED ANT TREES, SHIEUSS, OF RANY OF THE PUBPOSES APORESAD AND TO TRIM AND KEET RIAMED ANT TREES, SHIEUSS, AND SEARUNGS START DON TARK AND KEET RIAMED ANT TREES, AND SCAPILLS FLALER PUBPOSES AFORESAD AND TO TRIM AND KEET RIAMED ANT TREES, AND SCAPILLS FOR AND OF THE PUBPOSES APORESAD AND TO TRIM AND KEET RIAMED ANT TREES, AND SCAPILLS FULLED AND AND TREPARE WITH ANY SUCH TILLITY FOR ARDENS, SHRUENS OND OTHER PUBPOSES THAT DO NOT INTERPROM AND VER OF SAID EASEMENT FOR SUCH PUBLIC TILLITY PUBPOSES.	CITY OF GOSHEN, INDJANA DRAINGE MAINTENANCE STATEMENT THE CITY OF GOSHEN, INDAMA IS A MUNICIPAL SEPARATE STORM SEWER (MS4) COMMUNITY GOVERNED BY INDAMA ADMINISTRATIVE CODE 327-15-13. THE CITY OF GOSHEN'S POST CONSTRUCTION STORM WATER ORDINANCE REQUIRES THE OWNER AND ITS ASSIGNS TO EXECUTE A STORM WATER MANGENED FOCULIES, AS DESCRIBED IN THE DEVELOPMENT'S "POST CONSTRUCTION STORM WATER MANGENENT FACULITIES, AS DESCRIBED IN THE DEVELOPMENT'S "POST CONSTRUCTION STORM WATER MANGENENT FACULITIES, AS DESCRIBED IN THE DEVELOPMENT'S "POST CONSTRUCTION STORM WATER MANGENENT FACULITIES, AS DESCRIBED IN THE DEVELOPMENT'S "POST CONSTRUCTION STORM WATER MANGENENT FACULITIES, AS DENOR STALL MANTENANCE AND MATER MANGENENT PLAN". TO ADMINISTER THE "POST CONSTRUCTION STORM WATER MANGENENT SYSTEM AND A FUNDING MECHANISM FOR THE MANTERVANCE OF SADING MATER ANAGENENT SYSTEM AND A FUNDING MECHANISM FOR THE MANTERVANCE OF SADING MATER ANAGENENT SYSTEM AND A FUNDING MECHANISM FOR THE MANTERVANCE OF SADISTIONALIER AND



Projects/2020/201912 City of Gosher-Crossing Stomward Unimage System Design/CADL_Survey/Drawing/201912 Flymouth Avenue Professional Park Second

To:	Goshen City Plan Commission/Goshen Common Council
From:	Rhonda L. Yoder, Planning & Zoning Administrator
Subject:	22-01R – Rezoning 233 S Main/113 W Jefferson, Commercial B-3 to Commercial B-2
Date:	January 18, 2022

ANALYSIS

City of Goshen Department of Redevelopment requests a rezoning from Commercial B-3 to Commercial B-2 (Central Business District), to align with surrounding B-2 zoning. The subject property is generally located at the northwest corner of Main Street and Jefferson Street, with common addresses of 233 S Main Street and 113 W Jefferson Street.

The subject property is two tax parcels, Lot 28 of Barns' First South Addition, measuring approximately 66' x 165 feet. The property was purchased by the City of Goshen in August 2021, and is the former D&T Muffler.

The property is completely surrounded by B-2 (Central Business District) zoning and should also be zoned B-2, as a single property zoned B-3 within the Central Business District can meet few, if any, of the developmental requirements of the B-3 District, which will constrain future changes to the building and/or site. For example, in the B-3 District, a 35' building setback is required along the Main Street property line (compared to 0' in the B-2), a maximum 50% building coverage is allowed (compared to 90% allowed in the B-2), and parking is required for each use (compared to no commercial parking requirements in the B-2).

The subject property was rezoned from B-2 to B-3 in February 1984, and although there were at least two subsequent neighborhood rezonings to B-2 District in the Central Business District, in 1989 and 2000, the subject property was not included. Based on the file record, it appears the subject property may at some point have been mistakenly classified as B-2, as there is at least one approval from 1991 that includes a reference to the subject property being zoned B-2. The Zoning Map discrepancy was discovered in 2012. While the City owns the subject property, it is an appropriate time to rezone to B-2 District so the spot zoning is removed and the issues related to the B-3 zoning are resolved.

RECOMMENDATIONS

Staff recommends the Plan Commission forward a favorable recommendation to Goshen Common Council for the rezoning from Commercial B-3 to Commercial B-2 District for the subject property generally located at the northwest corner of Main Street and Jefferson Street, with common addresses of 233 S Main Street and 113 W Jefferson Street, based upon the following:

- 1. The subject property is completely surrounded by B-2 District zoning.
- 2. The future development of the subject property will be constrained if zoned B-3 District.
- 3. The rezoning is consistent with the Comprehensive Plan, including:
 - Land Use, Goal L-6: Maintain an attractive and vibrant downtown.
- 4. The B-2 District requirements are able to be met.

