Appendix C: Implementation

A key element of the Comprehensive Plan is how it will be implemented after adoption. Implementation translates a plan's vision, goals and objectives into day-to-day operations and actions. The purpose of this section is to provide a direction and process for implementation and ongoing review of the Comprehensive Plan.



Photo from City of Goshen

Plan Adoption

Adoption of the Comprehensive Plan is the first step in the implementation process. In Indiana, the Plan Commission prepares and certifies the Comprehensive Plan. After the Comprehensive Plan is prepared, the Plan Commission conducts a public hearing to provide citizens and interested parties an opportunity to make final comments on the draft plan. The Plan Commission then approves and certifies the draft plan and sends it to the City Council for adoption.

Day-to-Day Use

Once adopted, the Comprehensive Plan serves as a guide for decisions and actions for the development of the community. Everyday use of the Comprehensive Plan may include the following:

- Providing assistance to City Council, the Plan Commission, Board of Zoning Appeals, City officials and other governing boards in decision-making
- Promoting consistency with the Comprehensive Plan and land use activities, such as development proposals, zoning and subdivisions
- Reviewing visions, policies, goals and objectives of the Comprehensive Plan when preparing programs and budgets

Priority Implementation Plan

The Comprehensive Plan provides a long-range vision for the City. While this Comprehensive Plan Update encompasses a ten-year planning horizon, goals and objectives must be prioritized over the life of the plan to assist the City and other agencies in allocating necessary resources. The priority implementation plan focuses on a three-year timeframe.

Priority actions and projects for the next three years were selected based on public comments and input from City Department Directors. In three years, the vision, goals, objectives, and accomplishments of the plan will be reviewed to update the priority implementation plan.

The priority actions and projects are organized by chapter in the following order: Land Use, Neighborhoods & Housing, Economic Development,

Community Services & Facilities, Natural Environment and Transportation. Goals and objectives in the plan that are related to the action/program are shown in parentheses.

Land Use

- 1. Complete redevelopment of the following brownfield sites (L-1):
 - Johnson Controls
 - Goshen Inn
 - Western Rubber
 - East Lincoln salvage yard (L-1.1 & 3)
 - Hawks Building (L-6.2)
- 2. Support Goshen Theater, Inc. efforts to restore the Goshen Theater building (L-1.7; C-4.4)
- 3. Develop a zoning overlay for the 9th Street Corridor (L-3.1)
- Modify the Zoning Ordinance to incorporate sidewalks in all new and redeveloped commercial development (L-3.6; N-6.1; T-2.3; T-3.1-6; T-4.4-6)
- 5. Modify the Zoning Ordinance to improve screening of outdoor storage in industrial areas (L-2.6)
- 6. Evaluate the landscaping requirements in the Zoning Ordinance (L-2.3; L-4.5; N-9.1; E-5.4)
- Modify subdivision ordinance to encourage internal/external connectivity (L-3.5 & 6; N-6.1, 6 & 7)
- 8. Explore the feasibility of extra-territorial jurisdiction area (L-5.6)
- 9. Create a vehicle/pedestrian circulation plan for the downtown (L-6.1 & 2)
- 10. Explore the feasibility of an incentive program to encourage residential and commercial development of the second story of buildings in the downtown (L-6.8; N-6.5)
- Encourage arts related activities in the downtown and adjacent Millrace neighborhood (L.6)

Neighborhoods & Housing

 Assist neighborhood associations in developing neighborhood-based plans (N-3.6)

- 2. Select a pilot neighborhood and complete a neighborhood plan (N-3.6)
- 3. Expand design guidelines for the downtown CBD (N-6.5; L-6.8)
- 4. Construct community vegetable garden at Mill Street Park (N-5.1)
- 5. Continue to evaluate the feasibility of a City orchard (N-5.5)
- 6. Construct the 9th Street Corridor bicycle path (N-9.1; T-2.3; T-4.4-6; NE-2.3)
- Explore the use of and evaluate court appointed receivers to address blighted housing (N-1.7)
- 8. Complete infrastructure updates in the Dickerson Landing Neighborhood (N-1.8)
- 9. Support the development of singlefamily housing on infill lots in established neighborhoods (N-1; N-6.4; N-7.6)



Photo by: Danny Graber

Economic Development

- Construct a fiber loop in the downtown to serve as a business attraction tool (E-1.7; E-4.2)
- 2. Implement a comprehensive program to market and promote community assets and reinforce the established brand (Uncommonly Great) (E-1.4; E-2.7)
- Support regional business attraction efforts (E-1.8)



Photo from City of Goshen

- 4. Expand technical assistance programs that help entrepreneurs start and grow their businesses (E-3.1)
- 5. Develop a five-year infrastructure plan to support continued business growth (E-4.1-8)

Community Services & Facilities

- 1. Add amenities, complete improvements and upgrades in City parks as outlined in the 2014-2018 Goshen Park & Recreation Master Plan "Priorities" Section (C-3.1-6)
- 2. Continue to administer the School Resource Program in cooperation with Goshen Community Schools (C-6.5)
- Ensure adequate facility space for the Department's needs and services (C-6.2)
- 4. Continue to evaluate potential locations for future fire stations (C-7.4)
- 5. Work to decrease the number of citizen complaints received regarding street conditions (C-8.8)
- 6. Develop a master plan to ensure the community can be adequately supplied with water service (C-11.10)
- 7. Maintain the existing utility system, including improvements at the North Water Plant (C-9.1)
- 8. Build retention facilities to address drainage problems in the Steury Avenue industrial area (C-12.2 & 5)
- 9. Complete the Rock Run Creek Sanitary Sewer (C-9.1)
- 10. Build retention facilities to address drainage problems in the Goshen Industrial Park (C-12.2 & 5)
- 11. Develop a new wellfield to serve future development on the north side of Goshen (C-10.1)
- 12. Adopt a wellhead protection ordinance (C-10.9)
- Develop policies for standard operating procedures and customer service (C-9.3 & 4)
- 14. Modify/update the Wastewater Ordinance (C-11.12)
- 15. Replace necessary infrastructure from US 33 relocation project (C-9.1)

Natural Environment

- 1. Implement a maintenance plan for the Millrace Canal (N-E-1.1 & 5)
- 2. Assist the Elkhart River Restoration Association with the dredging of the Goshen Dam Pond (E-1.7)
- 3. Train Parks Department maintenance staff on how to maintain native landscaping (NE-1.3)
- 4. Identify public properties that are currently planted with turf grass and convert to low maintenance native landscaping (NE-1.3; L-4.5)
- 5. Expand the size of the City's tree nursery (NE-4.4)

- 6. Explore the feasibility of a city-wide curbside recycling program (NE-7)
- 7. Pursue solar projects on large city-owned sites (NE-8.2)

Transportation

- 1. Prepare and adopt a Complete Streets policy (T-2.1-3)
- 2. Construct railroad crossing improvements along the 9th Street Corridor as part of the Quiet Zone initiative (T-8.5)
- Construct a bicycle path to the US 33 commercial area to the north (E-4.4; T-4.6 & 8)
- 4. Design and construct a trail connection from the Monroe Street Trail to Fidler Pond Park (T-4.6)
- 5. Design and construct a trail along 9th Street from College Avenue to Purl Street (T-4.6)
- 6. Design and construct a trail along Blackport Drive from Monroe Street to Lincoln Avenue (T-4.6)
- 7. Reapply to the League of American Bicyclists to continue to be recognized as a Bicycle-Friendly Community (T-4)
- 8. Construct improvements to Kercher Rd/SR 15 intersection (T-1.6 & 9)
- 9. Add travel lanes to Kercher Road (railroad to Dierdorff) (T-1.6 & 9)
- 10. Complete construction of Waterford Mills Parkway (Regent to SR 15) (T-1.6 & 9)
- 11. Design and construct roadway improvements to connect Waterford Mills Parkway from SR 15 to the CR 40 bridge over the Elkhart River (T-1.6 & 9)
- 12. Amend zoning ordinance to require sidewalks in new subdivisions (L-3.6; N-6.1; T-2.3; T-3.1-6; T-4.4-6)
- 13. Design and install a wayfinding program for the downtown and the Maple City Greenway network (L-6.1-2)
- 14. Work with Elkhart County to develop options for a north-south connector road on the east side of Goshen (T-1.6 & 9)
- 15. Partner with the Indiana Department of Transportation (INDOT) to widen and reconstruct US 33 from the bridge over the Elkhart River to Main Street (T-1.6 & 9)
- 16. Partner with the Indiana Department of Transportation (INDOT) to design and construct the US 33 north connector from Monroe Street to Main Street (T-1.6 & 9)
- 17. Support the Norfolk Southern Railroad Marion Branch curve realignment (T-8.1-5)



Photo by: Danny Graber